

**BEFORE THE
LOUISIANA PUBLIC SERVICE COMMISSION**

**APPLICATION OF ENTERGY)
LOUISIANA, LLC FOR APPROVAL)
OF GENERATION AND)
TRANSMISSION RESOURCES)
PROPOSED IN CONNECTION WITH)
SERVICE TO A SIGNIFICANT)
CUSTOMER PROJECT IN NORTH)
LOUISIANA, INCLUDING PROPOSED)
RIDER, AND REQUEST FOR TIMELY)
TREATMENT)**

DOCKET NO. U-_____

DIRECT TESTIMONY

OF

MATTHEW BULPITT

ON BEHALF OF

ENTERGY LOUISIANA, LLC

PUBLIC REDACTED VERSION

OCTOBER 2024

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EXHIBIT LIST

Exhibit MB-1	List of Prior Testimony
Exhibit MB-2	EPC Contract – General Terms and Conditions (HSPM)
Exhibit MB-3	Fixed and Variable O&M Estimates (HSPM)
Exhibit MB-4	Preliminary Organizational Chart
Exhibit MB-5	Layout of Proposed CCCT Units 1 and 2

1 **I. INTRODUCTION AND BACKGROUND**

2 Q1. PLEASE STATE YOUR NAME AND CURRENT BUSINESS ADDRESS AND
3 OCCUPATION.

4 A. My name is Matthew Bulpitt. My business address is 2107 Research Forest Drive,
5 Suite 300, The Woodlands, Texas 77380. I am the Vice President of Power
6 Development for Entergy Services, LLC (“ESL”), the service company affiliate of
7 Entergy Louisiana, LLC (ELL or the “Company”).¹

8

9 Q2. ON WHOSE BEHALF ARE YOU FILING THIS DIRECT TESTIMONY?

10 A. I am submitting this Direct Testimony to the Louisiana Public Service Commission
11 (“Commission” or “LPSC”) on behalf of ELL.

12

13 Q3. WHAT IS YOUR EDUCATIONAL BACKGROUND?

14 A. I graduated from LeTourneau University in May 2003 with a B.S. in Electrical
15 Engineering and obtained a post-graduate certification in nuclear engineering with a
16 focus on nuclear reactor design, construction, and operations from the US Navy’s Bettis
17 Reactor Engineering School in February 2005. Following my graduation from Bettis, I
18 obtained a master’s degree in Engineering Management from Old Dominion
19 University.

¹ ESL (formerly, Entergy Services, Inc.) is an affiliated service company that provides engineering, planning, accounting, legal, technical, regulatory, and other administrative support services to each of the Entergy Operating Companies (“EOCs”). The EOCs are Entergy Arkansas, LLC, Entergy Louisiana, LLC, Entergy Mississippi, LLC, Entergy New Orleans, LLC, and Entergy Texas, Inc.

1 Q4. PLEASE TELL THE COMMISSION ABOUT YOUR PROFESSIONAL
2 EXPERIENCE.

3 A. I served on active duty in the US Navy's Naval Nuclear Propulsion Program from
4 November 2002 to June 2008 and worked as a government civil servant in the US
5 Navy's Naval Nuclear Propulsion Program from June 2008 to August 2015. During my
6 years of active duty and civil service, I held several engineering project management
7 positions for the design and construction of nuclear instrumentation and control
8 systems, propulsion plant instrumentation and control systems, and electric plant power
9 generation and distribution systems for nuclear powered submarines and aircraft
10 carriers. In 2015, I left the Navy to join ESL as a Manager, Capital Projects
11 Transmission Group. In that role, I led the development of transmission capital
12 investment projects in Texas. I then assumed the role of Senior Manager, Project
13 Management in the Capital Projects Transmission Group, where I led a team of project
14 managers responsible for the development of new transmission capital investment
15 projects in Texas and Louisiana. In 2019, I became Director, Commercial Operations
16 in Systems Planning & Operations ("SPO") where I managed procurement of long-
17 term generation resources (one year or longer), including power plant acquisitions,
18 renewable resource acquisitions, and power purchase agreements on behalf of the
19 EOCs. In March 2021, I became the Director of Power Development, and I was
20 promoted to my current position in May 2022.

21

22 Q5. DO YOU HOLD ANY PROFESSIONAL LICENSES?

23 A. Yes. I have been a licensed professional engineer in Texas since November 2015.

1 Q6. PLEASE DESCRIBE YOUR CURRENT JOB DUTIES.

2 A. In my role as Vice President, Power Development, I am responsible for managing a
3 project development team focused on delivering competitive power generation and
4 storage projects. I have worked on growing a solar project pipeline to over 3.8 GW for
5 the EOCs and am currently significantly expanding the EOCs' gas turbine plant
6 development portfolio. Additionally, I lead efforts to develop carbon capture
7 installations, evaluate hydrogen and new nuclear projects, and manage partnerships
8 with contractors and major equipment providers for successful project execution. I also
9 provide expert testimony in support of proceedings to secure regulatory approvals.

10

11 Q7. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE COMMISSION?

12 A. I have not previously testified before the LPSC, but I have testified before a number of
13 other state commissions. A list of my prior testimony is attached as Exhibit MB-1.

14

15 Q8. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?

16 A. My testimony is submitted in support of the Application. In my testimony, I discuss:
17 (1) the Combined Cycle Combustion Turbine ("CCCT") generator technology required
18 to serve a new [REDACTED] which [REDACTED] (the "Customer")
19 plans to build in Richland Parish (the "Project") taking into consideration system
20 reliability, resiliency, sustainability, cost-competitiveness, and the timeline
21 requirements of the Customer; (2) the estimated cost, construction process and schedule
22 to construct two CCCT units that will be located next to the Customer Project site in
23 Richland Parish ("Units 1-2"); (3) the process through which ELL plans to contract for

1 the construction of a third CCCT Unit which will be sited at another as yet to be
2 determined location within ELL's Southeast Louisiana Planning Region ("SELPA")
3 ("Unit 3"); (4) the engineering, procurement, and construction ("EPC") contractor
4 project management risk mitigation plan implemented for the Customer Project; and
5 (5) how the CCCT Units will be configured to enable carbon capture and storage
6 ("CCS") technology to meet future federal emission standards.

7

8 Q9. HAVE YOU OFFERED ANY EXHIBITS WITH YOUR TESTIMONY?

9 A. Yes. I have offered the exhibits listed in the Table of Contents. These exhibits were
10 prepared under my supervision and are sequentially numbered with the prefix "MB."

11

12 **II. CCCT TECHNOLOGY**

13 Q10. PLEASE DESCRIBE THE GENERATORS PROPOSED BY ELL IN ITS
14 APPLICATION.

15 A. The Customer Project requires the construction of three 1x1 combined cycle
16 combustion turbine ("CCCT") generators to meet the combined load requirements of
17 the Customer and ELL's existing customers. To meet bulk electric system ("BES")
18 compliance and operational reliability and flexibility requirements, two of the
19 generators will be located next to the Customer Project site in Richland Parish. The
20 site for the third generator is still under study but will be located in SELPA. Each CCCT
21 unit is expected to provide approximately 754 MW (nominal) of CCCT generating
22 capacity and consist of one Mitsubishi Power Americas ("MPA") 501 JAC CT, one
23 Nooter Eriksen HRSG with duct firing and SCR, and one MPA ("STG") in a 1x1

1 combined-cycle configuration, together with other balance of plant equipment,
2 including the use of an air-cooled condenser for closed-cycle cooling operations. By
3 design, the MPA 501 JAC CT is capable of approximately 30% hydrogen co-firing,
4 with the capability of supporting 100% hydrogen firing in the future with upgrades. In
5 addition, the layout of the generation site can accommodate CCS infrastructure and
6 operations in proximity to the site. These two design capabilities provide important
7 optionality and help ensure that the CCCT units will be able to provide sustained value
8 for ELL customers for decades to come.

9
10 Q11. DOES ELL HAVE EXPERIENCE CONSTRUCTING CCCTS?

11 A. Yes, ELL has extensive experience with CCCTs and benefits also from the additional
12 substantial experience of the other EOCs. For example, Entergy Texas completed
13 construction of the Montgomery County Power Station (“MCPS”) in late 2020, and,
14 after testing, placed that facility in service on January 1, 2021, approximately six
15 months ahead of schedule and below budget. Before MCPS, ELL constructed and
16 placed in service the J. Wayne Leonard Power Station (formerly the St. Charles Power
17 Station) (“JWLPS”) in 2019 and the Lake Charles Power Station (“LCPS”) in 2020.
18 These two generation facilities are materially identical sister units to MCPS. In
19 addition, ELL completed Nine Mile 6, another self-build combined-cycle facility, in
20 2015, roughly 10% under budget and months ahead of its projected in-service date.
21 Each of these facilities support reliability and produce cost savings for ELL customers.
22 Lastly, Entergy Texas, Inc, (“ETI”) currently is constructing the Orange County

1 Advanced Power Station (“OCAPS”) CCCT in Bridge City, Texas, which has a target
2 commercial operation date of May 2026.

3

4 Q12. WHY DID ELL SELECT CCCT TECHNOLOGY FOR THE CUSTOMER
5 PROJECT?

6 A. CCCT technology provides efficient, around the clock, reliable generating capability
7 and is considered throughout the industry to be the best available technology for
8 limiting greenhouse gas emissions when combusting fossil fuels for electrical
9 generation. Additionally, as further discussed below, the high load factor load and
10 accelerated timeline demanded by the Customer made CCCT technology the only
11 viable generation solution.

12

13 Q13. WHAT ARE THE MAJOR COMPONENTS OF A CCCT GENERATOR?

14 A. A combined cycle combustion turbine generator plant consists of several major
15 components:

16 **Combustion Turbine:** This is the primary component that burns fuel to generate hot
17 gases. It consists of a compressor, combustion chamber, and turbine. The compressor
18 draws in air, compresses it, and then sends it to the combustion chamber where fuel is
19 added and ignited. The resulting high-temperature gases expand through the turbine,
20 generating mechanical power. This mechanical power is sent to an electrical generator,
21 as discussed further below.

1 **Heat Recovery Steam Generator (HRSG):** After passing through the gas turbine, the
2 exhaust gases are directed to the HRSG. This component captures waste heat from the
3 exhaust to produce steam.

4 **Steam Turbine:** The steam produced by the HRSG is used to drive a steam turbine.
5 As the steam expands through the turbine, it generates additional electricity, enhancing
6 the overall efficiency of the system.

7 **Generator:** Both the gas and steam turbines are connected to generators. The
8 mechanical energy from the gas and steam turbines is converted into electrical energy
9 in these generators. There is one generator for the gas turbine, and one for the steam
10 turbine. Each generator has an electrical connection to the transmission grid.

11 **Air Cooled Condenser (ACC):** This component condenses the steam back into water
12 after it has passed through the steam turbine to do work to make electricity. ACCs use
13 ambient air to cool and condense the steam.

14 **Auxiliary Systems:** These include fuel supply systems, water treatment systems for
15 steam generation, and emissions control systems to meet environmental regulations.

16

17 Q14. PLEASE EXPLAIN HOW A CCCT GENERATOR OPERATES.

18 A. Generally, CCCT generators use exhaust heat and steam generated by gas turbines to
19 power a generator that, in turn, produces electricity. CCCTs are highly efficient
20 sources of power generation in part because they include use of a heat recovery steam
21 generator (“HRSG”) system which captures the exhaust heat from the gas turbine and
22 uses it to produce steam, which generates additional electricity. Operating Combustion
23 Turbine Generators (“CTGs”) in a combined-cycle configuration for power generation

1 is a proven process that offers high efficiency in converting fuel to electrical power,
2 provides flexible load-following automatic generation control capability, and has the
3 capability to cycle off-line and provide relatively short restart optionality.
4

5 Q15. HOW DOES CCCT TECHNOLOGY DIFFER FROM OTHER GAS FUELED
6 GENERATORS?

7 A. The CCCT can achieve full power operation within a few hours of starting, thus
8 providing flexibility for dispatching purposes. Also, because CCCT technology uses
9 natural gas, which has a *de minimis* sulfur content, it does not produce significant sulfur
10 dioxide emissions. CCCT technology is considered throughout the industry as the best
11 available technology for limiting greenhouse gas emissions when combusting fossil
12 fuels for electrical generation. Additionally, the Company has evaluated control
13 technology performance and costs and selected a variety of controls that will meet
14 standards for all affected pollutants (including greenhouse gas). The future ability to
15 co-fire hydrogen, which emits no CO₂, will further improve the emissions profile of
16 the units.
17

18 Q16. EXPLAIN HOW THE ENVIRONMENT AND OTHER CONDITIONS AFFECT
19 THE CAPACITY OF A CCCT.

20 A. The actual maximum output of the units will vary depending on several factors,
21 including: ambient temperature, relative humidity, Btu content of fuel delivered at the
22 unit, and number of operating hours since the last maintenance interval. By way of
23 illustration, in a new and clean condition, the CCCTs would be expected to generate

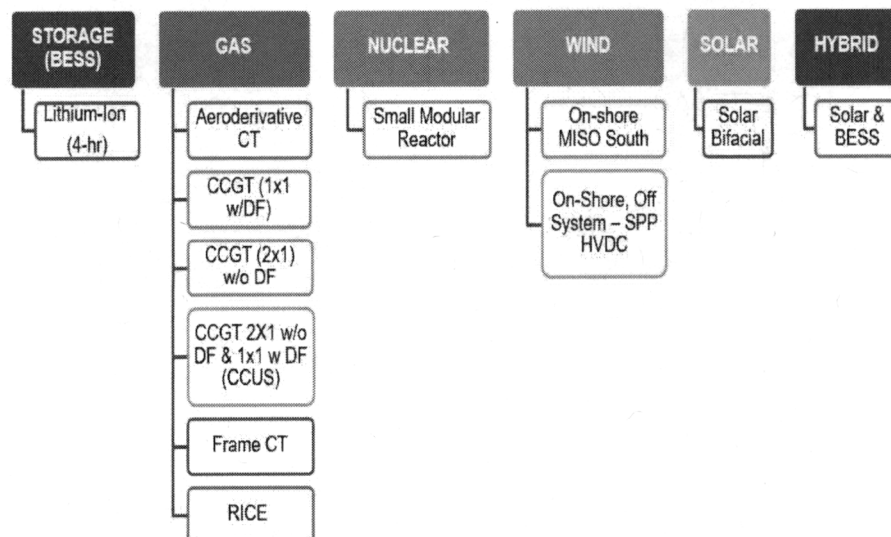
1 approximately 754 MW, based on iso ambient conditions of 59 degrees Fahrenheit and
2 60% relative humidity. Under summer conditions of 97 degrees Fahrenheit and 56%
3 relative humidity, the CCCTs would be expected to generate approximately 723 MW.
4 Their nominal heat rate is [REDACTED].
5

6 Q17. WHAT OTHER GENERATION OPTIONS DID ELL CONSIDER?

7 A. As part of its long-standing environmental stewardship and as the operator of one of
8 the cleanest generation fleets in the nation, Entergy Corporation's commitment to
9 reduce utility emissions by 50% below 2000 levels and achieve net-zero greenhouse
10 gas ("GHG") emissions by 2050 requires a continued transformation of its generation
11 portfolio. The Integrated Resource Plan ("IRP") process evaluates available generation
12 alternatives to meet customer energy needs in accordance with planning objectives. As
13 part of this process, the Company assesses available generation and storage technology
14 to identify a range of potential supply-side resource alternatives that merit more
15 detailed analysis due to their potential to meet ELL's planning objectives of balancing
16 affordability, reliability, and sustainability.

17 Each EOC, with technical support from my group and others, conducts an
18 evaluation of the cost-effectiveness and feasibility of deployment for many potential
19 supply-side resources. The three-phased (*i.e.*, Technical, Economic, Technology
20 Selection) process to select generation alternatives considers qualitative and
21 quantitative criteria and results in a final selection of supply-side resources that are best
22 positioned to meet customer energy needs in accordance with each EOC's planning
23 objectives.

1 In the technical evaluation, potential supply-side resources are evaluated
2 relative to technology maturity, environmental impact, operational characteristics, fuel
3 availability, and feasibility of deployment to serve the particular areas served by a given
4 EOC. In the economic evaluation, the EOC develops and compares technology
5 alternatives relative to capital and O&M cost estimates, including renewables, energy
6 storage, and conventional generation with carbon capture and hydrogen co-firing
7 pathways. Following the economic screening, the supply-side resources selected for
8 inclusion in the capacity expansion models are those deemed to be the most feasible to
9 serve the EOC's generation needs based on comparative cost and performance
10 parameters, deployment risks (cost/schedule certainty), and emerging commercial,
11 technical, and policy trends. Each EOC continually evaluates existing, new, and
12 emerging technologies to inform deployment decisions and build a balanced generation
13 portfolio that optimizes its planning objectives. For this Customer, the following
14 technologies were considered to one degree or another:



1 However, as I explain further below, early in this process, certain of these technologies
2 were determined not to be viable options to serve the Customer's Project due to
3 technology lead-times that did not align with the required timeline for the Customer
4 Project or due to fundamental differences between the capabilities and limitations of a
5 particular technology, on the one hand, and the fundamental needs and circumstances
6 of the Customer's Project, on the other. For that reason, it was neither reasonable nor
7 necessary to proceed through the three steps I describe above for all of the above shown
8 technologies. Company witness Laura Beauchamp in her Direct Testimony discusses
9 how ELL's resource planning team used and applied the technical information supplied
10 by my team in evaluating combinations of specific resources and resource locations to
11 serve the Customer's Project.

12
13 Q18. WHY WERE OTHER OPTIONS FOR TECHNOLOGY TO SERVE THIS
14 CUSTOMER PROJECT ULTIMATELY REJECTED?

15 A. This Customer represents a very large load addition compared to ELL's existing load
16 and compared to any past customer load addition. Also, this Customer is requesting
17 service on a highly accelerated timeline. Next, this load has a very high load factor,
18 which requires generation with a very high-capacity factor to serve it reliably and cost
19 effectively. ELL's planning model has been and will continue to be based on balancing
20 affordability, reliability, and sustainability. CCCT technology is the only solution that
21 balances all three legs of our planning objectives, while adding generation capacity at
22 the pace this Customer demands. Traditional renewables serve an important role in the
23 planning of ELL's future generation needs. However, even when paired with available

1 battery technology, solar and wind do not provide the capacity and energy required to
2 serve this Customer's load. While nuclear solutions could provide the required
3 capacity and energy, they are not viable due to development timelines and cost.
4

5 Q19. WHAT ARE THE LIMITATIONS OF CCCT TECHNOLOGY?

6 A. CCCTs offer several advantages over other generation technology. As I mentioned
7 earlier, CCCT generators are highly efficient and considered to be the best available
8 technology for limiting greenhouse gas emissions when combusting fossil fuels for
9 electrical generation. Like all available technology, CCCTs also have certain
10 limitations. Here are some of the limitations to CCCT technology:

11 **Dependence on Natural Gas:** CCCTs rely heavily on natural gas, making them
12 vulnerable to price volatility and supply constraints. In her Direct Testimony, Company
13 witness Laura Beauchamp addresses ELL's plan for delivery of gas to the CCCTs as
14 well ELL's plan to recover costs for the gas.

15 **Greenhouse Gas Emissions:** While CCCTs produce substantially lower emissions
16 than coal-fired plants, they still emit significant amounts of CO₂ and other pollutants.
17 As discussed further below, each CCCT will be CCS-enabled such that installation of
18 necessary duct work to convey exhaust gases from the CCCT to a CCS facility could
19 be installed with little to no obstruction. The application of CCS to the CCCTs will
20 comply with the EPA's new source performance standard ("NSPS") that imposes a
21 Phase 2 CO₂ emission standard for new baseload CCCTs beginning on January 1, 2032.
22 Additionally, as Company Witness Jeremy Halland explains in his Direct Testimony,

1 implementing CCS capabilities would reduce the CO₂ emissions by approximately
2 95%.

3 **Water Usage:** CCCTs require water for cooling and steam generation. This has largely
4 been mitigated for these units because we are using ACCs, as noted above.

5 **Capital Costs:** Although lower than nuclear plants, the initial capital investment for
6 CCCTs can still be substantial compared to other generation technologies.

7 **Operational Flexibility:** While CCCTs are more flexible than coal and nuclear plants,
8 they have limitations on rapid cycling and load fluctuations.

9 **Site Constraints:** The optimal location for CCCT plants often requires proximity to
10 gas supply and suitable water, which may limit site options.

11 **Maintenance and Reliability:** While generally very reliable, gas turbines require
12 regular maintenance, which requires careful scheduling for planned maintenance
13 outages.

14 Importantly, CCCTs are only one part of ELL's broader energy strategy that
15 includes a diverse mix of generation technologies. However, as I mentioned before,
16 CCCT technology is the only viable generation to address the high load factor load of
17 the Project while balancing reliability, affordability, sustainability, and the Customer
18 timeline.

19

20 Q20. HOW DO YOU EFFECTIVELY SCOPE AND BUDGET FOR A CCCT BUILD?

21 A. Our process includes the following:

1 **1. Project Definition**

2 **Capacity Requirements:** The EOC pursuing the CCCT project and our resource
3 planning organization determine the desired output capacity additions and generation
4 technology based on demand forecasts.

5 **Location Assessment:** Evaluate potential sites for accessibility to fuel supply, water
6 sources, and grid connectivity.

7 **2. Scope Development**

8 **Design:** ESL has a standard design for its 1x1 CCCTs, which reduces risk and improves
9 development timelines. This standard design and the associated specifications and
10 standards that ESL has developed, while mostly applicable to all locations, have some
11 requirements that entail detailed engineering to ensure they are properly applied to
12 account for site specific constraints, such as proximity to access roads, foundation
13 design differences due to different soil conditions, location/proximity to gas supply,
14 and transmission interconnection location.

15 **Regulatory Compliance:** Identify local, state, and federal regulations, including
16 environmental assessments.

17 **Project Phases:** The project team will break down the project into phases (design,
18 construction, commissioning, operation) based on the specific project and customer
19 needs.

20 **3. Cost Estimation**

21 **Capital Expenditure (CAPEX):** Estimate costs for equipment, construction, site
22 preparation, and commissioning. This includes:

23 Gas turbines and HRSG

1 Steam turbine and generator

2 Balance of plant (electrical systems, cooling, etc.)

3 Infrastructure (roads, buildings)

4 **Operational Expenditure (OPEX):** Estimate ongoing costs such as fuel, maintenance,
5 labor, and utilities.

6 **Contingency Planning:** Develop a risk register and estimated contingency for project
7 unknowns. The contingency estimate is included in the overall project estimate.

8 **4. Project Timeline**

9 **Schedule Development:** Create a detailed timeline for each project phase, including
10 design, procurement, construction, and commissioning.

11 **Milestones:** Identify key milestones for tracking progress and ensuring timely delivery

12 **5. Risk Management**

13 **Risk Assessment:** Identify potential risks (technical, financial, regulatory) and develop
14 mitigation strategies. These risks are also used in the estimate development, as noted
15 above.

16 **Monitoring Plans:** Establish processes for ongoing monitoring and adjustment as the
17 project progresses.

18 **6. Stakeholder Engagement**

19 **Communication:** Develop a plan for communicating with stakeholders, including
20 local communities, regulators, and investors.

21 ELL's project management approach will follow Entergy's Project Delivery System
22 ("PDS") Policy, Standards and Guidelines in support of driving consistency and
23 certainty in project delivery outcomes. The PDS provides a framework to ensure

1 Entergy’s business units consistently and effectively develop and implement capital
2 projects. The PDS establishes a Stage Gate Process (“SGP”) approach as a single and
3 comprehensive framework for project development, planning, and execution. The SGP
4 provides a roadmap of key deliverables and decisions that need to be sequentially
5 completed to promote consistent, reliable, and high-quality project
6 outcomes. Additionally, the SGP also prescribes a continuous systematic evaluation
7 of the project organization, scope, and maturity of project management deliverables
8 that helps ensure projects are successfully executed. This occurs through a series of
9 independent Gate Reviews/Assessment and Approvals.

10

11 Q21. WHAT IS THE TYPICAL TIMELINE TO DEVELOP AND BUILD A CCCT?

12 A. Our experience as a Company with previous CCCT projects has been that the lead time,
13 from conception through approval and construction, for adding a new CCCT unit was
14 approximately 5 years. Table 1 below provides the timelines for the construction of our
15 most recent new CCCT resources, all of which correlate with the 5-year timeframe
16 historically.

1

Table 1

	RFP Notice Issued	Regulatory Filing	Regulatory Approval	COD
Nine Mile 6	3/31/09	6/21/11	4/05/12	12/24/14
JWLPS	6/02/14	8/25/15	12/14/16	5/23/19
MCPS	N/A	10/07/16	7/28/17	1/01/21
LCPS	6/27/15	11/02/16	7/20/17	3/28/20
OCAPS	N/A	9/16/21	11/15/22	5/2026

2

3

4

5

6

7

8

9

10

III. UNITS 1-2 TIMELINE AND COST

11

A. Schedule and Project Management

12

Q22. YOU HAVE TESTIFIED THAT ELL PROPOSES TO BUILD TWO CCCT GENERATORS FOR THE PROJECT THAT WILL BE LOCATED NEXT TO THE CUSTOMER FACILITY. HOW DID THE CUSTOMER'S PROJECT TIMELINE

13

14

1 AND LOAD IMPACT ELL'S SELECTION OF THIS PARTICULAR GENERATOR
2 TECHNOLOGY FOR UNITS 1-2?

3 A. As noted above, the high load factor load and accelerated timeline demanded by the
4 Customer made CCCT technology the only viable generation solution. ELL also chose
5 a standardized 1x1 CCCT power plant design with which it has significant experience.

6

7 Q23. WHAT IS THE ESTIMATED TIMELINE TO CONSTRUCT UNITS 1-2?

8 A. Substantial Completion by the EPC Consortium (i.e., the group of companies that will
9 be engaged to provide engineering, procurement, and construction services to build
10 Units 1-2) is expected in November 2028, with commercial operation expected by the
11 end of December 2028, [REDACTED] after Limited Notice to Proceed (LNTP). The EPC
12 Consortium will receive financial incentives for early completion and required to pay
13 liquidated damages for delayed completion.

14

15 Q24. WHAT ARE THE KEY MILESTONES IN THE PROJECT SCHEDULE?

16 A. Table 2 identifies the key milestones in the schedule:

1

Table 2 (Contains HSPM)

Key Project Milestones (Units 1-2)

Milestone	Date
LNTF	[REDACTED]
Expected Receipt of Air Permit	
FNTF	
Delivery of HRSG	
Delivery of Combustion Turbines	
Delivery of Steam Turbine	
Substantial Completion	
Commercial Operation	December 2028

2

3 Q25. HOW DID ELL SELECT A VENDOR FOR THE MAJOR COMPONENTS (E.G.,
4 THE TURBINES) OF UNITS 1-2?

5 A. To meet the 2028 in-service deadlines and the customer load ramp schedule, ELL
6 leveraged ETI's competitive solicitation for Power Island Equipment ("PIE") for a
7 CCCT that was performed in 2023. The solicitation for the PIE constituted the major
8 components (i.e., the CTs, HRSG, and STG) comprising a significant portion of the
9 cost of the CCCTs. [REDACTED]

10

11

12 [REDACTED] Sargent & Lundy ("S&L") provided a thorough and
13 detailed description of the proposals received [REDACTED]

14

[REDACTED] its analysis and evaluation of those bids, and an ultimate recommendation

1 regarding which bid to accept in a Letter of Recommendation (“LOR”) to ESL in
2 November 2023. That LOR recommended ESL, on behalf of ETI, award the supply of
3 the PIE to Mitsubishi Power.
4

5 Q26. HOW DOES ELL PROPOSE TO MANAGE CONSTRUCTION OF UNITS 1-2?

6 A Given the magnitude of the project and the Company’s existing infrastructure for
7 construction and project management, ELL determined that it would be appropriate to
8 use an EPC contractor in conjunction with the Company’s management team.
9

10 Q27. WHAT WILL BE THE PROJECT MANAGEMENT APPROACH TO UNITS 1-2?

11 A. The project management approach will follow Entergy’s PDS Policy, which I
12 explained above. This process has been consistently used in the successful construction
13 of new CCCT power plants such as MCPS, LCPS, JWLPS, and NM6, all of which
14 came in early and under budget, and it is currently being implemented for OCAPS.
15

16 Q28. PLEASE DESCRIBE HOW ELL’S PROJECT MANAGEMENT APPROACH TO
17 CONSTRUCT UNITS 1-2 DIFFERS, IF AT ALL, FROM OTHER CCCT PROJECTS
18 THE COMPANY HAS UNDERTAKEN.

19 A. There are no differences of significance, other than ELL will encounter greater risk
20 because of the accelerated pace of the Project. Key areas where additional information
21 is still being collected are the site-specific geotechnical information, transmission
22 deliverability scope/costs, and gas supply details. ELL has included an appropriate

1 level of contingency in its estimates to account for these variables. Company Witness
2 Dan Kline's Direct Testimony addresses transmission deliverability risks.

3

4 Q29. WHY DOES ELL PROPOSE TO USE AN EPC CONTRACTOR IN THE FIRST
5 INSTANCE?

6 A. Large construction projects such as these CCCTs are substantial undertakings, and the
7 Company does not have the in-house capability necessary to execute the EPC for such
8 a project. Engaging an EPC contractor that performs these functions under a single
9 contract is cost-effective and common within the power generation industry for such
10 projects.

11

12 Q30. IS THERE A SINGLE COMMON FORM OF EPC CONTRACT?

13 A. No. There are several types of EPC contracting approaches, and the suitability or
14 desirability of each depends largely on the type of project. From an owner's
15 perspective, fixed-price contracts are preferred because of the certainty they provide
16 regarding a project's overall cost. When a project's scope of work is uncertain and
17 likely to vary, however, EPC providers will either refuse to contract on a fixed-price
18 basis or perhaps agree to do so in exchange for a significant risk premium added to the
19 fixed price. In contrast, when a project entails a well-defined scope of work and
20 presents an acceptable risk of material changes in scope, EPC providers are more
21 willing to contract on a fixed-price basis without charging a significant risk premium.

1 Q31. WHAT EPC CONTRACTING STRATEGY WILL BE USED FOR THE NEW
2 CCCTS?

3 A. ELL intends to negotiate a fixed-price (with certain exceptions), fixed-schedule form
4 of EPC contract that reflects a detailed scope of work. ELL chose this approach because
5 it provides predictability, reduced financial risk, and cost and schedule transparency. If
6 Limited Notice to Proceed (“LNTP”) is issued after the executed contract date, any
7 escalation will be determined pursuant to well-defined terms in the EPC agreement,
8 which I discuss later in my testimony. The contractor must complete construction
9 within [REDACTED] (aligned with the planned in-service date) of receiving LNTP or else
10 pay daily liquidated damages as defined in the agreement. The contractor also has the
11 opportunity to earn incentives if the project is completed before the required date as
12 defined in the agreement.

13
14 Q32. WHY DID ELL ELECT TO USE THIS FORM OF EPC CONTRACT?

15 A. This EPC strategy is expected to yield the lowest reasonable cost with an adequate level
16 of risk mitigation when the project site can accommodate a standard combined-cycle
17 or simple-cycle design and minimal retrofit into an existing site is needed. ELL,
18 working with the EPC Consortium, was able to develop site plans that would
19 accommodate a standard combined-cycle and simple-cycle design and minimize the
20 retrofit scope. This project readily lends itself to the EPC agreement structure selected
21 by the parties.

1 Q33. IS THE EPC CONTRACTOR BEING SELECTED THROUGH THE SAME
2 PROCESS FOR ALL THREE CCCTS?

3 A. No. As previously mentioned, and as discussed in more detail by Ms. Laura
4 Beauchamp, the Customer's urgent need for capacity and energy by [REDACTED] precluded
5 the Company from conducting a Request for Proposals for two of the three required
6 CCCT units; however, the third unit is targeted for a 2029 in-service date. That
7 additional time will permit ESL to conduct a competitive procurement event to select
8 the EPC partner for the third CCCT. The details as to location, estimated project costs,
9 and schedule for the third CCCT unit will be finalized within the first two quarters of
10 2025. My testimony below explains the Company's process for selecting the EPC
11 Contractor for the two CCCTs that will be located next to the Customer's site.

12 The fixed-price EPC market has changed from the time of MCPS's EPC
13 contract execution to today, as some major contractors no longer build power plants or
14 support fixed-price execution strategies. A consortium was selected as the EPC
15 contractor for the development of two CCCTs to give ELL the opportunity to reduce
16 project risks and improve power plant efficiency. The EPC Consortium is the same one
17 selected to develop and is now executing the OCAPS project. The benefits of selecting
18 the same EPC Consortium for two CCCTs include lower risk of counter-party default
19 (joint and several three way), engineering design experience, and stronger
20 constructability capabilities. Project organization was based on the strengths of each
21 partner, creating a stronger EPC execution team capitalizing on mutually established
22 partnering rules and longstanding trust combined with the financial stability, strengths,

1 experience, and relationships of each organization. Those strengths include the
2 following:

- 3 • S&L (engineering/procurement)
 - 4 ○ Extensive history with Entergy as Owner's Engineer.
 - 5 ○ Industry-leading experience in combined-cycle engineering.
 - 6 ○ Strong history of successful EPC joint venture projects with Kiewit/TIC.
- 7 • TIC – The Industrial Company (procurement/construction)
 - 8 ○ Ranked #4 in 2023 by Engineering News Record in Top 400 Contractors.
 - 9 ○ Industry-leading safety record.
 - 10 ○ Strong history of successful EPC joint venture projects with S&L.
 - 11 ○ Culture of eliminating change orders in the beginning with the end in mind.
- 12 • MPA (OEM of major equipment)
 - 13 ○ Winning bidder from the PIE RFP, as discussed above.
 - 14 ○ Highest output combined with the lowest heat rate in the market today.
 - 15 ○ Proven operation and reliability.
 - 16 ○ Number one market share in advanced class turbine market.

17 The decision to pursue negotiations with the EPC Consortium was also
18 supported by ELL management's favorable assessment of the EPC Consortium
19 companies' expertise in the management of similar-type construction project, and
20 experience in the regional construction market. This experience with the selected EPC
21 Consortium also provides a critical benefit in terms of being able to bring the two
22 CCCTs into service within the time frame required to reliably serve the Customer.

1 Q34. WHAT ACTIVITIES WILL THE SELECTED EPC CONTRACTORS PERFORM?

2 A. Under the EPC contract structure, the EPC Consortium will act as an independent
3 contractor with respect to the EPC services defined in the scope of work. As previously
4 mentioned, MPA's participation as a member of the EPC Consortium will allow for
5 full coordination and scheduling for delivery of the PIE to meet the fixed schedule
6 provided in the agreement. The EPC Consortium will also provide a "wrap" (*i.e.*,
7 guarantee) of the commitments on schedule and performance for the entirety of each
8 project, providing for risk mitigation if there are delays or performance shortfalls.

9

10 Q35. FOR ANY OF THE GENERATORS, HAVE ELL AND THE EPC CONTRACTORS
11 AGREED ON THE TERMS OF THE EPC AGREEMENT?

12 A. The Company is negotiating the contract and expects that a definitive EPC agreement
13 will be executed in the near term. However, the general terms and conditions of the
14 EPC contract have been agreed upon and are summarized in Exhibit MB-2 (HSPM).
15 Again, selection of the same EPC Consortium used for prior projects has benefited ELL
16 in terms of reduced transaction costs, including reducing the commercial negotiation
17 time, which facilitated deployment of these critical resources within the time frame
18 required.

1 Q36. FROM A PROJECT MANAGEMENT PERSPECTIVE, HOW IS ELL MANAGING
2 SITE CONDITIONS FOR UNITS 1-2?

3 A. We based the current design and estimate on available soil borings for the area and
4 included some contingency for reasonably expected differences in final site conditions.
5 ELL has obtained site access and is in the process of obtaining site specific soil borings.
6

7 Q37. DO YOU ANTICIPATE ANY SITE CONDITION ISSUES FOR UNITS 1-2 THAT
8 MAY CAUSE DELAYS SIMILAR TO AN ENTERGY PROJECT IN TEXAS?

9 A. ETI recently extended the procedural schedule in its proceeding at the Public Utility
10 Commission of Texas for the Legend CCCT resource. ETI is currently working to
11 address certain scope and cost developments related to the Legend project that is the
12 subject of ETI's application in that docket, which are primarily site-specific and site-
13 driven, and include mitigation of subsurface soil conditions. We do not, at this time,
14 anticipate similar issues for Units 1-2, and the imminent site-specific soil borings I
15 mentioned above will allow us to resolve any remaining risk in this regard.
16

17 **B. Units 1-2 Capital Costs**

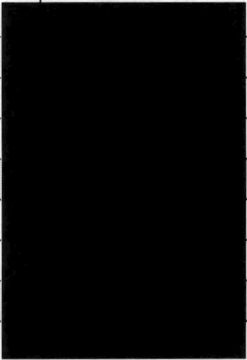
18 Q38. WHAT IS THE EXPECTED COST TO BUILD UNITS 1-2?

19 A. The current capital cost estimate for two CCCTs is approximately \$1.193 billion per
20 unit. As set forth in the Table 3 below, this amount is included in the estimated
21 \$2.381.9 billion associated with the generation portion of the project, or roughly \$1,631
22 per kW. There will also be costs for required transmission system upgrades that are

1 more fully addressed in the Direct Testimony of Company Witness Laura Beauchamp.
2 A summary of the components of the current cost estimate is shown below in Table 3:

3 **Table 3 (Contains HSPM)**

Capital Cost Estimate (Millions) for Units 1-2

	Total
EPC Contract	
Other Vendors	
Entergy Labor	
Other Expenses	
Total Direct Cost	
AFUDC	
Other Indirect Costs	
Total Indirect Cost	
Contingency	
Generation Project Cost	
Transmission Interconnection Project Cost	
Transmission Upgrades Project Cost	
Total Project Cost	

4
5 Q39. HOW WAS THE COST ESTIMATE DEVELOPED?
6 A. The following resources were used to develop the two major cost components for this
7 project:
8 1. **EPC agreement costs (“EPC Costs”)**: The EPC Consortium, at the request of
9 ESL, provided a cost estimate based on preliminary engineering developed with
10 the site-specific information gathered by the project team. OCAPS best
11 practices were applied to the design basis. The EPC Consortium’s EPC estimate
12 formed the basis of the EPC Costs contained in the proposal approved by ELL
13 management.

1 2. **Costs outside of the EPC agreement (“Non-EPC Costs”)**: The project team
2 developed these costs using internal subject matter experts. I will expand upon
3 the components of the Non-EPC Costs later in this testimony.

4

5 Q40. DID ELL HAVE SUFFICIENT DESIGN INFORMATION TO REACH A
6 REASONABLE COST ESTIMATE?

7 A. The project team, working with the EPC Consortium, developed a site-specific
8 preliminary design and cost estimate. As stated, the largest single component of the
9 total project cost estimate is the EPC Costs. The EPC Consortium developed
10 preliminary engineering using site-specific detail for the design basis, incorporating the
11 MPA 501 JAC-series CT. The EPC Consortium utilized job-specific general
12 arrangement drawings, piping and instrument diagrams, computer models,
13 arrangements sketches, and electrical one-line diagrams. The design approach is based
14 on a set of technical specifications that has been developed through the course of
15 executing the previous three Mitsubishi-based combined-cycle facilities (MCPS, LCPS
16 and JWLPS) and carries forward lessons learned from those projects, as well as lessons
17 learned to date in the engineering execution of OCAPS. Quantities were developed to
18 reflect the Project site and process conditions utilizing input from the EPC
19 Consortium’s current in-house estimates for similar CCCT projects updated to reflect
20 specific layouts, processes, and design definition for the site. Piping quantities were
21 based on the development of a 3D plant model. The design was reviewed by the project
22 team and was found to be reasonable.

1 Q41. IS THE CONSTRUCTION PRICING FOR THE TWO NEW CCCTS FIXED?

2 A. Mostly, but not completely. The Non-EPC Costs are not fixed. Moreover, while the
3 EPC contract price is fixed assuming the defined scope of work and a timely LNTP,
4 other factors such as changes in scope, *force majeure* events, market escalation, delay
5 in notice to proceed, craft labor attraction needs, or changes in law could affect EPC
6 Costs.

7

8 Q42. WHAT KINDS OF COSTS ARE INCLUDED IN THE EPC COST ESTIMATE?

9 A. EPC Costs are expected to include the following:

- 10 1. Engineered equipment, including the CTGs, STG, HRSG, GSUs, boiler feed
11 pumps, and auxiliary transformers.
- 12 2. Home office engineering and construction management services, including
13 procurement, project controls, scheduling, and progress tracking.
- 14 3. Supervisory and administrative staffs at the construction site.
- 15 4. Craft laborers (such as welders, electricians, and pipefitters).
- 16 5. Construction materials (copper, steel, concrete, etc.) used by both the EPC and
17 subcontractors.
- 18 6. Subcontractors.
- 19 7. The indirect construction costs that support the construction project (such as
20 scaffolding, administrative offices, or safety equipment).
- 21 8. Sales taxes on consumables.
- 22 9. Labor and materials associated with the dedicated start-up and commissioning
23 teams.

1 Q43. WHAT COSTS ARE INCLUDED IN THE NON-EPC COST ESTIMATE?

2 A. Costs included in the Non-EPC Cost estimate will be incurred by the Company directly
3 and include:

4 1. Other Vendors and Expenses: There is a wide range of services captured in the
5 Other Vendors and Expenses category, including contract personnel on the
6 project management team, the rental of temporary office trailers, construction
7 power, environmental permitting services, the cost of permit applications, site
8 inspections and surveys, transmission studies, gas pipeline charges during the
9 construction period, gas used during commissioning, miscellaneous
10 consumables related to safety and office supplies used during project execution,
11 consultant fees, and non-EPC costs. The estimate for this line item was
12 informed by the actual costs of MCPS, as well as those for LCPS and JWLPS.

13 2. Entergy Project and Construction Management: Project management costs
14 include internal labor and third-party costs for activities such as project
15 oversight and environmental permitting. Construction management includes
16 internal and third-party personnel to manage any agreements to engineer,
17 procure, and construct the project.

18 3. Indirect Loaders: This category includes capital suspense estimated at
19 approximately 1% of all capital costs and a variable benefits loader. All other
20 payroll loaders are included in the direct costs of the other categories.

21 4. Regulatory: This category includes an estimate of the internal and external
22 costs associated with obtaining Commission certification.

1 5. Transmission Interconnection: Company witness Daniel Kline addresses
2 transmission interconnection in his Direct Testimony.

3 6. Transmission System Upgrades: Company witness Daniel Kline addresses
4 transmission system upgrades in his Direct Testimony.

5 7. Project Contingency: This is a general contingency that addresses the fact that
6 construction projects of the cost, magnitude, and time duration of this project
7 have cost elements that are subject to some level of uncertainty and beyond the
8 reasonable control of the Company and its management. Even with a fixed-
9 price EPC agreement and a well-defined scope of work, experience
10 demonstrates that unpredictable events such as discovery of unknown site
11 conditions or changes in laws or regulations can require change orders that
12 affect project costs. Thus, a contingency must be included in order to provide
13 a reasonable estimate of the ultimate cost to complete the project. The current
14 project cost estimate contains a contingency line item of approximately 7% of
15 the total project costs, which is reasonable for a project of this nature.

16 8. AFUDC: This represents the Company's financing costs for development and
17 construction of the project. [REDACTED]

18 [REDACTED]

19

20 Q44. DOES THE COST ESTIMATE REFLECT COST ESCALATION ADJUSTMENTS
21 AND CONTINGENCIES?

22 A. The cost estimate component for Project Contingency is used to reasonably mitigate
23 unplanned increases in project cost, whether caused by known risks or unforeseen

1 risks. It recognizes that large construction projects that span several years can be
2 adversely affected by events beyond the utility's control. ESL used a Monte Carlo
3 simulation to determine the level of contingency that would provide a reasonable level
4 of mitigation of known and unknown risks on each project, but it is possible that some
5 of these risks, if realized, could cause cost increases beyond the contingencies included
6 in the cost estimates. The Company does not seek to recover any unused project
7 contingency. To avoid paying a substantial premium, the EPC contract will include a
8 true-up mechanism for specific categories of costs related to transportation and
9 engineered equipment. This mechanism will allow a true-up (in the aggregate) of the
10 actual escalation cost of the engineered equipment with a capped amount. As for the
11 transportation cost of the major equipment, it will be trued up at actual cost with no
12 markup. Additionally, potential wage rate escalation on craft labor and per diem could
13 pose a risk as a result of the potential labor shortage in the Gulf Coast region due to
14 ongoing and proposed industrial capital investment. To mitigate this risk, the agreed-
15 upon EPC terms and conditions include a true-up mechanism, similar to that for
16 equipment, that would allow the EPC Consortium to request up to an agreed-upon
17 dollar amount during the course of the agreement based upon increases in actual costs
18 for direct craft labor if necessary to address demonstrated cost escalation. An estimate
19 for the potential increase in these escalation factors has been included in the
20 contingency estimate for Units 1-2.

1 Q45. SHOULD THE COMMISSION BE AWARE OF ANY PARTICULAR COSTS NOT
2 INCLUDED IN THE TOTAL COST ESTIMATE?

3 A. As further discussed in the Direct Testimony of Company Witness Daniel Kline, the
4 transmission delivery costs are not included.

5

6 Q46. DO YOU BELIEVE THE COST ESTIMATE FOR THE TWO NEW CCCTS IS
7 REASONABLE?

8 A. Yes. The structure of the EPC agreement will provide a reasonable level of certainty
9 in the cost estimate for the generation portion of the project. Additionally, the project
10 team and the EPC Consortium spent considerable time and resources developing a
11 detailed scope of work in an effort to reduce the likelihood of change orders that may
12 result in material cost increases. Moreover, the Company leveraged benchmarking data
13 from a third-party independent consultant (Power Advocate) and an additional market
14 check by comparing the EPC estimate to an independent EPC estimate by Black &
15 Veatch—a well-qualified EPC firm with recent construction experience with CCCT
16 units using the same MPA 501 JAC CT. All of these efforts give the Company
17 confidence in the EPC Costs included in the overall cost estimate for the generation
18 portion of this project.²

² As more fully discussed in the Direct Testimony of Company witness Daniel Kline, certain transmission cost estimates included in the overall project cost estimate are subject to the final results of the MISO Generator Interconnection Process. The cost estimates for the potential transmission upgrades discussed by Mr. Kline provide insight into the expected transmission costs associated with this Project.

1 Q47. ARE YOU CONFIDENT THAT THE COST ESTIMATE FOR UNITS 1 AND 2 IS
2 COMPETITIVE WITH THE MARKET FOR SIMILAR PROJECTS?

3 A. Yes. Based on the process for developing the cost estimate, including the Power
4 Advocate benchmarking data that I previously mentioned, the construction cost
5 estimate for this project is consistent with current market pricing for similar projects
6 and is competitive with other pricing. Two primary benchmarks were evaluated with
7 Power Advocate: (1) Contractors G&A and Fee and (2) EPC contingency. The
8 Contractors G&A and Fee was found to be within the benchmarking range at [REDACTED]
9 [REDACTED] while the EPC contingency was found to be [REDACTED]
10 [REDACTED]. Also, the PIE RFP, designed and implemented by S&L on ELL's
11 behalf, ensured that the main equipment necessary for construction was procured at a
12 competitive price. In addition, the check estimate obtained from Black & Veatch for a
13 comparable project was used to compare quantities, rates, labor hours, equipment cost
14 and total costs. This comparison, with adjustments made for comparability, indicates
15 that the EPC Consortium's estimate is indeed competitive. Finally, the open book
16 process allowed the project team full access to the EPC estimate and justifications,
17 allowing for full comprehension of how the costs were determined.

18

19 **C. Units 1-2 Operations & Maintenance Expenses**

20 Q48. HAVE ESTIMATES OF O&M COSTS THAT WILL BE INCURRED IN
21 OPERATING THE NEW CCCTS BEEN PREPARED?

22 A. Yes. The project team has prepared O&M cost estimates and provided them to
23 Company witness Ryan Jones for use in estimating the first-year revenue requirement

1 associated with the CCCTs. The estimates are based on the current best understanding
2 of what equipment will be installed at each project site and on several other
3 assumptions related to operating systems and conditions for the respective units
4 beginning in 2028. The estimates also include assumptions regarding a general
5 inflation rate, a payroll escalation rate, and a material and supplies escalation rate across
6 the estimate timeframe for the purposes of presenting the estimate in 2028 dollars. In
7 estimating the O&M expenses, the average general inflation rate is assumed to be 2.0%
8 per year, with payroll increasing by 2.5% per year. All cost estimates are based on
9 2023 dollars, escalated to 2028 and each year thereafter by the appropriate escalation
10 rate.

11
12 Q49. HOW WERE THE ESTIMATES OF O & M COSTS DEVELOPED?

13 A. The estimates were developed using a process that was created based on experience
14 gained in the operation of other EOC-operated combined-cycle facilities and
15 information gleaned from general industry sources. This estimation process compiles
16 O&M performance and cost into a spreadsheet model for the processes, systems, and
17 components that will be employed within a plant, and uses that data to estimate routine
18 annual and major periodic inspection O&M expenses.

19
20 Q50. WHAT ARE THE CURRENT ESTIMATES OF O&M EXPENSES FOR THE NEW
21 CCCTS?

22 A. The estimated O&M expenses for this project in its first year of operation are
23 summarized in Table 4 below. The O&M numbers in Table 4 are for the O&M

1 associated with the 2 CCCTs located next to the customer's site only, although the
2 O&M costs for Unit 3 are expected to be similar as I note below. The costs in Table 4
3 are incremental expenses associated with CCCT Units 1 and 2. The O&M figures
4 exclude major maintenance costs expected to be incurred under the Long-Term Service
5 Agreement ("LTSA") that I discuss later in my testimony. The O&M estimates reflect
6 costs in 2028 dollars and are supported by the workpapers that support the estimates
7 reflected in the attached MB-3 (HSPM).

8 **Table 4**

**Estimated Units 1-2 First-Year
O&M Expenses (thousands)**

Expenditure Type	First Year Amount
Wages/Salaries + Benefits	\$ 4,155,957.00
Utilities	\$ 816,000.00
Fixed O&M Expenditures	\$ 3,382,349.00
Variable O&M Expenditures	\$ 3,895,911.00
LTSA Variable Expense (recovered through fuels)	\$ 4,303,935.00
Total Expenditures	\$ 16,554,152.00

9 Q51. HOW WERE PAYROLL COST ESTIMATES PREPARED?

10 A. A preliminary incremental plant staffing organizational chart was developed for each
11 project, based on experience with combined-cycle plant operations in general
12 (including experience with MCPS), that takes into account the expected staffing at the
13 time each project reaches commercial operation. Those preliminary organizational
14 charts are attached as Exhibit MB-4. Labor rates were then applied to the different job

1 families and incremental headcount included in the organizational charts. Those costs
2 were then totaled to arrive at the annual plant staff labor figures shown in the tables
3 above. This reflects the payrolls associated with incremental headcounts required to
4 operate the Project.

5

6 Q52. WHAT O & M OUTAGE EXPENSES WERE INCLUDED?

7 A. The O&M outage expenses include routine annual maintenance expenses incurred as
8 part of annual planned maintenance outages. These costs do not include periodic major
9 maintenance on the combustion turbines and associated generators, which will be
10 covered under the LTSA.

11

12 Q53. WHAT TYPES OF COSTS ARE INCLUDED IN THE O&M BASELINE EXPENSE?

13 A. The CCCTs will be comprised of large, complex mechanical systems that will require
14 annual maintenance to ensure continued reliable, safe, and economic operations. This
15 maintenance will require materials, chemicals, labor, and rental equipment, and will
16 address the O&M costs for activities not covered by the LTSA for the following
17 equipment and systems: combustion turbines and generators, steam turbine and
18 generator, the HRSG, electrical instruments and controls, cooling water and water
19 production systems, environmental systems, and substation and transmission facilities.
20 Detailed estimates of these costs, which include both fixed and variable components,
21 are shown in the workpapers supporting Exhibit MB-3 (HSPM).

1 Q54. HOW DOES ELL INTEND TO MANAGE LONG-TERM MAJOR MAINTENANCE
2 ASSOCIATED WITH THE NEW CCCTS?

3 A. Consistent with its practice for its other generators, ESL plans to enter into an LTSA
4 on behalf of ELL for maintenance of the CCCTs with MPA, the OEM. The LTSA is
5 expected to have a structure and scope similar to other LTSAs recently entered into by
6 ELL and its affiliated EOCs, providing for a defined scope of major maintenance
7 activities and a variable fee mechanism based on the number of starts and accumulated
8 operational hours. Outside of the LTSA, the Company will manage major maintenance
9 of the HRSG and other balance of plant items as part of the O&M program described
10 above.

11

12 Q55. WHAT IS THE ESTIMATED COST OF THE LTSA?

13 A. As indicated, the LTSA and the pricing terms are not fully known. However, for
14 planning purposes only, ESL estimates that LTSA costs for major maintenance work
15 scope will average \$16.4 million per year with escalation and \$10.6 million per year
16 without escalation. These costs are based largely upon ESL's experience in developing
17 the LTSA for OCAPS. If the LTSA were to remain in effect for the full contract term,
18 the expected term cost (in nominal dollars) for this Project would be approximately
19 \$491.4 million with escalation and approximately \$316.4 million without escalation.

1 Q56. ARE THE ESTIMATED VARIABLE LTSA COSTS INCLUDED IN THE O&M
2 COST ESTIMATE?

3 A. No. The expected costs for major maintenance under the LTSA (*i.e.*, fees that will vary
4 depending on production from the unit) are not included in the fixed O&M cost
5 estimate. But it is possible the executed LTSA could have a small fixed-cost
6 component for the major maintenance work scope.

7

8 **IV. UNIT 3 TIMELINE AND COST**

9 Q57. HOW DOES THE TECHNOLOGY FOR UNIT 3 COMPARE TO THE
10 TECHNOLOGY FOR UNITS 1-2?

11 A. Unit 3 will be the same plant design as Units 1-2. Once a site is selected, we will
12 account for differences in the soil conditions (and therefore foundation design),
13 transmission interconnection and deliverability, and gas supply consistent with the
14 processes I describe above.

15

16 Q58. WHY WILL UNIT 3 BE CONSTRUCTED AT A LATER TIME?

17 A. Unit 3 is targeted for a 2029 ISD, and, because there is additional time, ESL on behalf
18 of ELL will conduct a new RFP to select the EPC partner.

19

20 Q59. PLEASE DESCRIBE THE TIMELINE AND SCHEDULE FOR UNIT 3.

21 A. As I note elsewhere in my testimony, Unit 3 is going through an EPC RFP to select the
22 EPC partner. This RFP was issued in August 2024, with bids expected in December
23 2024. Substantial Completion by the EPC is targeted for [REDACTED] with

1 commercial operation expected by the end of December 2029. The exact schedule
2 timeline will not be known until the ongoing EPC RFP is completed and the EPC
3 contractor is selected, which is expected in the first quarter of 2025.

4

5 Q60. WHAT ARE THE KEY MILESTONES FOR UNIT 3?

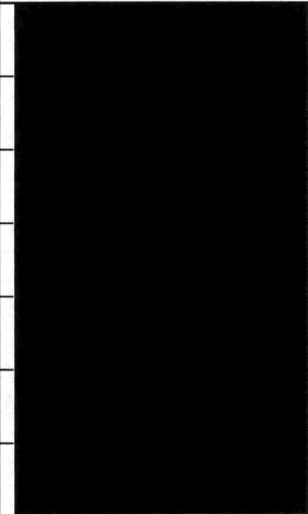
6 A. Table 5 below includes the key milestones for Unit 3:

7

Table 5 (Contains HSPM)

8

Unit 3 - Key Project Milestones

<u>Milestone</u>	<u>Date</u>
EPC RFP Issued	
EPC RFP Bids Due	
EPC Partner Selected	
Expected LNTP	
Expected FNTP	
Expected Start of Major Equipment Delivery	
Expected Substantial Completion	
Expected Commercial Operation	

1 Q61. HOW WILL ELL MANAGE CONSTRUCTION OF UNIT 3?

2 A. ELL will manage construction of Unit 3 with the same process as previously discussed
3 for Units 1-2. There may be minor differences based on the final details of the contract
4 and selected EPC contractor to construct Unit 3.

5

6 Q62. WILL ELL'S CONSTRUCTION MANAGEMENT OF UNIT 3 BE DIFFERENT
7 THAN UNITS 1-2?

8 A. No, ELL's construction management will not be different for Unit 3.

9

10 Q63. HOW AND WHEN WILL THE COMPETITIVE PROCUREMENT BE
11 CONDUCTED FOR THE EPC CONTRACTOR FOR THE THIRD GENERATOR?

12 A. As noted elsewhere in my testimony, ESL, on behalf of ELL, issued a Request for
13 Proposal for the EPC portion of scope in August 2024. This RFP was issued to four of
14 the prime EPC contractors in the combined cycle construction market. The RFP is
15 being managed by ESL's Supply Chain organization via Power Advocate, and with the
16 support of a contracted Owner's Engineer to aid in technical evaluation. Bids are
17 expected in December 2024, which will go through a pre-developed evaluation
18 process. ESL, on behalf of ELL, anticipates selecting the EPC partner for Unit 3 at
19 completion of that evaluation process in February 2025.

1 Q64. ARE THERE ANY SIMILARITIES IN THE DESIGN AND/OR CONSTRUCTION
2 OF UNITS 1-2 THAT CAN BE USED FOR UNIT 3?

3 A. The design of Unit 3 will be substantially the same as the design of Units 1-2, with
4 differences mainly to account for different soil conditions, gas supply, and transmission
5 interconnection based on the selected location.

6

7 Q65. WHAT IS THE EXPECTED CAPITAL COST TO BUILD UNIT 3?

8 A. Unit 3 is expected to have similar costs to Units 1 and 2, but the expected costs will
9 depend on the site specifics of the selected site.

10

11 Q66. DO YOU BELIEVE THE CAPITAL COST ESTIMATE FOR CCCT UNIT 3 IS
12 REASONABLE?

13 A. Unit 3 is expected to have similar to costs to Units 1 and 2 because the design is the
14 same; however, the costs will ultimately depend on the site.

15

16 Q67. WILL THE O&M EXPENSES FOR UNIT 3 BE SIMILAR TO UNITS 1-2?

17 A. Unit 3 is expected to have similar O&M expenses to Units 1 and 2, on a per unit basis.

18

19 Q68. WHAT EXPERIENCE, IF ANY, CAN ELL LEVERAGE BASED ON THE
20 CONSTRUCTION OF SIMILAR UNITS IN SELPA?

21 A. Generators are currently under construction in SELPA, and other units have been
22 constructed in that region in recent years. This Project is not an unusual undertaking

1 as ELL should be able to identify a site that results in reasonable projects costs and a
2 reasonable risk profile.

3 **V. CONSTRUCTION RISK MANAGEMENT**

4 Q69. YOU DISCUSSED RISK MITIGATION EARLIER. WHY IS IT IMPORTANT TO
5 HAVE PLANS IN PLACE TO MANAGE AND MITIGATE THE POTENTIAL
6 RISKS ASSOCIATED WITH DEVELOPING THE NEW CCCTS?

7 A. This project represents a substantial capital investment and must be well managed.
8 Good management includes proper consideration of the risks that reasonably can be
9 foreseen and the development of a plan to manage and mitigate those risks. Good
10 project management does not seek to eliminate all potential risks irrespective of costs
11 to do so. Instead, good project management should reasonably manage those risks
12 considering the probability of occurrence, potential magnitude of impact, and cost to
13 mitigate.

14
15 Q70. HOW HAS ELL MITIGATED THE RISKS AFFECTING THE NEW PROJECT
16 SCHEDULES AND PROJECTED COSTS?

17 A. The fixed-price structure and well-defined scope of work that will be part of the EPC
18 contract are the principal mitigation tools to minimize the effect that risks may have on
19 project costs. The Company developed mitigation plans and included contingencies in
20 the project cost estimates that are sufficient to reasonably mitigate those risks
21 identified. Delays in receiving regulatory approvals or the required permits beyond the
22 dates assumed in the project schedules will increase total costs and result in delayed in-

1 service dates. The project schedules have been developed by optimizing the sequence
2 of activities to produce the shortest practical schedules at the lowest reasonable cost.
3 The schedules have built-in contingencies for critical path activities that will help
4 mitigate short delays.

5

6 Q71. HOW HAS ELL MITIGATED THE RISKS TO ALL ITS CUSTOMERS WITH
7 RESPECT TO LONG LEAD-TIME ITEMS?

8 A. As discussed in detail by Ms. Beauchamp, the Customer has already paid
9 approximately [REDACTED] to reserve long-lead time items, like the requisite turbines.
10 In addition, the Agreement for Contribution in Aid of Construction and Capital Costs
11 (“CIAC Agreement”) with the Customer provides that, in the event the project does not
12 move forward, the Customer is responsible for all costs (unless a suitable replacement
13 project can be identified that needs the equipment). ELL has applied these funds to
14 Reservation Agreements with Mitsubishi Power, which secures Power Island
15 Equipment delivery, and with Siemens Energy for long lead high voltage equipment
16 such as Transformers and Breakers. These reservation agreements mitigate the long
17 lead major equipment that drive critical path of the project. In addition, ensuring that
18 the EPC contract is issued on schedule mitigates the remaining long lead equipment
19 timelines.

1 Q72. PLEASE DISCUSS SOME OF THE POTENTIAL RISK MITIGATIONS
2 EXPECTED TO BE CONTAINED IN THE EPC CONTRACT.

3 A. While the EPC contract with the EPC Consortium is not yet executed, the agreed-upon
4 general terms and conditions reflected in Exhibit MB-2 (HSPM) provide for a fixed
5 price and a fixed schedule. Any fixed-price contract presents a risk of price increases
6 through change orders and extra work claims. This risk has been mitigated to the extent
7 possible by broadly defining the scope of work assigned to the EPC Consortium as
8 including everything necessary to complete the two CCCTs that meets the specification
9 and performance requirements, except for items expressly stated in the scope document
10 to be ELL's responsibility. The agreed-upon EPC contract terms also contain favorable
11 change order provisions that will enable the Company to direct the EPC Consortium to
12 proceed with a change order over which there is a good faith dispute between the
13 parties, with the dispute over the price impact to be resolved in arrears. This will protect
14 ELL and its customers from the possibility that the EPC contractor would threaten to
15 delay work until change order disputes are resolved to its satisfaction. Further, the EPC
16 Consortium must notify ELL before making any changes required by *force majeure*
17 events or changes in laws and must document such changes and the resulting impacts
18 before being entitled to any schedule relief, increase in the fixed price, or additional
19 reimbursement.

1 Q73. HOW COULD MARKET ESCALATION AFFECT THE NET BENEFITS THE
2 NEW CCCTS ARE EXPECTED TO PROVIDE TO ELL CUSTOMERS?

3 A. As explained in detail by Company witness Laura Beauchamp, the Company entered
4 into a suite of agreements, including an Electric Service Agreement (“ESA”), with the
5 Customer to move forward with this Project. The terms of the ESA include significant
6 financial contributions from the Customer towards construction of the CCCTs, subject
7 to true up provisions based on the actual costs of the CCCTs.

8
9 Q74. WILL THE EPC AGREEMENT HAVE PROVISIONS THAT MITIGATE RISK
10 RELATING TO THE EPC CONSORTIUM’S PERFORMANCE?

11 A. Yes. As I discussed earlier, the fixed-price, fixed-duration form of contract, coupled
12 with liquidated damages for late delivery, heat rate, and output provide protection for
13 customers. Additionally, the agreed-upon EPC general terms and conditions require
14 that the EPC Consortium deliver a finished product that meets minimum requirements
15 for performance and to warranty that work for 12 months following Substantial
16 Completion. The EPC Consortium is also required to indemnify ELL against claims
17 for bodily injury and third-party property damage.

18 The agreed-upon EPC terms also establish a milestone payment structure
19 whereby the contractor will only be paid for the work that has been completed, as
20 verified by ELL. The milestone payments are subject to a cumulative cap with monthly
21 values stated in the contract that protects the Company’s cash flow. Additionally,

22 [REDACTED]

23 [REDACTED]

1 [REDACTED]
2 [REDACTED]
3 [REDACTED]
4 [REDACTED]
5 [REDACTED]
6 [REDACTED]
7 [REDACTED]

8 [REDACTED] These and other contractual protections, as well
9 as applicable limits of liability, are explained in the EPC agreement term summary
10 attached as Exhibit MB-2 (HSPM).

11

12 Q75. IS ELL OBTAINING PROTECTIONS AND INDEMNITIES FROM THE EPC
13 CONTRACTOR THROUGH THE USE OF INSURANCE?

14 A. Yes.

15

16 Q76. WHAT TYPES OF INSURANCE ARE INCLUDED IN THE COST ESTIMATES
17 FOR THE THREE NEW CCCTS AND WHAT DO THEY COVER?

18 A. The Company intends to procure insurance prior to the issuance of LNTP. The
19 expected coverage will include BAR and DSU.

20 BAR insurance is for the benefit of the Company, the contractors, and
21 subcontractors of every tier, and covers property damage to project work from non-
22 excluded perils while it is under construction, from the moment of inland shipment
23 from an OEM and/or supplier until the policy lapses. The limit of liability under the

1 BAR policy is expected to be roughly equal to the EPC contract value, subject to
2 various deductibles depending on the insured peril.

3 The DSU policy covers certain schedule-delay costs resulting from property
4 damage to project work caused by a non-excluded peril under the BAR policy. After
5 the deductible period is met, DSU insurance provides coverage for certain costs until
6 project completion is achieved, including AFUDC, owner's costs, and the contractors'
7 increased site costs. The indemnities under the DSU policy are subject to a monthly
8 maximum as well as an aggregate limit. Although the Company has not yet placed
9 DSU coverage for the CCCTs, it expects to obtain a maximum monthly indemnity of
10 approximately [REDACTED] and an 18-month maximum indemnity of approximately
11 [REDACTED]

12
13 **VI. CCS**

14 Q77. YOU PREVIOUSLY MENTIONED THAT THE CCCTS WILL BE
15 CONSTRUCTED TO ACCOMMODATE CCS IN THE FUTURE. CAN YOU
16 PROVIDE MORE DETAIL AS TO HOW CCS WILL BE ACCOMMODATED?

17 A. As an initial matter, the site of the generators includes enough acreage to accommodate
18 a CCS facility. In addition, we have oriented the CCCTs on the property such that
19 installation of necessary duct work to convey exhaust gases from the CCCT to a CCS
20 facility could be installed with little to no obstruction. The orientation of a CCS facility
21 relative to the CCCT can be seen on my Exhibit MB-5. Any CCS facility installed at
22 the generation site is also expected to require additional utilities such as natural gas and

1 electricity, as well as the ability to transport captured CO₂ off-property, and corridors
2 have been accounted for to ensure these needs can be met.

3

4 Q78. WILL CCS BE NECESSARY FOR THE CCCTS TO OPERATE AT FULL
5 CAPACITY?

6 A. As of this time, the CCCTs will not be required to utilize CCS technology in order to
7 operate at full capacity and generate electricity at the maximum output I mentioned
8 earlier. However, pursuant to Section 111 of the federal Clean Air Act, the EPA
9 published a new source performance standard (“NSPS”) under 40 CFR Part 60 Subpart
10 TTTT that applies to fossil fuel-fired electric generating units, including CCCTs. This
11 EPA rule imposes a Phase 2 CO₂ emission standard based on the application of CCS
12 for new baseload CCCTs beginning on January 1, 2032. The EPA rule is subject to a
13 pending legal challenge, but if and when this Phase 2 CO₂ emission standard becomes
14 effective, the ability of the CCCTs for this project to generate electricity at full capacity
15 will be limited to a significant degree if CCS technology has not been integrated into
16 the units’ operation. Company witness Jeremy Halland discusses these regulations in
17 more detail in his direct testimony.

18

19 Q79. HOW WOULD THE USE OF CCS TECHNOLOGY AS YOU HAVE DESCRIBED
20 ADDRESS THE SITUATION THAT WILL ARISE IF AND WHEN EPA’S PHASE
21 2 CO₂ EMISSION STANDARD GOES INTO EFFECT ON JANUARY 1, 2032?

22 A. As Company witness Jeremy Halland explains, implementing CCS capabilities would
23 reduce the CO₂ emissions from the CCCTs’ operation by approximately 95%. With

1 these emission reductions, the CCCTs would be able to operate at full capacity and
2 generate at maximum output and still comply with EPA's Phase 2 CO₂ Emission
3 Standard.

4
5 Q80. WHAT EXPERIENCE DOES THE COMPANY HAVE WITH RESPECT TO CCS
6 TECHNOLOGY?

7 A. As also discussed in the Direct Testimony of Company witness Nick Owens, the
8 Company is presently working on development activities as a step toward a planned
9 CCS project at the Company's Lake Charles Power Station CCCT. My group is
10 responsible for leading these activities. The activities, some of which have been
11 completed, include an engineering feasibility study, the development of a commercial
12 structure in collaboration with suppliers of a comprehensive CCS Wrap Services
13 Agreement for LCPS, a request for information and RFP process to identify qualified
14 suppliers for LCPS, the negotiation and execution of a letter of intent including
15 potential pricing parameters for CCS at LCPS, and an ongoing Front End Engineering
16 and Design ("FEED") study for LCPS, which is now underway.³ These efforts are still
17 in a relatively early stage. But the Company is committed to fully evaluating options
18 and pricing for the development of CCS at LCPS. It is my understanding that, if these
19 developmental activities lead the Company to conclude that pursuing a CCS project at
20 LCPS is in the public interest, the Company would file an application with the

³ In addition to the FEED study for CCS applied to LCPS that is being conducted by the CCS wrap counterparty, an additional FEED study for CCS applied to LCPS is underway with funding support from the U.S. Department of Energy. <https://www.energy.gov/oced/carbon-capture-demonstration-projects-program-front-end-engineering-design-feed-studies>.

1 Commission presenting the proposed details of the project for consideration and
2 seeking Commission approval.

3

4

VII. CONCLUSION

5 Q81. PLEASE SUMMARIZE YOUR TESTIMONY.

6 A. The key points addressed in my direct testimony are:

7 ○ CCCTs are efficient, around the clock, reliable generators and are considered
8 to be the best available technology for limiting greenhouse gas emissions when
9 combusting fossil fuels for electrical generation.

10 ○ The high load factor load and accelerated timeline demanded by the Customer
11 made CCCT technology the only viable generation solution for this Project.

12 ○ ELL has extensive experience with CCCTs, and ELL is leveraging its own
13 project management experience as well that of other EOCs to provide
14 reasonable estimated costs and schedules for Units 1, 2, and 3 for this Project.

15 ○ The CCCTs for this Project will be configured to enable CCS to comply with
16 future CO₂ emission standards and provide sustained value for ELL customers
17 for decades to come.

18

19 Q82. DOES THIS CONCLUDE YOUR TESTIMONY?

20 A. Yes, at this time.

AFFIDAVIT

STATE OF TEXAS

COUNTY OF MONTGOMERY

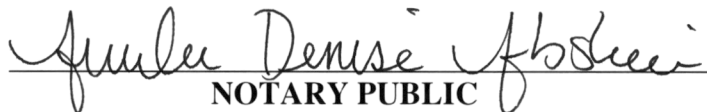
NOW BEFORE ME, the undersigned authority, personally came and appeared, **Matthew Bulpitt**, who after being duly sworn by me, did depose and say:

That the above and foregoing is his sworn testimony in this proceeding and that he knows the contents thereof, that the same are true as stated, except as to matters and things, if any, stated on information and belief, and that as to those matters and things, he verily believes them to be true.

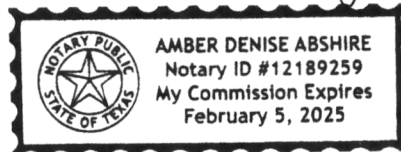

Matthew Bulpitt

SWORN TO AND SUBSCRIBED BEFORE ME

THIS 14th DAY OF October 2024


NOTARY PUBLIC

My commission expires: February 5, 2025



Listing of Previous Testimony Filed by Matthew Bulpitt

<u>DATE</u>	<u>TYPE</u>	<u>JURISDICTION</u>	<u>DOCKET NO.</u>
May 9, 2017	Direct Testimony	PUCT	46248
January 26, 2018	Direct Testimony	PUCT	47003
August 31, 2018	Direct Testimony	PUCT	47462
October 12, 2018	Direct Testimony	MSPSC	2018-UA-204
April 7, 2021	Direct Testimony	PUCT	50790
October 19, 2021	Direct Testimony	PUCT	51215
August 25, 2022	Direct Testimony	PUCT	52354
July 26, 2024	Direct Testimony	PUCT	56865

**BEFORE THE
LOUISIANA PUBLIC SERVICE COMMISSION**

**APPLICATION OF ENTERGY)
LOUISIANA, LLC FOR APPROVAL OF)
GENERATION AND TRANSMISSION)
RESOURCES PROPOSED IN)
CONNECTION WITH SERVICE TO A)
SIGNIFICANT CUSTOMER PROJECT)
IN NORTH LOUISIANA, INCLUDING)
PROPOSED RIDER, AND REQUEST)
FOR TIMELY TREATMENT)**

DOCKET NO. U-_____

EXHIBIT MB-2

**HIGHLY SENSITIVE
PROTECTED MATERIAL**

INTENTIONALLY OMITTED

OCTOBER 2024

**BEFORE THE
LOUISIANA PUBLIC SERVICE COMMISSION**

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FOR TIMELY TREATMENT)**

DOCKET NO. U-_____

EXHIBIT MB-3

**HIGHLY SENSITIVE
PROTECTED MATERIAL**

INTENTIONALLY OMITTED

OCTOBER 2024

ELL New Build - Operations Staff for Richland Parish Location (2) 1x1 CCGT (23) – Phase 1 – COD: December '28

