

1 care, water/sewage/drainage, natural gas, food, and communications systems and  
2 services. Due to a variety of trends, customers' dependence upon the electric grid is  
3 increasing, which, in turn, is increasing demands and expectations for a resilient  
4 system. With today's reliance on technology and communication, the challenges  
5 customers face from power outages are more significant than was the case in prior  
6 decades. Additionally, the impact of outages is only expected to increase over the next  
7 decade due to the increasing electrification of technology and industrial processes,  
8 including the use of electric vehicles and other sustainability efforts, creating new,  
9 potentially significant risks from prolonged outages. And, returning to the risks posed  
10 by severe weather that I discussed previously, after Hurricane Ida in 2021, ELL's  
11 customers made it clear that they need power restored more quickly after a major storm  
12 event.

13 Technological advancements are also changing the way electricity can be  
14 supplied, distributed, and consumed. Supply alternatives such as utility-scale solar  
15 photovoltaic ("PV") are becoming increasingly viable options for serving customers  
16 under the appropriate circumstances. Customers increasingly are also generating their  
17 own energy through Distributed Energy Resources ("DER"), such as residential-scale  
18 solar PV systems, and interconnecting those DERs to the electric distribution grid.  
19 Customers expect that the electric distribution grid will accommodate and facilitate  
20 their adoption of these and other technologies, like electric vehicles. Technological  
21 advancements have changed customer expectations regarding how they interact with  
22 their service providers and how they manage the services that are provided.  
23 Technological advancements have also led to increasing energy efficiency and

1 reductions in usage per customer, particularly in the residential and small commercial  
2 customer classes. Added to these advancements is the wealth of knowledge and  
3 services that are available to consumers via the internet, and, over the past several years,  
4 there has been a significant increase in customers' expectations that they be able to  
5 access information and manage services via mobile devices like smart phones and  
6 tablets.

7  
8 Q34. DID COVID-19 AFFECT CUSTOMER EXPECTATIONS FOR THE  
9 DISTRIBUTION SYSTEM?

10 A. Yes, I believe so. Even before COVID-19, reliance on the electric system by  
11 businesses and households had expanded over the preceding decade as e-commerce  
12 and related in-store payment by credit-card transactions displaced traditional retail  
13 sales, in addition to the significant increase in reliance on cell phones and computers  
14 as part of daily life. As COVID-19 brought stay-at-home orders and other measures  
15 for reducing the spread of the virus, e-commerce spending accelerated, with many  
16 consumers relying on online shopping for the first time. As the e-commerce industry  
17 continues its growth, customer expectations for reliable electric service in their homes  
18 and businesses will likewise increase for this additional reason. Likewise, when  
19 COVID-19 struck, numerous employers instructed their employees to work remotely  
20 to mitigate the spread of the virus. Some employers, in the wake of that experience,  
21 have adopted more flexible work policies that allow workers to work remotely some or  
22 all of the time. And even workers who generally commute to their employer's place of  
23 business each day now, in many cases, need and expect to be able to work remotely

1 from time to time if they wish to do so. These emerging trends in work practices have  
2 increased customers' dependence upon electricity, which is essential to most remote  
3 work activities.

4  
5 Q35. WHAT STEPS HAS THE COMPANY TAKEN TO MEET CUSTOMER  
6 EXPECTATIONS IN THE FACE OF FUTURE THREATS?

7 A. I discussed above the steps that ELL has taken to strengthen and modernize its  
8 generation, transmission, and distribution systems, the work that remains to be done,  
9 and the importance of cost recovery mechanisms like ELL's FRP (including the ACM,  
10 TRM, and DRM components) to support those efforts. To address customer  
11 expectations of quicker power restoration after severe weather events that have become  
12 more frequent and severe in Louisiana, ELL has submitted to the Commission its  
13 Resilience Plan in Docket No. U-36625.

14  
15 Q36. BRIEFLY, WHAT IS THE RESILIENCE PLAN INTENDED TO ACCOMPLISH?

16 A. The Resilience Plan is the Company's proposal to improve overall electric system  
17 resilience through an accelerated infrastructure hardening and vegetation management  
18 effort over the 10-year period from 2024 to 2033. The projects being proposed as part  
19 of the Resilience Plan were selected and evaluated for their ability to aid the Company's  
20 efforts to avoid, mitigate, survive, and/or recover from the effects of disruptive weather  
21 events. The Company is proposing to harden certain distribution and transmission  
22 assets to standards designed to better withstand the extreme conditions caused by  
23 severe weather events. The Company also is proposing to construct additional

1 transmission structures to limit cascading failures that can occur during such major  
2 storm events. While such projects should be expected to have positive impacts on the  
3 day-to-day operations of the Company's utility system under normal conditions by  
4 further protecting against and mitigating outages, they are focused more particularly on  
5 preparing the electric system to withstand and recover from severe, non-normal  
6 weather events.

7 It is important to understand, however, that the projects presented in the  
8 Company's Resilience Plan are not intended to strengthen every line, pole, or piece of  
9 equipment on the Company's system.<sup>44</sup> Such a plan would be cost-prohibitive.  
10 Nevertheless, it is clear that a substantial investment in infrastructure is warranted, and  
11 that investment is expected to benefit customers in the long run. More specifically, the  
12 Resilience Plan is an important component of ELL's preparation to meet customer  
13 expectations and is expected to provide significant benefits for customers in excess of  
14 cost (in the form of reduced restoration costs and reduced number and duration of  
15 outages).

16  
17 Q37. HOW DOES THE COMPANY'S RESILIENCE PLAN RELATE TO THE INSTANT  
18 RATE PROCEEDING?

19 A. As Mr. O'Malley explains, although the Company is not proposing to recover the costs  
20 of the Resilience Plan as part of this proceeding, the requests that ELL is making in the  
21 current Application are necessary to allow ELL to undertake the Resilience Plan and to

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<sup>44</sup> In addition to the Resilience Plan, ELL also will continue investing in its traditional reliability and infrastructure programs to maintain and improve its distribution system, all as described by Mr. Benyard.

1       obtain the capital needed to make the other necessary investments in its transmission  
2       and distribution systems (described above and by Mr. Benyard) at a reasonable cost  
3       and to maintain the overall financial health of the Company. Indeed, even should the  
4       particular Resilience Plan proposed by ELL be rejected in favor of a smaller and/or  
5       slower paced plan, it remains essential that ELL invest in resilience. The Company is  
6       well aware that adding the Resilience Plan to the anticipated level of investment  
7       required for the Company's ongoing, planned capital programs amounts to a significant  
8       price tag for customers, but forgoing the Resilience Plan will result in an even greater  
9       price tag for customers. As I noted previously, customers' need for affordability guided  
10      the development of the Rate Mitigation Proposal that ELL is recommending to position  
11      the Company to undertake the Resilience Plan and other programs and improvements  
12      to strengthen the grid.

13

14   Q38. HAS THE COMPANY PURSUED FEDERAL FUNDING TO HELP ADDRESS  
15       THE COST IMPACT TO CUSTOMERS ASSOCIATED WITH INVESTMENTS IN  
16       ITS SERVICE AREA?

17   A.   Yes. The Company has raised with state and federal agencies the need for increased  
18       resilience investment grants that will enable additional hardening investment while also  
19       addressing bill impacts to customers. The Company also intends to apply for federal  
20       funds made available that may provide resilience benefits for ELL and its customers  
21       and that align with the Company's resilience goals in the State of Louisiana. For  
22       example, the Company has applied for funding through the United States Department  
23       of Energy ("DOE") in connection with proposed grid resilience projects involving the

1       hardening of distribution circuits and the creation of a battery-powered microgrid in  
2       two communities in the Baton Rouge area.<sup>45</sup> Any such grant proceeds received by ELL  
3       would be for the benefit of customers, as opposed to the Company.

4               In addition, the Company has been engaged in ongoing discussions with local,  
5       state, and federal entities, together with the Commission, to seek out funding  
6       opportunities for investments intended to modernize its infrastructure for the benefit of  
7       its customers such as those available to electric cooperatives through the Stafford Act  
8       (42 U.S.C. 5172, *et seq.*). Traditionally, when an electric cooperative's service territory  
9       is included in a Presidentially-declared disaster area, FEMA reimburses a co-op at least  
10      75 percent of the allowed costs of replacing damaged and destroyed co-op facilities.<sup>46</sup>  
11      Investor-owned utilities historically have not had access to such federal relief even  
12      though their customers are similarly affected by these disasters and pay federal income  
13      taxes. As noted by the Commission in LPSC Resolution No. 01-2021, *In re: Resolution*  
14      *directed to Louisiana's Congressional Delegation to take any necessary action to*  
15      *ensure federal disaster relief be made available to all Louisiana electric utilities*  
16      *affected by the 2020 and 2021 storms, and ultimately the ratepayers and citizens of*  
17      *Louisiana*, an expansion of Stafford Act relief to allow all electric utilities to cover all  
18      or part of storm-related losses would mitigate not only the impact on the citizens of

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<sup>45</sup>       The Commission adopted Resolution No. 01-2023 in April 2023 urging and requesting the DOE to approve ELL's application for funding. See LPSC Resolution No. 01-2023 (April 26, 2023).

<sup>46</sup>       For Hurricanes Laura and Ida, FEMA's normal cost-share rate of 75 percent was raised to 90 percent. See FEMA, FEMA Cost Share Adjustment Grants Louisiana more Funds for Public Assistance in Hurricane Laura Recovery, The Federal Emergency Management Agency (March 23, 2021), available at <https://www.fema.gov/press-release/20210323/fema-cost-share-adjustment-grants-louisiana-more-funds-public-assistance>; FEMA, FEMA Announces 90/10 Cost Share Adjustment, The Federal Emergency Management Agency (March 18, 2022), available at <https://www.fema.gov/press-release/20220318/fema-announces-9010-cost-share-adjustment>.

1 Louisiana, but also on some of the nation's critical infrastructure industries that are  
2 located in the State.

3

4 Q39. WILL YOU NOW DISCUSS THE FUTURE GROWTH OPPORTUNITIES FOR  
5 WHICH THE COMPANY MUST PREPARE ITSELF?

6 A. Yes. In terms of preparing for future growth opportunities, the Commission's  
7 leadership and ELL's prudent management of its resources have allowed ELL's  
8 customers to enjoy some of the lowest rates for electric service in the nation. Low  
9 energy costs, coupled with Louisiana's oil and natural gas pipeline networks and access  
10 to deep water ports that support shipping and waterborne commerce, have long made  
11 the state an attractive location for manufacturing and refining of liquified natural gas  
12 ("LNG") and other industrial processes that are critical to the nation's energy security.  
13 Recent legislative incentives, described by Ms. Beauchamp, have also increased  
14 interest in Louisiana serving as a hub for the manufacturing of clean hydrogen, blue  
15 ammonia, and other low or no carbon fuels. However, low rates and Louisiana's  
16 pipeline and transportation networks are no longer sufficient on their own to continue  
17 to make the State an attractive location for customers in these industries. Increasingly,  
18 companies that operate in these sectors are announcing sustainability and  
19 decarbonization goals, which goals are being driven by these companies' own  
20 customers', as well as their investors', desires to see a reduction in the carbon footprint  
21 of their operations. Access to renewable energy from ELL is one important way in  
22 which these customers are seeking to decarbonize their operations. Accordingly, it will

1 be critical for ELL and the Commission to facilitate an environment in which ELL can  
2 provide customers with more sustainable resources.

3  
4 Q40. WHAT WILL ELL AND THE COMMISSION NEED TO DO TO HELP ENSURE  
5 THAT LOUISIANA BENEFITS FROM THE ANTICIPATED EXPANSIONS IN  
6 THESE SECTORS OF THE ECONOMY?

7 A. As Ms. Beauchamp describes, it is critically important for ELL and the Commission to  
8 facilitate an environment in which customers have a path to meeting their announced  
9 sustainability goals. Thus, in addition to continuing to provide reliable electric service  
10 at a reasonable cost, ELL will need to expand the amount of renewable and carbon-free  
11 resources in its generation portfolio. As Ms. Beauchamp further discusses, ELL  
12 anticipates that its ability to continue reliably serving load will also require additional  
13 transmission investment. To that end, as part of the Midcontinent Independent System  
14 Operator, Inc.'s ("MISO") MTEP23 planning cycle, ELL proposed several  
15 transmission projects that will provide, among other benefits, additional load-serving  
16 capability along the Mississippi River corridor between New Orleans and Baton Rouge,  
17 where several prospective large industrial customers have indicated interest in  
18 interconnecting to ELL's transmission grid.

19 ELL will also need to provide products like the recently approved Geaux Green  
20 Option rider ("Rider GGO")<sup>47</sup> and the recently proposed Geaux Zero-Emission

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<sup>47</sup> See, LPSC Order No. U-36190.



1 Resource Option rider (“Geaux ZERO”)<sup>48</sup> that allow prospective and current customers  
2 to directly access the environmental attributes of these resources. It is important to note  
3 that because products like Riders GGO and Geaux ZERO operate under the  
4 Commission’s oversight, the Commission can ensure that the products are designed in  
5 a way that fairly allocates the costs and benefits of new renewable resources among  
6 participants and other customers.

7  
8 Q41. WHY ARE THESE RESOURCE ADDITIONS RELEVANT TO CONSIDER IN THE  
9 INSTANT RATE PROCEEDING?

10 A. As Ms. Beauchamp and Mr. O’Malley describe, adding renewable resources to ELL’s  
11 portfolio at the pace required to both maintain reliable service and meet the needs of  
12 ELL’s customers will require significant investment from ELL and third-party  
13 developers. In this proceeding, ELL is requesting that the Commission adopt credit  
14 supportive ratemaking mechanisms that will enable ELL to make these investments  
15 while remaining financially healthy and maintaining its creditworthiness. Specifically,  
16 ELL is requesting that the Commission extend and enhance current cost recovery  
17 mechanisms in a manner that will allow ELL to make the necessary investments in  
18 renewable generation resources which are, in turn, necessary to catalyze potential  
19 economic growth in the State of Louisiana. Ms. Maurice-Anderson describes these  
20 mechanisms in greater detail in her testimony.

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<sup>48</sup> See, LPSC Docket No. U-36697, In re: Application for Approval of an Alternative Process to Secure up to 3,000 MW of Solar Resources, Certification of Those Resources, Expansion of the Geaux Green Option, Approval of a New Renewable Tariff, and Related Relief.

## VI. SUMMARY OF THE RATE CASE

**Q42. PLEASE SUMMARIZE THE COMPANY'S RATE CASE IN THIS PROCEEDING.**

A. As I discussed above, ELL's Application presents two alternative paths for the Commission's consideration – the Rate Case and the Rate Mitigation Proposal. The Rate Case is tantamount to a compliance filing stemming from the most recent extension of the Company's FRP granted by the Commission. The Rate Mitigation Proposal that the Company recommends pursuing is the more streamlined path to resetting ELL's rates because it would extend the predictability of ELL's recovery mechanisms and avoid the prolonged uncertainty and costly proceedings that are typically required with rate cases.

With that said, as required by LPSC Order No. U-35565, ELL's Application presents a full COS filing, along with all associated supporting data and information. ELL's analyses demonstrate, among other things, that the Company should be collecting at least \$430 million in additional revenue from customers compared to what it has been collecting under its current FRP. Specifically, the Direct Testimony and accompanying analyses submitted with the Rate Case support the Commission's continuing current ratemaking mechanisms, with modifications, and adopting certain new ones such as:

- An initial revenue requirement increase (net of one-time credits) of \$430 million to allow the Company to earn its authorized rate of return;
- An ROE of 10.5%;
- Approval of updated depreciation rates that return capital to ELL on a timeline that aligns with the expected life of the underlying asset;

- 1           • Incorporation of the net effect of known and measurable increases to rate base  
2           and offsetting effects of increased load through August 31, 2024;
- 3           • Approval of a ratemaking treatment of Production Tax Credits (“PTCs”)  
4           recently enabled by the Inflation Reduction Act of 2022 (“2022 IRA”) that will  
5           align the benefits of those credits with the recovery of the costs of the generating  
6           resources that create PTCs as well as avoid cash-flow shortages for the  
7           Company;
- 8           • Reauthorization of the Company’s implementation of an FRP for a three-year  
9           term following implementation of rates informed by the COS study, taking into  
10          account certain modifications to the Company’s existing FRP that are necessary  
11          to meet the Company’s needs for timely recovery of investment, as described  
12          by Ms. Maurice-Anderson;
- 13          • Approval of the shifting of trust funding from the River Bend decommissioning  
14          trust to the Waterford 3 decommissioning trust without changing the current  
15          combined decommissioning revenue requirement; and
- 16          • Approval of an increase in the Company’s storm reserve accrual from \$5.6  
17          million to \$12.4 million per year, and ELL’s recovering over ten years minor  
18          storm costs currently recorded in the storm reserve.

19

20   Q43. IS THE COMPANY ALSO SEEKING TO CHANGE ITS RATE STRUCTURE?

21   A.    Yes. As described by Ms. Ingram, although the Commission approved the combination  
22          of Legacy EGSL and Legacy ELL into one company nearly eight years ago, the base  
23          rate schedules and the majority of the riders of the two legacy companies have not been

1 combined. The Company's Application includes consolidating the rate options for  
2 Legacy ELL and Legacy EGSL across several customer classes and proposing rate  
3 combinations for residential and certain other customers such that they have access to  
4 the same set of base rates and riders (subject to the eligibility criteria in each tariff),  
5 regardless of their physical location, which would reduce the complexity of the current  
6 dual rate structures applicable to Legacy ELL and Legacy EGSL customers and serve  
7 as the logical next step following the Commission's approval of combining ELL's  
8 predecessors in interest into the single entity that exists today. Company witnesses Ms.  
9 Ingram and Matthew S. Klucher discuss the legacy rate combinations in their  
10 testimony, including the base rate schedules being combined between the legacy  
11 companies. Ms. Ingram also describes the Company's customer-centric proposals to  
12 reduce late fees and certain other fees assessed to customers, lower AFC rates, provide  
13 eligible low-income seniors with monthly discounts on their electric bill, add new  
14 voluntary customers options to support new transportation electrification technologies,  
15 and other recommended changes to ELL's Tariff Book, including elimination of ELL's  
16 Fuel Tracker Rider.

17  
18 Q44. YOU DESCRIBED EARLIER ELL'S CURRENTLY PENDING APPLICATION  
19 FOR APPROVAL OF ITS PROPOSED RESILIENCE PLAN AND AN  
20 ASSOCIATED COST RECOVERY RIDER. IS THE ANTICIPATED COST OF

1            THAT INVESTMENT INCLUDED WITHIN THE REVENUE REQUIREMENT  
2            ELL IS SEEKING TO RECOVER IN THE RATE CASE?

3    A.    No, as I explained above, the contemplated investments pending approval in ELL's  
4            Resilience Plan application have not been included within the revenue requirement that  
5            ELL is submitting in the Rate Case (or in the Rate Mitigation Proposal) in this  
6            proceeding. In other words, ELL is not seeking to recover the costs associated with the  
7            Resilience Plan in this Application. Rather, ELL has proposed a separate, dedicated  
8            cost recovery mechanism to address those costs in LPSC Docket No. U-36625.

9            As I described above, the distribution and transmission investments that have  
10            been included within the revenue requirement in the Rate Case are complementary to  
11            the Resilience Plan investments but serve a different purpose. Whereas the Resilience  
12            Plan is geared toward resilience and storm hardening, the investments discussed in this  
13            Application are focused on the reliability of ELL's transmission and distribution  
14            systems and the continued modernization of ELL's distribution facilities.

15

16    Q45. IS THE COMPANY SEEKING TO ADDRESS COSTS ASSOCIATED WITH  
17            COVID-19 IN THIS FILING?

18    A.    No. With respect to the costs the Company incurred due to the Commission's COVID-  
19            19 related orders (namely, Executive Order dated March 13, 2020, and Special Order  
20            22-2020, as amended by Special Order 28-2020), the Company will make a separate  
21            filing to address those one-time costs. As is consistent with LPSC Order No.  
22            U-36350-C, the Company intends to fund some or all of the COVID-19 related costs  
23            with interest earned through interest earnings generated by the retention of some certain

1 shorter-term debt. Recovery of any remaining COVID-19 related costs not satisfied by  
2 those interest earnings will be addressed through a separate Commission Order.  
3

4 Q46. WHO ARE THE OTHER WITNESSES PRESENTING TESTIMONY IN SUPPORT  
5 OF ELL'S RATE CASE?

6 A. The other witnesses filing testimony in support of the Rate Case presented in ELL's  
7 Application include:

- 8 • Steven N. Benyard – Vice President of Reliability. Mr. Benyard describes the  
9 Power Delivery Organization, which is responsible for planning, operating and  
10 maintaining ELL's transmission and distribution systems, as well as the Capital  
11 Projects Organization, which designs and constructs ELL's transmission and  
12 distribution systems. He also provides an overview of the Company's  
13 transmission system and discusses ELL's transmission planning procedures,  
14 including transmission reliability planning in connection with ELL's  
15 participation in the MISO Regional Transmission Organization. He also  
16 provides details about ELL's planned financial investment in maintaining and  
17 improving the reliability of its transmission system, which includes discussion  
18 of some of the major transmission improvement projects that ELL anticipates  
19 constructing in the coming years. In addition, Mr. Benyard provides an  
20 overview of ELL's distribution system, including details about ELL's planned  
21 financial investment in maintaining, modernizing, and improving the reliability  
22 of its distribution system. Finally, he explains the unique challenges posed to  
23 ELL's distribution system, describes ELL's distribution reliability performance

1 relative to the DRM Performance Accountability Standards adopted in LPSC  
2 Order No. U-35565, and discusses the accountability targets ELL proposes to  
3 put in place as part of its plan to continue, and expand, the DRM, which  
4 modified targets would apply under both the Rate Case and the Rate Mitigation  
5 Proposal.

- 6 • Laura K. Beauchamp – Director, Resource Planning and Market Operations.

7 Ms. Beauchamp describes the Company’s present and upcoming needs (during  
8 the 2023-2027 time period) for investment in additional generation resources –  
9 particularly solar photovoltaic (“PV”) generation resources – as well as the  
10 nature of additional transmission investments the Company anticipates making  
11 during that time. She also describes how ELL’s recent past investments in  
12 modern, dispatchable, gas-fired generation have paved the way for integrating  
13 renewable resources into ELL’s generation portfolio in a manner that preserves  
14 reliability and allows ELL’s customers to enjoy the economic benefits that solar  
15 PV resources can provide. Finally, she explains the growing demand for  
16 renewable resources from ELL’s customers and new customers looking to  
17 invest in the State of Louisiana (a determining factor of which is the utility’s  
18 ability to serve the customer with renewable generation), which demand is  
19 driven by these customers’ sustainability targets and those of their own  
20 customers and investors.

- 21 • Ryan E. O’Malley – Controller of Utility Operations Accounting. Mr.  
22 O’Malley explains how the continuation of a constructive regulatory  
23 environment is critical to maintaining ELL’s creditworthiness and enabling it

1 to make needed investments. In connection with the Rate Case, he supports the  
2 basis for Adjustment AJ35 (Plant Transfers) and also summarizes the major  
3 projects driving the plant closings reflected in the adjustment. Finally, he  
4 supports ELL's request to increase the storm reserve accrual from \$5.6 million  
5 to \$12.4 million per year and to recover over 10 years minor storm costs  
6 currently recorded in the storm reserve.

- 7 • Alyssa Maurice-Anderson – Director of Regulatory Filings and Policy for ESL.  
8 Ms. Maurice-Anderson provides an overview of the Company's existing FRP,  
9 including a discussion of how both the Company and its customers have  
10 benefitted from the current FRP and its components, and describes the benefits  
11 of continuing to use the FRP for setting rates for a new three-year term  
12 (Evaluation Periods 2024-2026). She also discusses some of the modifications  
13 that are necessary (under both the Rate Case and the Rate Mitigation Proposal)  
14 to meet the additional needs for timely recovery of investment. Finally, she  
15 explains why both the Rate Case and the Rate Mitigation Proposal provide an  
16 appropriate framework for setting just and reasonable rates for ELL and,  
17 therefore, are in the public interest.

- 18 • Elizabeth C. Ingram – Director, Regulatory Affairs. Ms. Ingram describes the  
19 tariff changes proposed by the Company, including two new rate riders to  
20 support customers in transportation electrification (which the Company  
21 proposes to add under both the Rate Case and the Rate Mitigation Proposal).  
22 She also addresses the policy reasons for the Company's proposals to streamline  
23 and simplify many of its rates, including rate combinations identified by Mr.



1 Klucher, reductions in late fees and certain other fees, elimination of the  
2 Company's Fuel Tracker Rider, as well as a few other policy issues.

3 • Adrien M. McKenzie, CFA – President, FINCAP, Inc. Mr. McKenzie presents  
4 an independent assessment of the just and reasonable ROE for the Company's  
5 jurisdictional electric utility operations. He also examines the reasonableness  
6 of the Company's capital structure, considering both the specific risks faced by  
7 the Company, as well as other industry guidelines.

8 • Todd A. Shipman, CFA – Principal, Utility Credit Consultancy LLC. Mr.  
9 Shipman explains what credit ratings are, the importance of utility credit ratings  
10 in regulatory decision-making, and the analytical framework used for  
11 determining utility credit ratings. He also provides information regarding the  
12 overall utility industry's financial outlook from a ratings perspective. Finally,  
13 Mr. Shipman summarizes ELL's current credit ratings and discusses what the  
14 credit rating agencies monitoring ELL would view as a supportive decision in  
15 this proceeding.

16 • Stacey L. Whaley – Senior Manager, Regulatory Income Tax. Ms. Whaley  
17 provides income tax related information and recommendations in support of the  
18 relief requested in the Rate Case. Specifically, her recommendations concern  
19 the Company's proposed ratemaking treatment of accumulated deferred income  
20 taxes ("ADIT") arising out of the 2022 IRA and ADIT subject to Financial  
21 Accounting Standards Board Interpretation No. 48.

22 • Chris E. Barrilleaux – Senior Manager, Regulatory Filings. Mr. Barrilleaux  
23 provides a summary of ELL's requested \$447 million base rate revenue increase

1 (not including one-time credits) as supported by the COS study, along with its  
2 components. He also supports the accuracy of the Company's per book  
3 accounting data for electric operations presented in the Company's Application  
4 for the twelve-month historical test period ended December 31, 2022 ("Test  
5 Year"), as well as the pro forma adjustments to the Test Year. Finally, he  
6 describes the COS study prepared by the Company.

- 7 • Crystal K. Elbe – Manager of Utility Pricing and Analysis. Ms. Elbe supports  
8 the Rate Case aspect of the Company's Application, specifically, the  
9 development of the Company's (1) Present Base Rate Revenue by rate class  
10 used in the development of the COS study, (2) rate design that reflects changes  
11 to base rate schedules necessary to produce the level of revenue consistent with  
12 the retail revenue requirement resulting from the COS study, and (3) Proposed  
13 Base Rate Revenues that result from the application of the proposed base rates  
14 to the appropriate billing determinants. She also sponsors the calculation of the  
15 updated AFC rate and the rate calculation, accounting treatment, and  
16 depreciation rate for the proposed Charging Infrastructure Rider. Finally, Ms.  
17 Elbe presents the typical bills that would result from the base rates proposed by  
18 ELL that were developed based on the COS study.

- 19 • Matthew S. Klucher – Director, Utility Rates and Pricing. Mr. Klucher  
20 addresses the Company's rate design goals and the rate design principles relied  
21 on to move toward a single set of tariffs for all customers. In doing so, he  
22 supports the Rate Case aspect of the Company's Application, namely, the  
23 revised Company retail rate classes, certain modifications to the residential rate

1 schedules, and the development of the external allocation factors used by the  
2 Company in the COS study. He also describes ELL's proposed revenue  
3 allocation by rate class and discusses why, in the Rate Case, ELL is not setting  
4 the revenue to be recovered from each rate class based solely on the results of  
5 the COS study.

6 • Kenneth F. Gallagher – President, KFG, Inc. Mr. Gallagher supports the Rate  
7 Case aspect of the Company's Application. In doing so, he provides the  
8 updated funding requirements for the decommissioning trusts maintained for  
9 the LPSC-retail jurisdictional portions of the Waterford 3 and River Bend  
10 generating facilities owned by ELL. These funding requirements support  
11 Adjustment AJ30 (Decommissioning Expense Adjustment) discussed by Mr.  
12 Barrilleaux. Mr. Gallagher also presents the Lead-Lag analysis, which supports  
13 Adjustment AJ19 (Cash Working Capital) discussed by Mr. Barrilleaux.

14 • Dane A. Watson, PE, CDP – Partner, Alliance Consulting Group. Mr. Watson  
15 sponsors and explains the depreciation rate study for ELL's depreciable  
16 tangible assets subject to the Commission's jurisdiction that was conducted by  
17 Alliance Consulting Group. He also supports and justifies the recommended  
18 depreciation rate changes in the Rate Case for ELL's facilities based on the  
19 results of the depreciation study.

20

## VII. RATE MITIGATION PROPOSAL

**Q47. PLEASE DESCRIBE THE COMPANY'S RATE MITIGATION PROPOSAL.**

A. As I discussed above, rather than setting its rates in accordance with the COS revenue requirement or incurring the costs of fully litigating the Rate Case over the next year or more, ELL is recommending that the Commission extend the Company's current FRP for three years. As discussed in detail by Ms. Maurice-Anderson, both the Company and its customers have benefitted from the current FRP and its components, and there likewise are benefits associated with continuing to use the FRP for setting rates for a new three-year term (2023-2025), albeit with limited but necessary modifications to ELL's Rider FRP, which I highlight below.

Under the Rate Mitigation Proposal, ELL is proposing to reduce the \$430 million revenue requirement increase supported by the COS study to approximately \$173 million. ELL also is proposing an ROE of 10.0%. Under the Rate Mitigation Proposal, the increase in depreciation expense (as compared to the Rate Case) is reduced by limiting the update to nuclear depreciation rates only, with the more limited increase to depreciation expense being phased in over three years. The Company also is proposing to eliminate its Fuel Tracker Rider and will pursue the customer-centric changes that I noted above, namely, reduced late and certain other fees assessed to customers, lower AFC rates, providing eligible low-income seniors with monthly

1 discounts on their electric bill,<sup>49</sup> and adding new voluntary customer options to support  
2 new transportation electrification technologies, all of which changes and programs are  
3 described by Ms. Ingram in connection with the Rate Case. The Company also is  
4 pledging \$2 million in shareholder funding to support programs to assist customers in  
5 need and make free home energy efficiency kits available to customers.

6 In summary, the Rate Mitigation Proposal represents ELL's efforts to maintain  
7 both rate affordability for customers and the creditworthiness required to upgrade and  
8 strengthen the electric grid. The regulatory blueprint set forth in ELL's Application  
9 also holds the Company accountable to customers as it completes work to strengthen  
10 the grid. As I noted previously, and as Mr. Benyard discusses in his testimony, ELL is  
11 proposing to adhere to the most stringent reliability standards of any power provider in  
12 Louisiana, with financial consequences and customer credits for failing to meet  
13 predetermined reliability goals.

14  
15 Q48. PLEASE DISCUSS FURTHER HOW THE COMPANY'S AGREEING TO ACCEPT  
16 LOWER RATES AND A LOWER ROE HELPS ITS CREDITWORTHINESS AND  
17 SERVES ITS CUSTOMERS.

18 A. In its recent Credit Opinion, Moody's expressed its expectation that the Company  
19 would include a request to extend its FRP for future ratemaking in its Rate Case filing,

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<sup>49</sup> Eligible low-income seniors will have access to a rider that will provide such a discount on their monthly electric bill as part of the Company's proposed, combined residential rate structure as discussed by Ms. Ingram. Other non-price-related modifications to the Tariff Book proposed in the Rate Case (as detailed in Exhibit ECI-7 to the testimony of Ms. Ingram) would not be a part of the Rate Mitigation Proposal but could be considered in a separate phase of the proceeding.

1 and Moody's also noted that it will view the instant proceeding "to be a test of the  
2 strength of ELL's regulatory relationships in the state."<sup>50</sup> Thus, as I discussed above,  
3 if accepted by the Commission, the Company's Rate Mitigation Proposal will send  
4 positive signals about the ratemaking construct and ELL's creditworthiness, to the  
5 benefit of customers. The Rate Mitigation Proposal also provides nearer-term certainty  
6 regarding the FRP as a predictable mechanism of rate recovery through a more  
7 streamlined, cost-effective process compared to the Rate Case, and should be viewed  
8 more favorably by potential investors, thereby supporting ELL's ability to maintain its  
9 access to capital on reasonable terms. Combined with the proposed modifications to  
10 ELL's current FRP as discussed by Ms. Maurice-Anderson, the credit supportive  
11 ratemaking mechanisms that comprise the Rate Mitigation Proposal will help enable  
12 the substantial investments that are needed to deliver resilient, reliable, sustainable, and  
13 affordable service to customers and to power Louisiana's economy into the future.

14

15 Q49. WHAT MODIFICATIONS TO THE COMPANY'S CURRENT FRP IS THE  
16 COMPANY PROPOSING AS PART OF THE RATE MITIGATION PROPOSAL?

17 A. Ms. Maurice-Anderson discusses certain of the modifications to Rider FRP that are  
18 necessary to meet the Company's needs for timely recovery of investment (under both  
19 the Rate Mitigation Proposal and the Rate Case), including, for example:

- 20 • Changes to the ACM, including clarifying language to expressly reflect the  
21 manner in which the Commission has administered the recovery of the cost of

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<sup>50</sup> See, Moody's, Entergy Louisiana, LLC Credit Opinion, July 19, 2023, at 3 (attached to Mr. Shipman's testimony as Exhibit TAS-5).

1 new generation for at least the past decade. The Company has also proposed to  
2 add a provision specific to renewable resources and address revenues generated  
3 under various optional renewable tariffs like the recently-approved Rider  
4 GGO<sup>51</sup> and others pending approval.

- 5 • Changes to the treatment of the tax mechanism contained in Section 5 of Rider  
6 FRP to make the mechanism flexible enough to address other changes to tax  
7 laws that will affect the Company's revenue requirement, including ad valorem  
8 taxes and PTCs for clean energy available under the 2022 IRA.

- 9 • Modifications to the DRM required to facilitate the Company's necessary  
10 investment in the distribution grid, including removing the cap on the amount  
11 of investment that is eligible for recovery through the DRM, and a continuation  
12 of the DRM Performance Accountability Standards, subject to certain  
13 modifications (as further discussed by Mr. Benyard) to hold ELL accountable  
14 for delivering the reliability benefits associated with distribution investments,  
15 and updating the depreciation rate that will be assumed for the calculation of  
16 the applicable DRM revenue requirement.

- 17 • Procedural enhancements to ensure timely resolution of Test Year filings.

18 All of the proposed changes to Rider FRP are reflected in Exhibit AMA-2 to  
19 Ms. Maurice-Anderson's Direct Testimony. The Company's proposed Rider FRP that  
20 is filed with the Company's Application (and that is attached to Ms. Maurice-  
21 Anderson's testimony as Exhibit AMA-2) would also be subject to additional

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<sup>51</sup> It should be noted that the Company's proposal as to Rider GGO is consistent with the conditions on which the Commission approved the Rider in LPSC Order No. U-36190.

1 adjustments to reflect the Rate Mitigation Proposal recommended by the Company.

2 Those adjustments can be addressed in discussions among the parties.

3

4 Q50. IS THE COMPANY'S PROPOSAL TO COMBINE CERTAIN LEGACY BASE  
5 RATE SCHEDULES INCLUDED IN THE RATE MITIGATION PROPOSAL?

6 A. Yes. As with the Rate Case, the Rate Mitigation Proposal includes implementing a  
7 combination of legacy residential rates intended to move the Company toward a  
8 simplified set of rates.

9

10 Q51. WHO ARE THE OTHER WITNESSES PRESENTING TESTIMONY IN SUPPORT  
11 OF THE RATE MITIGATION PROPOSAL?

12 A. The testimony presented in support of the Rate Case provides extensive information  
13 about ELL's operations, risk profile, financial condition, and plans to improve the  
14 electric grid in the coming years. That testimony fully supports the relief the Company  
15 is requesting from the Commission in connection with the Rate Mitigation Proposal.  
16 In addition, as noted above, Ms. Maurice-Anderson provides testimony specific to  
17 certain components of the FRP that ELL is seeking to modify as part of the Rate  
18 Mitigation Proposal.

19



1 **VIII. CONCLUSION**

2 Q52. PLEASE SUMMARIZE THE RELIEF THAT THE COMPANY IS SEEKING AND  
3 WHY THE COMPANY IS REQUESTING APPROVAL OF THE RATE  
4 MITIGATION PROPOSAL.

5 A. Through its Application, the Company is seeking to position itself to continue  
6 upgrading and strengthening the electric grid to deliver resilient, reliable, sustainable,  
7 and affordable service to customers into the future. Electricity is an essential  
8 component of modern life, with customers depending upon electricity to power all  
9 manner of devices and needing power to be available at all hours of the day, every day.  
10 At the same time, ELL is facing more frequent and severe hurricanes, winter storms,  
11 and other weather events that bring with them increased risk of outages and post-storm  
12 restoration costs. It is essential that the Company be in the best position possible to  
13 preserve its financial health as it faces these risks directly and undertakes the extensive  
14 capital plans and initiatives that I and other witnesses discuss for the benefit of its  
15 customers.

16 A major obstacle to ELL's delivering benefits to customers and continuing the  
17 modernization and hardening of the Company's transmission and distribution systems  
18 (as well as integrating more renewable generation resources) is regulatory lag.  
19 Therefore, ELL is proposing that the Commission approve revisions and an extension  
20 of its Rider FRP in this proceeding to mitigate regulatory lag and its potential harm to  
21 ELL's financial condition and customers.

22 By virtue of LPSC Order No. U-35565, ELL is required to file the Rate Case in  
23 connection with any request by the Company to extend its current FRP that includes a

1 rate reset or modification of terms. The Company recognizes that affordability is a  
2 major concern for customers and other stakeholders, and, through the Rate Mitigation  
3 Proposal, ELL is proposing to accept lower rates, including a lower ROE for its owners,  
4 in order to achieve an affordable outcome for its customers. The Rate Mitigation  
5 Proposal aims to keep residential rates below the national average during grid  
6 strengthening projects. In this way, ELL's proposal will balance and align the interests  
7 of customers and the Company and comport with sound regulatory principles observed  
8 by the Commission in many rate proceedings, including the Company's request to  
9 approve ELL's current (soon to be expiring) FRP. Specifically, the Rate Mitigation  
10 Proposal will help to (i) ensure continued, timely, reasonably-allocated recovery of  
11 recent investments in distribution, transmission, and generation infrastructure, (ii)  
12 facilitate the Company's increased investment necessary to meet customer expectations  
13 and capitalize on growth opportunities, (iii) provide for an equitable allocation of the  
14 benefits that ELL's customers stand to realize from PTCs created by the 2022 IRA, and  
15 (iv) provide a ratemaking structure that will allow ELL to remain a financially stable  
16 utility that can continue to attract capital at the lowest reasonable cost to its customers.  
17 In addition, and importantly, the Rate Mitigation Proposal, at less than half of the  
18 revenue requirement increase that is supported by the Rate Case, is a mitigation strategy  
19 for ELL's customers that balances customers' need for affordability and ELL's need  
20 for financial stability. ELL also is proposing to adhere to the most stringent reliability  
21 standards of any power provider in Louisiana, as well as customer-centric programs to  
22 reduce late fees and certain other fees assessed to customers, lower AFC rates, provide  
23 eligible low-income seniors with monthly discounts on their electric bill, and add new

1 voluntary customers options to support new transportation electrification technologies.  
2 And by assuring a more resilient, reliable, and sustainable grid while maintaining  
3 affordability, the regulatory blueprint presented in the Company's Application will  
4 boost economic development, creating jobs, investment, and increased tax base for the  
5 benefit of customers, communities, and the entire State of Louisiana.

6 For all of these reasons, granting the relief requested in Company's Application  
7 (and approval of the Rate Mitigation Proposal, in particular) would provide an  
8 appropriate framework for setting just and reasonable rates for ELL and, therefore, is  
9 in the public interest.

10

11 Q53. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

12 A. Yes, at this time.

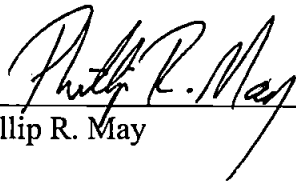
**AFFIDAVIT**

**STATE OF LOUISIANA**

**PARISH OF JEFFERSON**

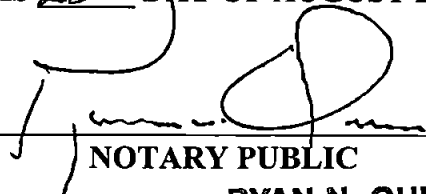
**NOW BEFORE ME**, the undersigned authority, personally came and appeared, **PHILLIP R. MAY**, who after being duly sworn by me, did depose and say:

That the above and foregoing is his sworn testimony in this proceeding and that he knows the contents thereof, that the same are true as stated, except as to matters and things, if any, stated on information and belief, and that as to those matters and things, he verily believes them to be true.

  
\_\_\_\_\_  
Phillip R. May

**SWORN TO AND SUBSCRIBED BEFORE ME**

THIS 23<sup>rd</sup> DAY OF AUGUST 2023

  
\_\_\_\_\_  
NOTARY PUBLIC

**RYAN N. OURS**  
My commission expires: NOTARY PUBLIC  
STATE BAR NO. 27735  
STATE OF LOUISIANA  
MY COMMISSION EXPIRES AT DEATH

## Phillip R. May

### **EDUCATION, EXPERIENCE AND BACKGROUND:**

I have a Bachelor of Science degree in Electrical Engineering from the University of Southwestern Louisiana, now called the University of Louisiana at Lafayette, and a Master of Business Administration from the University of New Orleans. I also completed the Wharton School's Mergers and Acquisitions program.

I have worked for Entergy Services, LLC ("ESL"), or one of its predecessor or subsidiary entities, for over 37 years – the entirety of my professional career. I began my career with Louisiana Power & Light Company (now known as ELL) in 1986 as an Engineer in the Rates and Regulatory Affairs Department, where I was responsible for developing cost of service studies to support ELL's retail and wholesale rates, while also planning and directing numerous engineering studies and special projects. In 1993, I joined the Entergy/Gulf States Utilities Merger Team as a Senior Engineer. Following that assignment, I joined Entergy Services, Inc. (a predecessor in interest to ESL) to work in the Financial Planning Department and was responsible for financial planning for Entergy Gulf States, Inc. (a predecessor-in-interest to Entergy Texas, Inc., and Legacy EGSL) as well as for Legacy ELL. In 1994, I was promoted to Senior Lead Analyst in Wholesale Transactions. In that role, I worked directly with large customers to meet their wholesale power requirements. In 1995, I was promoted to Manager of Strategic Planning. The members of my group served as internal consultants to various business units. I was later promoted to the Director of Utility Transition and Development. I was responsible for analytical and strategic analysis of the regulated utilities' transition to competition efforts. In 2000, I assumed the role of Vice President, Regulatory Services. In that position, I was responsible for providing technical and analytical support to all of the EOCs to enable them to satisfy their regulatory obligations. My department consisted of: System Regulatory Planning & Support, Regulatory Strategy, Regulatory Projects, and Integrated Energy Management. In February 2013, I became the President and CEO of Legacy ELL and Legacy EGSL. Legacy ELL and Legacy EGSL consummated their Business Combination in October 2015, and I continue to serve as President and CEO of the combined entity, ELL.

As President and CEO of ELL, I take executive responsibility for the Company, including financial responsibility for the business and assets that are used to serve customers, which include generation, transmission, and distribution assets. Additionally, my responsibilities include oversight of the field management of the Company's gas distribution system, customer service, economic development, regulatory affairs, public affairs, and the financial performance of ELL.

In addition to the duties indicated by my past positions, along with my current position, I have particular experience with analyzing how industry trends, strategic initiatives, policy choices, and financial planning affect the Company's ability to provide safe, efficient, and reliable service at reasonable rates.

Listing of Previous Testimony Filed by Phillip R. May

| <u>DATE</u> | <u>TYPE</u>              | <u>SUBJECT MATTER</u>  | <u>REGULATORY<br/>BODY</u>                    | <u>DOCKET NO.</u>   |
|-------------|--------------------------|--|---|---------------------|
| 05/31/2000  | Direct                   | UCOS & ECOM  | PUCT  | 22356               |
| 08/28/2000  | Supplemental Direct      | UCOS & ECOM  | PUCT  | 22356               |
| 03/30/2001  | Rebuttal                 | UCOS & ECOM  | PUCT  | 22356               |
| 05/15/2001  | Settlement               | Stranded Costs   | LPSC  | U-22092             |
| 05/15/2001  | Settlement               | Stranded Costs   | LPSC  | U-20925             |
| 06/25/2001  | Direct                   | Qualified Power Region   | PUCT  | 24309               |
| 06/29/2001  | Direct                   | Transition to Competition Costs                                      | APSC  | 01-041-U            |
| 07/02/2001  | Direct                   | Price to Beat  | PUCT  | 24336               |
| 09/25/2001  | Rebuttal                 | Price to Beat  | PUCT  | 24336               |
| 05/08/2002  | Supplemental             | Price to Beat  | PUCT  | 24336               |
| 07/12/2002  | Supplemental<br>Rebuttal | Price to Beat  | PUCT  | 24336               |
| 03/01/2004  | Supplemental             | Business Separation Plan   | LPSC  | U-21453 (Sub. B)    |
| 08/25/2004  | Direct                   | 2004 Rate Case   | PUCT  | 30123               |
| 05/17/2005  | Direct                   | Formula Rate Plan &<br>Generation Performance Based<br>Resource Plan | Council of the<br>City of N.O.<br>("Council") | UD-01-04 & UD-03-01 |
| 07/05/2005  | Direct                   | Capacity Rider   | PUCT  | 31315               |
| 08/15/2005  | Direct                   | TTC  | PUCT  | 31544               |
| 10/05/2005  | Rebuttal                 | Capacity Rider   | PUCT  | 31315               |
| 02/10/2006  | Rebuttal                 | TTC  | PUCT  | 31544               |
| 04/26/2006  | Direct                   | Jurisdictional Separation Plan                                       | LPSC  | U-21453 (Sub. J)    |
| 05/14/2007  | Rebuttal                 | TTC Plan   | PUCT  | 33687               |
| 09/26/2007  | Direct                   | 2007 Rate Case   | PUCT  | 34800               |
| 05/02/2008  | Rebuttal                 | 2007 Rate Case   | PUCT  | 34800               |
| 12/12/2008  | Answering                | Spindletop   | FERC  | EL08-51-002         |

| <u>DATE</u> | <u>TYPE</u>              | <u>SUBJECT MATTER</u>                      | <u>REGULATORY<br/>BODY</u> | <u>DOCKET NO.</u> |
|-------------|--------------------------|--|----------------------------|-------------------|
| 01/09/2009  | Direct                   | Bandwidth                                  | FERC                       | ER08-1056-002     |
| 02/03/2009  | Cross Answering          | Spindletop                                 | FERC                       | ER08-51-002       |
| 09/18/2009  | Direct                   | PCRF                                       | PUCT                       | 37482             |
| 10/09/2009  | Direct                   | Bandwidth                                  | FERC                       | ER09-1224-001     |
| 12/21/2009  | Direct                   | 2009 Rate Case                             | PUCT                       | 37744             |
| 09/01/2010  | Direct                   | ICT  | LPSC                       | S-31509           |
| 09/20/2010  | Direct                   | ICT  | Council                    | undocketed        |
| 10/12/2010  | Answering                | Depreciation Complaint                     | FERC                       | EL10-55-001       |
| 10/25/2010  | Cross Answering          | Depreciation Complaint                     | FERC                       | EL10-55-001       |
| 02/23/2011  | Rebuttal                 | Depreciation Complaint                     | FERC                       | EL10-55-001       |
| 7/22/2011   | Direct                   | MSS-4 Repricing                            | Council                    | UD-11-02          |
| 11/28/2011  | Direct                   | 2011 Rate Case                             | PUCT                       | 39896             |
| 1/26/2012   | Supplemental Direct      | CGS  | PUCT                       | 38951             |
| 4/13/2012   | Rebuttal                 | 2011 Rate Case                             | PUCT                       | 39896             |
| 4/24/2012   | Supplemental<br>Rebuttal | CGS  | PUCT                       | 38951             |
| 4/30/2012   | Direct                   | MISO Change of Control                     | PUCT                       | 40346             |
| 9/5/2012    | Direct                   | ITC Transaction                            | LPSC                       | U-32538           |
| 9/12/2012   | Direct                   | ITC Transaction                            | Council                    | UD-12-01          |
| 2/15/2013   | Direct                   | EGSL 2013 Rate Case                        | LPSC                       | U-32707           |
| 2/15/2013   | Direct                   | ELL 2013 Rate Case                         | LPSC                       | U-32708           |
| 3/28/2013   | Direct                   | ELL Algiers 2013 Rate Case                 | Council                    | UD-13-01          |
| 4/9/2013    | Direct                   | ELL EGSL Hurricane Isaac Storm<br>Recovery | LPSC                       | U-32674           |
| 5/21/2013   | Rebuttal                 | ITC Transaction                            | LPSC                       | U-32538           |
| 5/29/2013   | Errata-Rebuttal          | ITC Transaction                            | LPSC                       | U-32538           |
| 2/18/2014   | Rebuttal                 | ELL Algiers 2013 Rate Case                 | Council                    | UD-13-01          |
| 4/04/2014   | Rejoinder                | ELL Algiers 2013 Rate Case                 | Council                    | UD-13-01          |

| <u>DATE</u> | <u>TYPE</u> | <u>SUBJECT MATTER</u>                                  | <u>REGULATORY<br/>BODY</u> | <u>DOCKET NO.</u> |
|-------------|-------------|--|----------------------------|-------------------|
| 9/30/2014   | Direct      | ELL/EGSL Business Combination                          | LPSC                       | U-33244           |
| 11/06/2014  | Direct      | ELL/EGSL Business Combination                          | Council                    | UD-14-03          |
| 1/13/2015   | Direct      | EGSL Union Power Station                               | LPSC                       | U-33510           |
| 5/1/2015    | Rebuttal    | ELL/EGSL Business Combination                          | LPSC                       | U-33244           |
| 6/5/2015    | Direct      | Ninemile 6 Prudence Review                             | LPSC                       | U-33633           |
| 7/13/2015   | Settlement  | ELL/EGSL Business Combination                          | LPSC                       | U-33244           |
| 8/25/2015   | Direct      | St. Charles Power Station                              | LPSC                       | U-33770           |
| 3/11/2016   | Rebuttal    | St. Charles Power Station                              | LPSC                       | U-33770           |
| 11/2/2016   | Direct      | Lake Charles Power Station                             | LPSC                       | U-34283           |
| 11/15/2016  | Direct      | Oxy PPA Amendment                                      | LPSC                       | U-34303           |
| 11/22/2016  | Direct      | Advanced Metering System                               | LPSC                       | U-34320           |
| 2/23/2017   | Direct      | Carville PPA   | LPSC                       | U-34401           |
| 4/21/2017   | Direct      | MISO Renewal   | LPSC                       | U-34447           |
| 4/24/2017   | Rebuttal    | Lake Charles Power Station                             | LPSC                       | U-34283           |
| 5/23/2017   | Direct      | Washington Parish Energy Center                        | LPSC                       | U-34472           |
| 8/21/2017   | Direct      | 2016 FRP Extension                                     | LPSC                       | U-34631           |
| 5/29/2020   | Direct      | ELL FRP Extension                                      | LPSC                       | U-35565           |
| 6/24/2020   | Direct      | J. Wayne Leonard Power Station Prudence Review         | LPSC                       | U-35581           |
| 10/14/2020  | Direct      | ELL Laura Interim Financing                            | LPSC                       | U-35762           |
| 4/30/2021   | Direct      | ELL Storm Recovery Filing                              | LPSC                       | U-35991           |
| 9/8/2021    | Direct      | 1803 Application                                       | LPSC                       | U-35927           |
| 9/22/2021   | Direct      | ELL Ida Interim Financing                              | LPSC                       | U-36154           |
| 9/30/2021   | Direct      | ELL Storm Recovery Filing (3 <sup>rd</sup> Supp. App.) | LPSC                       | U-35991           |
| 11/9/2021   | Direct      | ELL Solar Portfolio and Green Tariff                   | LPSC                       | U-36190           |



| <u>DATE</u> | <u>TYPE</u> | <u>SUBJECT MATTER</u>                                 | <u>REGULATORY<br/>BODY</u> | <u>DOCKET NO.</u> |
|-------------|-------------|---|----------------------------|-------------------|
| 12/8/2021   | Direct      | ELL Lake Charles Prudence Review                      | LPSC                       | U-36222           |
| 1/31/2022   | Direct      | JDEC NextEra Joint Application                        | LPSC                       | U-36135           |
| 2/14/2022   | Direct      | DEMCO NextEra Joint Application                       | LPSC                       | U-36133           |
| 4/29/2022   | Direct      | ELL Ida Storm Recovery Filing                         | LPSC                       | U-36350           |
| 12/19/2022  | Direct      | ELL Resilience Filing                                 | LPSC                       | U-36625           |
| 01/20/2023  | Direct      | Concordia, NextEra, Mondu Solar Joint Application     | LPSC                       | U-36514           |
| 01/26/2023  | Direct      | Pointe Coupee, NextEra, Mondu Solar Joint Application | LPSC                       | U-36515           |
| 02/02/2023  | Direct      | SLEMCO, NextEra, BECi Joint Application               | LPSC                       | U-36516           |
| 03/13/2023  | Direct      | ELL 3GW Solar Application                             | LPSC                       | U-36697           |

## **Executive Summary of Entergy Louisiana, LLC's Application for Approval of Regulatory Blueprint Necessary for Company to Strengthen the Electric Grid for State of Louisiana**

### ***Entergy is Building for the Future and Proposing a Regulatory Blueprint that is Affordable for Customers, Accountable to Customers and the Commission, and Achievable for a Stronger Louisiana.***

Electricity is an essential component of modern life, and its importance continues to increase. Now more than ever, customers depend on Entergy Louisiana, LLC ("ELL" or the "Company") to keep their homes and businesses running and to support critical services and infrastructure. At the same time, recent storms have shown that extreme weather events are impacting our state with increased frequency and severity, resulting in greater costs and disruptions to ELL, its customers, and Louisiana itself.

The purpose of the Company's application is to position ELL to continue the work that it has been doing to upgrade and strengthen the electric grid so that it can provide resilient, reliable, sustainable, and affordable service to customers into the future. The application introduces a **regulatory blueprint** necessary to support the most comprehensive grid strengthening efforts in Louisiana history. The application discusses what ELL is doing to improve reliability, make the grid more resilient in the face of extreme weather, and add clean, affordable sources of energy, including:

- Constructing new transmission lines and upgrading and replacing equipment to meet updated design criteria and improve service reliability.
- Deploying new distribution equipment that incorporates technological advancements aimed at improving reliability, while also continuing to invest in ELL's traditional grid reliability and infrastructure programs.
- Improving the resilience of the Company's electric system through accelerated infrastructure hardening and vegetation management over the ten-year period from 2024 to 2033, which is expected to benefit customers by reducing restoration costs and reducing the number and duration of outages experienced after severe weather events.
- Continuing to grow the Company's renewable power-generating portfolio, including adding new solar resources, which can provide benefits to customers in the form of energy savings and other environmental benefits and are needed to meet demand for renewable and clean energy from ELL's large industrial customers and to facilitate continued economic development in Louisiana.

The application includes a cost of service study as required by Louisiana Public Service Commission ("Commission") order. That study shows that ELL's rates should be increased to collect an additional seven percent (7%) of revenue from customers. By improving ELL's ability to obtain capital at a reasonable cost, that change in revenue would benefit customers in the long run and establish the necessary foundation for the significant grid investments needed to power Louisiana's future.

But while significant investments are needed, affordability is also a major concern for ELL's customers right now, particularly as the Company does necessary work to make the grid stronger and more reliable. So, the Company is proposing in its application a rate increase that is less than the increase supported by the cost of service study and will continue programs to assist customers in need. More specifically, ELL is proposing that the Commission extend the current Formula Rate Plan ("FRP") for three (3) years, with limited but necessary modifications to ELL's Rider Schedule FRP ("Rider FRP"), which extension will reduce the revenue requirement increase to less than three percent (3%) – a greater than 50% reduction (the "Rate Mitigation Proposal").

***The Rate Mitigation Proposal is a Mitigation Strategy for Customers that Balances Customers' Need for Affordability, ELL's Need for Financial Health, and Louisiana's Need for Significant Grid Investments to Power its Future.***

The Rate Mitigation Proposal is designed to achieve an outcome for customers that maintains ELL's low rates while also maintaining the Company's financial health and good credit ratings and enabling the significant grid investments needed to power Louisiana's economy into the future. Under the Rate Mitigation Proposal:

- The Commission would extend ELL's current (soon to be expiring) FRP for 3 years, with limited but necessary modifications to ELL's Rider FRP.
- The revenue requirement increase is reduced to *less than half* of the increase supported by the cost of service study.
- Revenue collected from customers would increase, but only by less than ~3% compared to the more than ~7% increase supported by the cost of service study.
- ELL is proposing a lower target return on equity of 10.0%.
- ELL is pledging \$2 million to support programs to assist customers in need and make free home energy efficiency kits available to its customers.
- ELL is proposing to reduce late fees and certain other fees assessed to customers, lower additional facilities charge rates, and provide eligible low-income seniors with monthly discounts on their electric bill.

***The Proposed Regulatory Blueprint Holds ELL Accountable to its Customers.***

As ELL and its customers face together the challenges and opportunities of the future, it is important to the Company that it demonstrates to customers that it is accountable as it continues working to upgrade and strengthen the electric grid:

- ELL proposes to accept lower rates, including a lower return on equity for its owners, in order to achieve an outcome for its customers that maintains ELL's low rates.
- The Rate Mitigation Proposal aims to keep residential rates below the national average during grid strengthening projects.
- ELL also is proposing to adhere to the most stringent reliability standards of any power provider in Louisiana, with financial penalties and customer credits for failing to meet pre-determined reliability goals.

ELL understands the importance of transparency and accountability, and it stands ready to collaborate with stakeholders and the Commission to incorporate broader performance-based rate provisions into its FRP.

***Strengthening the Grid is Achievable under ELL's Proposed Regulatory Blueprint.***

In the Resilience Plan pending in LPSC Docket No. U-36625, ELL has recommended one of the most detailed and transparent resilience plans in the country. That plan to strengthen electrical distribution and transmission infrastructure across Louisiana would take place in two five-year phases. The blueprint provided in the current application recommends regulatory modifications necessary to position the Company to undertake the Resilience Plan and other programs and improvements to strengthen the grid.

ELL seeks, among other things, approval of credit supportive ratemaking mechanisms that will facilitate the Company's necessary investments in the electric grid to the benefit of customers. ELL is specifically recommending that the Commission approve the Rate Mitigation Proposal rather than setting the Company's rates in accordance with the cost of service revenue requirement, and the Commission can approve that proposal on a more efficient schedule than a traditional rate case.

By assuring a more resilient, reliable and sustainable grid while maintaining affordability, the regulatory blueprint will boost economic development, creating jobs, investment and increased tax base for the benefit of customers, communities and the entire State of Louisiana.

If accepted by the Commission, the Company's blueprint will reduce the time and expense of a traditional rate case; keep in place an efficient FRP mechanism and improve it in ways that support ELL's effort to build a stronger, more reliable grid; provide rate mitigation for customers; and send positive signals about the ratemaking construct and ELL's creditworthiness, to the benefit of customers.