

**BEFORE THE  
LOUISIANA PUBLIC SERVICE COMMISSION**

***IN RE:* APPLICATION OF ENTERGY )  
LOUISIANA, LLC FOR APPROVAL TO )  
CONSTRUCT BAYOU POWER STATION, )  
AND FOR COST RECOVERY )**

**DOCKET NO. U-\_\_\_\_\_**

**DIRECT TESTIMONY**

**OF**

**GARY C. DICKENS**

**ON BEHALF OF**

**ENTERGY LOUISIANA, LLC**

**PUBLIC REDACTED VERSION**

**MARCH 2024**

## TABLE OF CONTENTS

	<u>Page</u>
I. INTRODUCTION AND PURPOSE.....	1
A. Qualifications.....	1
B. Purpose of Testimony .....	3
II. PROJECT OVERVIEW .....	4
III. SITE CONFIGURATION AND TECHNOLOGY SELECTION.....	9
IV. ESTIMATED PROJECT COST AND SCHEDULE.....	12
V. PROJECT MANAGEMENT AND CONTRACTING APPROACH.....	23
VI. CONSTRUCTION RISK MANAGEMENT AND MITIGATION .....	30
VII. REQUIRED PERMITS .....	36
A. Air Quality Permits.....	37
B. Water Quality .....	38
C. Other Issues .....	40
VIII. ESTIMATED NON-FUEL O&M COSTS .....	43

## EXHIBITS

Exhibit GCD-1	List of Prior Testimony
Exhibit GCD-2	Area Map
Exhibit GCD-3	BPS Site Location Map
Exhibit GCD-4	Barge Equipment Arrangement (HSPM)
Exhibit GCD-5	Rendering of the Floating Power Plant Project
Exhibit GCD-6	Summary of GIS EPC Contract Terms (HSPM)
Exhibit GCD-7	Workpapers supporting O&M Estimate (HSPM)
Exhibit GCD-8	Preliminary Staffing Organizational Chart (HSPM)

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21

**I. INTRODUCTION AND PURPOSE**

**A. Qualifications**

Q1. PLEASE STATE YOUR NAME AND CURRENT BUSINESS ADDRESS.

A. My name is Gary C. Dickens. My business address is 2107 Research Forest, Lake Front North, The Woodlands, Texas 77380.

Q2. ON WHOSE BEHALF ARE YOU FILING THIS DIRECT TESTIMONY?

A. I am testifying before the Louisiana Public Service Commission (“LPSC” or the “Commission”) on behalf of Entergy Louisiana, LLC (“ELL” or the “Company”) in support of its Application seeking approval to construct and operate the Bayou Power Station (“BPS” or the “Project”), a proposed new 112 megawatt (“MW”) power barge generating station consisting of six natural-gas fired reciprocating internal combustion engines (“RICE”) with black-start capability in Leesville, Louisiana and an associated microgrid that would serve downstream of the Clovelly substation, including Port Fourchon, Golden Meadow, Leesville, and Grand Isle.

Q3. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

A. I am employed by Entergy Services, LLC (“ESL”), the service company for the Entergy Operating Companies (“EOCs”),<sup>1</sup> as Vice President, Capital Projects. Before taking that position in May 2021, I served as Vice President, Project/Construction Management, New Generation Program Execution.

---

<sup>1</sup> ESL is an affiliate of the EOCs and provides engineering, planning, accounting, technical, and regulatory-support services to each of the EOCs. The five EOCs are Entergy Arkansas, LLC, ELL, Entergy Mississippi, LLC, Entergy New Orleans, LLC, and Entergy Texas, Inc.

1 Q4. PLEASE DESCRIBE YOUR EDUCATION AND BUSINESS EXPERIENCE.

2 A. I have worked in the energy industry since 1991, primarily with the development,  
3 design, construction, operation, and maintenance of industrial and utility power  
4 generation facilities. My initial entry into the industry was in operations, with the  
5 position of Shift Engineer and then into a management role as Plant Operations  
6 Manager through a division of the Finnish utility, IVO Generation Services, engaged  
7 in the design, building, ownership, operation and maintenance of combined-cycle  
8 combustion turbine (“CCCT”) power projects. I joined Entergy Corporation in 1998  
9 as the Operations Manager providing operations and commissioning oversight of  
10 Entergy’s Saltend 1,200 MW Combined Heat and Power project in England. I also  
11 completed the commissioning of the 800 MW Damhead Creek CCCT project in  
12 England as commissioning manager, seconded to the engineering, procurement, and  
13 construction (“EPC”) contractor’s team. During the transition from overseas  
14 development, I relocated to the United States for Entergy in the role of Director of  
15 Commissioning for EntergyShaw LLC, completing the following EPC projects: Crete  
16 Energy 320 MW combustion turbine (“CT”), Warren County 320 MW CT, and  
17 Harrison County 550 MW CCCT projects.

18 I transferred to Entergy Services, Inc. (“ESI”) (now ESL) and represented fossil  
19 operations in the due diligence and acquisition team for the 830 MW CCCT Perryville  
20 plant, 480 MW CCCT Attala plant, and the 320 MW CT Calcasieu plant. In 2007, I  
21 joined an EPC Contractor as a Senior Project Manager on power proposals and contract  
22 development for the United States and Central South America regions. In 2012, I  
23 returned to ESI as Director, Capital Projects to handle the construction of Ninemile 6.



1 Grand Isle Shipyards, LLC (“GIS”) to provide EPC services for the generation portion  
2 of the Project and the management approach that the Company intends to employ  
3 through completion of the Project. I also discuss the risk mitigation measures put in  
4 place to control Project risk and the status of required permits and approvals. Finally,  
5 I discuss the estimated non-fuel operation and maintenance (“O&M”) costs for the  
6 Project.

7

8 Q7. HAVE YOU PREVIOUSLY TESTIFIED BEFORE A REGULATORY  
9 COMMISSION?

10 A. Yes. Attached as Exhibit GCD-1 is a list of my prior testimony.

11

12 **II. PROJECT OVERVIEW**

13 Q8. PLEASE PROVIDE A BRIEF OVERVIEW OF THE PROJECT.

14 A. BPS is a new 112 MW power barge generating station consisting of six Wartsila  
15 18V50SG engines and other balance of plant equipment located in Leeville, Louisiana  
16 adjacent to the existing Leeville substation (see Exhibit GCD-2 and Exhibit GDC-3).  
17 The Project also includes an associated microgrid that would serve the area downstream  
18 of the Clovelly substation, including Port Fourchon, Golden Meadow, Leeville, and  
19 Grand Isle, when power is not available from the transmission system.

1           The Project will be primarily constructed by GIS under a fixed-price,<sup>2</sup> fixed-  
2           schedule duration form of EPC Agreement and, including an allowance for funds used  
3           during construction (“AFUDC”) and estimated transmission upgrades, will cost an  
4           estimated \$411.3 million. This amount includes \$374.3 million associated with the  
5           generation portion of the Project, or roughly \$3,318 per kilowatt (“kW”), and \$37  
6           million for transmission costs associated with local transmission interconnection to the  
7           switchyard. If there are no unanticipated project delays due to the inability to obtain  
8           all necessary regulatory approvals, permits, materials, and equipment, BPS is expected  
9           to enter service in the second half of 2028.

10

11 Q9. PLEASE DISCUSS THE DESIGN OF THE BPS, INCLUDING ANY SAFETY  
12 FEATURES.

13 A. The six Wartsila 18V50SG natural gas-fired engines will be placed on the deck of a  
14 barge where the engine hall is fully enclosed and weather tight (see Exhibit GCD-4 and  
15 Exhibit GCD-5). RICE is a well-known technology used in automobiles, trucks,  
16 marine propulsion, and backup power applications. The engines use the expansion of  
17 hot gases to push a piston within a cylinder, converting the linear movement of the  
18 piston into the rotating movement of a crankshaft to generate power.

---

<sup>2</sup> Throughout my testimony, I refer to the EPC Agreement with GIS as a “fixed-price” form of EPC Agreement. It should be noted that while the EPC Agreement with GIS is a fixed-price form of Agreement, there are elements of the pricing that are not fixed, which will be discussed below in my Direct Testimony. The primary element that is not fixed is the craft labor and per diem escalation provisions in the BPS-GIS EPC Agreement designed to clearly allocate the risk of escalating labor and per diem rates in the Gulf Coast region during the period of construction, which are explained more fully later in my Direct Testimony.

1           The barge includes a control room, transformers, and a selective catalytic  
2           reduction system to allow the power barge to operate as a self-contained, floating power  
3           plant that can operate in-place once connected to a fuel source and transmission line.  
4           The power barge also includes a fire protection system, fire and gas detection systems,  
5           automatic fuel disconnect valves for each engine, an automated emergency shut off  
6           valve for the plant and all exhaust gases vented safely above the deck of the barge. The  
7           barge and mooring system are designed for 100-year storm events able to withstand  
8           178 mph 3-second gust wind and a maximum design surge including tide of 18 feet.

9  
10 Q10. WHAT IS THE EXPECTED OUTPUT OF THE PROJECT?

11 A. BPS is designed with a gross output of 112.8 MW.

12                                   **Table 1: Base Proposal Predicted Unit Performance**

13

	Unit Capacity (MW)	Heat Rate (Btu / kW-hr, HHV)
Maximum output	112.8	

14  
15 Q11. PLEASE DESCRIBE THE ADVANTAGES OF RICE TECHNOLOGY.

16 A. RICE generating units have a low levelized cost of electricity on a dollars per  
17 megawatt-hour (\$/MWh) basis, as well as other benefits such as low water usage, a low  
18 emissions profile, the ability to support renewable resources, and the inclusion of black  
19 start capability. Heat rate pertains to the fuel required to generate a unit of electricity.  
20 The lower the plant's heat rate, the less fuel is required to generate each unit of  
21 electricity needed to supply customers. The lower heat rate of RICE technology

1 compared to older, less efficient technology more positively impacts customers than a  
2 higher heat rate option. Moreover, each engine achieves the heat rate noted above at  
3 full load, which means that the beneficial heat rate is achievable at this plant at lower  
4 plant capacity factors (i.e., not all the engines are running at the same time) in contrast  
5 to larger resources like a CT that also require full load before achieving the maximum  
6 heat rate. The engines are also capable of co-firing up to 25% hydrogen gas by volume  
7 upon commercial operation, though additional infrastructure and fuel supply  
8 arrangements would be required, which are not included in Project's scope or costs.

9 RICE technology uses significantly less water than alternative technologies  
10 such as CTs, which use a relatively significant amount water for evaporative cooling  
11 purposes during summer months when the air intake to the CT requires cooling prior  
12 to that air being presented into the compressor section of the machine. RICE  
13 technology, on the other hand uses a closed-loop cooling system, and water  
14 requirements are more limited to cooling water makeup to the engines due to  
15 evaporation in the generation process, engine turbo-washing water for general plant  
16 washdown, and potable water for plant restrooms and faucets.

17 The RICE units are able to start and achieve full load in a very short period of  
18 time (about five minutes from warm engine), and they are able to start and stop multiple  
19 times in a single day. Both of these characteristics are critical to supplying generation  
20 when renewable resources are not available (e.g., on cloudy or rainy days or after  
21 sunset) as well as in a peaking or emergency situation. RICE technology also allows  
22 for partial load operation in the event there is some but not enough renewable energy  
23 available to meet grid needs.

1           BPS will have black-start capability, which is the ability of a plant to start up  
2           under its own power without a back feed of power from the electric grid. Typically,  
3           there is an auxiliary load supplied to the unit from the local switchyard. In the event  
4           of a complete loss of power at BPS, compressed air bottles will be used to drive the  
5           engine during start-up, and a small generator is expected to be on board the barge to  
6           help energize the electronics. The low auxiliary load requirement for RICE technology  
7           makes the ability to black-start RICE machines more attractive than other options that  
8           require a large, self-starting generator, which has a higher cost.

9  
10   Q12. DO THE ENTERGY OPERATING COMPANIES HAVE ANY EXPERIENCE  
11       WITH BUILDING RICE UNITS?

12   A.   Yes. Entergy New Orleans, LLC (“ENO”) completed the construction of a brownfield  
13       RICE power plant in New Orleans in 2020. New Orleans Power Station (“NOPS”) is  
14       an electric power generation plant with a nominal net output of 128 MW. The site is  
15       located in Orleans Parish on the site of the former Michoud Power Plant. This project  
16       included the installation of seven Wartsila W18V50SG RICE generators.

17  
18   Q13. PLEASE PROVIDE AN OVERVIEW OF THE MICROGRID.

19   A.   As discussed by Company witness Samrat Datta, when a transmission outage occurs, a  
20       microgrid controller (microprocessor) will automatically carry out switching actions  
21       necessary to separate the area from the rest of the transmission system and establish a  
22       microgrid island that is capable of serving the area downstream of the Clóvelly  
23       substation. The primary microgrid controller will be installed at the Leeville substation

1 along with redundant microgrid controllers, auto synchronization relays, and  
2 networking equipment at the Fourchon, Golden Meadow, Clovelly, and Valentine  
3 substations. The microgrid controller will also automatically reintegrate the “island”  
4 with the rest of the transmission system when normal transmission system conditions  
5 are restored.

6

7 Q14. PLEASE EXPLAIN THE CAPITAL PROJECTS ORGANIZATION WITH  
8 RESPECT TO BPS.

9 A. The Capital Projects’ role with respect to BPS is to ensure key objectives of safety,  
10 cost, schedule, environmental, and quality are met on behalf of ELL. This involves  
11 leading a team that will manage the processes concerned with construction safety  
12 project budget, cost and schedule control, engineering design review, overall  
13 construction site control, start-up and commissioning, documentation control, and  
14 progress reviews.

15

16 **III. SITE CONFIGURATION AND TECHNOLOGY SELECTION**

17 Q15. WHAT IS THE CURRENT CONFIGURATION OF THE SITE ON WHICH THE  
18 PROJECT IS PROPOSED TO BE LOCATED?

19 A. The Project is proposed to be located on the former site of Bobby Lynn’s Marina, which  
20 was directly hit in each of Hurricanes Delta, Zeta, and Ida and not rebuilt or operating  
21 when ELL purchased the site in late 2022. Figure 1 below shows the location of the  
22 site on a regional map, and Figure 2 below shows an aerial view of the site. See also  
23 Exhibit GCD-2 and Exhibit GCD-3.

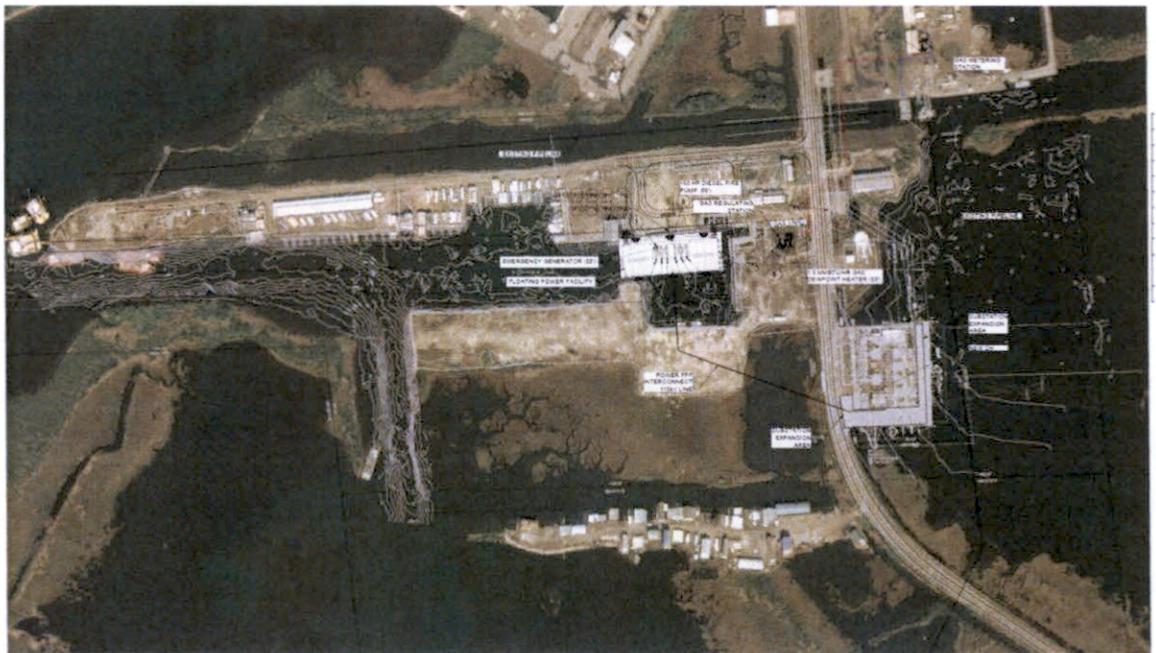
1

**Figure 1**



2

**Figure 2**



3

1 Q16. PLEASE EXPLAIN WHY RICE GENERATION IS THE PREFERRED  
2 TECHNOLOGY FOR THE PROJECT.

3 A. As explained in more detail by Company witness Laura K. Beauchamp and Mr. Datta,  
4 RICE capacity – because of its design and performance characteristics, and in particular  
5 its quick-start capability and lack of minimum up-time – is the technology of choice  
6 for the peaking and reserve role that BPS will play. RICE units can start and reach full  
7 load within five minutes and are flexible in their dispatch, allowing BPS to produce 5  
8 to 112 MW of power, which makes them well suited for quickly responding to the  
9 changes in weather and output from intermittent resources. Given the geography and  
10 history of hurricane impact, it is also advantageous to be able to build the plant on a  
11 floating barge.

12  
13 Q17. WHAT ARE THE ADVANTAGES OF PLACING GENERATION ON A BARGE  
14 COMPARED TO A LAND-BASED GENERATING PLANT?

15 A. A floating power plant with RICE units on a barge is economical compared to a land-  
16 based plant in this situation. That is because the cost to elevate existing land or build  
17 the plant on a structure high enough to allow for similar surge protection is cost  
18 prohibitive. Furthermore, a floating generation facility allows the barge to be moored  
19 in place and rise and fall with the tide or storm surges. A land-based facility would be  
20 required to comply with local building codes to determine final site elevation. Unlike  
21 a floating power facility that can rise and fall, a land-based facility could be subject to  
22 storm surge inundation if the level of storm surge exceeds that of the final site elevation.  
23 Finally, because BPS is a self-contained, portable generation facility, ELL ultimately

1           could move the resource to another location as circumstances may warrant – for  
2           example, if load requirements change or if the BPS may be deemed more economic for  
3           customers elsewhere.

4

5                           **IV.   ESTIMATED PROJECT COST AND SCHEDULE**

6   Q18.   WHAT IS THE CURRENT ESTIMATE OF THE COSTS TO COMPLETE THE  
7           BAYOU POWER STATION?

8   A.   As detailed in Table 2, the current estimate of the costs to complete BPS is  
9           approximately \$411.3 million, inclusive of, among other things, the GIS EPC  
10          Agreement, expenses related to seeking Commission certification, costs related to  
11          transmission interconnection to the switchyard, contingency, AFUDC, and regulatory  
12          costs. This amount includes \$374.3 million associated with the generation portion of  
13          the Project, or roughly \$3,318 per kW.

14

**Table 2: BPS Capital Cost Estimate (Millions)**

15

GIS EPC Agreement		
Other Vendors		
Labor		
Other Expenses		
Fuel Reservation Fees		
Other Indirect Costs		
AFUDC		
Project Contingency		
Transmission Projects		\$37
<b>Total Project Cost</b>		<b>\$411.3</b>

16

1 Q19. HOW WERE THESE COST ESTIMATES PREPARED?

2 A. These estimates are largely derived from the largest single cost component, the EPC  
3 Agreement with GIS. The GIS EPC Agreement estimate includes a detailed scope of  
4 work describing the plant, its required functionality, and its required performance, all  
5 of which were developed by GIS based on the preliminary engineering. In addition to  
6 the GIS EPC contract, ESL will execute an EPC contract with Ampirical for the  
7 transmission interconnection portion of the Project, and the transmission  
8 interconnection costs are based on a detailed scope of work developed with the project  
9 team and supported by Company's experience with Ampirical on other transmission  
10 projects. Finally, ESL will execute an EPC contract for the microgrid, and the Project  
11 estimate is based on that initial scope.

12 The other costs include project management and oversight (both internal and  
13 external services), inspections and testing, environmental permitting, pursuing  
14 regulatory approvals, temporary facilities and supplies, as well as AFUDC. The  
15 estimate for these costs was developed both from internal subject matter experts and  
16 third-party providers using the actual costs of the NOPS project as a reference.

17

18 Q20. WHAT KINDS OF COSTS ARE INCLUDED IN THE GIS EPC AGREEMENT  
19 ROW IN TABLE 2 ABOVE?

20 A. GIS EPC Agreement costs are the expenditures that will be incurred by GIS and billed  
21 to the Company during the performance of the EPC Agreement, including the  
22 following:

- 1 1. engineered equipment, including the Wartsila engines, generators, generator step-  
2 up transformers, auxiliary transformers, and barge;
- 3 2. home office engineering and construction management services, including  
4 procurement, project controls, scheduling, and progress tracking;
- 5 3. supervisory and administrative staffs at the construction site;
- 6 4. craft laborers (such as welders, electricians, and pipefitters);
- 7 5. construction materials (copper, steel, concrete, etc.) used by both GIS and  
8 subcontractors;
- 9 6. subcontractors;
- 10 7. the indirect construction costs that support the construction project (such as  
11 scaffolding, administrative offices, or safety equipment);
- 12 8. sales taxes born by GIS on consumables; and
- 13 9. labor and materials associated with the dedicated start-up and commissioning  
14 teams, including onboarding and training costs necessary to prepare BPS Staff to  
15 operate the plant.

16

17 Q21. PLEASE DISCUSS THE OTHER COST ESTIMATES SHOWN IN TABLE 2.

18 A. The other cost estimates shown in Table 2 include:

- 19 • Other Vendors: There is a wide range of services and expenses captured in the  
20 Other Vendors category, including expense for contract personnel on the  
21 project management team, rental of temporary office trailers, construction  
22 power, environmental permitting services, the cost of permit applications, site  
23 inspections and surveys, transmission studies, gas used during commissioning,  
24 miscellaneous consumables related to safety and office supplies used during  
25 project execution, consultant fees, materials, tools and equipment (including IT  
26 hardware used during construction), and plant labeling. The estimate for this

1 line item was informed by the actual costs incurred for the NOPS project. The  
2 remaining costs in this category cover the microgrid portion of the project,  
3 which will be constructed through a separate EPC contract. That portion of the  
4 costs is estimated to be \$2.9 million, and the microgrid portion of the Project is  
5 further discussed by Mr. Datta.

6 • Labor: Labor costs include internal construction management, training, and  
7 expenses. Internal construction management includes personnel to manage any  
8 contracts to engineer, procure, and construct the Project. Training includes, but  
9 is not limited to, operations, maintenance, safety, environmental, and NERC  
10 training.

11 • Other Expenses: This category includes land acquisition costs, including  
12 purchase price and title fees, GIS escalation, and GIS Barge mooring analysis.

13 • Fuel Reservation Fees: This category includes an estimate of the pipeline fuel  
14 reservation charges during commissioning.

15 • Other Indirect costs: This category includes Capital Suspense, which  
16 distributes costs associated with administrators (e.g., Financial Processes  
17 (“FP”) Property Accounting), engineers, and supervisors that support various  
18 capital projects. The purpose of capital suspense allocation is to distribute these  
19 capital overhead charges to specific Capital Funding Projects and Work Orders.

20 • AFUDC: Allowance for Funds Used During Construction allocates the costs  
21 of funds used for a capital project (i.e., debt and equity).

22 • Project Contingency: This is a general contingency estimate of approximately  
23 5% of the total BPS Project cost estimate to allow for circumstances that could

- 1 affect the cost of the Project that are currently unidentified or uncertain and  
2 could include:
- 3 ○ the discovery of facts currently unknown to either the Company or GIS  
4 that affect the Project and that are the responsibility of the Company.  
5 Examples include the discovery of unknown underground obstructions  
6 and additional fuel supply infrastructure costs;
  - 7  
8 ○ circumstances beyond the control of either the Company or GIS that  
9 affect the cost of the Project, such as damages and delays from  
10 significant weather events;
  - 11  
12 ○ changes in laws or regulation that affect the cost of the Project; and
  - 13  
14 ○ delays in obtaining regulatory approval, transmission access, fuel  
15 supply, and/or permits that result in higher costs.  
16
- 17 • Transmission Projects: The amount in this category is based upon an estimate  
18 to construct the interconnecting transmission lines between BPS and the  
19 Leeville Substation pursuant to an EPC contract with Ampirical. This estimate  
20 includes substation upgrades that will center around the connection of the  
21 generation units to the broader MISO transmission system. To interconnect the  
22 units, the Leeville substation (site of interconnection) will require additional  
23 breakers, switches, relays, and controls. The Leeville substation will need to  
24 be expanded in the surrounding property currently owned by ELL to  
25 accommodate the additional equipment.  
26

1 Q22. DOES THE GENERATION PROJECT COST ESTIMATE REFLECT COST  
2 ESCALATION ADJUSTMENTS AND PROJECT CONTINGENCIES?

3 A. Yes. The GIS EPC Agreement includes a fixed-price and fixed schedule duration,  
4 subject to craft labor wage and per diem rates that will be updated before full notice to  
5 proceed (“FNTP”) is issued. FNTP is not expected to be issued prior to receipt of  
6 acceptable approvals from the Commission, and timely approval is important due to  
7 the risk of increased costs for craft labor on the Project resulting from the anticipated  
8 labor shortage in the Gulf Coast Region due to ongoing and proposed industrial capital  
9 investments over the next decade. The EPC Agreement, which has been substantially  
10 negotiated but is not expected to be executed until the Commission certifies the Project,  
11 contains a craft labor wage and per diem true-up mechanism that will adjust the price  
12 based upon actual wage rates and per diem rates as compared to estimated escalation  
13 rates included in the EPC estimate. These provisions are discussed more fully later in  
14 my testimony.

15 Further, the Company included a contingency estimate that addresses the fact  
16 that construction projects of the cost magnitude and time duration of BPS have cost  
17 elements that are beyond the reasonable control of the Company and its management.  
18 Even with a fixed-price EPC Agreement and well-defined scope, experience  
19 demonstrates that unpredictable events, such as the discovery of unknown site  
20 conditions or changes in laws or regulations, can require change orders that will affect  
21 project costs. Thus, a contingency must be included in the estimate in order to provide  
22 a realistic estimate of the ultimate cost to complete the Project. The current Project  
23 estimate contains a contingency line item of approximately 5% of the total project

1 costs, which is reasonable for a project of this nature. I describe risks to the Project  
2 and mitigation plans later in my Testimony.

3

4 Q23. DOES THE TRANSMISSION PROJECT COST ESTIMATE INCLUDE COST  
5 ESCALATION AND PROJECT CONTINGENCIES AS WELL?

6 A. The Company included a contingency in the total transmission project estimate for the  
7 same reasons discussed above with respect to the generation portion of the Project, but  
8 transmission EPC contracts typically do not need to include provisions for cost  
9 escalation, and none are expected here. Unlike the more complex power barge  
10 construction that requires a significant amount of major equipment and subcontracts  
11 that must be procured over a long period of time, the transmission upgrades and  
12 interconnection are conventional in scope and do not require provisions for cost  
13 escalation that could not otherwise be captured in the contingency.

14

15 Q24. DOES THE TOTAL COST ESTIMATE INCLUDE GAS PIPELINE  
16 INTERCONNECTION COSTS?

17 A. Yes. BPS will require connections to gas pipelines. The Project site is located adjacent  
18 to two natural gas suppliers, Tennessee Gas Pipeline and Kinetica, both of which are  
19 capable of delivering gas at pressures required by the RICE generators without  
20 improvements. ESL's System Planning and Operations ("SPO") Fuels group is in  
21 discussion with both gas pipelines to serve the Project, and both have expressed an  
22 interest and intent to support the Project and construction schedule, pending the  
23 finalization of transportation contracts.

1           Like the commodity costs of natural gas, the costs associated with pipeline  
2           transportation service will be recovered through the Fuel Adjustment Clause (“FAC”)  
3           and, therefore, are not included in the Project cost estimate. However, an estimate of  
4           pipeline interconnection and gas delivery charges during the period of construction and  
5           commissioning has been included in the Project cost estimate because these costs are  
6           incurred prior to the in-service date of the Project and capitalized in accordance with  
7           required utility accounting, as opposed to the ongoing cost of fuel and fuel  
8           transportation that are expense items recovered through the FAC.

9

10   Q25. DO YOU BELIEVE THAT THE CURRENT PROJECT COST ESTIMATE IS A  
11       REASONABLE ESTIMATE OF THE COSTS OF BPS?

12   A.   Yes. Based on the unique technical details of the project, pricing was established by  
13       using an “Open Book” process with GIS to ensure the competitiveness of GIS’s pricing  
14       with market alternatives. Under an Open Book process, GIS provides transparency  
15       into their pricing structure based on a fixed price proposal with granular detail into cost,  
16       negotiated profit, and applicable escalation prior to FNTP. The actualized costs for  
17       material and direct and indirect labor costs are detailed by category of the Project  
18       schedule and provided in GIS’s True-Up Mechanism workbook.

19           Pricing was also supported by market benchmarking provided by Power  
20       Advocate, which uses the Bureau of Labor Statistics Producer Price Index (“PPI”) to  
21       normalize market pricing. The PPI is calculated by dividing the average weighted  
22       prices of goods and services produced in the U.S. during the current month and year by  
23       the average weighted prices of goods and services produced in the U.S. in a base month

1 and year then multiplying the result by 100. GIS's proposal for actual and escalated  
2 pricing increase was validated using the PPI approach to normalize current market  
3 conditions based on the proposed pricing structure detailed in the proposal. The  
4 proposed pricing from GIS was rigorously reviewed by Supply Chain and the project  
5 team over the duration of the development of the Project, which included the  
6 development of the final scope of work. The final cost estimate is reasonable based on  
7 the level of detail completed through this price development exercise.

8 The estimated EPC costs for Ampirical are based on a detailed scope of work  
9 developed with the project team and supported by Company's experience with  
10 Ampirical on other transmission projects. The final fixed-price EPC contract will be  
11 executed using an open-book process following certification by the Commission.

12

13 Q26. IS THE PROJECT CONSTRUCTION PRICING FIXED?

14 A. Not entirely. As mentioned earlier, the estimated Project costs include EPC costs for  
15 GIS, Ampirical, a microgrid contractor, and other costs. Only the EPC costs are fixed.  
16 Moreover, while the GIS EPC prices are fixed assuming the defined scope of work,  
17 other factors such as changes in scope due to discovery of new facts, force majeure  
18 events, craft labor wage rate and per diem rate escalation above projections, or changes  
19 in law could affect EPC costs. Those subsequent events could result in change orders  
20 that increase or decrease EPC costs. Also, development projects spanning several years  
21 are exposed to a number of risks, both known and unknown, and despite diligent  
22 mitigation plans and efforts, scope changes may be required.

23

1 Q27. CAN YOU PROVIDE AN EXAMPLE OF A DEVELOPMENT THAT COULD  
2 REQUIRE A CHANGE IN THE SCOPE OF WORK AND CHANGE THE  
3 PROJECT'S COST ESTIMATE?

4 A. One example of a development that could change the Project's scope of work is a  
5 discovery event. While performing site work and associated trenching, something  
6 underground could be discovered that was not on the current site drawings, was not  
7 visible on the surface and could not be anticipated. Any work that a contractor has to  
8 perform related to that discovery would be added to the scope of the project through a  
9 change order.

10

11 Q28. WHAT ARE SOME OF THE KEY MILESTONES IN THE ESTIMATED PROJECT  
12 SCHEDULE?

13 A. Target Substantial Completion is expected by February 2028. GIS would receive  
14 incentives for early completion or be required to pay liquidated damages for delayed  
15 completion. Some of the key milestones in the schedule (assuming Commission  
16 certification by February 3, 2025) are:

17

**Table 3: Key Milestones Assuming February 2025 Certification**

18

Milestone	Date
LPSC Regulatory Filing	03/2024
Contract Execution Date (NTP)	██████
LPSC Regulatory Approval	██████
Begin Construction	██████
Permitting Complete	██████

Milestone	Date
Barge Topside Completion	████████
Barge Transfer/Delivery	████████
Barge First Fire	████████
Operations Permits Issued	████████
Target Substantial Completion	████████
Commercial Operations Date	████████

1

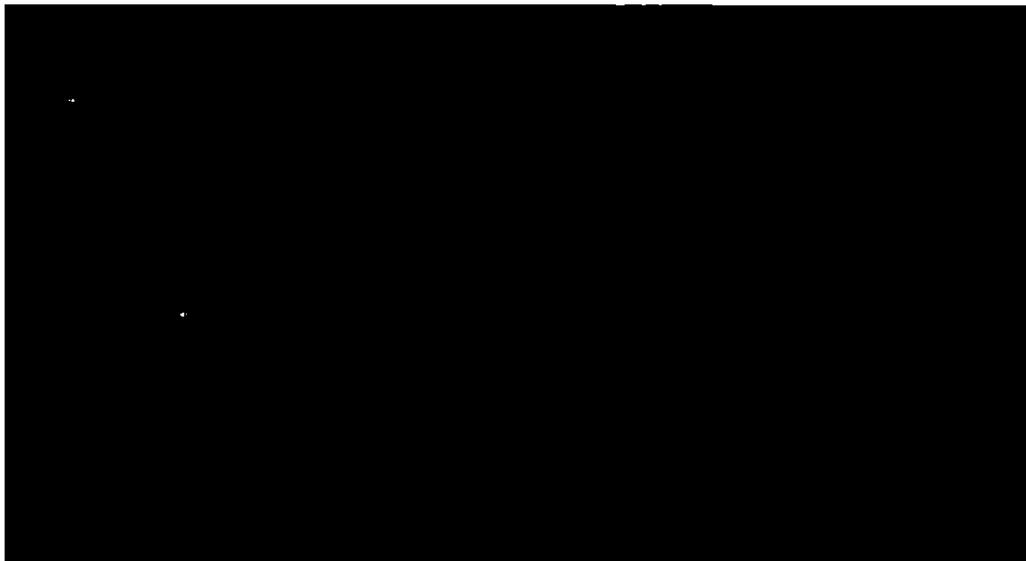
2 Q29. WHAT IS THE EXPECTED TIMING OF THE SPENDING AND FINANCIAL  
3 COMMITMENTS ASSOCIATED WITH THE PROJECT?

4 A. The following graph containing highly sensitive protected materials (“HSPM”) depicts  
5 the Project’s projected cash flow, spend commitment, and cancellation exposure:

6

**Figure 3**

7



8

9

1 Q30. WHY IS IT IMPORTANT TO OBTAIN TIMELY REGULATORY APPROVALS?

2 A. As described by Company witness Ryan Jones, the Company needs reasonable  
3 assurance from the Commission that construction of the BPS is in the public interest  
4 prior to spending several hundred million dollars to construct a plant needed to serve  
5 the Company's customers. Accordingly, the Company reasonably does not intend to  
6 issue FNTP under the EPC contract without certification from the Commission that  
7 undertaking BPS serves the public convenience and necessity, as required by the 1983  
8 General Order.<sup>3</sup> It is critical that the Commission understand how the timing of its  
9 approvals affects BPS. The longer it takes to issue FNTP, there is higher risk that the  
10 price escalations in the GIS EPC Agreement will exceed the estimate (resulting in  
11 higher project costs) as well as result in a day-for-day delay of the in-service date.

12

13 **V. PROJECT MANAGEMENT AND CONTRACTING APPROACH**

14 Q31. HOW DOES THE COMPANY PROPOSE TO MANAGE THE PROJECT?

15 A. Given the magnitude of this Project and the Company's existing infrastructure for  
16 construction and project management, the Company determined that it would be  
17 appropriate to follow the same structure used for the construction of Ninemile 6, St.  
18 Charles Power Station, Lake Charles Power Station, and NOPS, using an EPC  
19 contractor in conjunction with the Company's management team.

20 The project management approach will follow Entergy's Project Delivery  
21 System ("PDS") Policy, Standards, and Guidelines in support of driving consistency

---

<sup>3</sup> See General Order (Corrected) (May 27, 2009), In re: Possible modifications to the September 20, 1983 General Order to allow: (1) for more expeditious certifications of limited-term resource procurements; and (2) an exception for annual and seasonal liquidated damages block energy purchases, Docket No. R-30517.

1 and certainty in project delivery outcomes. The PDS provides a framework to ensure  
2 the different business units consistently and effectively develop and implement capital  
3 Projects. The PDS establishes a Stage Gate Process (“SGP”) approach as a single and  
4 comprehensive framework for project development, planning, and execution. The SGP  
5 provides a roadmap of key deliverables and decisions that need to be sequentially  
6 completed to promote consistent, reliable, and high-quality project outcomes.  
7 Additionally, the SGP prescribes a continuous, systematic evaluation of the project  
8 organization, scope, and maturity of project management deliverables that helps ensure  
9 projects are successfully executed. This occurs through a series of independent Gate  
10 Reviews/Assessments and Approvals.

11

12 Q32. WHY USE AN EPC CONTRACTOR IN THE FIRST INSTANCE?

13 A. A large construction project like BPS is a substantial undertaking, and the Company  
14 does not have the in-house capability necessary to execute the engineering,  
15 procurement, and construction for such a project. The use of an EPC contractor that  
16 can perform all of these functions under a single agreement is cost-effective and  
17 common for such projects within the power industry.

18

19 Q33. IS THERE A SINGLE COMMON FORM OF EPC AGREEMENT?

20 A. No. There are several types of EPC contracting approaches, and the suitability or  
21 desirability of each depends largely on the type of project. From an owner’s  
22 perspective, fixed-price contracts are preferred because of the relative certainty they  
23 provide to a project’s overall cost. When a project’s scope is uncertain and likely to

1 vary, however, EPC providers will either refuse to contract on a fixed-price basis or  
2 perhaps agree to do so in exchange for a significant risk premium added to the fixed-  
3 price. By contrast, when a project entails a well-defined scope of work and presents an  
4 acceptable risk of material changes in scope, EPC providers are more willing to  
5 contract on a fixed-price basis without charging a significant risk premium.  
6

7 Q34. WHAT EPC CONTRACTING STRATEGY WILL BE UTILIZED?

8 A. As was the case with NOPS, the Company was able to substantially negotiate a fixed-  
9 price (with exceptions), fixed-schedule form of agreement with GIS that reflects a  
10 detailed scope of work. The contractor must complete construction within [REDACTED]  
11 of receiving FNTP or else pay daily liquidated damages as defined in the Agreement.  
12 The contractor also has the opportunity to earn incentives if the Project is completed  
13 before the required date.  
14

15 Q35. WHY DID THE COMPANY ELECT TO USE A FIXED-PRICE FORM OF EPC  
16 AGREEMENT?

17 A. The EPC strategy used by the Company is expected to yield the lowest reasonable cost  
18 with an adequate level of risk mitigation when the project site can accommodate a  
19 standard design and there is a minimal amount of retrofit into an existing site. The  
20 Company, working with GIS, was able to develop a site plan that would accommodate  
21 a standard design and minimize the retrofit scope. BPS readily lends itself to the EPC  
22 Agreement structure selected by the parties.  
23

1 Q36. HOW WAS THE BPS EPC CONTRACTOR SELECTED?

2 A. Grand Isle Shipyard, LLC is a Louisiana-based company that has been serving the  
3 energy, power, infrastructure, and industrial markets since 1948. GIS has transformed  
4 from a modest company in Grand Isle, Louisiana servicing the commercial fishing  
5 industry, to an industry leading global energy partner. As a member of the Edison  
6 Chouest Offshore (“ECO”) family of companies, GIS has the capability to lead the  
7 performance of the scope with in-house resources, reducing ELL’s overhead to manage  
8 multiple contractors. The ECO family of companies offers services ranging from  
9 engineering, procurement, fabrication, and construction through commissioning with  
10 extensive industrial, oil & gas, and marine experience with a proven delivery track  
11 record. ECO, collectively, has extensive marine experience with existing facilities and  
12 manpower, and has designed, constructed, and currently operates approximately 300  
13 vessels worldwide, primarily in support of oil and gas operations. The ECO family of  
14 companies includes thousands of employees and over a dozen fabrication and shipyard  
15 facilities and has its global headquarters in Lafourche Parish, Louisiana.

16 For this project, GIS was chosen as the EPC contractor for the power barge,  
17 teaming with key partners in Wartsila for the power technology and Bollinger Shipyard,  
18 LLC (another member of ECO) for the barge design and fabrication. As EPC  
19 contractor, GIS will be responsible for engineering, procurement, and construction at  
20 their South Louisiana facilities, as well as management and oversight of subcontractors,  
21 including Wartsila and Bollinger, for all other activities through final commissioning.

22 Bollinger, which will design and construct the barge portion of the Project, has  
23 been serving the marine industry with new construction, repair, and maintenance

1 services for over 75 years. Bollinger owns and manages multiple shipyards across the  
2 Gulf Coast and specializes in new construction, steel fabrication, vessel repair, and  
3 conversion of a wide variety of U.S. military and commercial vessels. In addition,  
4 Bollinger offers a full range of logistics, lifecycle support and training packages for  
5 commercial, industrial, and government customers.

6 The power technology will be provided by Wartsila based on ESL's and ENO's  
7 recent, positive experiences with Wartsila at the NOPS facility. As a global power  
8 technology provider serving the power plants, energy storage, and renewables  
9 integration sectors, Wartsila will be a key component to teaming with GIS and  
10 Bollinger to provide this solution for ELL.

11 GIS and Bollinger's proven history of performance in the marine engineering,  
12 fabrication and construction market will provide the level of expertise required to  
13 deliver a timely solution while maintaining emphasis on safety and quality.  
14 Furthermore, GIS's and Bollinger's corporate headquarters are based in lower  
15 Lafourche Parish, Louisiana, which is within 20 miles from the Project's final mooring  
16 location. This headquarters locale will allow GIS to engage with local companies that  
17 will have personnel that directly benefit from the power output objectives of this  
18 program. On a daily basis, GIS partners and works with these local vendors,  
19 subcontractors, as well as holds long standing relationships with local stakeholders,  
20 municipal and parish government, and the Greater Lafourche Port Commission (Port  
21 Fourchon), which highlights another synergy that aides in the execution of a project of  
22 this magnitude.

1           The power provided by this project has a direct correlation to the current and  
2           future growth demands in Port Fourchon and the surrounding area. GIS's Technical  
3           Services teams have been actively engaged, since inception, in supporting the Port with  
4           its expansion plans, infrastructure improvements and dredging needs. GIS and  
5           Bollinger, as members of the ECO family of companies, have indicated that they are  
6           confident that this positive, local influence, accompanied by their collective global  
7           experience, will ensure a successful outcome for the Project.

8           It should be noted that the decision to pursue negotiations with GIS was also  
9           supported by the project team's favorable assessment of GIS's financial strength, GIS's  
10          expertise in the management of maritime construction projects, and experience in the  
11          Louisiana construction market.

12

13   Q37.   WHAT ACTIVITIES WILL GIS PERFORM AS EPC CONTRACTOR?

14   A.   Under the fixed-price EPC Agreement structure, GIS will act as an independent  
15          contractor with respect to the engineering, procurement, and construction services  
16          defined in the scope of work. GIS also will procure the six Wartsila 18V50SG engines,  
17          six generators, two Generator Step Up ("GSU") transformers, supporting auxiliary  
18          equipment, and barge hull to support top side erection of the Wartsila equipment from  
19          the original equipment manufacturers ("OEMs"). Firm, fixed prices for this equipment  
20          are included in GIS's fixed price, subject to certain escalation at the rates specified in  
21          the EPC Agreement. GIS's procurement of this equipment will allow full coordination  
22          and scheduling of the OEMs in order to meet the fixed schedule provided in the  
23          Agreement. GIS will provide a "wrap" (*i.e.*, guarantee) of the commitments on

1 schedule and performance for the entire Project, providing for risk mitigation if there  
2 are delays or performance shortfalls.

3

4 Q38. HAVE THE COMPANY AND GIS AGREED UPON THE TERMS OF AN EPC  
5 AGREEMENT?

6 A. The Company is in the final stages of negotiating the contract and expects the final  
7 EPC Agreement to be executed following certification of the Project. The general  
8 terms and conditions of the EPC Agreement have been agreed upon and are not  
9 expected to change. The key terms are summarized in HSPM Exhibit GCD-6.

10

11 Q39. WHY WAS AMPIRICAL SELECTED AS THE EPC CONTRACTOR FOR THE  
12 TRANSMISSION INTERCONNECTION?

13 A. The Project team and ESL Supply Chain reviewed current EPC partners, and Ampirical  
14 best aligns with the requirements of this Project based on the following attributes. The  
15 Project's substation brownfield attributes are well aligned with Ampirical's  
16 demonstrated strengths in executing complex greenfield and brownfield projects.  
17 Ampirical successfully completed several open-book negotiated projects in the last  
18 several years, including St. Charles Power Station transmission interconnection, NOPS  
19 transmission interconnection, and the Jefferson Parish Reliability Improvement Phase  
20 1 Project. In addition, Ampirical has completed several other open-book and  
21 competitively-bid projects for Entergy's Transmission organization, and it is currently  
22 planning or executing several additional projects.

23

1 Q40. HAVE THE COMPANY AND AMPERICAL AGREED UPON THE TERMS OF AN  
2 EPC AGREEMENT?

3 A. No, although a standard EPC contract is expected to be executed after certification, and  
4 it is expected that the terms will be similar to prior Ampirical EPC contracts.  
5

6 **VI. CONSTRUCTION RISK MANAGEMENT AND MITIGATION**

7 Q41. IS IT IMPORTANT TO HAVE PLANS IN PLACE TO MANAGE AND MITIGATE  
8 THE POTENTIAL RISKS ASSOCIATED WITH THE PROJECT?

9 A. Yes. BPS represents a substantial capital investment, and it needs to be well-managed.  
10 Good management includes proper consideration of the risks that can be reasonably  
11 foreseen and the development of a plan to reasonably manage and mitigate those risks.  
12 Good project management should not seek to eliminate all potential risks irrespective  
13 of costs to do so but instead should reasonably manage those risks considering the  
14 probability of occurrence, potential magnitude of impact, and cost to mitigate.  
15

16 Q42. HOW ARE THE RISKS AFFECTING THE PROJECT'S SCHEDULE AND  
17 PROJECTED COSTS MITIGATED?

18 A. The fixed-price structure and well-defined scope of the GIS EPC Agreement are the  
19 principal mitigation tools to minimize the effects risks may have on Project costs. The  
20 Company developed mitigation plans and included contingency in the Project cost  
21 estimate that is thought to be reasonably sufficient to mitigate those risks identified.  
22 Delays in receiving regulatory approvals or the required permits beyond the dates  
23 assumed in the Project schedule will increase total costs and result in a delayed in-

1 service date. The Project schedule has been developed by optimizing the sequence of  
2 activities to produce the shortest practical schedule at the lowest reasonable cost. The  
3 schedule has a built-in contingency for critical path activities that will help mitigate  
4 short delays.

5

6 Q43. IS THE CONTINGENCY REFLECTED IN THE PROJECT COST ESTIMATE  
7 ADEQUATE TO COVER ALL POSSIBLE RISKS THAT COULD INCREASE  
8 COST?

9 A. No, but that is not the purpose of contingency funds in project management.  
10 Contingency is used to reasonably mitigate unplanned increases in project cost,  
11 whether caused by known risks or unforeseen risks. It recognizes that large  
12 construction projects that span several years can be adversely affected by events  
13 beyond the utility's control. ESL used a Monte Carlo simulation to determine the level  
14 of contingency that would provide a reasonable level of mitigation of known and  
15 unknown risks, but it is possible that some of these risks, if realized, could cause cost  
16 increases beyond the contingency included in the cost estimate. As was the case with  
17 Ninemile 6, St. Charles Power Station, and Lake Charles Power Station, the Company  
18 does not retain any unused project contingency.

19

20 Q44. PLEASE DISCUSS SOME OF THE KEY RISKS UNDER THE EPC AGREEMENT.

21 A. While the EPC Agreement with GIS is not yet executed, the agreed-upon general terms  
22 and conditions reflected in HSPM Exhibit GCD-6 provide for a fixed price and fixed  
23 schedule. Any fixed-price contract presents a risk of price increases through change

1 orders and extra work claims. This risk has been mitigated to the extent possible by  
2 broadly defining the scope of work assigned to GIS as including everything necessary  
3 to complete the Project that meets the specification and performance requirements,  
4 except for items expressly stated in the scope document to be the Company's  
5 responsibility. The agreed-upon terms for the EPC Agreement also contain favorable  
6 change order provisions that will enable the Company to direct GIS to proceed with a  
7 change over which there is a good faith dispute between the parties, with the dispute  
8 over price impact to be resolved in arrears. This will protect the Company and its  
9 customers from the possibility that the EPC contractor would threaten to delay work  
10 until change order disputes are resolved to its satisfaction. Further, GIS must notify  
11 the Company before making any changes required by force majeure events or changes  
12 in laws, and must document such changes and the resulting impacts before being  
13 entitled to any schedule relief, increase in the fixed-price, or additional reimbursement.

14 Finally, wage rate escalation on craft labor and per diem is expected to be a risk  
15 as a result of the anticipated labor shortage in the Gulf Coast region due to ongoing and  
16 proposed industrial capital investments over the next decade. To address this risk, the  
17 GIS EPC Agreement contains a craft labor wage and per diem true-up mechanism that  
18 will adjust the price one time based upon actual wage rates and per diem rates.

19

20 Q45. PLEASE ELABORATE ON THE CRAFT LABOR PROVISIONS CONTAINED IN  
21 THE GIS EPC AGREEMENT.

22 A. Under the terms of the pending Agreement, GIS agreed to assume productivity risk  
23 associated with craft labor (*i.e.*, man-hour estimates). GIS also agreed to assume

1 subcontractor craft labor wage escalation risk as well as engineering and project  
2 management labor. The EPC Agreement pricing will reflect an annual [REDACTED] escalation  
3 assumption for direct and indirect craft labor rates and an annual [REDACTED] escalation  
4 assumption for direct and indirect craft labor per diem as placeholders in the EPC fixed-  
5 price cost.<sup>4</sup> These EPC Agreement placeholders are approximately \$ [REDACTED] for  
6 craft wage rates and \$ [REDACTED] for craft per diem and are based on 2023 wage and  
7 per diem rates.

8 The placeholders will be allowed a one-time true-up before FNTTP. For the one  
9 time true-up, the actual GIS craft wages and per diem escalation for the project period  
10 in review would be compared to the amount of wage rate and per diem escalation  
11 included in the EPC fixed price for the same period. The Company will pay the actual  
12 direct and indirect craft labor and per diem rates at FNTTP once the one time true-up  
13 exercise is complete. GIS and the Company will review all wage and per diem  
14 adjustments before any final adjustments are approved.

15 Moreover, an additional disincentive for GIS to arbitrarily increase wages  
16 and/or per diem rates on the Project is the market forces' effect on GIS's other projects  
17 in the Gulf Coast region. In other words, should the wage and per diem rates for BPS  
18 become misaligned with the market, GIS's other projects would be negatively affected,  
19 as higher wages would attract craft labor from other GIS projects, increasing GIS's  
20 costs of doing business. Thus, GIS is incented to follow the market as opposed to  
21 setting it. In addition, under the EPC Agreement, GIS will provide wage and per diem

---

<sup>4</sup> Direct craft labor refers to craft laborers who are directly involved in the construction of the permanent plant. (*i.e.*, pipefitters, welders). On the other hand, indirect craft labor refers to craft laborers who are indirectly involved in the construction of the permanent plant. (*i.e.*, scaffolding, support personnel).

1 market information that it periodically obtains from area labor surveys and exit  
2 interviews to support wage and per diem adjustment justification. Details of GIS's  
3 actual wage and per diem payments for craft labor will be available for the Company  
4 to audit. Certain historical and projected data related to wage and per diem rates will  
5 be included in GIS's monthly project report.

6

7 Q46. WILL THE EPC AGREEMENT HAVE PROVISIONS THAT MITIGATE RISK  
8 RELATING TO GIS'S PERFORMANCE?

9 A. Yes. As I discussed earlier, the fixed-price, fixed-duration form of the contract,  
10 coupled with liquidated damages for late delivery, heat rate, and output, provide a  
11 measure of protection for customers. Additionally, the agreed-upon terms of the EPC  
12 Agreement require that GIS deliver a finished product that meets minimum  
13 requirements for performance and warranty its work for 12 months following  
14 substantial completion. GIS is also required to indemnify the owner against claims for  
15 bodily injury and third-party property damage.,

16 The agreed-upon terms of the EPC Agreement establish a milestone payment  
17 structure whereby the contractor will only be paid for the work that has been completed,  
18 as verified by the Company. The milestone payments are subject to a cumulative cap  
19 with monthly values stated in the Agreement that protects the Company's cash flow.  
20 Additionally, payment retention is authorized for: (a) the greater of agreed upon punch  
21 list value or \$ [REDACTED] plus (b) potential performance liquidated damages that may  
22 be payable; plus (c) any schedule liquidated damages. These and other contractual

1           protections, as well as applicable limits of liability, are included in the Summary of  
2           GIS EPC Contract Terms, attached as HSPM Exhibit GCD-6.

3

4   Q47.   WHAT TYPE OF INSURANCE IS INCLUDED IN THE COMPANY'S COSTS  
5           ESTIMATE FOR THE PROJECT?

6   A.     As with the NOPS project, the Company expects insurance coverage will include  
7           Builders All Risk ("BAR") and Delay in Startup ("DSU") policies.

8

9   Q48.   WHAT DOES BAR INSURANCE COVER?

10  A.     BAR is for the benefit of the Company, the contractor, and subcontractors of every tier.  
11           It covers property damage to the Project work from non-excluded perils while it is  
12           under construction, from the moment of inland shipment from an OEM and/or supplier  
13           until the policy lapses. The limit of liability on the BAR policy is expected to be  
14           roughly equal to the EPC Agreement value, subject to various deductibles depending  
15           on the insured peril.

16

17  Q49.   WHAT DOES DSU INSURANCE COVER?

18  A.     DSU insurance covers certain schedule-delay costs resulting from property damage to  
19           project work caused by a non-excluded peril under the BAR insurance. After the  
20           deductible period is met, DSU insurance provides coverage for certain costs until  
21           project completion is achieved, including AFUDC, owner's costs, and contractor  
22           increased site costs. The indemnities under the DSU policy are subject to a monthly  
23           maximum as well as an aggregate limit. Although DSU coverage for BPS has not yet

1           been procured, a maximum monthly indemnity of approximately \$3.3 million and an  
2           18-month maximum indemnity of approximately \$60 million is expected.

3

4

**VII. REQUIRED PERMITS**

5

Q50. PLEASE DESCRIBE THE VARIOUS REGULATORY OVERSIGHT  
6           REQUIREMENTS THAT WILL APPLY TO THE PROJECT.

6

7

A.    BPS will be subject to permitting and regulatory oversight by the Commission, the Port  
8           Fourchon Parish Police Jury, the Louisiana Department of Environmental Quality  
9           (“LDEQ”), Louisiana Department of Natural Resources (“LDNR”), the United States  
10          Environmental Protection Agency (“EPA”), Office of Coastal Management (“OCP”),  
11          and the United States Army Corps of Engineers (“USACE”). The LDEQ is primarily  
12          responsible for implementing the various federal and state environmental laws  
13          applicable to the Project, such as the Clean Air Act (“CAA”), the Clean Water Act  
14          (“CWA”), the Resource Conservation and Recovery Act, and the Louisiana  
15          Environmental Quality Act. The EPA is responsible for oversight to ensure that the  
16          LDEQ properly implements federal law through federally enforceable state  
17          implementation plans, regulations, and permits. The LDNR and USACE are  
18          responsible for approving construction standards in navigable waterways relating to  
19          navigation safety, fill, dredge, and preservation of jurisdictional wetlands and issuance  
20          of the coastal use permit. All of the environmental issues associated with the  
21          construction and operation of the BPS would be subject to regulatory requirements  
22          imposed and administered by the LDEQ, EPA, USACE, and LDNR in consultation  
23          with other state and federal agencies, as required.

23

1 **A. Air Quality Permits**

2 Q51. WHAT ARE THE PERMITTING REQUIREMENTS ASSOCIATED WITH AIR  
3 EMISSIONS FROM THE PROJECT?

4 A. Because BPS will be a “major stationary source,” as defined under the CAA, it will be  
5 subject to multiple regulations. In particular, the Project will be subject to:

- 6 • National Ambient Air Quality Standards (“NAAQS”) and Title V Operating  
7 Permit (“Title V”) rules;  
8
- 9 • applicable federal New Source Performance Standards (“NSPS”) associated  
10 with stationary compression ignition or reciprocating internal combustion  
11 engines;  
12
- 13 • compliance with federal requirements associated with hazardous air pollutants;  
14 and  
15
- 16 • other regulatory requirements associated with air emissions, including  
17 continuous monitoring, emissions market allowance obligations, and  
18 greenhouse gas emission regulations.  
19

20 The Company will obtain a Title V (Part 70) New Source Review Air Operating Permit  
21 for BPS encompassing each of the requirements listed above, issued by the LDEQ.  
22

23 Q52. WILL BPS BE DESIGNED TO MEET THE BEST AVAILABLE CONTROL  
24 TECHNOLOGY REQUIREMENTS?

25 A. Yes. BPS will employ emission reduction controls to meet Best Available Control  
26 Technology (“BACT”) standards. The Project will include Selective Catalytic  
27 Reduction (“SCR”) to reduce NO<sub>x</sub> emissions and an Oxidation Catalyst for the control  
28 of carbon monoxide (“CO”) emissions.

29 In summary, the Company has evaluated control technology performance and  
30 costs and selected a variety of controls that will meet BACT standards for all affected

1 pollutants. The controls identified are considered BACT for engines and will be  
2 included in the Title V NSR Operating Permit application that will be submitted to the  
3 LDEQ for the BPS.

4

5

### **B. Water Quality**

6

Q53. WHAT WATER QUALITY REGULATIONS WILL APPLY TO THE PROJECT?

7

A. Like the CAA, the LDEQ has been delegated enforcement and permitting authority

8

under the CWA. All industrial facilities that discharge wastewater and some that

9

discharge storm water into waters of the State of Louisiana must obtain a discharge

10

permit under the Louisiana Pollutant Discharge Elimination System ("LPDES"). The

11

LPDES permit is the state counterpart to the CWA's National Pollutant Discharge

12

Elimination System ("NPDES") permit. These permits require treatment or

13

management of wastewater and/or storm water prior to discharge to maintain

14

designated water quality criteria. If the BPS has operational wastewaters to be

15

discharged to surface water of the State, an LPDES permit application incorporating

16

wastewater discharges from the BPS will be filed with LDEQ. Stormwater

17

requirements for the BPS facility operation consist of submitting a Notice of Intent

18

("NOI") to the LDEQ for coverage under the Multi-Sector General Permit for Storm

19

Water Discharges, and preparing a Storm Water Pollution Prevention Plan for the BPS.

20

1 Q54. WHAT OTHER WATER QUALITY REQUIREMENTS MAY BE APPLICABLE  
2 TO BPS?

3 A. A construction storm water discharge permit from the LDEQ to authorize storm water  
4 discharges from the construction area during construction of the BPS will also need to  
5 be obtained.

6  
7 Q55. ARE THERE POTENTIAL ENVIRONMENTAL EFFECTS RELATED TO WATER  
8 QUALITY ASSOCIATED WITH BPS?

9 A. Yes. Typical water quality effects for power projects include the use of freshwater  
10 resources for process use and the discharge of treated wastewater, heated cooling water,  
11 and storm water to receiving streams.

12  
13 Q56. HOW DOES THE COMPANY PROPOSE TO ADDRESS THESE POTENTIAL  
14 WATER QUALITY EFFECTS?

15 A. The LPDES permitting process is predicated on the requirement that discharges from  
16 a permitted facility are protective of the State's water quality standards. A LPDES  
17 permit cannot be issued if it would allow a facility to cause or contribute to violations  
18 of water quality standards. The issuance of this permit, and ELL's compliance with  
19 conditions contained therein, will minimize any water quality impacts. The BPS facility  
20 is being designed to operate in accordance with all water discharge regulatory  
21 requirements.

22

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23

**C. Other Issues**

Q57. WHAT OTHER ENVIRONMENTAL ISSUES WITH RESPECT TO BPS HAVE BEEN ANALYZED?

A. The Company has analyzed information regarding the Project’s potential effect upon archaeological and historical resources and threatened and endangered species. In addition, the unique nature of the project being located over water means the potential involvement with the United States Coast Guard, which is a less common requirement for Entergy Operating Company facilities. The requirements associated with maintaining a dock operations manual and sanitary treatment unit authorizations are included in the potential authorizations for the Project. No additional significant issues have been identified at this time. The Phase 1 Cultural Resource Survey was completed in December 2020 and concluded that no impacts to historic properties listed or eligible for listing in the NRHP were anticipated in association with the BPS.

Q58. WHAT USACE PERMITTING MAY BE APPLICABLE TO THE PROJECT?

A. The Project will impact jurisdictional wetlands and is located within the Louisiana Coastal Zone. The Company has drafted the authorization request from the USACE under CWA Section 404, Section 10 of the Rivers and Harbors Act (“RHA”). Additionally, the draft application for a Coastal Use Permit (“CUP”) from the LDNR Office of Coastal Management is prepared as required for activities located within the Louisiana Coastal Zone. The Company also drafted the request for a jurisdictional determination from USACE, which will identify those wetland areas and waters of the United States that the USACE will take jurisdiction over and must undergo permitting

1 action if impacted by Project construction. The Company has identified the following  
2 permits as necessary for the construction of the proposed Project and associated  
3 elements:

- 4 • USACE Section 404 Permit
- 5 • USACE Section 10 Permit
- 6 • LDEQ Water Quality Certification (“WQC”)
- 7 • Office of Coastal Management (“OCM”) Coastal Use Permit

8 A Section 404 permit is required to place fill material into wetlands or “waters of the  
9 United States.” When impacts to wetlands cannot be avoided, compensatory mitigation  
10 will be required. Mitigation is a part of the Section 404 permit process and must be  
11 purchased before the USACE issues a Section 404 permit. The purchase of mitigation  
12 credits from an approved mitigation bank is the USACE’s preferred method. An  
13 allowance for this risk has been included in the Project’s estimate and contingency. A  
14 WQC, or waiver or exemption of the same, is required to demonstrate that the  
15 placement of fill material and the construction and operation of the facility will not  
16 violate the water quality standards of Louisiana.

17 The Section 10 permit is for the dredging work affecting navigable waters of  
18 the U.S. The LDNR, USACE, and OCP have a joint permitting program where a single  
19 application is prepared for both state and federal permits. The draft Joint Permit  
20 Application (“JPA”) has been prepared for the project.

21

22 Q59. WILL BPS UNREASONABLY IMPAIR VISIBILITY OR VEGETATION?

23 A. No. In addition to the NAAQS analysis described earlier, two other air quality  
24 modeling impact analyses are being conducted and are anticipated to show negligible

1 impact on other air quality related values. The EPA and the LDEQ require both an  
2 Additional Impact Analysis and a Class I Area Analysis be conducted in certain  
3 circumstances.

4 The Additional Impact Analysis is conducted to determine the impairment to  
5 visibility and the effects on soils and vegetation. Impacts due to commercial,  
6 residential, industrial, and other growth in the vicinity of the Project also must be  
7 addressed to the extent they are a result of the proposed action. It is anticipated that  
8 the results of this analysis demonstrate that BPS will not have a negative effect on the  
9 surrounding area.

10

11 Q60. DOES THE SITING OF BPS COMPORT WITH APPLICABLE ZONING LAWS?

12 A. BPS is within a portion of Lafourche Parish that is zoned Industrial along with  
13 surrounding commercial and industrial land. The City of Leesville and the State of  
14 Louisiana do not have numeric noise limits, but Lafourche Parish Code of Ordinances  
15 Section 26-104 restricts maximum sound level by receiving land use category to 50  
16 dBA for industrial, commercial, and residential.

17 The BPS location at the marina is surrounded by industrial barges, tugboats, a  
18 gas compressor station 800 feet northeast of the project, and Old Highway 1 to the east.  
19 Site monitoring found ambient sound levels to be frequently above the 50 dBA level.  
20 Predicted noise from the Project is expected to be above the current ordinance levels.  
21 In response, the Project sound study was provided to Lafourche Parish for review, and  
22 ELL received a letter of no concern from Lafourche Parish President regarding the  
23 noise ordinance or BPS's impact on community noise levels. The project engineer GIS

1 is also pursuing a zoning variance for the site to facilitate the anticipated noise levels  
2 from the Project.  
3

4 Q61. WHAT IS THE STATUS OF THE PERMITS FOR THE PROJECT?

5 A. The pre-application meeting for the air permit for the BPS was held with LDEQ in  
6 2020. A new pre-application meeting will be held with LDEQ to refresh any  
7 requirements that may have changed since the prior meeting. As discussed above, BPS  
8 will apply for a LPDES permit, which will be submitted to the LDEQ in late 2024 or  
9 early 2025. The Company has evaluated the project area for its effect on jurisdictional  
10 wetlands and waters of the U.S. and is in the process of updating the draft Joint Permit  
11 Application to be submitted to the USACE, LDNR, and OCM with an anticipated  
12 submittal date in Summer 2024.  
13

14 **VIII. ESTIMATED NON-FUEL O&M COSTS**

15 Q62. HAS THE COMPANY PREPARED AN ESTIMATE OF OPERATIONS AND  
16 MAINTENANCE COSTS THAT WILL BE INCURRED IN OPERATING THE  
17 BAYOUR POWER STATION?

18 A. Yes. ESL has prepared an estimate based on a number of other assumptions related to  
19 operating systems and conditions at the unit beginning in 2028. This estimate was  
20 provided to Mr. Jones for use in estimating the first-year revenue requirement  
21 associated with the BPS, based on the current best understanding of what equipment  
22 will be installed at the site. The estimate also makes assumptions on a general inflation  
23 rate, a payroll escalation rate, and a materials and supplies escalation rate across the

1 estimate time frame for the purposes of presenting the estimate starting in 2028 dollars.  
2 In estimating the O&M expense, the average general inflation rate is assumed to be  
3 2.5% per year, with payroll increasing by 2.5% per year. All cost estimates are based  
4 on 2024 estimates, escalated to 2028 by the appropriate escalation rate and escalated  
5 each year thereafter by the appropriate escalation rate.  
6

7 Q63. HOW WAS THE ESTIMATE DEVELOPED?

8 A. The estimate was developed based on experience gained in the operation of the other  
9 RICE facility that has been developed by one of the Entergy Operating Companies,  
10 ENO's NOPS facility, and on information gleaned from general industry sources. This  
11 estimation process compiles O&M performance and cost into a spreadsheet model for  
12 the processes, systems, and components that will be employed within a plant, and uses  
13 that data to estimate routine annual and major periodic inspection O&M expenses.  
14

15 Q64. WHAT IS THE CURRENT ESTIMATE OF O&M EXPENSES?

16 A. The estimated O&M expenses for BPS in its first year of operation are summarized in  
17 Table 4 below. The O&M numbers in Table 4 are for the O&M associated with BPS  
18 only, excluding any current O&M costs that are otherwise reflected in the Company's  
19 rates. My estimate reflects costs in 2028 dollars. The O&M estimate is supported by  
20 the workpapers attached as HSPM Exhibit GCD-7 and Exhibit RDJ-3 to the Direct  
21 Testimony of Mr. Jones.

**Table 4: Estimated Bayou Power Station  
First Year O&M Expenses (Thousands)**

**O&M Expenses**

Payroll	\$	3,013
Outage O&M Expense	\$	982
Baseline O&M Expense	\$	<u>1,174</u>
	Total O&M Expense	\$ 5,169
Insurance	\$	<u>616</u>
<b>TOTAL O&amp;M</b>	<b>\$</b>	<b>5,785</b>

1

2 Q65. HOW WAS THE PAYROLL COST ESTIMATE PREPARED?

3 A. A preliminary incremental plant staffing organizational chart was developed, based on  
4 ENO's experience with NOPS, that takes into account the expected staffing of BPS  
5 when it reaches commercial operation. That preliminary organizational chart is  
6 attached as HSPM GCD-8. Labor rates were then applied to the different job families  
7 and incremental headcount included in that organizational chart. Those costs were then  
8 totaled to arrive at the annual plant staff labor figure shown in Table 4 above.

9

10 Q66. WHAT ARE THE OUTAGE O&M EXPENSES INCLUDED IN TABLE 4?

11 A. The O&M outage expenses listed in Table 4 include routine annual maintenance  
12 expenses incurred as part of annual planned maintenance outages as well as periodic  
13 major maintenance on the engines and associated generators.

14

1 Q67. WHAT TYPES OF COSTS ARE INCLUDED IN O&M BASELINE EXPENSE?

2 A. BPS will be a set of large, complex mechanical systems that will require routine  
3 maintenance to ensure continued reliable, safe, and economic operations. This  
4 maintenance will require materials, chemicals, labor, and rental equipment, and will  
5 address the O&M costs for activities for the following equipment and systems: gas  
6 engines and generators, the plant's electrical instruments and controls, the circulating  
7 water and water production systems, environmental systems, and substation and  
8 transmission facilities. Detailed estimates of these costs, which include both fixed and  
9 variable components, are shown in the workpapers attached as HSPM Exhibit GCD-7.

10

11 Q68. HOW DOES THE COMPANY INTEND TO MANAGE LONG-TERM MAJOR  
12 MAINTENANCE ASSOCIATED WITH THE PROJECT?

13 A. The Company will manage major maintenance as part of the operation and maintenance  
14 program described above.

15

16 Q69. DID THE COMPANY EVALUATE A LONG-TERM SERVICE AGREEMENT FOR  
17 LONG-TERM MAJOR MAINTENANCE?

18 A. The other RICE plant owned and operated on behalf of an Entergy Operating Company,  
19 NOPS, is managed without a Long Term Service Agreement ("LTSA"), and that is  
20 currently the expectation for BPS. ESL, on behalf of ENO and ELL, respectively, has  
21 engaged in discussions with Wartsila around developing an LTSA, potentially for both  
22 NOPS and BPS. Should those discussions eventually result in an LTSA, Mr. Jones

1 describes how those costs would be treated from a ratemaking perspective consistent  
2 with past LPSC practice.

3

4 Q70. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY AT THIS TIME?

5 A. Yes.

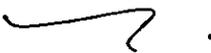
**AFFIDAVIT**

STATE OF TEXAS

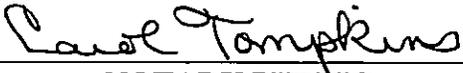
COUNTY OF MONTGOMERY

**NOW BEFORE ME**, the undersigned authority, personally came and appeared, **GARY C. DICKENS**, who after being duly sworn by me, did depose and say:

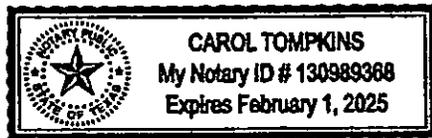
That the above and foregoing is his sworn testimony in this proceeding and that he knows the contents thereof, that the same are true as stated, except as to matters and things, if any, stated on information and belief, and that as to those matters and things, he verily believes them to be true.

  
\_\_\_\_\_  
Gary C. Dickens  


**SWORN TO AND SUBSCRIBED BEFORE ME**  
**THIS 22nd DAY OF FEBRUARY, 2024**

  
\_\_\_\_\_  
NOTARY PUBLIC

My commission expires: February 01, 2025



**Listing of Previous Testimony Filed by Gary C. Dickens**

<u>DATE</u>	<u>TYPE</u>	<u>JURISDICTION</u>	<u>DOCKET NO.</u>
01/15/2016	Rebuttal	LPSC	U-33633
06/25/2020	Direct	LPSC	U-35584
12/08/2020	Direct	LPSC	U-36222
07/01/2022	Direct	PUCT	53719
11/16/2022	Rebuttal	PUCT	53719





BEFORE THE  
LOUISIANA PUBLIC SERVICE COMMISSION

*IN RE:* APPLICATION OF ENTERGY )  
LOUISIANA, LLC FOR APPROVAL TO )  
CONSTRUCT BAYOU POWER STATION, )  
AND FOR COST RECOVERY )

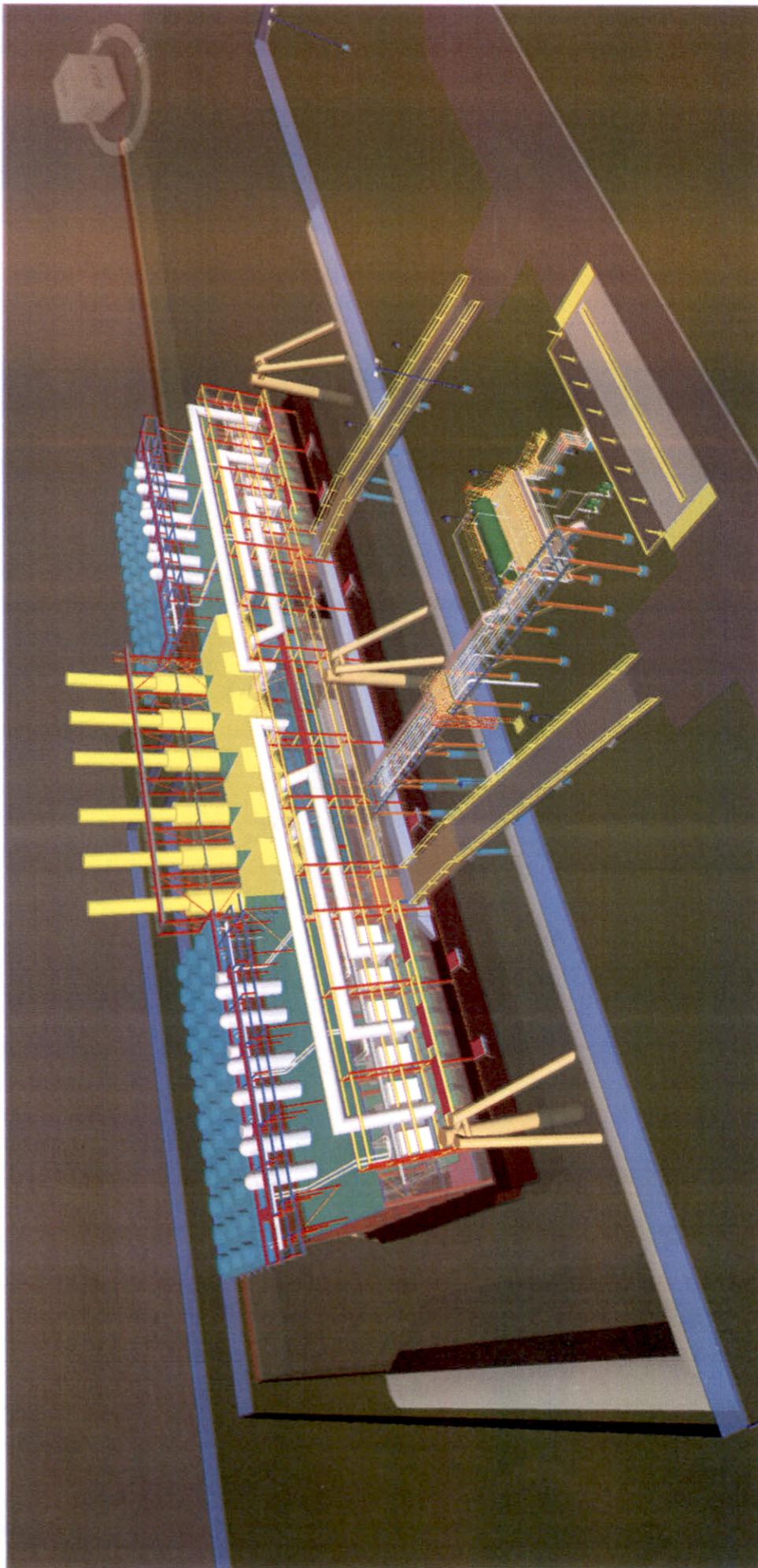
DOCKET NO. U-\_\_\_\_\_

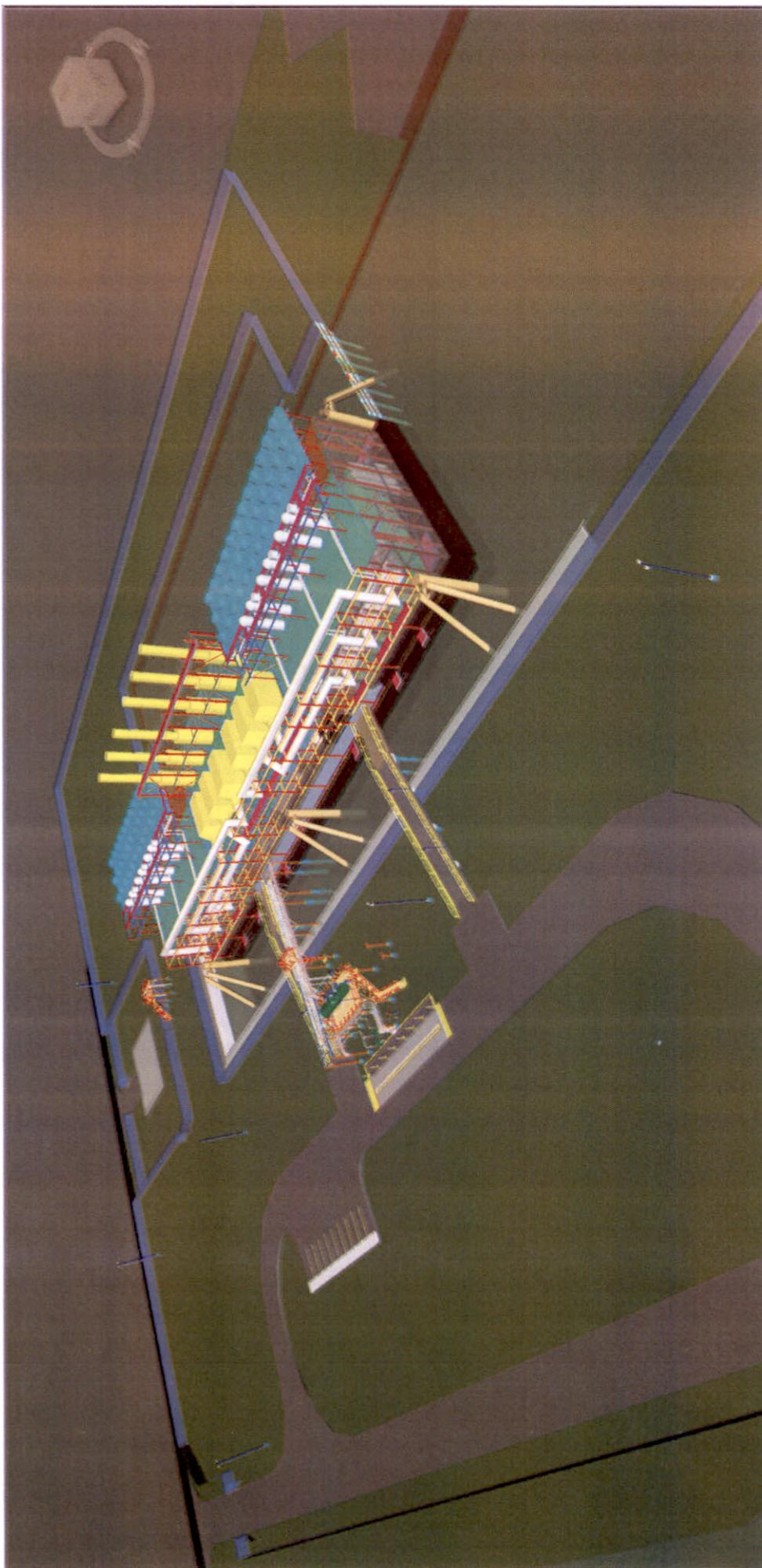
EXHIBIT GCD-4

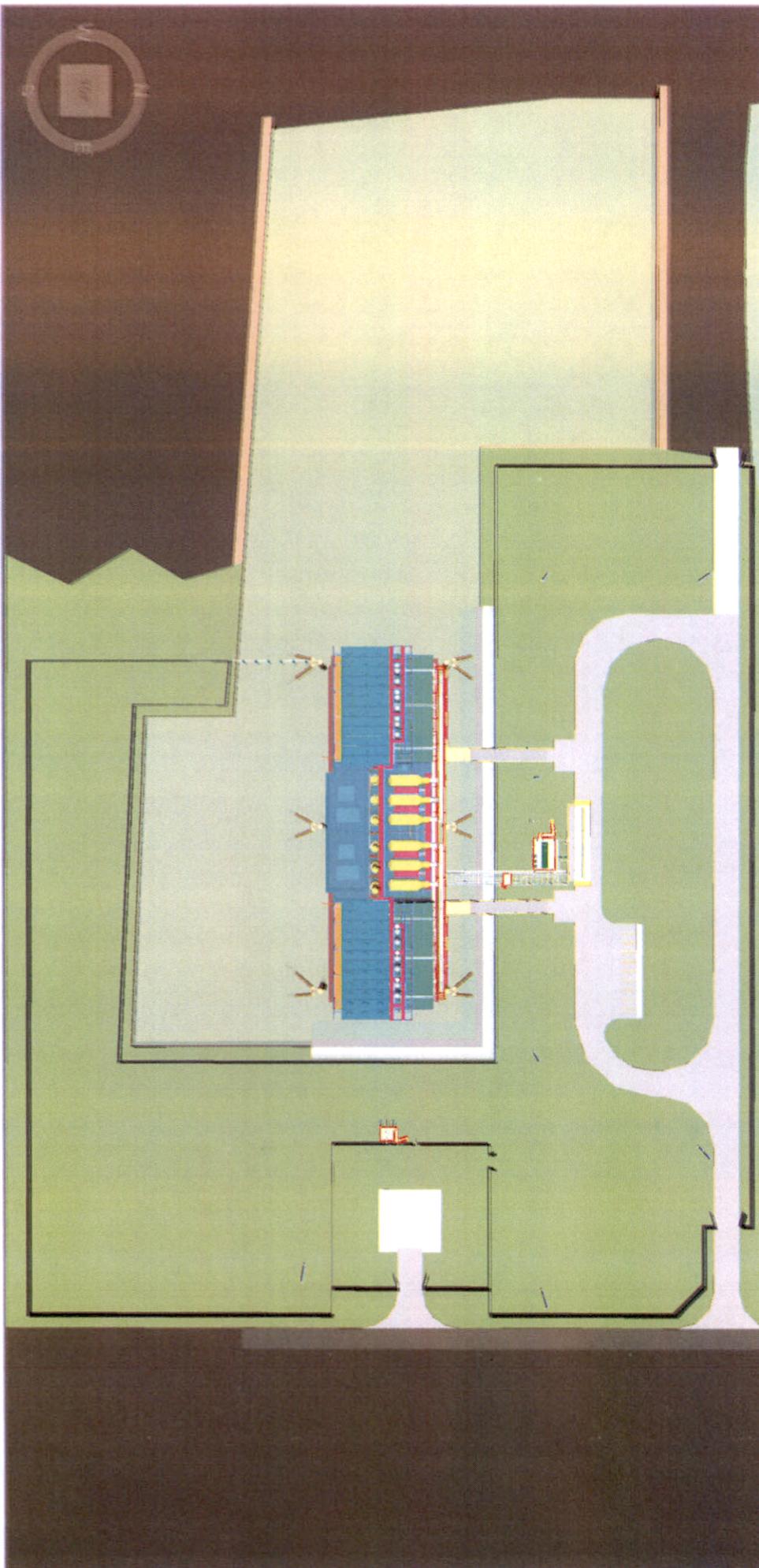
**HIGHLY SENSITIVE  
PROTECTED MATERIAL**

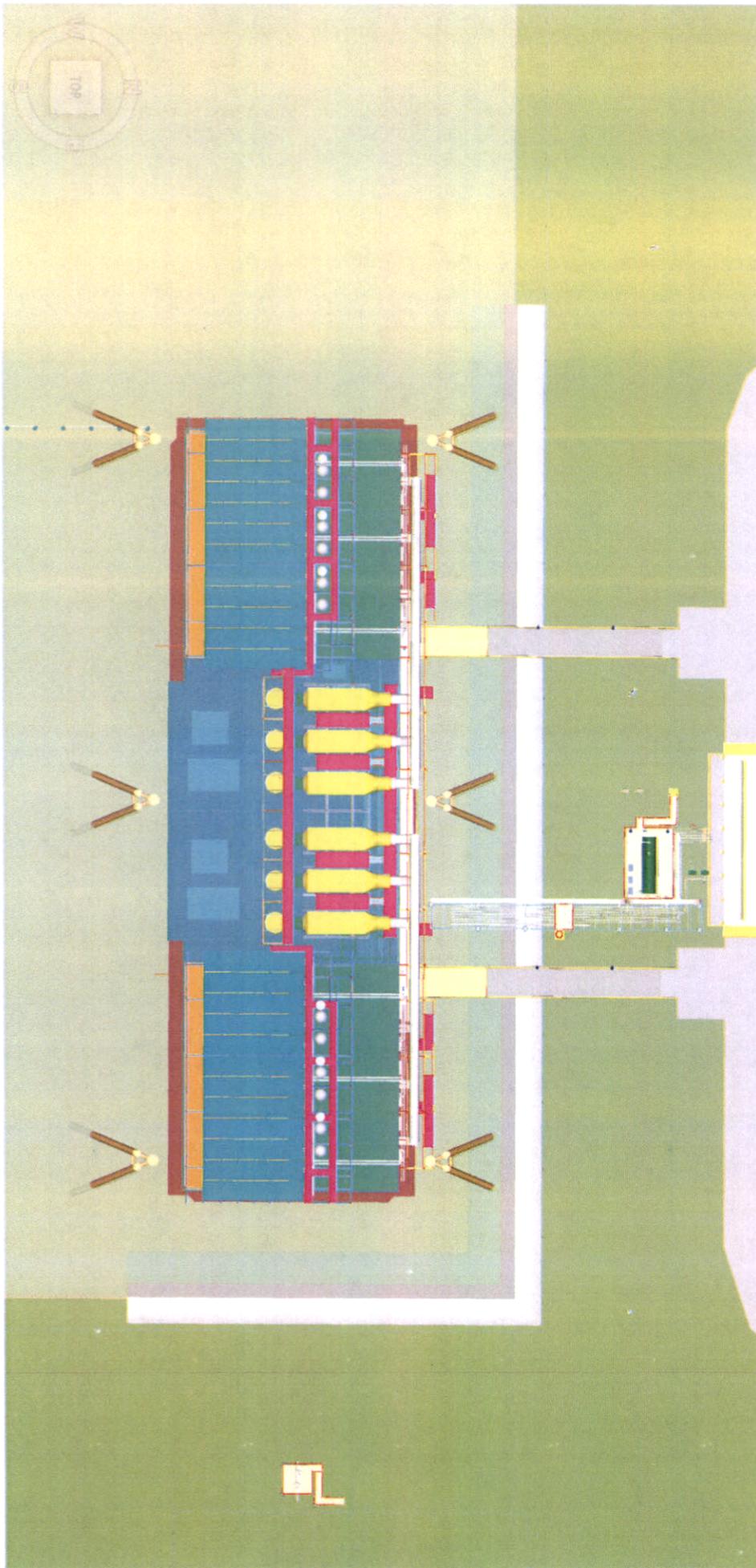
INTENTIONALLY OMITTED

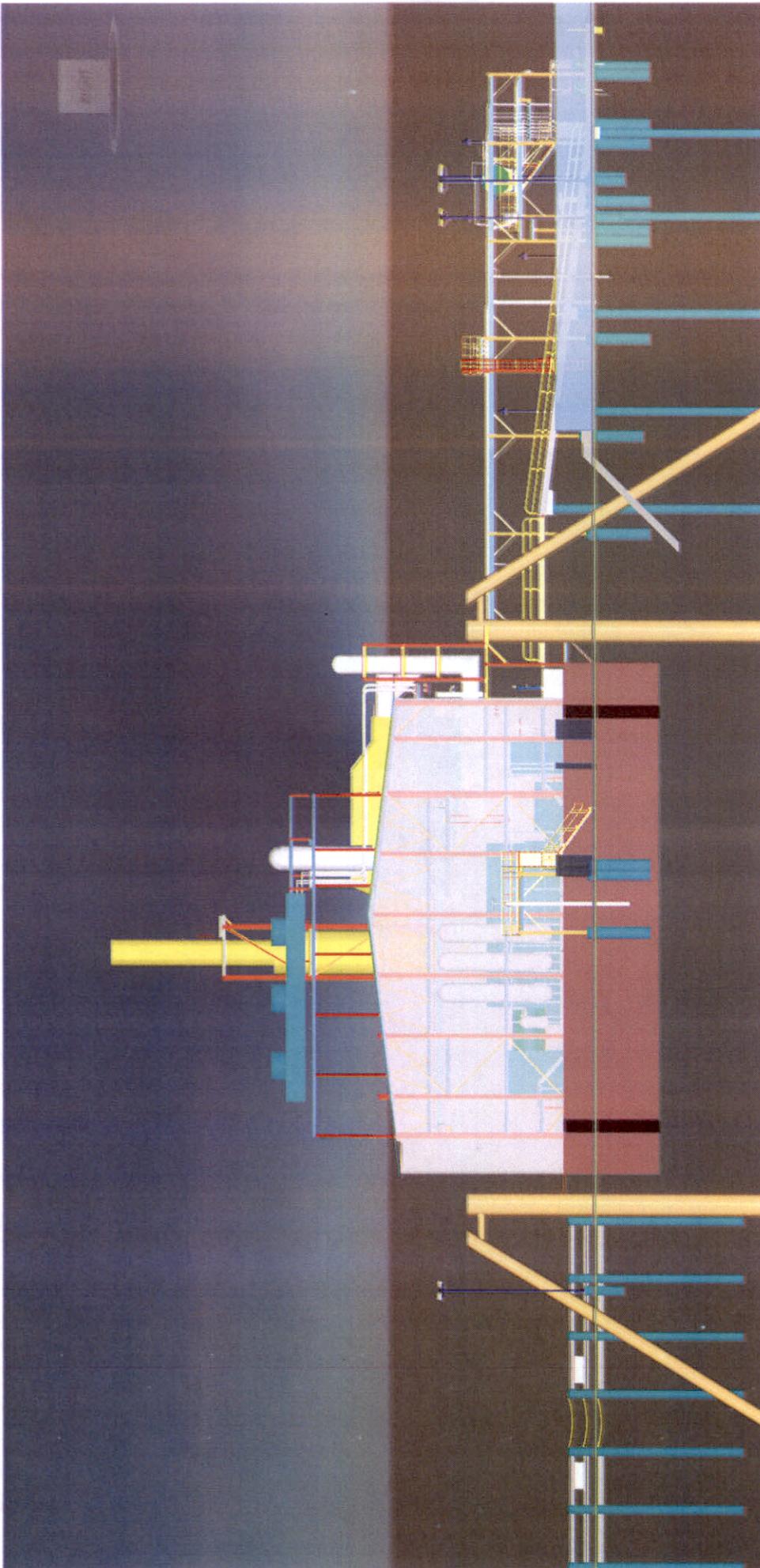
MARCH 2024

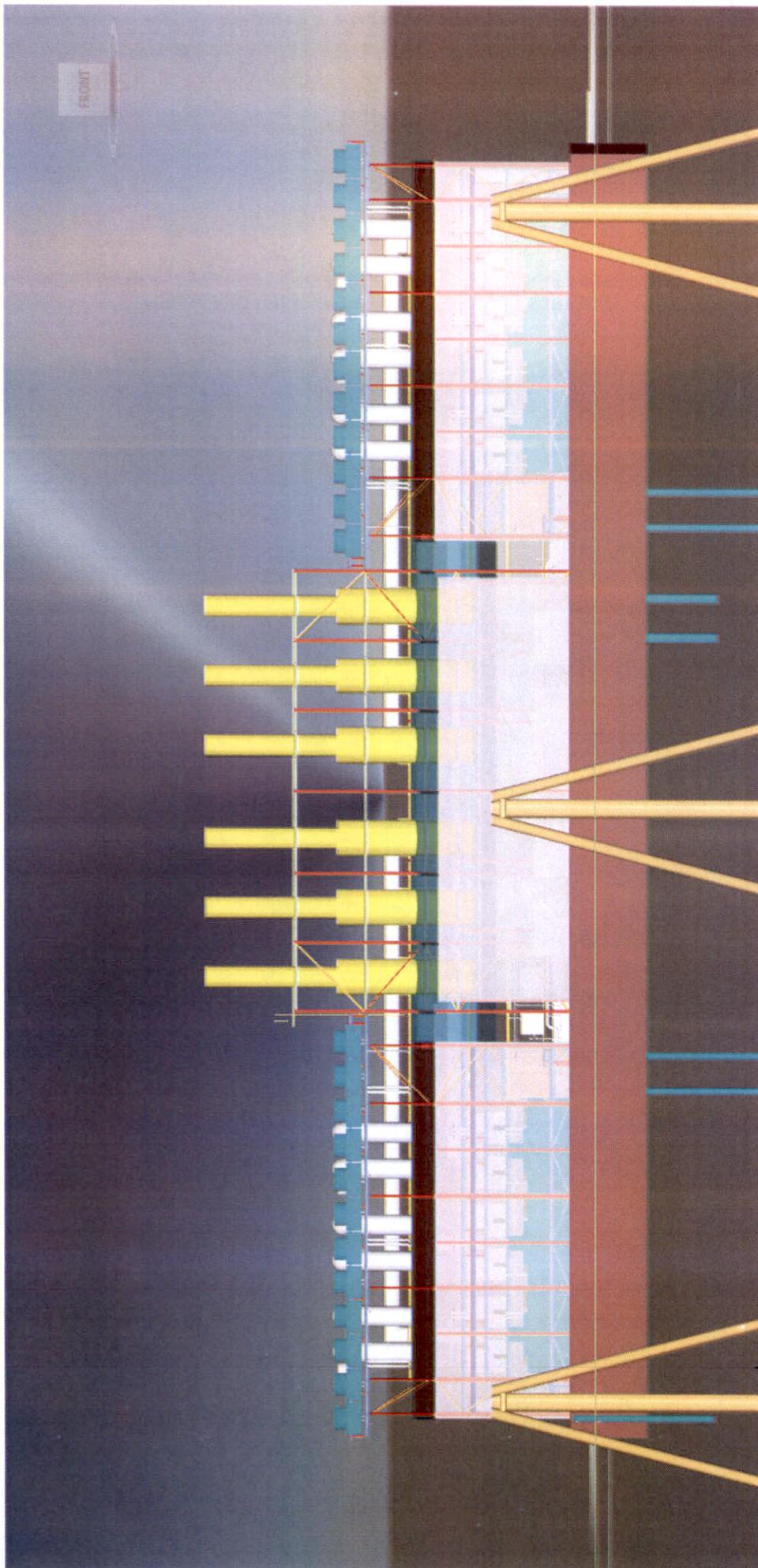


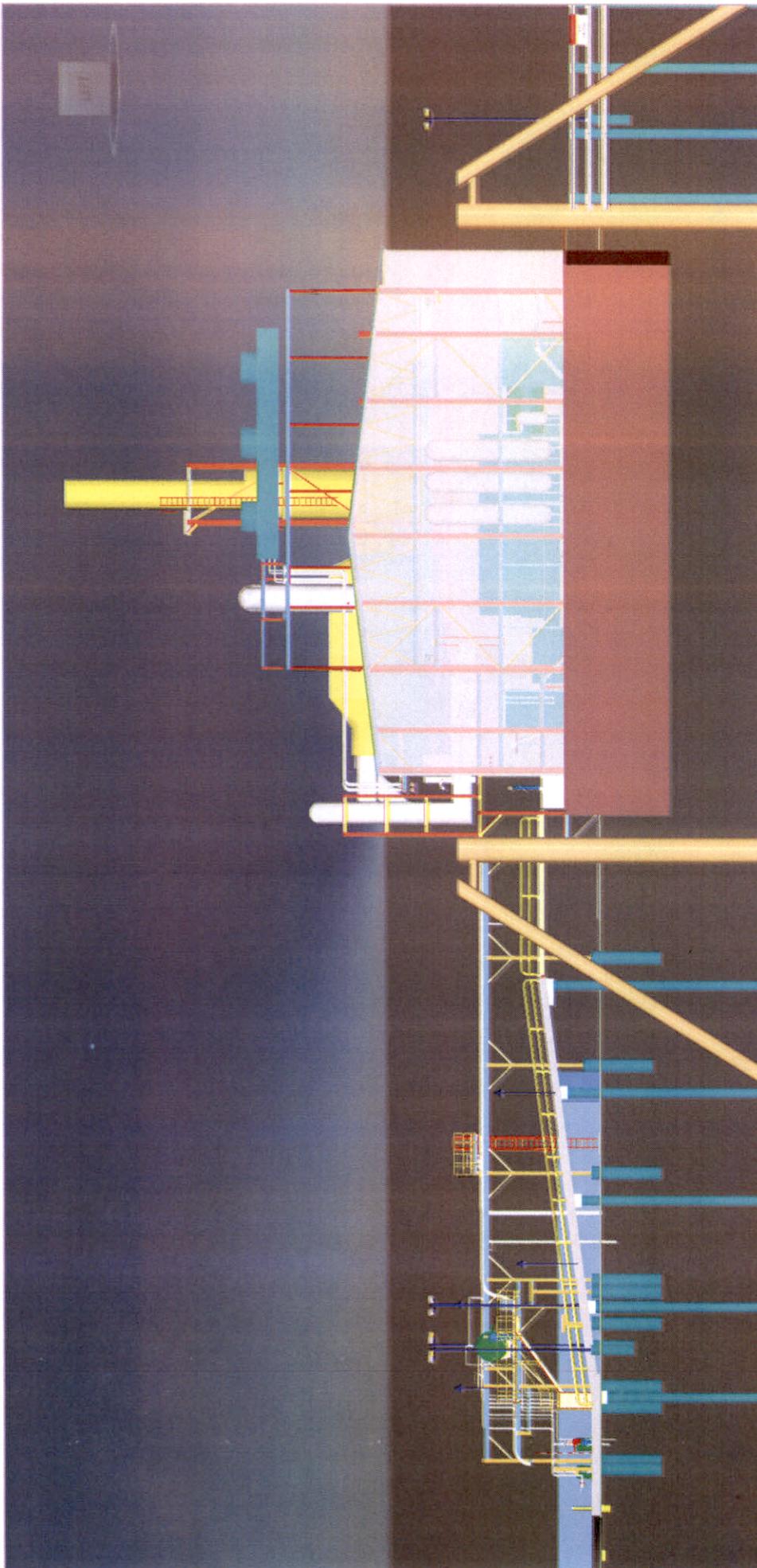


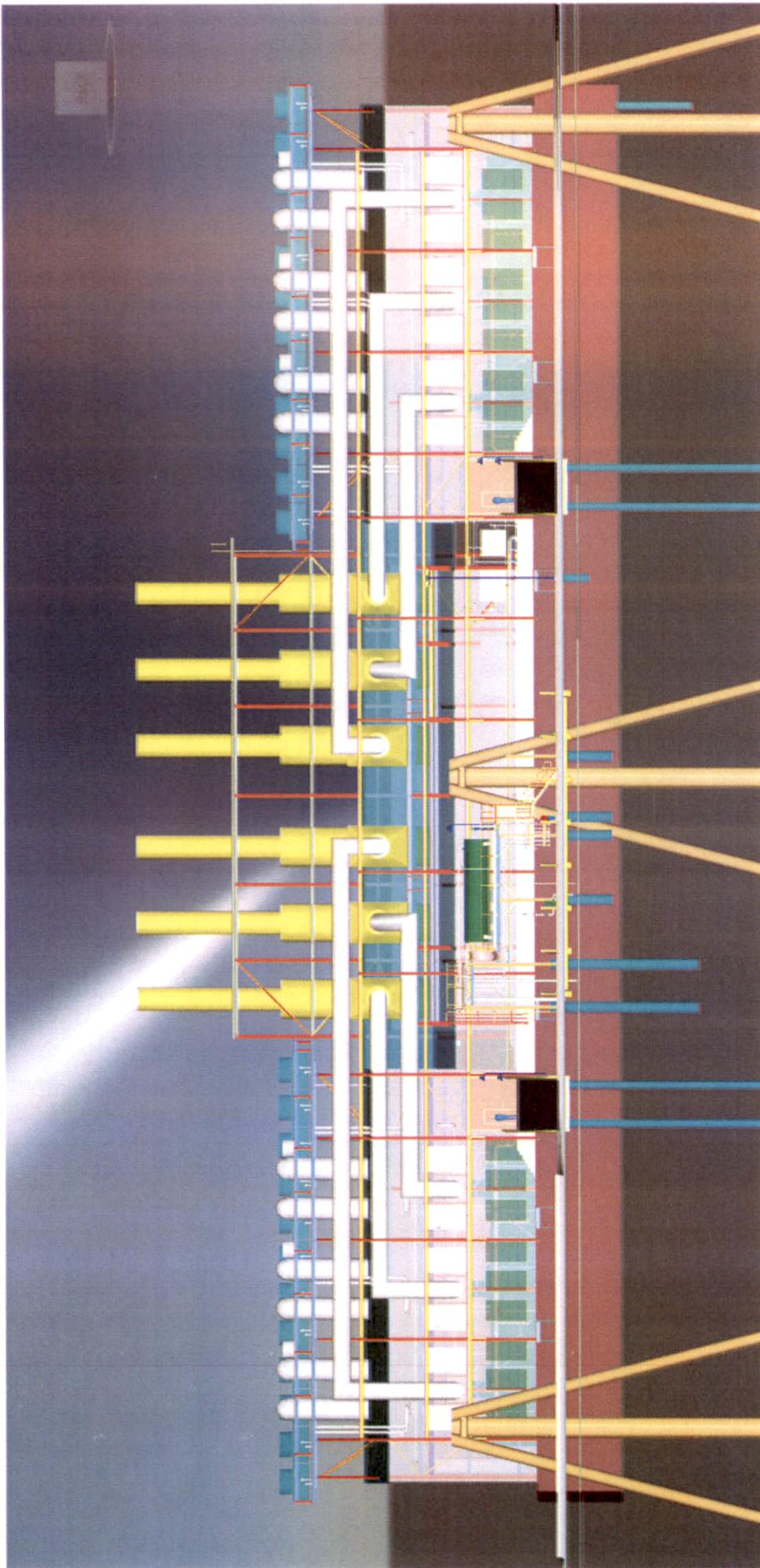


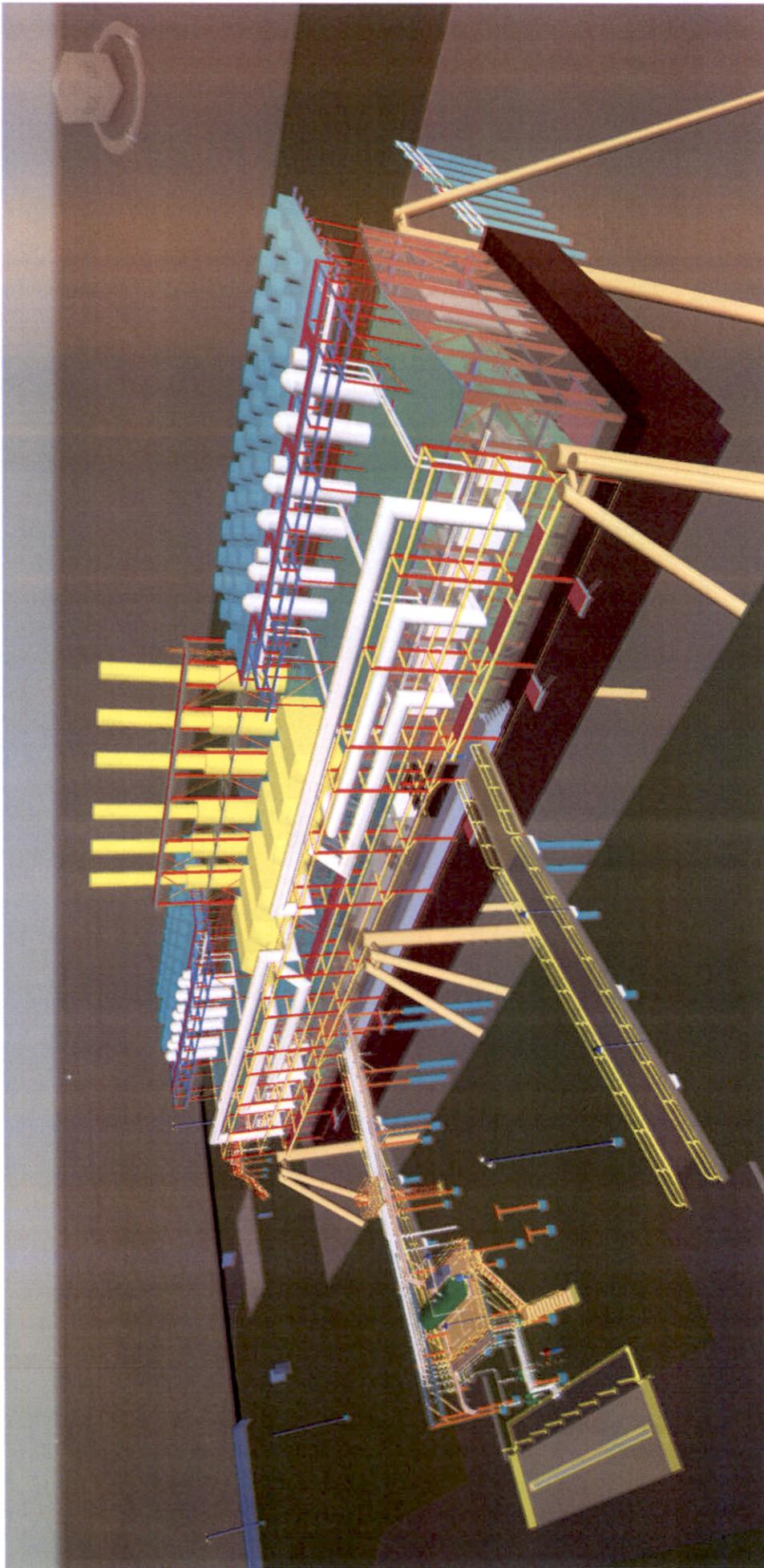


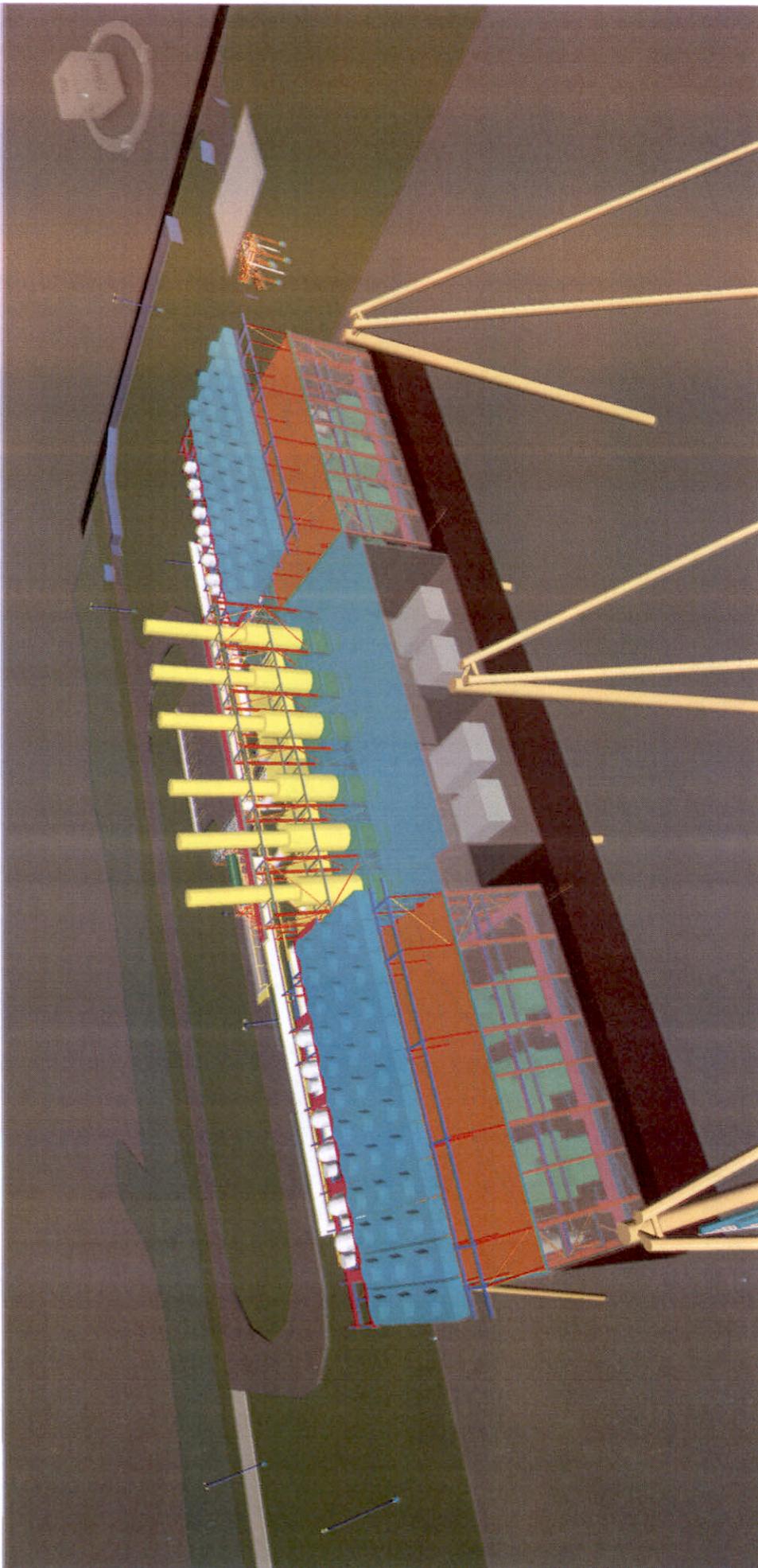


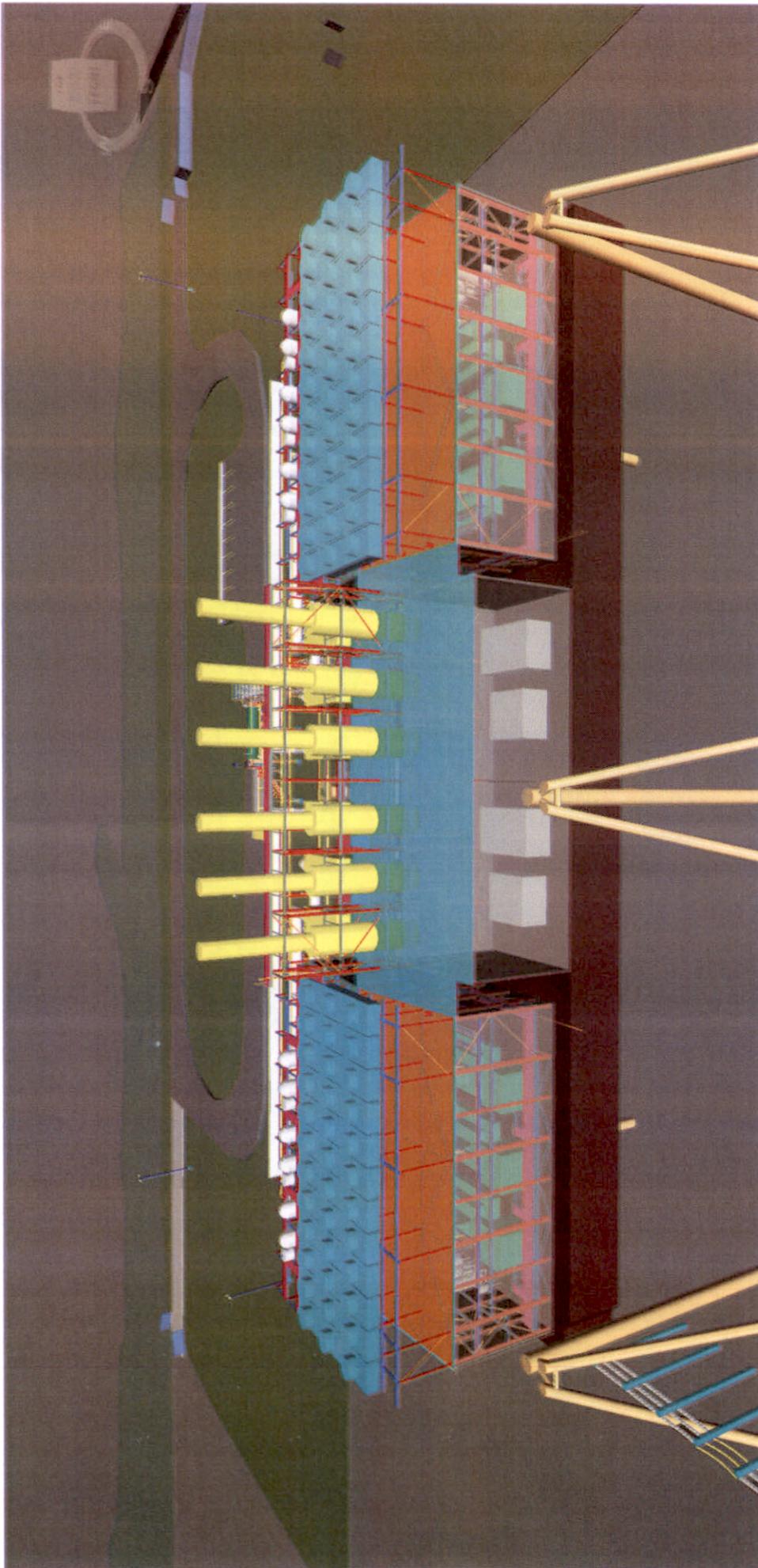


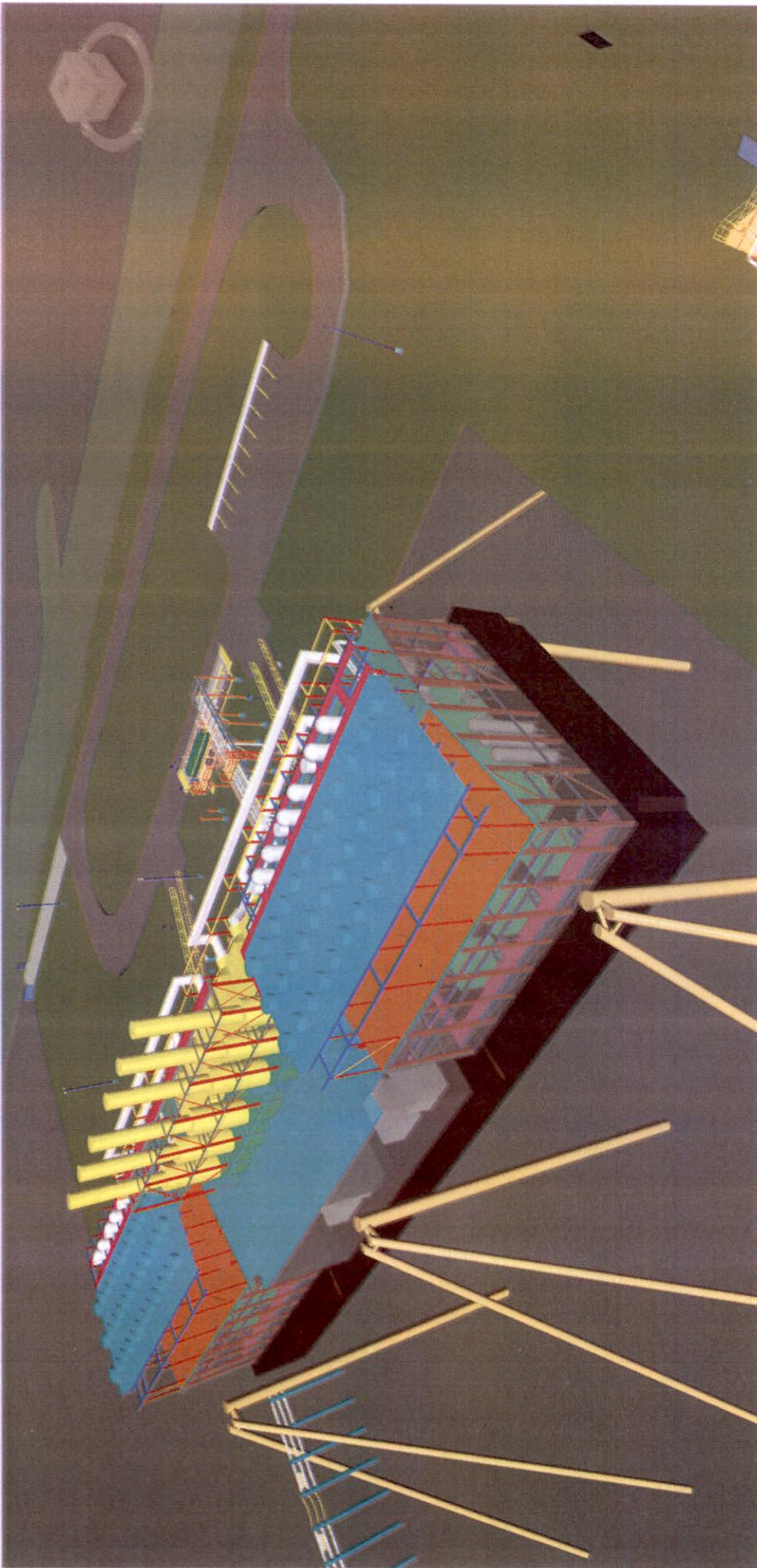


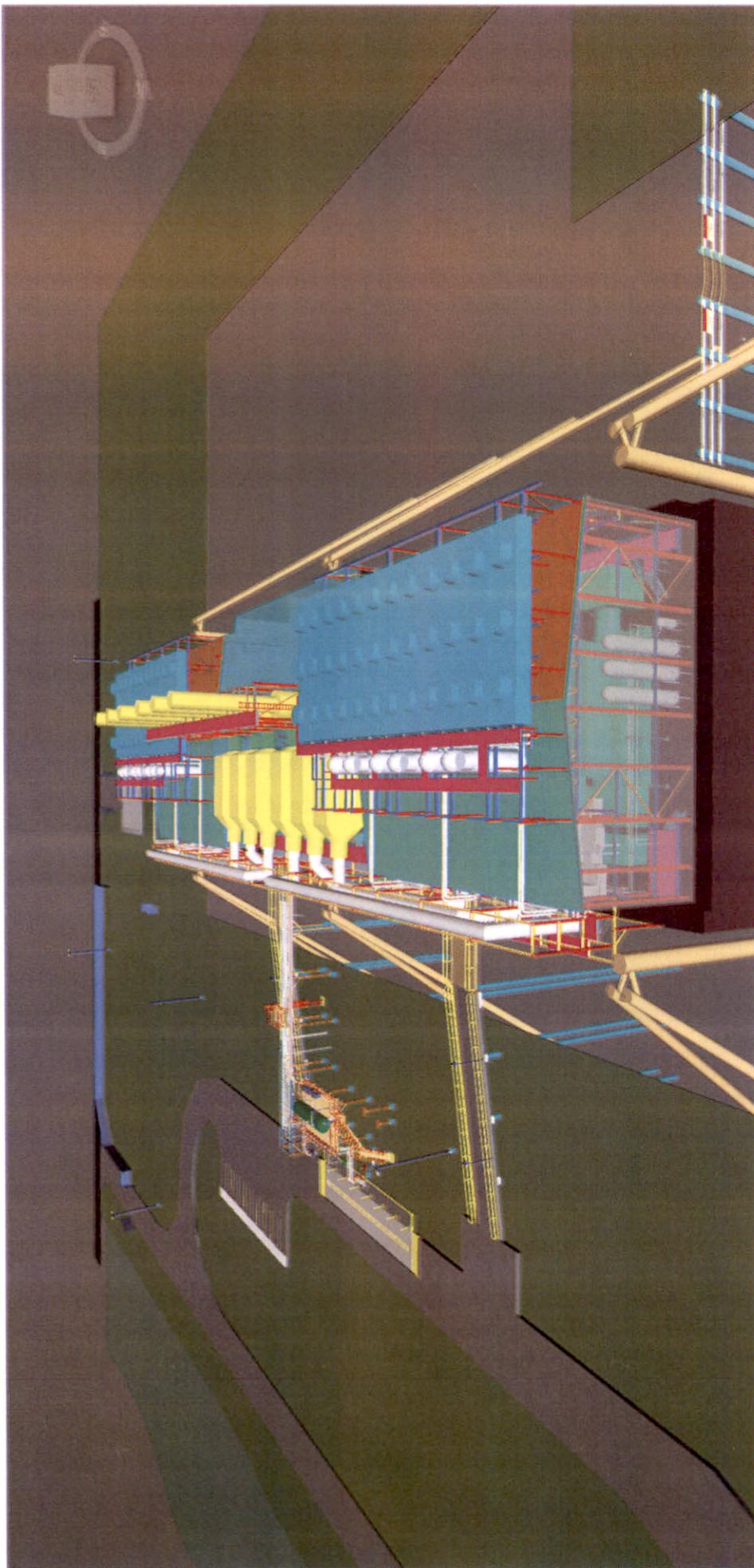












**BEFORE THE  
LOUISIANA PUBLIC SERVICE COMMISSION**

***IN RE:* APPLICATION OF ENTERGY )  
LOUISIANA, LLC FOR APPROVAL TO )  
CONSTRUCT BAYOU POWER STATION, )  
AND FOR COST RECOVERY )**

**DOCKET NO. U-\_\_\_\_\_**

**EXHIBIT GCD-6**

**HIGHLY SENSITIVE  
PROTECTED MATERIAL**

**INTENTIONALLY OMITTED**

**MARCH 2024**

**BEFORE THE  
LOUISIANA PUBLIC SERVICE COMMISSION**

***IN RE:* APPLICATION OF ENTERGY )  
LOUISIANA, LLC FOR APPROVAL TO )  
CONSTRUCT BAYOU POWER STATION, )  
AND FOR COST RECOVERY )**

**DOCKET NO. U-\_\_\_\_\_**

**EXHIBIT GCD-7**

**HIGHLY SENSITIVE  
PROTECTED MATERIAL**

**INTENTIONALLY OMITTED**

**MARCH 2024**

BEFORE THE  
LOUISIANA PUBLIC SERVICE COMMISSION

*IN RE:* APPLICATION OF ENTERGY )  
LOUISIANA, LLC FOR APPROVAL TO )  
CONSTRUCT BAYOU POWER STATION, )  
AND FOR COST RECOVERY )

DOCKET NO. U-\_\_\_\_\_

EXHIBIT GCD-8

**HIGHLY SENSITIVE  
PROTECTED MATERIAL**

INTENTIONALLY OMITTED

MARCH 2024