

**BEFORE THE
LOUISIANA PUBLIC SERVICE COMMISSION**

***IN RE:* APPLICATION OF ENTERGY)
LOUISIANA, LLC FOR RECOVERY)
IN RATES OF COSTS RELATED TO)
HURRICANES LAURA, DELTA,)
ZETA, AND WINTER STORM URI)
AND FOR RELATED RELIEF)**

DOCKET NO. U- _____

DIRECT TESTIMONY

OF

MICHELLE P. BOURG

ON BEHALF OF

ENTERGY LOUISIANA, LLC

APRIL 2021

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EXHIBITS

Exhibit MPB-1	List of Prior Testimony
Exhibit MPB-2	Summary of Transmission Storm Costs for Hurricanes Laura, Delta, and Zeta

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Exhibit MPB-11	Estimated Costs Detail (Transmission)

I. INTRODUCTION AND BACKGROUND

Q1. PLEASE STATE YOUR NAME, POSITION, AND BUSINESS ADDRESS.

A. My name is Michelle P. Bourg. I am employed by Entergy Services, LLC (“ESL”)¹ as Vice President, Asset Management. My business address is 639 Loyola Avenue, New Orleans, Louisiana.

Q2. ON WHOSE BEHALF ARE YOU TESTIFYING?

A. I am submitting this Direct Testimony on behalf of Entergy Louisiana, LLC (“ELL” or the “Company”).

Q3. PLEASE DESCRIBE BRIEFLY YOUR EDUCATIONAL BACKGROUND AND PROFESSIONAL EXPERIENCE.

A. I hold a Bachelor of Science in Electrical Engineering from Louisiana State University and subsequently earned a Master of Business Administration from Tulane University. I am a registered professional engineer in the state of Louisiana. In 2002, I began working for ESL’s Transmission organization as a planning engineer in the Transmission Operational Planning department and, in April 2006, became the department’s Manager, Transmission Planning. In September 2009, I accepted the position of Manager, Performance Management in ESI’s Utility Operations department and, in December 2010, assumed the position of Director, Performance Management, where I was responsible for developing, refining, and overseeing the performance reporting processes and benchmarking activities

¹ ESL is a service company to the Entergy Operating Companies (“EOCs”), which are Entergy Arkansas, LLC (“EAL”), Entergy Louisiana, LLC, Entergy Mississippi, LLC (“EML”), Entergy New Orleans, LLC (“ENO”), and Entergy Texas, Inc. (“ETP”).

1 for the Utility and Energy Delivery businesses. In 2014, I accepted the position of Director
2 of Gas Distribution. In this capacity, I oversaw all aspects of the safe, reliable delivery of
3 natural gas service to ENO's and ELL's natural gas customers. My specific responsibilities
4 included, but were not limited to, safety, compliance with applicable pipeline safety
5 regulations, operations, customer service, construction, maintenance, engineering,
6 planning, and gas real-time system monitoring and dispatch for the Company's gas
7 distribution system. I assumed my current role in 2019.

8
9 Q4. WHAT ARE YOUR JOB RESPONSIBILITIES?

10 A. In my current role, I am responsible for all aspects of the safe, efficient, and compliant field
11 operation of ESL's transmission line and substation equipment. This includes the
12 execution of routine transmission line and substation inspections and maintenance in
13 accordance with ESL's procedures, the renewal and replacement of existing transmission
14 facilities, and outage and emergency response. I am also responsible for the execution of
15 the transmission vegetation management program, development of transmission safety
16 programs, and skills training delivery for substation, relay protection, and line
17 professionals.

18
19 Q5. WHAT ARE YOUR JOB RESPONSIBILITIES RELATING TO STORM
20 RESTORATION?

21 A. I serve as the Operations Section Chief for the Entergy System. In this capacity, I am
22 responsible for the safe and efficient restoration of transmission facilities that may
23 experience an outage during a storm event. This includes ensuring that pre-storm activities

1 to prepare the transmission system for the storm event are completed in a timely fashion
2 and proactively identifying resources (including people, materials, and equipment) that
3 may be required for the restoration of transmission facilities. In addition, I am responsible
4 for ensuring that ESL's objectives and strategies for completing the restoration of any
5 transmission facilities impacted by the storm are met, including patrolling transmission
6 facilities following passage of the storm, identifying any damage, efficiently completing
7 any required design modifications and repairs, and returning to "normal or new normal
8 operations" following a storm.

9
10 Q6. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THIS COMMISSION OR ANY
11 OTHER REGULATORY AGENCIES?

12 A. Yes. A list of my prior testimony is provided in Exhibit MPB-1.

13
14 **II. PURPOSE AND SUMMARY OF TESTIMONY**

15 **A. Purpose of Testimony**

16 Q7. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

17 A. My testimony presents ELL's reasonable and necessary transmission-related storm costs
18 for Hurricanes Laura, Delta, and Zeta in the total amount of \$524.7 million incurred for
19 restoration activities through February 28, 2021. As outlined in my testimony, the
20 Company's transmission-related hurricane storm costs associated with Hurricanes Laura,
21 Delta, and Zeta were necessary to repair, in the most expeditious and safe manner possible,
22 the extensive damage sustained by the Company's transmission system and to restore
23 services associated with electric power outages affecting the Company's customers in

1 Louisiana. As further discussed in my testimony, these costs were reasonable and
2 necessary under the circumstances, and processes were put in place and followed to
3 manage, control, and verify the costs incurred. My testimony also describes the
4 Company's preparation for and response to the February 2021 winter storms (referred to
5 herein as "Winter Storm Uri") that affected ELL's service area. I also discuss the
6 estimated costs for certain storm-related on-going projects that have not yet been
7 completed but which are necessary to fully restore ELL's transmission system to its pre-
8 hurricane status and to complete the Winter Storm Uri restoration.

9 In my discussion of the transmission restoration work and costs, I describe the
10 Entergy Transmission Organization, including its structure and function. I also discuss
11 ELL's transmission system, along with the Company's investment, design, and
12 maintenance of its system. Next, I address the Entergy System's storm plan and the manner
13 in which it was implemented during the 2020 hurricane season. I then describe the damage
14 suffered by the Company's transmission system from Hurricanes Laura, Delta, and Zeta,
15 as well as Winter Storm Uri, and the work that was undertaken to restore the system. I also
16 discuss the resources used to restore service. Finally, I present the total transmission-
17 related costs necessary to restore ELL's transmission system following each of the weather
18 events that I address in my testimony.

19
20 Q8. DO YOU SPONSOR ANY EXHIBITS?

21 A. Yes. My exhibits are listed in the table of contents to this testimony.

B. Summary of Transmission Storm Costs

Q9. WHAT WERE THE TRANSMISSION STORM COSTS INCURRED BY ELL RELATED TO HURRICANES LAURA, DELTA, AND ZETA, INCLUDING THE ESTIMATED COSTS, THAT YOU ARE PRESENTING IN THIS PROCEEDING?

A. The transmission-related storm costs incurred as a result of Hurricanes Laura, Delta, and Zeta that are presented in my testimony are summarized in Table 1, below.²

Table 1

Storm	Costs Incurred Through February 28, 2021	Estimated Costs to be Incurred After February 28, 2021	Total Transmission Storm Costs
Hurricane Laura	\$486,719,729	\$4,460,000	\$491,179,729
Hurricane Delta	\$16,737,429	\$0	\$16,737,429
Hurricane Zeta	\$16,808,349	\$0	\$16,808,349
Total	\$520,265,508	\$4,460,000	\$524,725,508

These dollar amounts are reflected in Exhibit MPB-2 and in the cost summary presented by Company witness Sarah M. Harcus as Exhibit SMH-1 to her Direct Testimony.

² The estimated costs reflected in Exhibits MPB-2 and SMH-1 and SMH-2 and reflected in Table 1 do not include the potential cost to demolish and rebuild a 31 mile 115 kilovolt ("kV") transmission line that was damaged during Hurricane Zeta; ELL is still evaluating potential alternatives to a repair and rebuild of this line to identify the lowest reasonable cost alternative considering risk and reliability. Demolition costs will be incurred under any alternative.

1 Q10. WHAT WERE THE TRANSMISSION STORM COSTS INCURRED BY ELL
2 RELATED TO WINTER STORM URI, INCLUDING THE ESTIMATED COSTS,
3 THAT YOU ARE PRESENTING IN THIS PROCEEDING?

4 A. The transmission-related storm costs incurred as a result of Winter Storm Uri that are
5 presented in my testimony are summarized in Table 2, below.

6 **Table 2**

Storm	Costs Incurred Through February 28, 2021	Estimated Costs to be Incurred After February 28, 2021	Total Transmission Storm Costs
Winter Storm Uri	\$1,686,671	\$1,273,329	\$2,960,000

7

8 These dollar amounts are reflected in Exhibit MPB-3 and in the cost summary presented
9 by Company witness Sarah M. Harcus as Exhibit SMH-2 to her Direct Testimony.

10

11 **C. Summary of Restoration Challenges**

12 Q11. PLEASE PROVIDE AN OVERVIEW OF THE 2020 HURRICANE SEASON.

13 A. The 2020 hurricane season was extraordinarily active with 30 named storms and 13
14 hurricanes, six of which became major hurricanes. The first major threats to the Gulf Coast
15 began in late August as Marco and Laura were active in the Gulf of Mexico simultaneously
16 by August 25. Hurricane Marco weakened as Laura rapidly intensified and struck
17 southwest Louisiana on August 27. About three weeks later, the Gulf of Mexico was
18 threatened by a third significant storm when Hurricane Sally formed. Sally ultimately
19 moved east and impacted the Mobile, Alabama, area on September 15. By September 18,

1 Tropical Storm Beta was in the Gulf of Mexico, and again utilities and their shared
2 resources were forced to plan a response. A few days later, on October 4, Tropical Storm
3 Gamma was threatening the same region, and, just five days after that on October 9,
4 Hurricane Delta struck southwest Louisiana as a Category 2 hurricane approximately 12
5 miles from the location that Laura had come ashore as a Category 4 hurricane. Less than
6 3 weeks later, Hurricane Zeta made landfall in Louisiana as a Category 2 hurricane, just 1
7 mph shy of Category 3 strength. Additional storms impacted other regions of the country
8 requiring utilities in those areas to acquire resources to restore power for their respective
9 regions. In summary, the entire coastal United States was threatened by multiple,
10 successive storms in 2020, with responses planned for dozens of storms and hurricane
11 restorations following a record 12 landfalls in the U.S. in 2020.

12
13 Q12. WHAT SIGNIFICANT OBSTACLES DID THE COMPANY ENCOUNTER IN
14 REPAIRING DAMAGE CAUSED BY HURRICANES LAURA, DELTA, AND ZETA?

15 A. As I described above, other regional utilities also were responding to and recovering from
16 the numerous hurricanes that impacted the U.S. in 2020, which presented a limited supply
17 of, and extreme demand for, personnel, material, and logistical resources required for the
18 massive, wide-spread restoration effort ongoing in Louisiana and Texas. In overcoming
19 these challenges, ELL's transmission function brought in substation, relay, line, and
20 vegetation personnel from mutual-aid utilities and third-party contractors to assist in the
21 restoration. Employees and contractors also worked up to 16-hour shifts to restore service
22 as quickly as possible. Considering the challenges associated with working in a hurricane-
23 devastated area, the extended work days for most restoration workers, and the additional

1 precautions made necessary by the ongoing COVID-19 pandemic, personnel engaged in
2 the restoration demonstrated great levels of stamina, flexibility, and outside-of-the-box
3 maneuvering to restore power in a safe and efficient way.

4 The magnitude of the damage to the transmission system in southwest Louisiana
5 also brought unique challenges, as I discuss below, including extensive damage on all nine
6 transmission lines that interconnect the transmission system that serves southwest
7 Louisiana to the remainder of the Entergy transmission system and neighboring systems.
8 The city of Lake Charles experienced 13 days with no power, and demand has not yet
9 recovered to pre-storm levels in southwest Louisiana.

10 In addition, many materials were in short supply due to the extraordinary number
11 and severity of storms that occurred during the 2020 hurricane season. And unlike
12 distribution system components that can be mass produced, transmission structures are
13 unique to the lines they serve. For example, each transmission structure is engineered and
14 custom-manufactured, and, to give a perspective on scale, each 500 kV transmission tower
15 weighs approximately 20 tons, requiring multiple tractor-trailers to transport. In addition,
16 special equipment was required to access damaged transmission lines in wetlands and
17 coastal areas.

18 Food and lodging was another challenge given the widespread damage and ongoing
19 restoration work in other areas. To overcome this challenge, ELL utilized commercial
20 lodging where available, as well as a variety of logistics contractors to provide alternative
21 lodging sites, both fixed and mobile.

22 And on top of those challenges, the Hurricane Laura restoration was the first large-
23 scale disaster response that required an EOC to implement COVID-19 safety protocols for

1 travel, logistics, lodging, and work execution, which, in turn, resulted in increased costs
2 associated with those safety measures, including alternative lodging, extended travel, and
3 personal protection equipment.
4

5 III. ELL'S TRANSMISSION SYSTEM & OPERATIONS

6 A. Transmission Organization

7 Q13. HOW IS THE ENTERGY TRANSMISSION BUSINESS UNIT ORGANIZED?

8 A. The transmission systems of all EOCs, including ELL's, are planned and operated as a
9 single integrated transmission system. The Entergy Transmission organization is
10 responsible for the planning, operation, maintenance, and construction management of the
11 electric transmission systems of the EOCs, including ELL. Entergy Transmission
12 employees are employees of either ESL, which provides services in a consistent and
13 efficient manner to all of the jurisdictional EOCs, or of one of the EOCs.
14

15 Q14. WHAT ARE THE RESPONSIBILITIES OF THE ENTERGY TRANSMISSION
16 ORGANIZATION RELATIVE TO ELL?

17 A. ELL transmission personnel are responsible for local activities, which include various
18 aspects of field execution, including dispatching, maintenance, and construction. For their
19 part, ESL's transmission personnel generally provide planning, design and project
20 management services, transmission real-time operations, engineering support, safety,
21 training, environmental services, business services, regulatory and litigation support, and
22 emergency preparation for the transmission systems of all EOCs, including ELL. There is
23 no duplication of responsibilities between ELL personnel and ESL personnel.

1 Q15. PLEASE ELABORATE ON THE FUNCTIONS AND RESPONSIBILITIES OF THE
2 ENTERGY TRANSMISSION ORGANIZATION.

3 A. Within the Entergy Transmission organization, there are five distinct functions that work
4 closely together: (1) Planning and Strategy, (2) Project Management Construction, and
5 Engineering, (3) Operations, (4) Asset Management, and (5) Transmission Customer
6 Service. These functions are described as follows:

- 7 • The Planning and Strategy function performs long-range transmission planning and
8 develops projects and/or operating guides necessary to ensure the EOCs'
9 transmission systems function reliably and efficiently. During storm restorations,
10 the Planning and Strategy function plans for the restoration execution by
11 monitoring system conditions as they change and then developing prioritized
12 restoration plans for facilities that experienced outages during the storm.
- 13 • The Project Management, Construction, and Engineering function executes the
14 planned capital projects. This includes managing costs and schedules and
15 overseeing construction activities. During a storm, this function provides scouting,
16 damage assessment, procurement and logistical support, and supports Asset
17 Management in rebuilding facilities destroyed by the storm. In addition, the
18 Engineering function designs replacement facilities, assists in the evaluation of
19 replacement materials, and performs analyses of facilities that were not destroyed
20 to ensure that they continue to meet design specifications post-storm.
- 21 • The Operations function encompasses short-term or operational planning functions
22 and real-time operations. During storm restoration, the Operations function

1 monitors real-time system conditions, including the loading on lines as they are
2 restored, ensuring that no lines become overloaded and that no voltage problems
3 are developing. They also interface extensively with field personnel to coordinate
4 the sequence of switching operations to restore facilities to service following the
5 storm.

- 6 • The Asset Management function is responsible for managing the condition of the
7 Company's transmission line and substation assets. During normal operations, this
8 function executes its preventative, corrective and diagnostic substation and
9 transmission line maintenance programs, executes transmission vegetation
10 management programs, and responds to outages and equipment problems when
11 they arise. During a major storm restoration, this function provides personnel to
12 perform damage assessment immediately following passage of the storm, repair
13 and restore facilities, and supervise contractor and mutual-aid personnel.

- 14 • Transmission Customer Service is the customer service function for transmission-
15 interconnected customers such as large industrial facilities, electric cooperatives,
16 municipals, etc. During a storm, this function assists the Planning section in
17 ensuring that restoration priorities include customers interconnected to the
18 transmission system, including those not served by the EOCs, to ensure
19 prioritization is fair and equitable.

B. ELL's Transmission System

1
2 Q16. PLEASE PROVIDE A GENERAL DESCRIPTION OF THE ENTERGY
3 TRANSMISSION SYSTEMS.

4 A. The Entergy Transmission Systems span portions of five states (Arkansas, Louisiana,
5 Mississippi, Texas, and Missouri) and are comprised of over 16,100 circuit miles of
6 transmission lines and approximately 1,600 substations. Employees based at various
7 locations throughout the service area plan, design, construct, operate, and maintain the
8 transmission systems.

9
10 Q17. WHAT GENERAL FUNCTIONS DO THE ENTERGY TRANSMISSION SYSTEMS
11 PERFORM?

12 A: The Entergy transmission systems move high-voltage, bulk electric power produced by
13 market participants within the Midcontinent Independent System Operator, Inc. ("MISO")
14 Regional Transmission Organization and neighboring regions across an interconnected
15 system of transmission lines and substations to distribution points for delivery to retail
16 customers of the EOCs, as well as to wholesale customers such as municipalities and
17 cooperatives, or to points of delivery into other transmission systems. The Entergy
18 transmission systems also deliver power directly to large commercial and industrial retail
19 customers of the EOCs. These customers include refineries, chemical plants, oil and gas
20 processing facilities, pumping stations, and large manufacturing sites vital to the region
21 and nation.

1 Q18. WHO OWNS THE TRANSMISSION ASSETS IN THE SYSTEM?

2 A. The EOCs own the transmission system assets located in their respective service areas, as
3 well as other assets (such as computer systems) that support the operations of the
4 transmission systems.

5

6 Q19. PLEASE DESCRIBE ELL'S TRANSMISSION SYSTEM SPECIFICALLY.

7 A. The ELL transmission system is comprised of over 5,300 circuit miles of transmission
8 lines. In addition to the lines, there are approximately 517 substations in the system. ELL's
9 transmission system includes transmission lines and substations operating at voltages of
10 500 kV, 345 kV, 230 kV, 138 kV, 115 kV, and 69 kV. The following table identifies ELL's
11 circuit miles of transmission line by voltage class:

12

Table 3

13

ELL's Transmission Circuit Miles by Voltage Class

14

Voltage Class (kV)	Circuit Miles
500	615
345	16
230	1,424
138	681
115	1,700
69	895
TOTAL	5,331

15

16 The ELL transmission system is interconnected with the transmission systems of EAL,
17 ENO, EML, ETI, Lafayette Utilities System, Louisiana Generating LLC, Cleco Power
18 LLC ("Cleco"), Louisiana Electric Power Authority, Mississippi Power Company, and
19 Southwestern Electric Power Company.

1 Q20. WHY IS ELL'S TRANSMISSION SYSTEM INTERCONNECTED WITH OTHER
2 TRANSMISSION SYSTEMS?

3 A. ELL's transmission system is interconnected with other transmission systems primarily to
4 promote system reliability. The interconnection of transmission systems also provides
5 access to other power suppliers, some of which may provide more economic sources of
6 power than is available on-system.

7

8 Q21. WHAT IS THE ROLE OF THE MIDCONTINENT INDEPENDENT SYSTEM
9 OPERATOR?

10 A. MISO has significant roles in planning and operating the Bulk Electric System, in addition
11 to its more well-known planning and market functions. As the Reliability Coordinator for
12 the portion of the Bulk Electric System that includes ELL and the other EOCs, MISO has
13 the ultimate responsibility in determining what actions are necessary to safeguard the
14 reliable operation of the Bulk Electric System. MISO can directly or indirectly, via
15 operating instructions, control the commitment and dispatch of generation, the status of
16 available transmission lines (opening or closing them to improve system reliability), and
17 the demand served by the system. This is achieved through actions such as declaring
18 conservative operations and imposing Maximum Generation restrictions, up to and
19 including (as a last resort) the shedding of firm load. Hurricane Laura was MISO's first
20 experience with operating a system devastated by a major hurricane and the long, complex,
21 and challenging return of the transmission system, line by line, to normal operations. While
22 advanced drills and planning are certainly helpful in preparing for such an event, nothing

1 can completely prepare operators for the exact challenges that will come about as the result
2 of a powerful and damaging hurricane such as Hurricane Laura.

3
4 **C. - Investment, Design, and Maintenance of ELL's Transmission System**

5 Q22. PLEASE DESCRIBE THE COMPANY'S RECENT INVESTMENT IN AND
6 IMPROVEMENT OF ITS TRANSMISSION SYSTEM.

7 A. I have attached as Exhibit MPB-4 a spreadsheet identifying transmission capital additions
8 and adjustments for the 2017-2019 timeframe, which period obviously precedes the 2020
9 hurricane season. The total transmission capital additions for ELL during the 2017-2019
10 timeframe were approximately \$1.23 billion. The need for this level of investment was
11 driven by many factors, including reliability planning, load growth, infrastructure
12 maintenance and reliability needs, economic transmission investments (*i.e.*, investments
13 that produce cost savings to customers), and generation interconnection projects.

14
15 Q23. CAN YOU DESCRIBE THE COMPANY'S INVESTMENT, INCLUDING ANY
16 PROJECTS COMPLETED, IN THE LAKE CHARLES AREA SPECIFICALLY?

17 A. Yes. Between 2006 and 2019, the Company built 7 new transmission lines, substantially
18 rebuilt 17 transmission lines, and partially rebuilt numerous other lines in the Lake Charles
19 area. In total, the Company installed or upgraded approximately 3,600 transmission
20 structures (representing approximately 35 percent of the total transmission structures in the
21 Lake Charles area) and approximately 170 miles of conductor (representing approximately
22 20 percent of the total line mileage in the Lake Charles area). The Company also built 10
23 new substations and upgraded 4 additional substations. The Company's investment to

1 improve the reliability and resiliency of the transmission system in the Lake Charles area
2 while providing service to new customers totals \$788 million over this period.

3 An example of this investment is the Lake Charles Transmission Project (“LCTP”),
4 a significant portfolio of transmission improvements that was identified by the Company.
5 The Company submitted an application to the Commission for approval of the projects in
6 June of 2015 and explained that the transmission project portfolio was necessary to meet
7 the reliability needs of the Lake Charles area given the effects of the unprecedented
8 economic load growth in the area. In January 2016, the Commission approved the
9 settlement among the parties to the proceeding, finding, among other things, that
10 construction of the portfolio of projects comprising the LCTP would serve the public
11 convenience and necessity and was in the public interest.³ The LCTP was placed in service
12 in 2018, providing substantial reliability benefits to ELL customers in the Lake Charles
13 area and throughout the state.

14 The Southwest Louisiana 69 kV Improvement Plan (Phase 1) is another significant
15 project constructed for reliability and to comply with Entergy Transmission Local Planning
16 Guidelines and Criteria for contingencies defined by North American Electric Reliability
17 Corporation (“NERC”) Reliability Standards. Phase 1 of this multi-phase project was
18 approved by MISO in December 2016. This project was placed in service in 2019 and is
19 necessary to mitigate overloads and low voltages that could result from certain system
20 contingencies.

³ LPSC Order No. U-33645 (1/6/16), *In re: Application for Certification of the Lake Charles Transmission Project*.

1 The new and upgraded infrastructure in the Lake Charles area performed as
2 designed and was largely unaffected by Hurricane Laura. This infrastructure also played
3 a key role in the recovery process, serving as a source to the first generating station online
4 after passage of the storm and also the first interconnection between the Lake Charles area
5 and the rest of the Entergy transmission system.

6
7 Q24. WAS THE DAMAGE TO THE COMPANY'S TRANSMISSION SYSTEM FROM
8 HURRICANES LAURA, DELTA, AND ZETA DUE TO INADEQUATE
9 INVESTMENT IN, AND HARDENING OF, THE SYSTEM?

10 A. No. ELL has made significant investments in its transmission system during the past
11 several years utilizing modern design standards. The Company evaluates hardening
12 strategies from a customer perspective, weighing the benefits of fewer and shorter outages
13 against the increased costs of hardening the system, which our customers ultimately must
14 pay for. Maximizing resiliency everywhere is not cost-effective for customers, but targeted
15 programs that cost-effectively reduce the risks to reliability posed by major storms is good
16 for all stakeholders. In other words, ELL continually searches for ways to improve the
17 resiliency of its transmission system while also managing and balancing rates that are paid
18 by customers. Furthermore, all of the Company's transmission facilities are designed and
19 constructed to meet or exceed the applicable design standards at the time of construction.

20
21 Q25. CAN YOU EXPLAIN WHAT YOU MEAN BY APPLICABLE DESIGN STANDARDS?

22 A. Yes. Referring specifically to the Company's transmission system in the Lake Charles
23 area, that system was designed under two different sets of design standards. Older

1 structures were designed to the Company's predecessor's (Gulf States Utilities "GSU")⁴
2 standards, which have been grandfathered into ELL's system. Transmission facilities
3 designed and constructed more recently utilize the unified Entergy Design Standard
4 implemented in 1997. These two sets of standards were developed under different versions
5 of the National Electric Safety Code ("NESC"), and, therefore, structures built under each
6 set of standards were designed to withstand different wind loadings.

7 Specifically, the unified Entergy Design Standard requires all transmission lines
8 built or substantially upgraded in the Lake Charles area to be designed for 140 mph
9 sustained wind, which exceeds current NESC requirements. Older transmission lines
10 located in the Lake Charles area that were designed and constructed before the
11 development of the unified Entergy Design Standard are based on legacy GSU design
12 standards, which I discuss further below.

13
14 Q26. CAN YOU PROVIDE SPECIFIC EXAMPLES OF HOW THE COMPANY'S
15 TRANSMISSION SYSTEM FARED DURING HURRICANE LAURA?

16 A. Yes. To do so, I will use examples from each of the Company's 500 kV, 230 kV, 138 kV,
17 and 69 kV systems.

18 With respect to the Company's 500 kV system, from the late 1960s through the
19 early 1970s, GSU built an East-West line across southeast Texas and southwest Louisiana,
20 with 45 miles of this line traversing Calcasieu parish. GSU designed its 500 kV lines for
21 110 mph wind loading, which exceeded NESC requirements at the time of construction.

⁴ Entergy Corporation and Gulf States Utilities Company merged in 1994.

1 In 2018, as part of the LCTP, ELL tapped into that line with a new 500 kV substation, and
2 built a 7-mile 500 kV line south interconnecting to a new 500/230 kV substation. This new
3 Rhodes-Patton 500kV line was built with modern tubular steel H-frame structures and
4 designed for 140 mph wind loading. During Hurricane Laura, approximately 28% of the
5 legacy East-West 500 kV line in Calcasieu parish (designed in the 1960s for 110 mph wind
6 loading) was damaged; however, no structures were damaged on the modern line designed
7 for 140 mph wind.

8 On the Company's 230 kV system, the three most heavily damaged lines in the
9 Lake Charles area were built by GSU to withstand 110 mph wind – a standard which, again,
10 met or exceeded NESC requirements at the time of construction. And most of the 138 kV
11 facilities in the Lake Charles area that sustained heavy damage during Hurricane Laura
12 were designed and constructed for 95 mph wind loading. Newer-construction 230 kV and
13 138 kV lines designed for 140 mph performed quite well, with no 230 kV or 138 kV
14 structures destroyed on facilities designed to the new Entergy standard.

15 Finally, for the Company's 69 kV facilities, the majority of the 69 kV system was
16 built to GSU specifications, which, consistent with NESC requirements, was designed to
17 withstand the equivalent of 95 mph wind. Many structures on the 69 kV system were
18 destroyed during Hurricane Laura, but the newer 69 kV lines designed under the
19 Company's updated standard to withstand 140 mph wind performed well during Hurricane
20 Laura, with only one structure destroyed.

21 All of this is to say that the catastrophic damages caused by Hurricane Laura were
22 not due to any disregard on the part of the Company of the importance of storm hardening
23 and upgrading its transmission system, but rather due to the unprecedented strength and

1 force of Hurricane Laura. The Company has made great effort to meet and exceed industry
2 standard requirements with respect to the design, construction, and maintenance of its
3 transmission system for the benefit of customers. And, importantly, the vast majority of
4 the transmission projects mentioned above that were completed in the Lake Charles area
5 in recent years, including the LCTP, sustained little or no damages during Hurricane Laura,
6 and any damages that did occur were minimal.

7
8 Q27. PLEASE DESCRIBE THE COMPANY'S MAINTENANCE PROGRAMS AND
9 PRACTICES APPLICABLE TO ITS TRANSMISSION SYSTEM.

10 A. The Company utilizes several types of inspections for its transmission line structures,
11 including routine aerial patrol leveraging both helicopters and Unmanned Aerial System
12 ("UAS") technology, wood pole groundline treatment and inspection, climbing inspection
13 (for wood poles), and comprehensive aerial inspection (for concrete and steel poles).
14 Climbing and comprehensive aerial inspections are triggered by the performance of the
15 lines and through conditions found during routine aerial patrols, outage patrols, and
16 groundline inspections. As it relates to the Company's preparation for storms, the
17 Company typically completes at least one cycle of transmission aerial inspections prior to
18 June of each year.

19 The Company flags corrective maintenance items identified through inspections that
20 are then prioritized for remediation into the following categories:

- 21 • Priority 1 – emergency work to begin within 0-24 hours from the time work is
22 identified;
- 23 • Priority 2 – urgent work to begin within 14 days from the time work is identified;

- 1 • Priority 3 (High) – work identified to be planned, scheduled, and work to begin
2 within 90 days from the time work is identified;
- 3 • Priority 3 (Medium) – work identified to be planned, scheduled, and work to begin
4 in the next calendar year; and
- 5 • Priority 3 (Low) – work identified to be planned, scheduled, and bundled with other
6 work.

7

8 Q28. WAS THE DAMAGE TO THE COMPANY'S TRANSMISSION SYSTEM FROM
9 HURRICANES LAURA, DELTA, AND ZETA DUE TO INADEQUATE
10 MAINTENANCE AND INSPECTION PROGRAMS?

11 A. No. ELL's maintenance and inspection programs are consistent with industry practices for
12 maintaining transmission systems, and the damage sustained by ELL's transmission
13 system during Hurricanes Laura, Delta, and Zeta is not fairly attributable to any
14 deficiencies in those programs.

15

16 Q29. PLEASE DESCRIBE THE COMPANY'S VEGETATION PROGRAMS AND
17 PRACTICES APPLICABLE TO ITS TRANSMISSION SYSTEM.

18 A. To keep rights-of-way ("ROWS") in proper condition, the Company typically performs at
19 least two aerial patrols of all transmission lines each year to inspect the ROW and identify
20 any areas requiring corrective maintenance. Vegetation is maintained in a manner that
21 keeps it clear from growing into the transmission lines and causing associated electrical
22 interruptions based on proximity. A combination of traditional trimming, helicopter side
23 trimming, and herbicides are used to maintain the ROWs, and the Company implements

1 an inspection program to identify and remove trees located outside of the Company's
2 ROWs that may endanger the conductor zone.

3
4 Q30. WAS THE DAMAGE TO THE COMPANY'S TRANSMISSION SYSTEM FROM
5 HURRICANES LAURA, DELTA, AND ZETA DUE TO INADEQUATE
6 VEGETATION MANAGEMENT?

7 A. No. Our damage assessment observations during Hurricanes Laura, Delta, and Zeta did
8 not indicate that we had inadequate vegetation management in our transmission line
9 ROWs. To the contrary, we experienced a high degree of vegetation related damage to our
10 facilities from trees growing outside of the Company's ROWs. As I noted previously, the
11 Company works to proactively mitigate high risk trees outside of our ROWs with customer
12 permission; however, obtaining customer consent to trim beyond our ROWs is often
13 difficult.

14
15 Q31. AFTER HURRICANE LAURA, DID THE COMPANY SEEK ANY THIRD-PARTY
16 REVIEW OF THE STORM AND THE DAMAGE TO ELL'S TRANSMISSION
17 SYSTEM?

18 A. Yes. The Company engaged Barry D. Keim, Ph.D., and Quanta Technology, LLC
19 ("Quanta"). Dr. Keim is a Professor at Louisiana State University and Louisiana's State
20 Climatologist, and he studies climate extremes, including heavy rainfall and hurricanes.
21 We requested that Dr. Keim estimate the maximum sustained winds and gusts during
22 Hurricane Laura at certain locations on or near ELL's transmission system in the Lake
23 Charles area. Quanta is a third-party technology, consulting, and testing company with

1 broad expertise in the design and operation of electric utility systems. We asked Quanta
2 to assess the performance of ELL's transmission system in the Lake Charles area during
3 Hurricane Laura. I was personally involved throughout Quanta's engagement by the
4 Company, and I participated in the workshops described in Quanta's report, which I discuss
5 further below.

6
7 Q32. HOW DID ELL SELECT LOCATIONS FOR THE PURPOSE OF REQUESTING WIND
8 ESTIMATES FROM DR. KEIM?

9 A. We selected 26 sites of interest throughout the Lake Charles area based on location, voltage
10 (69 kV, 138 kV, 230 kV, or 500 kV), and extent of damage to transmission facilities. Some
11 of the sites were focused on line segments, while others focused on areas near substations
12 (with the damage, or lack thereof, occurring to structures near the substation rather than
13 the substation itself). At many of the sites, a structure at or near the location was highly
14 damaged or destroyed; at others, the structure experienced low or moderate damage, even
15 though it may have been in an area that experienced significant damage. For example, one
16 of the sites (Site 26) was on the new Rhodes-Patton 500kV line that I mentioned previously.
17 The identified structure on that line fared well in the storm, even though it was situated
18 near older 500 kV structures on the Nelson-Rhodes 500kV line that were highly damaged
19 or destroyed (Sites 5 and 7). As another example, the older 500 kV structure at Site 13 on
20 the Nelson-Richard 500kV line experienced low damage, even though other nearby
21 locations on that line experienced a high level of damage. Finally, a site may have been
22 chosen because it demonstrated a type of damage observed after the storm, such as wood

1 poles broken above groundline or instances of cascading damage, where damage to one
2 structure increased load on and contributed to damage to neighboring structures.

3
4 Q33. WHAT INFORMATION DID ELL ASSEMBLE AND PROVIDE TO DR. KEIM
5 ABOUT THE SELECTED SITES?

6 A. For each site, ELL provided latitude and longitude coordinates; identified the facility type
7 (line or area near substation), voltage, and level of damage at the particular site; and noted
8 a structure and its line number at or near the site. For those structures/poles, we provided
9 their above ground heights. For Sites 1 through 15, we also provided the average height
10 of structures on the line section for each identified structure/pole. Comparing this
11 additional information to the height of the identified structure/pole can indicate, for
12 example, that the structure/pole is at a crossing and therefore higher than average. I attach
13 as Exhibit MPB-5 to my testimony a listing of the information that we provided to Dr.
14 Keim about the sites.

15
16 Q34. HAVE YOU REVIEWED THE REPORTS PREPARED BY DR. KEIM AND QUANTA?

17 A. Yes, and I attach Quanta's report as Exhibit MPB-6 to my testimony.⁵

⁵ Dr. Keim's Report is attached as Exhibit BDK-2 to his Direct Testimony.

1 Q35. IS THERE ANYTHING ABOUT THE REPORTS OF DR. KEIM AND QUANTA THAT
2 YOU WISH TO HIGHLIGHT FOR THE COMMISSION?

3 A. Yes. ELL is not aware of any other hurricane that has done as much damage to an electric
4 transmission system as Hurricane Laura. My strong sense after surveying the damage that
5 Hurricane Laura caused to ELL's transmission system was that the storm brought
6 exceptionally intense winds that exceeded the design standards for much of the damaged
7 infrastructure. The damage did not result from improper or deficient maintenance of the
8 system. The wind speed estimates and pressure calculations provided by Dr. Keim and
9 Quanta are consistent with my observations, opinions, and judgment concerning the cause
10 of the damage.

11 As Dr. Keim notes, Hurricane Laura was the strongest hurricane on record to affect
12 southwest Louisiana, and it ties with the Last Island Hurricane of 1856 as the strongest
13 hurricane to make landfall in Louisiana. And as Dr. Keim sets forth in his Report and
14 Direct Testimony, among the 26 ELL transmission sites in the Lake Charles area, the
15 estimated maximum wind speeds during Hurricane Laura vary by location and elevation,
16 ranging from 76 to 132 mph for 1-minute sustained winds at top-of-structure elevation,
17 and, at that same elevation, from 98 to 171 mph for 3-second gusts, and 110 to 191 mph
18 for instantaneous gusts.

19 Quanta performed a wind pressure analysis to estimate the wind pressure exerted
20 by Hurricane Laura on the Company's transmission structures. Quanta's analysis of wind
21 pressures found that Hurricane Laura exerted wind pressures that exceeded the mechanical
22 failure loads of the structures. In other words, upon its own review, Quanta concluded that
23 ELL's standards and programs that I discussed above aligned with the industry and were

1 not contributing causes to the structure damage that occurred during the storm, and that the
2 wind pressure and other impacts of Hurricane Laura alone were sufficient causes of the
3 damage.

4
5 **IV. HURRICANES LAURA, DELTA, AND ZETA IMPACTS AND**
6 **STORM PLANS**

7 **A. Description of Hurricanes Laura, Delta, and Zeta**

8 Q36. PLEASE DESCRIBE HURRICANE LAURA.

9 A. Hurricane Laura was an extremely powerful storm that made landfall at Cameron,
10 Louisiana, as a high-end Category 4 hurricane with sustained winds of 150 miles per hour
11 around 1:00 a.m. on August 27, 2020. Hurricane Laura was the strongest storm to make
12 landfall in Louisiana since 1856 and is tied for the fifth strongest to make landfall in the
13 continental United States.

14 The region of southwest Louisiana in and around Lake Charles took the brunt of
15 the storm's force. The eye wall, which brings the most damaging winds and intense
16 rainfall, passed directly over Lake Charles causing widespread and catastrophic damage to
17 that area and ELL's transmission system. In fact, the eye wall passed right over ELL's
18 Calcasieu Generation Station and continued over the recently completed LCTP.
19 (Thankfully, neither experienced significant damage, and both played key roles in the
20 restoration process as I discuss below.) Ninety-six percent (96%) of transmission
21 structures damaged or destroyed in Louisiana during Hurricane Laura were in the
22 southwest portion of the state. The damages to key transmission facilities were so

1 extensive and so severe that there were no viable paths to bring power into southwest
2 Louisiana from any direction for several days.

3 The storm continued across ELL's service area, arriving in central and north
4 Louisiana as a Category 2 and Category 1 storm, respectively. The sustained power of the
5 storm as it moved through Louisiana damaged utility infrastructure on a scale not
6 experienced with prior hurricanes.

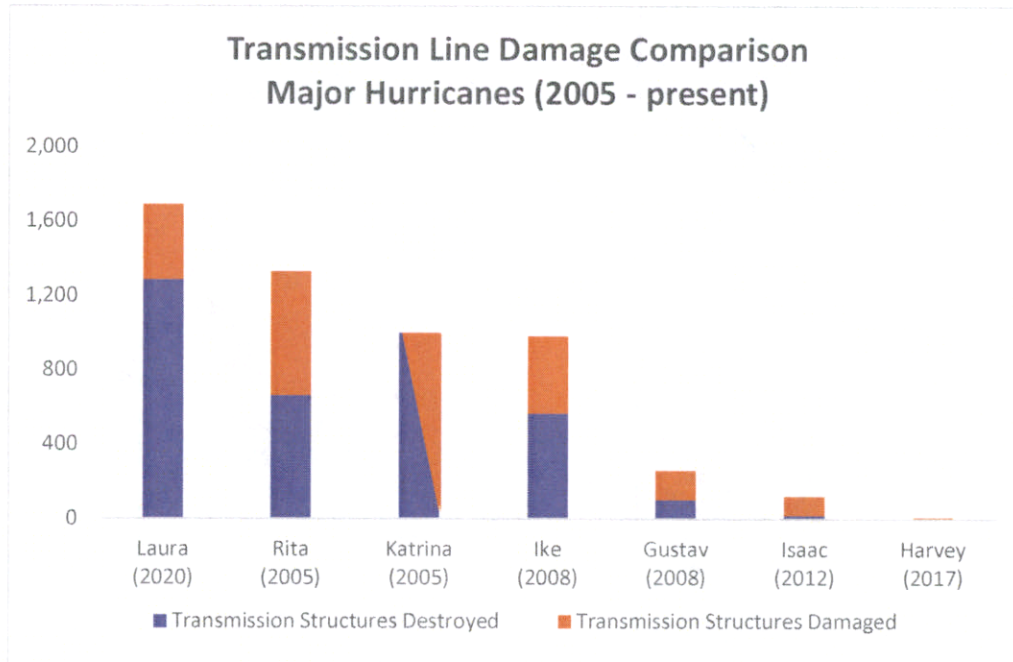
7

8 Q37. HOW DID HURRICANE LAURA COMPARE TO PREVIOUS STORMS THAT
9 AFFECTED THE ENTERGY SYSTEM?

10 A. The nature and magnitude of the damage inflicted to the transmission system in southwest
11 Louisiana were very different from the experiences with past hurricanes that impacted
12 ELL's service area. In fact, the damage as so severe that it was more consistent with
13 destruction caused by a tornado, but across a much wider path. Figure 1 below compares
14 the damage inflicted to the transmission system by Hurricane Laura to other major
15 hurricanes that have impacted Louisiana since 2005.

1

Figure 1⁶



2

3

4 Q38. PLEASE DESCRIBE HURRICANE DELTA.

5 A. Just when it appeared that hurricane season might be winding down, Hurricane Delta made
6 its way into the Gulf with its eye again squarely on the Louisiana coastline. The storm
7 struck Louisiana on the evening of October 9 as a high-end Category 2 storm with sustained
8 winds approaching 100 mph, making landfall in Creole, Louisiana, just 6 weeks after
9 Hurricane Laura and 12 miles to the east of where Hurricane Laura came ashore. Hurricane
10 Delta had a wider footprint than Hurricane Laura, with sweeping outer bands that covered
11 the entire State of Louisiana, and the storm impacted parts of ELL's service area that were

⁶ Transmission structure damage information for Hurricane Katrina displayed in Figure 1 reflects total structures impacted (i.e. – sum of damaged and destroyed structures).

1 still recovering from the devastation of Hurricane Laura. The outer bands also brought
2 significant rainfall and dangerous flooding to several areas in Louisiana, leaving saturated
3 grounds that contributed to downed trees and limbs that fell into powerlines as the storm's
4 winds came through. Although Hurricane Delta moved along quickly, portions of
5 Louisiana saw 15 to 20 inches of rainfall. As it moved inland, the storm weakened to a
6 Category 1 and then to a tropical storm. Despite its weakening, Hurricane Delta still
7 produced damaging wind gusts, heavy rainfall, and lightning well into north Louisiana.

8
9 Q39. PLEASE DESCRIBE HURRICANE ZETA.

10 A. Hurricane Zeta was the fifth named storm to hit Louisiana in 2020. It made landfall at
11 Cocodrie, Louisiana on the afternoon of October 28 as a strong Category 2 hurricane with
12 110 mph sustained winds, just 1 mph shy of a Category 3 storm. Damage to infrastructure
13 in the coastal parishes of southeast Louisiana, including Jefferson, Lafourche,
14 Plaquemines, St. Bernard, and Terrebonne, was extensive. The storm's center passed
15 directly over Orleans Parish, and its damaging winds brought down trees, limbs, poles, and
16 lines throughout the metropolitan New Orleans area.

1 **B. Damages Caused by Hurricanes Laura, Delta, and Zeta**

2 Q40. PLEASE SUMMARIZE THE DAMAGE TO THE ENTERGY TRANSMISSION
3 SYSTEM CAUSED BY HURRICANE LAURA.

4 A. By the time the storm subsided, more than 1,400 of the Entergy System's transmission
5 structures had been destroyed and another 450 damaged. In fact, Hurricane Laura
6 destroyed more than double the number of transmission structures as Hurricane Rita.⁷

7 The transmission system that serves southeast Texas and southwest Louisiana was
8 the hardest hit. This area includes a uniquely dense population of large industrial customers
9 and critical energy infrastructure. Southwest Louisiana became completely isolated from
10 the Bulk Electric System following Hurricane Laura, with all nine transmission lines into
11 that region severed. In southwest Louisiana, approximately 25 percent of all existing
12 transmission structures were either destroyed or sustained damage, necessitating an almost
13 complete rebuild of the transmission system that serves Calcasieu and Cameron parishes.⁸
14 However, despite the damage, recent investments in modern transmission structures paid
15 off, as those assets withstood the storm's impact and remained intact. For example, the
16 LCTP survived, essentially intact, and enabled restoration to proceed much more quickly
17 than if the project had not been in service.

⁷ Prior to Hurricane Laura, Hurricane Rita (a strong Category 3 hurricane that made landfall in Louisiana near its border with Texas in 2005) was the most destructive storm in recent history to impact the Company's facilities in the Lake Charles area.

⁸ In Cameron Parish, 30% of existing transmission structures were impacted. In Calcasieu Parish, 23% of existing structures were impacted.

1 Q41. CAN YOU SUMMARIZE THE DAMAGE TO COMPANY'S TRANSMISSION
2 SYSTEM SPECIFICALLY CAUSED BY HURRICANE LAURA?

3 A. Yes. The following summary of damage to ELL's transmission system highlights
4 Hurricane Laura's historic intensity:

- 5 • 1,822 transmission structures damaged and/or destroyed;
- 6 • 188 substations damaged and/or impacted; and
- 7 • 152 transmission lines out of service.

8

9 Q42. PLEASE SUMMARIZE THE DAMAGE TO THE COMPANY'S TRANSMISSION
10 SYSTEM CAUSED BY HURRICANE DELTA.

11 A. Hurricane Delta knocked out power to more than 850,000 Entergy System customers,
12 320,000 of which were in Louisiana, and many of whom still were recovering from
13 Hurricane Laura. Approximately 160 of the Entergy System's transmission lines and 215
14 substations experienced an outage during Hurricane Delta. For ELL specifically:

- 15 • 171 transmission structures were damaged and/or destroyed;
- 16 • 142 substations were out of service; and
- 17 • 116 transmission lines were out of service.

18 The Parishes of Acadia and Vermilion sustained the most damage as a result of
19 Hurricane Delta. Twenty percent of the total structures impacted were in Acadia Parish,
20 and 15 percent of the total structures impacted were in Vermilion Parish.

1 Q43. DID THE IMPACT ON THE COMPANY'S TRANSMISSION SYSTEM AS A RESULT
2 OF HURRICANE DELTA SHED ANY LIGHT ON THE SUCCESS OF THE
3 RESTORATION EFFORT FOLLOWING HURRICANE LAURA?

4 A. Yes. The grid rebuilt just a month prior in connection with the Hurricane Laura restoration
5 efforts held up well, and complete restoration following Hurricane Delta took a little over
6 a week. Most importantly, none of the transmission structures replaced as a part of the
7 Hurricane Laura restoration effort were destroyed during Hurricane Delta. And thankfully,
8 Hurricane Delta caused minimal impact to the ongoing restoration of facilities that
9 remained out of service following Hurricane Laura aside from weather-related delays.

10

11 Q44. PLEASE SUMMARIZE THE DAMAGE TO THE COMPANY'S TRANSMISSION
12 SYSTEM CAUSED BY HURRICANE ZETA.

13 A. Approximately 40 of the Entergy System's transmission lines and 30 substations
14 experienced an outage during Hurricane Zeta. For ELL specifically:

- 15 • 199 transmission structures were damaged and/or destroyed;
- 16 • 24 substations experienced an outage; and
- 17 • 32 transmission lines were out of service.

18 The Parish of Lafourche sustained the most transmission damage as a result of
19 Hurricane Zeta. Sixty percent of the total transmission structures impacted were within
20 Lafourche Parish.

1 Q45. HAVE YOU ATTACHED ANY PHOTOS OF THE TRANSMISSION DAMAGE?

2 A. Yes. Exhibit MPB-7 is a collection of photographs of transmission line and substation
3 damage that are representative of the destruction caused by Hurricane Laura.

4 **C. The Company's Restoration Plan and Implementation**

5 **1. The Company's Transmission Incident Response Plan**

6 Q46. PLEASE DESCRIBE ENTERGY TRANSMISSION'S PLANNING TO ADDRESS
7 MAJOR STORMS.

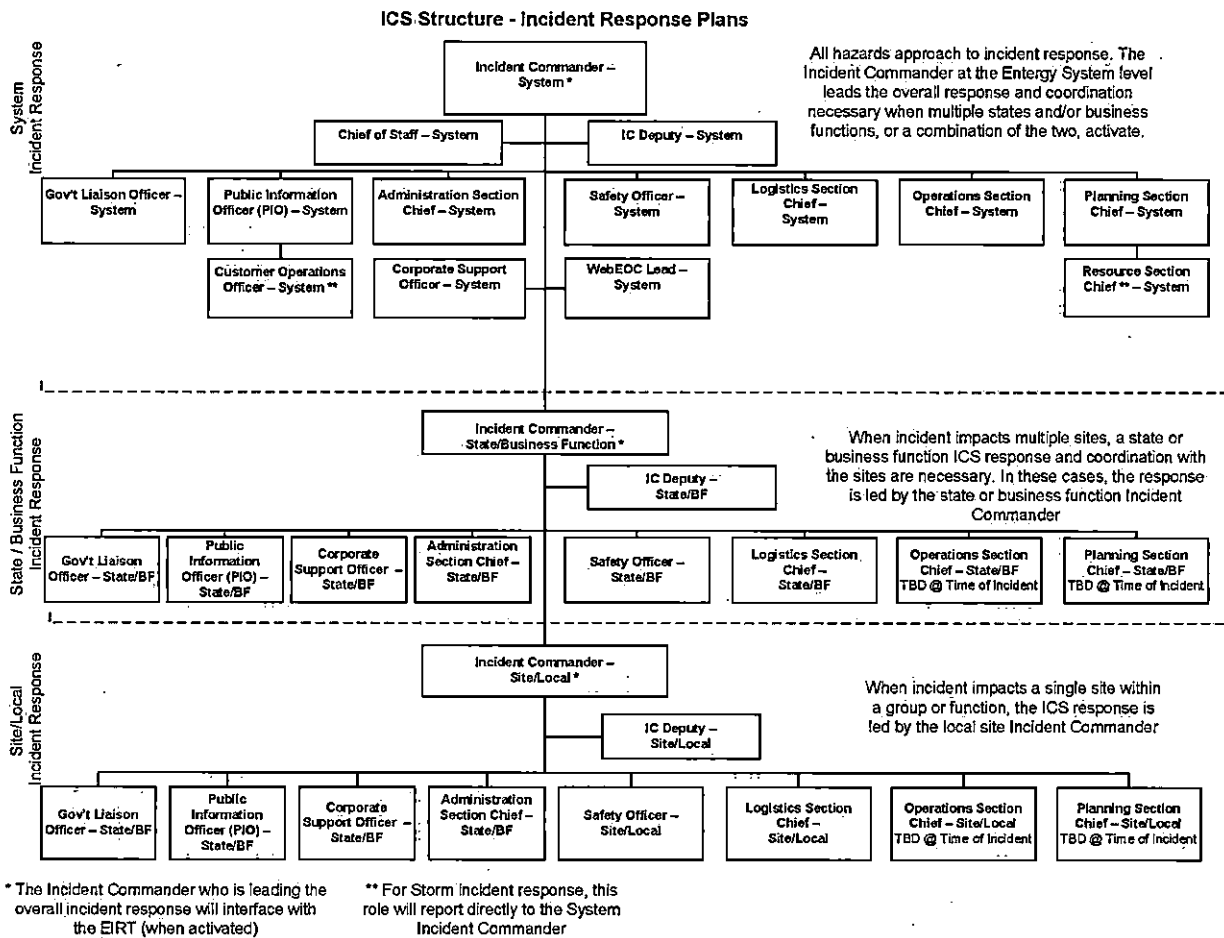
8 A. Entergy Transmission maintains a thorough and comprehensive storm plan, the
9 Transmission Incident Response Plan ("Transmission IRP"), and conducts refresher
10 training primarily in conjunction with an annual System-level drill to test processes and
11 abilities. The overall Entergy storm plan is comprised of smaller, but well-coordinated,
12 incident response plans at the department, business unit, state, and overall system levels.
13 These plans, including the Transmission IRP, are updated on an ongoing basis. The
14 Transmission IRP is accessible by all transmission employees via an internal company
15 website.

16

17 Q47. PLEASE DESCRIBE THE INCIDENT RESPONSE ORGANIZATIONAL
18 STRUCTURE.

19 A. The Transmission IRP establishes an Incident Command System ("ICS") structure with
20 individuals assigned to fill key incident preparedness and response positions, along with
21 defining their roles and responsibilities. All business functions, including Transmission
22 activities, are completely integrated within this command structure. The ICS structure
23 established in the Transmission IRP is shown in Figure 2.

Figure 2



1 The Transmission IRP includes definitions of the roles and responsibilities of the key
 2 positions in our leadership structure and thorough checklists (see my Exhibit MPB-8) that
 3 are executed in staged time intervals in advance of the storm. Detailed contact information
 4 is included in the plan for employees and contractors.

5 The System Incident Commander is responsible for coordinating the response
 6 among all applicable organizations and functions, including ensuring communications with
 7 customers, as well as key governmental, regulatory and emergency management contacts.

8 I serve as the System Operations Section Chief and had the same responsibilities for that

1 role during Hurricanes Laura, Delta, and Zeta. In my storm role, I report to the System
2 Incident Commander, who facilitates overall internal and external resource procurement
3 and allocation among the EOCs and oversees prioritization decisions at the System level
4 to ensure the success of the overall storm response and restoration effort.

5 The State Command Centers, including the Louisiana Command Center under the
6 leadership of ELL President and CEO Phillip May, direct prioritization and restoration
7 efforts within their respective EOCs.

8
9 **2. Implementation of the Transmission Incident Response Plan**

10 Q48. DID THE COMPANY ACT CONSISTENTLY WITH ITS STORM PLAN IN
11 PLANNING FOR, AND RESPONDING TO, HURRICANES LAURA, DELTA, AND
12 ZETA?

13 A. Yes. Company witness John W. Hawkins describes the Company's preparation for
14 Hurricanes Laura, Delta, and Zeta, and the actions taken by the Company after the
15 hurricanes made landfall, including the Company's efforts to ensure that enough workers
16 were available to carry out the tasks that were necessary to restore the Company's
17 transmission and distribution systems. I would add to that discussion by stating that, in
18 restoring service to all of the customers who could take service, the Entergy System
19 employees, with the assistance of third-party contractors and mutual-assistance personnel
20 from across the country, have demonstrated why the Entergy System is recognized as an
21 industry leader in storm restoration. From the Power Generation function quickly bringing
22 plants back on-line, to the Transmission function replacing destroyed structures and
23 repairing substations in hard-to-access areas, to the Distribution function's repairing miles

1 of ravaged facilities, to the logistics and administrative support groups tending to the vast
2 army of work crews, the tireless and selfless efforts of thousands of men and women in the
3 Entergy System's restoration effort restored service to customers and helped bring some
4 sense of normalcy back to a region that had been devastated by the most active storm season
5 ever for the State of Louisiana.

6 The Company's response to the storms followed the various steps of the respective
7 storm plans: to alert and proactively ramp up the organization; to acquire and deploy
8 resources, including coordination with mutual-assistance utilities, vendors and third-party
9 contractors; to predict and assess post-landfall damage; to prioritize restoration activities;
10 and to continuously communicate with customers and government officials regarding the
11 status of restoration. ELL was able to restore service to the customers who were able to
12 accept service by October 1 following Hurricane Laura (35 days after landfall), by October
13 17 following Hurricane Delta (8 days after landfall), and by November 12 following
14 Hurricane Zeta (15 days after landfall). The Company's restoration efforts would be
15 considered exceptional for one storm alone, given the amount and nature of damages;
16 however, the restorations following Hurricanes Laura, Delta, and Zeta were accomplished
17 through the proactive actions of the Company with the additional challenges and
18 difficulties caused by:

- 19
- Back-to-back strong hurricanes resulting in material shortages and exhausted
20 workers, many of whom had to put aside concerns about the safety and well-
21 being of their own families all the while working up to 16-hour days and sleeping
22 in alternate lodging;
 - Competition with other affected entities for logistical support;
- 23

- 1 • The coordination required with governmental agencies; and
- 2 • The challenges brought about by the ongoing COVID-19 pandemic.

3 Additionally, the Entergy System’s communication with the public was continuous and
4 included multiple daily updates to customers; the media; and local, state and federal
5 agencies. The Entergy System’s accomplishments in restoring service as quickly and as
6 safely as possible under the circumstances and challenges of Hurricane Laura, Hurricane
7 Delta, then Hurricane Zeta, were a testament to the Entergy System, its employees, and the
8 thousands of personnel from mutual-assistance utilities and contractors who executed a
9 well-prepared plan with precision.

10
11 Q49. HAS ENTERGY RECEIVED RECOGNITION FOR ITS STORM RESPONSE
12 EFFORTS DURING THE 2020 HURRICANE SEASON?

13 A. Yes. Entergy has received numerous awards for its storm restoration efforts. The Entergy
14 System is the only utility group to receive awards from the Edison Electric Institute (“EEI”)
15 for response excellence every year since the Institute established the award. In January
16 2020, Entergy Corporation was honored with five Emergency Responses Awards,
17 including recovery awards for Hurricane Laura and severe thunderstorms in April 2020,
18 and assistance awards for Hurricanes Sally, Isaias and Hanna. In addition, this summer,
19 Entergy will be presented with the 2021 Southeastern Electric Exchange (“SEE”) Industry
20 Excellence Award (Transmission-Line Category) for its Hurricane Laura restoration. The
21 SEE Industry Excellence Awards program recognizes member companies for successfully
22 implementing projects that demonstrate innovation, improvement, and technical
23 complexity.

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V. RESTORATION OF THE TRANSMISSION SYSTEM FOLLOWING THE HURRICANES

A. Description of Restoration Efforts

Q50. WHAT WERE THE TIME FRAMES FOR RESTORATION OF SERVICE FOLLOWING HURRICANES LAURA, DELTA, AND ZETA?

A. ELL was able to restore service to 75% of Louisiana customers affected by Hurricane Laura within 2 weeks, and 90% of customers within 3 weeks. Power to all customers who were able to accept service (*i.e.*, customers who did not require reconstruction of their personal property) was restored by October 1 (35 days after Hurricane Laura made landfall).

ELL restored service to more than 90% of customers in Louisiana within 3 days following Hurricane Delta. Power to all customers who were able to accept service was restored by October 17 (8 days after Hurricane Delta made landfall).

And ELL restored service to nearly 90% of customers in Louisiana within 4 days following Hurricane Zeta, with power to all customers who were able to accept service restored by November 12 (15 days after Hurricane Zeta made landfall).

Q51. WHAT WERE THE COMPANY'S PRIORITIES IN RESTORING THE TRANSMISSION SYSTEM AFTER HURRICANES LAURA, DELTA, AND ZETA?

A. In each case, the highest priorities were the safety of the public, the safety of the restoration workers, and the restoration of critical services to all of the affected communities in the parishes in which ELL provides service.

1 The restoration of the transmission system post-landfall is generally prioritized to

2 facilitate:

3 (1) Generation availability and stability, which may include facilities necessary
4 for fuel, water, auxiliary power needs, etc., and could include off-site power
5 needs critical to nuclear safety.

6 (2) Bulk Electric System and local transmission stability by establishing
7 generation to load interconnectivity, capacity, security, and redundancy.

8 (3) Matters of national security, including national fuel supply, industrial
9 customers with strategic national importance, and military defense support.

10 (4) State and local government disaster recovery services such as fire, police;
11 military, governmental, and medical transportation/treatment facilities.

12 (5) National, state and local command center facilities and emergency services
13 facilities, national disaster response facilities, FEMA, Homeland Security,
14 etc.

15 (6) Critical community support services such as pumping stations, food/water
16 supply to communities and evacuation centers, etc.

17 (7) Distribution general area load restoration, including individual life support
18 needs in non-evacuation areas, backbone circuits, street lighting, traffic
19 control, etc.

1 Q52. WHAT WERE THE SPECIFIC TASKS REQUIRED TO RESTORE THE COMPANY'S
2 TRANSMISSION FACILITIES?

3 A. The tasks required to restore the transmission facilities used to serve ELL are listed in the
4 attached Exhibit MPB-8.

5

6 Q53. HOW WAS THE HURRICANE LAURA RESTORATION EFFORT DIFFERENT
7 FROM PRIOR HURRICANE RESTORATIONS?

8 A. Every storm restoration brings unique challenges, but given the severity and scale of the
9 transmission damage caused by Hurricane Laura, the Company had to modify its
10 restoration organizational structure to resemble a large-scale capital project effort, which
11 was needed to align resources effectively and to streamline stakeholder engagement. It
12 took creative thinking and flexibility to successfully rebuild the decimated transmission
13 and distribution systems in southwest Louisiana and restore power to nearly all affected
14 customers in just over three weeks. A cross-functional team focused on:

- 15 • Managing the load pocket in Lake Charles and keeping a delicate balance of load
16 and generation with one transmission source connecting the region to the rest of the
17 Eastern Interconnection, which I discuss in greater detail below.
- 18 • Project management pulled resources and material from projects across the Entergy
19 System, combining work and focus into one single effort.
- 20 • Supply chain and logistics quickly worked to request materials and set-up staging
21 sites. Logistics and material management teams established 14 temporary laydown
22 yards focused on voltage level and material movement to the field, minimizing
23 delivery times.

- 1 • Distribution quickly deployed emergency generators to temporarily feed critical
2 loads.
- 3 • Power Generation worked to develop a plan to black-start one unit at the Calcasieu
4 Plant using on-site generators and reliably ran generators inside of the load pocket,
5 including Lake Charles Power Station, and outside of the load pocket to ensure
6 system stability.

7 The Company also faced unique challenges with respect to access issues, safety,
8 and logistics. Hampering progress in Lake Charles specifically was a chemical fire at a
9 plant in the city of Westlake on August 27,⁹ forcing road closures and increased drive times
10 for some crews who were instructed to avoid the area for safety. And as discussed by
11 Company witness Mr. Hawkins, special equipment was needed to access much of the
12 damaged areas.

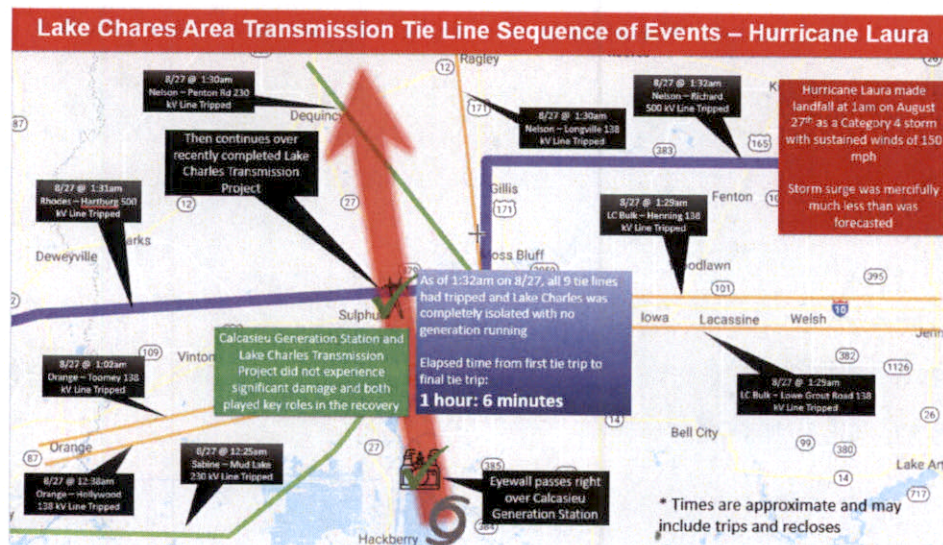
13 In addition, as also discussed by Mr. Hawkins, the Company had to ensure the
14 safety of its workforce in the face of COVID-19. The additional measures that had to be
15 taken because of the ongoing COVID-19 pandemic (including crews' traveling separately
16 when possible, adjusting crew staging locations, cutting staging centers to half capacity,
17 and increasing the use of drones), also impacted the speed with which the Company was
18 able to safely assess the damage to its facilities and restore service to customers.

⁹ Plant managers were trying to contain a chlorine leak.

1 Q54. PLEASE DESCRIBE HOW THE COMPANY WAS ABLE TO RESTORE
2 TRANSMISSION SERVICE TO THE LAKE CHARLES AREA FOLLOWING
3 HURRICANE LAURA.

4 A. As I discussed above, Hurricane Laura resulted in southwest Louisiana's complete
5 isolation from the bulk electric system, with all nine transmission lines into that region
6 severed as a result of Hurricane Laura's devastating impact as shown in Figure 3.

7 **Figure 3**



8
9 It took almost 11 days, until very late in the day on September 7, 2020 for the first
10 transmission tie into the region from Cleco and the Eastern Interconnection¹⁰ to be
11 established, and the next day, September 8, 2020, for the first lights in this electrically
12 isolated area to come on. Cleco also had been devastated by Hurricane Laura, and a single
13 tie was insufficient to serve the entire region. This first tie, coupled with a path to the

¹⁰ The power system in the contiguous United States is made up of three main interconnections, which operate largely independently from each other with limited transfers of power between them. The Eastern Interconnection encompasses the area east of the Rocky Mountains and a portion of northern Texas.

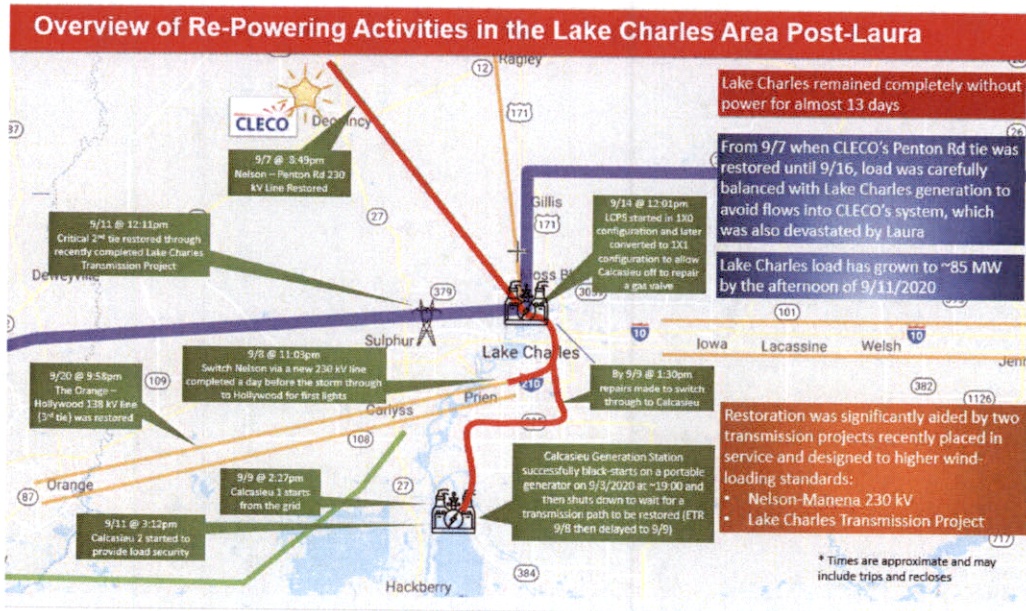
1 Calcasieu generating plant restored on September 9, 2020, provided the off-site power
2 required¹¹ for the Company to start one unit at the facility, synchronize it to the grid, and
3 enable the next step in the process of restoring customers. Because the Cleco tie line along
4 with the path to the generator sustained structural damage that was less devastating than
5 other tie lines, it was the best option to start with to begin bringing power back to the area.

6 From September 8 until September 16, System Planning Section personnel
7 carefully balanced load with generation internal to Lake Charles to avoid putting additional
8 stress on Cleco's transmission system as our neighbors continued with their own recovery
9 effort. During that time frame, the critical second tie line, syncing southwest Louisiana to
10 Texas and the Eastern Interconnection was restored (on September 11) through the LCTP
11 after replacing 11 destroyed structures on a portion of the critical East-West tie between
12 Texas and Louisiana. Restoration was significantly aided by the LCTP, a project that was
13 designed to higher wind-loading standards. Figure 4 summarizes the complexity of the
14 process that was required to return the severed tie lines to service and restore power to
15 customers in the Lake Charles area.

¹¹ In parallel, Power Generation personnel developed and tested plans to enable a black-start operation on Calcasieu Unit #2 from generators acquired and brought to the site immediately following passage of Hurricane Laura. Ultimately, the use of the Cleco tie line was determined to be the quickest and lowest risk option to start the unit.

1

Figure 4



2

3

4 Q55. PLEASE ELABORATE ON THE COMPANY'S PROCESS FOR RESTORING
5 DAMAGED TRANSMISSION FACILITIES AFTER HURRICANES LAURA, DELTA,
6 AND ZETA.

7 A. The process of replacing destroyed transmission structures following Hurricanes Laura,
8 Delta and Zeta required careful planning and coordination. Once damages to the
9 transmission system were confirmed, Transmission design engineering personnel worked
10 closely with field construction leaders and Supply Chain personnel to develop a design for
11 the restoration, identify suitable replacement materials, and begin mobilization of required
12 replacement materials and equipment to the site. The logistics of moving large
13 transmission structures, some more than 150 feet tall and weighing 20 tons, was a particular
14 challenge. For example, three eighteen-wheel trucks were required to transport each 500
15 kV replacement structure utilized in the restoration effort. Many of the transmission

1 structures requiring replacement were located in areas not accessible by road. In these
2 cases, matting was laid to provide access to the location of the failed structure, or other
3 special equipment was procured. In certain situations, a heavy lift helicopter was used to
4 move transmission structures from a laydown yard to the construction location to expedite
5 the replacement process.

6 Once required replacement materials and equipment were moved to the location of
7 the destroyed structure, transmission crews then began the replacement process by
8 installing the foundation for the new transmission structure. For some structure designs,
9 this process involved drilling new foundation holes using an excavator mounted drill and
10 then lowering a combination of reinforcing steel and anchor bolts into place with a large
11 crane. Concrete was then poured to establish the new foundation, with time allotted for
12 the concrete to cure and set the foundation. This process was repeated for each footing of
13 the replacement structure. For other structure designs, steel piles or pre-cast concrete piles
14 were installed to establish the foundation for the new structure. Once the foundations were
15 installed, transmission line crews then erected the new structure, including all required
16 hardware. Conductor was either re-used, if possible, or new conductor pulled and
17 tensioned to achieve the desired line sag. Finally, clean up and post-construction
18 restoration was often required considering the heavy equipment utilized in the response
19 and the challenges faced with accessing the site.

20 By contrast, the time and effort required to replace a distribution pole is much less
21 than that of a transmission structure. The logistics of transporting one distribution pole is
22 much less intensive as compared to a transmission structure, with fifty to one hundred
23 distribution class poles fitting in one eighteen-wheel truck. Distribution facilities are

1 typically accessible by road and require less special equipment and access built to support
2 the restoration. Finally, the process of setting a distribution pole is less time consuming
3 and less labor intensive than that of a transmission structure. Distribution linemen operate
4 a digger derrick truck to excavate the location where the new pole is to be set and then
5 utilize a hydraulic crane to carefully and safely maneuver the replacement pole into
6 position. After backfilling the hole, a tamping tool is used to set the pole in place.

7
8 Q56. HOW DID THE COMPANY COMMUNICATE WITH LARGE INDUSTRIAL
9 CUSTOMERS DURING THE HURRICANE LAURA RESTORATION PROCESS AND
10 WHY WAS THIS COMMUNICATION IMPORTANT?

11 A. Hurricane Laura's area of impact included a large industrial complex with energy
12 infrastructure that is critical to the welfare and security of Louisiana and the United States.
13 In order to restore service safely, the Company had to understand its industrial customers'
14 ramp and power requirements, as well as prioritize to ensure that the transmission system
15 could meet customer reliability requirements for safety and environmental protection.
16 Stated differently, with limited transmission and generation in the area, ELL had to closely
17 coordinate with industrial customers to ensure that load that was picked up was matched
18 or balanced with available generation. Failure to do so could potentially result in the loss
19 of all generation and load within the fragile load pocket and the need to start over in the
20 recovery effort.

21 To accomplish this coordination, the Company's industrial account executives were
22 working one-on-one with petroleum refineries, chemical manufacturers, major pipelines,
23 liquefied natural gas exporters, and other large-load customers that make up the enormous

1 industrial complex that spans the Gulf Coast region. We needed them to receive power as
2 it was added to the energy grid. They needed electricity, but many had specific ramp-up
3 and power-quality requirements. Keeping load and generation in balance required constant
4 communication and coordination by electrical experts from both the Company and the
5 Company's customers.

6
7 Q57. WHAT LESSONS WERE LEARNED DURING THE HURRICANES LAURA, DELTA,
8 AND ZETA RESTORATIONS?

9 A. The success of the Company's restoration efforts following Hurricanes Laura, Delta, and
10 Zeta affirmed the importance of the Company's storm restoration plan and the steps taken
11 by the Company to implement that plan, as discussed by Company witness Mr. Hawkins.
12 Based on the lessons learned process that Mr. Hawkins describes, the Company has
13 concluded that the following practices, procedures, and relationships worked well:

- 14 • The Entergy System's incident response structure;
- 15 • The Company's mutual assistance partnerships supplying workers, material, and
16 support;
- 17 • Coordination with neighbors to conduct damage assessment and establish
18 restoration priorities;
- 19 • Relationships and communications with industrial customers that are necessary to
20 ensure that the transmission system can meet customer reliability requirements;
- 21 • COVID-19 prevention protocols;

- 1 • Supply chain and minimizing delivery times, including the establishment of
- 2 laydown yards with third-party management, organized around voltage level and
- 3 material movement to the field; and
- 4 • Supplier performance, including suppliers of poles, conductor, and hardware.

5 There are always opportunities for improvement, however, and the Company
6 identified the following areas of focus:

- 7 • Develop and enhance regional transmission organization emergency and
- 8 transitional market procedures, including real-time stability study capabilities;
- 9 • Review opportunities to enhance the current transmission damage assessment
- 10 process and reporting by leveraging technology; and
- 11 • Review and refine transmission black-start processes, with a careful focus on
- 12 regional reliability and resiliency.

13 **B. Restoration Resources**

14
15 Q58. PLEASE SUMMARIZE THE TOTAL TRANSMISSION-RELATED PERSONNEL
16 RESOURCES EMPLOYED TO RESTORE ELL'S SYSTEM FOLLOWING
17 HURRICANES LAURA, DELTA, AND ZETA.

18 A. The transmission-related restoration workers are summarized in Table 4 below:

Table 4

Transmission Line Workers and Support Resources			
	Laura	Delta	Zeta
Entergy Employees ¹²	166	48	63
Mutual Assistance	314	17	0
Third-Party Contractors	2,471	386	146
Total	2,951	451	209
Substation Technicians and Support Resources			
	Laura	Delta	Zeta
Substation Entergy Employees	172	158	143
Substation Mutual Assistance	0	0	0
Substation Third-Party Contractors	317	33	7
Substation Total	489	191	150
Vegetation Workers and Support Resources			
	Laura	Delta	Zeta
Vegetation Entergy Employees ¹³	10	6	6
Vegetation Third-Party Contractors (Transm. Only)	155	136	96
Vegetation Total	165	142	102

1 Many of the off-system resources were acquired through our memberships and
 2 contacts with national and regional mutual-assistance groups, including EEI and the
 3 Southeastern Electric Exchange (“SEE”). Through these associations, Entergy received
 4 the benefit of its mutual-assistance utility agreements, which provided for labor and
 5 materials at the assisting utility’s cost with no mark-up, which is the same arrangement
 6 when Entergy assists other utilities in restoration.

¹² All transmission line work was performed by contractors under the supervision of Entergy employees. Safety support resources are included in this category.

¹³ All vegetation work was performed by contractors under the supervision of Entergy employees.