

BEFORE THE  
LOUISIANA PUBLIC SERVICE COMMISSION

*IN RE:* APPLICATION OF ENTERGY )  
LOUISIANA, LLC FOR RECOVERY )  
IN RATES OF COSTS RELATED TO )  
HURRICANES LAURA, DELTA, )  
ZETA, AND WINTER STORM URI )  
AND FOR RELATED RELIEF )

DOCKET NO. U- \_\_\_\_\_

DIRECT TESTIMONY

OF

JOHN W. HAWKINS, JR.

ON BEHALF OF

ENTERGY LOUISIANA, LLC

APRIL 2021

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**I. INTRODUCTION AND BACKGROUND**

1  
2 Q1. PLEASE STATE YOUR NAME, POSITION, AND BUSINESS ADDRESS.

3 A. My name is John W. Hawkins, Jr. I am employed by Entergy Services, LLC (“ESL”)<sup>1</sup> as  
4 Vice President, Distribution Operations – Louisiana. My business address is 4809  
5 Jefferson Highway, Jefferson, LA 70121.  
6

7 Q2. ON WHOSE BEHALF ARE YOU TESTIFYING?

8 A. I am submitting this Direct Testimony on behalf of Entergy Louisiana, LLC (“ELL” or the  
9 “Company”).  
10

11 Q3. PLEASE DESCRIBE BRIEFLY YOUR EDUCATIONAL BACKGROUND AND  
12 PROFESSIONAL EXPERIENCE.

13 A. I earned a Bachelor of Science degree in Electrical Engineering Technology from Purdue  
14 University in 2001 and a Master’s degree in Business Administration from the Kelley  
15 School of Business at Indiana University in 2007. I am a registered Professional Engineer  
16 in both Texas and Ohio.

17 Prior to joining ESL in May of 2020, I held the position of Senior Director of  
18 Distribution Operations in the North and West service territories for Florida Power & Light  
19 Company (“FPL”) from 2018 to 2020, where I was responsible for planning, directing, and  
20 coordinating all Distribution construction, maintenance, trouble restoration, major system

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<sup>1</sup> ESL is a service company to the Entergy Operating Companies (“EOCs”), which are Entergy Arkansas, LLC, Entergy Louisiana, LLC (“ELL”), Entergy Mississippi, LLC, Entergy New Orleans, LLC (“ENOL”), and Entergy Texas, Inc.

1 improvement, service planning, and engineering activities to ensure the safe, efficient  
2 operation of the company's facilities. From 2017 to 2018, I held the position of General  
3 Manager of Reliability for FPL, where I directed, managed, and coordinated multi-million-  
4 dollar reliability programs in support of Distribution, Transmission, and Substation  
5 Operations. Additionally, I helped to develop and support key initiatives that enabled the  
6 successful deployment and implementation of programs that addressed the reliability of the  
7 Distribution system and the overall Bulk Electric System.

8 Prior to the positions mentioned above, I held positions of increasing responsibility  
9 in Distribution, as an Area Manager, and in Transmission Field Operations for both FPL  
10 and Lone Star Transmission, which is a subsidiary of NextEra Energy. I also held positions  
11 in Substation Operations and Maintenance, Engineering, and Protection and Control for  
12 Duke Energy in Indiana from 2001 to 2012.

13  
14 Q4. WHAT ARE YOUR CURRENT JOB RESPONSIBILITIES?

15 A. I am responsible for overseeing all aspects of safely delivering reliable electric service and  
16 excellent customer service within the operating companies covering Louisiana (ELL) and  
17 New Orleans (ENOL). Specific activities for which I am responsible within the  
18 Distribution organization include financial planning, forecasting, management, and  
19 reporting; establishing service to customers; designing, engineering, constructing,  
20 operating, and maintaining the distribution facilities and infrastructure of today and the  
21 future; and preparing for and executing response to outage and emergency events ranging  
22 from localized to catastrophic.

1           With respect to emergency response and restoration, I am the State Incident  
2           Commander for Louisiana under Entergy Corporation's Utility Incident Response Plan.  
3           During an emergency event, I report directly to the Company's President and CEO and to  
4           the System Incident Commander. My duties include, but are not limited to, ensuring  
5           incident safety; pre-storm preparation activities, including requesting and coordinating  
6           resource needs in preparation for a major event; the evacuation of employees and  
7           equipment from flood prone areas along the Louisiana coastal territories; the pre-staging  
8           of restoration resources; damage assessment following a storm; the coordination of  
9           restoration activities; and effective resource deployment to ensure a safe and prompt  
10          restoration for all of ELL's customers. I also perform all roles and responsibilities of the  
11          System Incident Commander, as discussed below, when Louisiana is the only area involved  
12          in a particular incident and there is no System Command activation.

## 14                           **II.     PURPOSE AND SUMMARY OF TESTIMONY**

### 15                                   **A.    Purpose of Testimony**

16    Q5.    WHAT IS THE PURPOSE OF YOUR TESTIMONY?

17    A.    My testimony supports ELL's reasonable and necessary distribution-related storm costs for  
18          Hurricanes Laura, Delta, and Zeta, as well as the February 2021 winter storms (referred to  
19          herein as "Winter Storm Uri") that affected ELL's service area. My testimony covers six  
20          main topics. First, I provide an overview of ELL's distribution system, and I describe the  
21          Distribution Operations Organization, which is responsible for planning, constructing,  
22          operating, and maintaining ELL's electric distribution system. I also provide details about  
23          the Company's restoration plans and the implementation of those plans. Second, I review

1 the impacts of Hurricanes Laura, Delta, and Zeta on ELL. Third, I describe the Company's  
2 interaction with customers and stakeholders before, during, and after each storm made  
3 landfall. Fourth, I discuss the significant restoration work done by the Company following  
4 each storm and describe in detail the challenges associated with this work and the  
5 workforce assembled to carry out the extensive restoration efforts. Fifth, I describe Winter  
6 Storm Uri's impact on the Company. Finally, I provide the associated costs incurred by  
7 the Company as a result of the restoration efforts following Hurricanes Laura, Delta, and  
8 Zeta, together with Winter Storm Uri. In particular, I sponsor the Distribution class of  
9 storm costs incurred by the Company.

10 As discussed in my testimony, the storm costs that the Company incurred after  
11 Hurricanes Laura, Delta, and Zeta, as well as Winter Storm Uri, were necessary to repair  
12 in the most reasonable and expeditious manner possible the damage sustained by the  
13 Company's infrastructure and to safely restore service to our customers.

14  
15 **B. Summary of Distribution Storm Costs**

16 Q6. WHAT WERE THE DISTRIBUTION STORM COSTS INCURRED BY ELL RELATED  
17 TO HURRICANES LAURA, DELTA, AND ZETA, INCLUDING THE ESTIMATED  
18 COSTS, THAT YOU ARE PRESENTING IN THIS PROCEEDING?

19 A. The distribution-related storm costs incurred as a result of Hurricanes Laura, Delta, and  
20 Zeta that are presented in my testimony are summarized in Table 1 below.



1

**Table 1**

Storm	Costs Incurred Through February 28, 2021	Estimated Costs to be Incurred After February 28, 2021	Total Distribution Storm Costs
Hurricane Laura	\$1,083,460,598	\$2,831,535	\$1,086,292,133
Hurricane Delta	\$195,546,821	\$2,508,887	\$198,055,708
Hurricane Zeta	\$158,296,559	\$1,357,996	\$159,654,555
Total	\$1,437,303,977	\$6,698,418	\$1,444,002,395

2

3

These dollar amounts are reflected in Exhibit JWH-1 and in the cost summary presented by Company witness Sarah M. Harcus as Exhibit SMH-1 to her Direct Testimony.

4

5

6 Q7.

WHAT WERE THE DISTRIBUTION STORM COSTS INCURRED BY ELL RELATED TO WINTER STORM URI, INCLUDING THE ESTIMATED COSTS, THAT YOU ARE PRESENTING IN THIS PROCEEDING?

7

8

9 A.

The distribution-related storm costs incurred as a result of Winter Storm Uri that are presented in my testimony are summarized in Table 2 below.

10

11

**Table 2**

Storm	Costs Incurred Through February 28, 2021	Estimated Costs to be Incurred After February 28, 2021	Total Distribution Storm Costs
Winter Storm Uri	\$21,206,880	\$34,683,120	\$55,890,000

12

13

These dollar amounts are reflected in Exhibit JWH-2 and in the cost summary presented by Company witness Sarah M. Harcus as Exhibit SMH-2 to her Direct Testimony.

14

1                           **C. Summary of Restoration Resources and Challenges**

2   Q8. PLEASE SUMMARIZE THE MAGNITUDE OF PERSONNEL RESOURCES  
3       UTILIZED BY ELL IN RESTORING ITS DISTRIBUTION FACILITIES AFTER  
4       HURRICANES LAURA, DELTA, AND ZETA.

5   A. As shown in Table 3 below, ELL utilized over 17,800 personnel to restore the distribution  
6       system after Hurricane Laura.

7   **Table 3**

<b>Hurricane Laura Personnel Numbers</b>	
ELL Line Workers	621
Entergy Line Workers <sup>2</sup>	978
ELL Scouts	120
Off-System and Base-load <sup>3</sup> Line Contractors	9,220
Off-System and Base-load Scouts	222
Mutual-Assistance Personnel	1,597
Vegetation Workers	4,791
Other Support	910
<b>Total</b>	<b>17,838</b>

8  
9                           As shown in Table 4 below, ELL utilized over 8,100 personnel to restore the  
10       distribution system after Hurricane Delta.

---

<sup>2</sup> “Entergy Line Workers” refers to Entergy personnel from EOCs other than ELL.

<sup>3</sup> In this context, “Base-load” refers to contractors with existing agreements with the Company or the EOCs that work on the Company’s system during both storm and non-storm conditions.

1

**Table 4**

<b>Hurricane Delta Personnel Numbers</b>	
ELL Line Workers	497
Entergy Line Workers	542
ELL Scouts	86
Off-System and Base-load Line Contractors	4,197
Off-System and Base-load Scouts	492
Mutual-Assistance Personnel	892
Vegetation Workers	1,724
Other Support	199
<b>Total</b>	<b>8,132</b>

2

3

And as shown in Table 5 below, ELL utilized over 5,200 personnel to restore the distribution system after Hurricane Zeta.

4

5

**Table 5**

<b>Hurricane Zeta Personnel Numbers</b>	
ELL Line Workers	258
Entergy Line Workers	435
ELL Scouts	58
Off-System and Base-load Line Contractors	2,451
Off-System and Base-load Scouts	308
Mutual-Assistance Personnel	246
Vegetation Workers	1,333
Other Support	434
<b>Total</b>	<b>5,265</b>

6

7

Q9. WHAT WERE THE PRIMARY "COST DRIVERS" THAT AFFECTED THE HURRICANE LAURA, DELTA, AND ZETA STORM COSTS INCURRED BY ELL?

8

9

A. There were three primary cost drivers that affected the restoration efforts: (1) the intensity of the hurricanes and the widespread and significant damage sustained; (2) certain obstacles to restoration; and (3) the urgency of ELL's response. I summarize here the manner in which those cost drivers affected the storm costs that I sponsor.

10

11

12

- 1           • **The Intensity of the Hurricanes and the Damage Sustained:** Hurricanes Laura,  
2           Delta, and Zeta impacted ELL's service area mere weeks apart. Hurricane Laura,  
3           a Category 4 hurricane, was the most intense hurricane to make landfall in  
4           Louisiana since 1856. Hurricane Delta, a Category 2 hurricane, caused additional  
5           damage in some of the same areas impacted by Hurricane Laura. Hurricane Zeta,  
6           just 1 mph shy of a Category 3 storm, battered an already storm-weary Gulf Coast  
7           region. Together, these storms severely damaged ELL's distribution infrastructure,  
8           including over 15,800 poles, over 5,100 transformers, over 31,100 spans of  
9           conductor, and over 10,700 cross-arms; ELL's transmission system, including over  
10          2,100 transmission structures, over 350 substations, and over 260 transmission  
11          lines; and multiple generating plant sites owned and operated by ELL. The damage  
12          from Hurricane Laura in particular required the Company to rebuild portions of its  
13          distribution system altogether, which work could not begin until the damaged  
14          infrastructure was removed. The magnitude of the storms required ELL to utilize a  
15          large amount of resources to restore service in a timely manner.
- 16          • **Obstacles to Restoration:** During the active hurricane season of 2020, the  
17          frequency and severity of storms across the region and ELL's service area meant  
18          that demand was high for certain limited resources. The demands for mutual-aid  
19          utilities and third-party contractors were very high due to concurrent restorations  
20          and the needs of other Gulf Coast utilities preparing for and responding to these  
21          three hurricanes as well as other hurricanes that occurred during 2020, which was

1 the most active hurricane season on record.<sup>4</sup> The high demand for available  
2 resources required us to acquire help from at least 31 different states. In addition,  
3 as discussed below, ELL conducted these hurricane restorations amidst the  
4 COVID-19 pandemic, which required the use of safety and health protocols and  
5 lodging restrictions never before utilized during a storm restoration.

- 6 • **The Urgency of ELL's Response:** The Company understands the importance of  
7 quickly and safely restoring service to protect the health and safety of its customers,  
8 including essential state and local emergency facilities. It is also critical to restore  
9 service to key facilities that have a significant impact on the regional and national  
10 economies. ELL was aware before the hurricanes made landfall that rapid  
11 restoration of service would be required. For each storm, ELL pre-staged as many  
12 materials and workers as possible, and restoration began as soon as it was safe to  
13 proceed. To restore service as quickly as possible, ELL used every available  
14 resource to the maximum extent, which included long hours by every worker and  
15 expedited delivery of materials from every source reasonably available. Had ELL  
16 not gone to these lengths, restoration of service would have taken significantly  
17 longer. Through these efforts, ELL was able to restore service to the customers  
18 who were able to accept service by October 1, 2020 following Hurricane Laura  
19 (which was 35 days after landfall), by October 17, 2020 following Hurricane Delta  
20 (which was 8 days after landfall), and by November 12, 2020 following Hurricane

---

<sup>4</sup> In addition to Hurricanes Laura, Delta, and Zeta, the Entergy System had to prepare for and manage four other named storms, including Cristobal, Marco, Sally, and Beta. Thus, as a practical matter, the Entergy System and its storm-preparation functions were on high alert for the entire period from June 2020 to November 2020.

1           Zeta (which was 15 days after landfall). In addition, Hurricane Zeta struck  
2           Louisiana just a few days before Election Day, and that also impacted the urgency  
3           of the Company's response and its efforts to ensure that polling locations had  
4           power. As Company witness Phillip R. May discusses, the Company incurred  
5           additional costs to secure and provide portable generating units to supply lighting  
6           and power for voting machines and polling locations.

7  
8   Q10. HOW DID THE NEED TO QUICKLY RESTORE SERVICE AFFECT COSTS?

9   A.   Restoring power in a prompt manner after a major storm requires the Company to incur  
10       significant costs over and above the costs of its normal operations. In addition, as I noted  
11       above, the restoration of the Company's distribution system following Hurricane Laura in  
12       particular required clearing out, removing, and then rebuilding infrastructure that had  
13       sustained severe damage, as opposed to merely re-stringing new distribution wire to restore  
14       service to customers. The additional or incremental costs to support all such efforts include  
15       items such as:

- 16       • **Additional Crews** – Given the extensive damage to vegetation and to the  
17       Company's distribution facilities, the Company had to significantly supplement its  
18       existing workforce to clear debris, assess damage to facilities, and repair those  
19       facilities so that service could be restored. To complete a prompt restoration, the  
20       Company had to engage mutual-assistance utility partners and third-party  
21       line/vegetation contractors that the Company had used in the restoration of past  
22       storms. In all, mutual assistance from 31 other utilities and 157 off-system  
23       contracting companies were utilized to restore the Company's distribution system.

- 1           • **Overtime/premium pay** – Instead of working typical 40-hour weekly work shifts,  
2 employees and contractors worked up to 112-hour weekly work shifts (16 hours  
3 per day, 7 days per week) to restore service as quickly and safely as possible. ELL  
4 was therefore required to pay overtime labor rates to these workers. A 112-hour  
5 weekly work shift is nearly three weeks of work compressed into a single week. In  
6 addition, some of the contractors we engaged require a single premium rate for  
7 storm restoration that is applied to all hours. This practice is becoming more  
8 common for storm response crews, and it is generally one and one-half to two times  
9 the normal straight-time rate.
- 10          • **Lodging** – When personnel and crews are brought into the Company’s service area,  
11 the cost of this temporary work force includes not only labor costs, but also the  
12 expense of housing, feeding, and other related costs to support the crews. Lodging  
13 restoration workers after Hurricanes Laura, Delta, and Zeta was challenging due to  
14 the social distance measures required by COVID-19. In addition, hotel rooms were  
15 in short supply due to power outages and damages to the hotels and other lodging  
16 facilities in southwest Louisiana caused by Hurricanes Laura and Delta. The  
17 Company was also competing for rooms with hurricane evacuees from the  
18 surrounding areas, as well as essential workers from local industries.
- 19          • **Meals** – In addition to lodging, all of the restoration personnel had to be fed. ELL  
20 provided over 682,000 meals to workers engaged in the restoration efforts  
21 following Hurricanes Laura, Delta, and Zeta. Particularly following Hurricane  
22 Laura, local restaurants were simply not available.

- 1           • **Increased Materials Prices** – Due to Hurricanes Laura, Delta, and Zeta making  
2           landfall in a relatively short period of time along the Louisiana coast (together with  
3           Hurricane Sally’s impacting the Alabama and Florida coasts as a Category 2  
4           hurricane in mid-September),<sup>5</sup> and the effect of materials vendors’ being limited  
5           due to COVID-19, some essential materials were in high demand. As the demand  
6           became greater for the materials, ELL had to engage supply vendors that it had not  
7           normally used to supplement its established vendors. In those instances where ELL  
8           had to acquire materials from any vendor with which it did not have a pre-existing  
9           contract, prices for materials were compared to prices of similar materials that ELL  
10          typically secures under contract and further weighed against ELL’s experience and  
11          the exigent circumstances.
- 12          • **Fuel** – ELL acquired approximately 2,655,326 gallons of fuel to support restoration  
13          efforts following Hurricanes Laura, Delta, and Zeta.

14

15 Q11. WOULD SERVICE RESTORATION HAVE TAKEN SIGNIFICANTLY LONGER  
16 HAD THE COMPANY NOT INCURRED THESE INCREMENTAL COSTS?

17 A. Yes, without question. If ELL had utilized only its existing crews, service restoration for  
18 Hurricanes Laura, Delta, and Zeta would have taken months longer than it did, which  
19 simply would not have been acceptable for our customers and the communities we serve.  
20 Even if ELL had utilized the outside contractor resources that it did, but without working

---

<sup>5</sup> The 2020 Atlantic hurricane season was the most active hurricane season on record, with a total of 30 named storms, 13 of which developed into hurricanes, and 6 intensified into major hurricanes. The EOCs found themselves in the cone of uncertainty for eight named storms in 2020.



1 any overtime hours, the restoration of its distribution system would have taken at least  
2 twice as long as it did for each storm, with corresponding increases in logistics costs. In  
3 fact, many of those contractors would not have been willing to provide their crews had  
4 ELL not committed to utilize them on an overtime basis since the loaning entity needed  
5 them to return to normal duty as soon as possible. Moreover, it is simply more efficient  
6 for crews to work long hours due to the nature of the work, and the activities that are  
7 required, to repair the type of damage caused by hurricanes like Laura, Delta, and Zeta. I  
8 discuss the sorts of activities involved in restoring the Company's distribution system in  
9 greater detail below.

10  
11 Q12. WHY DID THE COMPANY DEEM IT IMPERATIVE TO RESTORE SERVICE TO ITS  
12 CUSTOMERS AS QUICKLY AS POSSIBLE?

13 A. Electricity is an essential for everyday life, especially in Louisiana where the summer heat  
14 can be oppressive. The availability of electric service following storms of the magnitude  
15 of Hurricanes Laura, Delta, and Zeta is critical to the initial recovery process for the  
16 affected areas, including the regional economic recovery. City and local areas have  
17 essential infrastructures that are electric-dependent, such as water, sewage,  
18 communications, radio, television, and hospitals. Additionally, ELL has numerous large  
19 energy-related customers, such as the Department of Energy's ("DOE") Strategic  
20 Petroleum Reserve, the Louisiana Offshore Oil Port ("LOOP"), petrochemical plants,  
21 refineries, and transmission pipeline facilities located on its system that are essential to the  
22 national economy, and any delays in getting these units back in service could have had  
23 potentially serious consequences not only to Louisiana but to the whole nation. And as I

1 discussed previously, ensuring that polling locations had power for Election Day, which  
2 took place shortly after Hurricane Zeta made landfall, was critical. For these reasons, the  
3 importance of restoring service as quickly as possible was reinforced at daily meetings with  
4 Louisiana Public Service Commission (“LPSC” or “Commission”) Staff and the  
5 Governor’s Office of Homeland Security and Emergency Preparedness (“GOHSEP”)  
6 personnel.

7  
8 Q13. WOULD YOU TRY TO RESTORE SERVICE JUST AS QUICKLY IF YOU HAD TO  
9 DO IT OVER AGAIN?

10 A. Yes. Restoring service following major storms that cause severe damage, especially during  
11 the months when high temperatures are still peaking, is not just a factor of economics or  
12 weighing the storm costs against the economic benefits of having electricity. A paramount  
13 concern is the health and safety of the community, which requires restoring service to  
14 hospitals, water facilities, and other critical facilities. Our overriding concern was to get  
15 the lights back on as quickly and safely as possible, which was a message reinforced  
16 routinely by governmental officials. That is not to say that we proceeded indiscriminately  
17 regarding costs, safety, and efficiency. To the contrary, we paid considerable attention to  
18 those concerns. We restored power as quickly, safely, and efficiently as we could, and we  
19 would do so again if faced with a major hurricane today.

1 Q14. IN THE LIGHT OF THE CIRCUMSTANCES (AND THE NEED TO RESTORE  
2 SERVICE AS QUICKLY AS POSSIBLE DESPITE THE HIGH DEMAND FOR  
3 LIMITED RESOURCES), DID THE COMPANY ACT REASONABLY IN  
4 ACQUIRING RESOURCES TO RESTORE SERVICE TO ITS CUSTOMERS?

5 A. Yes. The Company recognized the importance of restoring service as quickly as possible  
6 not only for the health, safety, and convenience of our customers, but also for the sake of  
7 the regional and national economies. Nonetheless, the Company was cost-conscious  
8 throughout the process, utilizing less expensive resources first, when possible, and  
9 continually re-assessing the level of human resources employed so that the Company did  
10 not have more resources at its disposal than it actually needed and could productively  
11 utilize. I discuss the steps the Company took to this end in greater detail below.

12  
13 **III. ELL'S DISTRIBUTION SYSTEM & OPERATIONS**

14 **A. Overview, Status, and Evolution of ELL's Distribution System**

15 Q15. PLEASE DESCRIBE ELL'S DISTRIBUTION SYSTEM AND THE GENERAL  
16 FUNCTION IT SERVES.

17 A. The distribution system is the infrastructure that ultimately delivers electric power to most  
18 of ELL's customers. ELL's distribution system begins at the substations, where power is  
19 transformed from transmission-level voltage into distribution-level voltage, suitable for  
20 delivering power directly to residential, and certain commercial, governmental, and  
21 industrial customers.<sup>6</sup> ELL's electric distribution system is the portion of the electric grid

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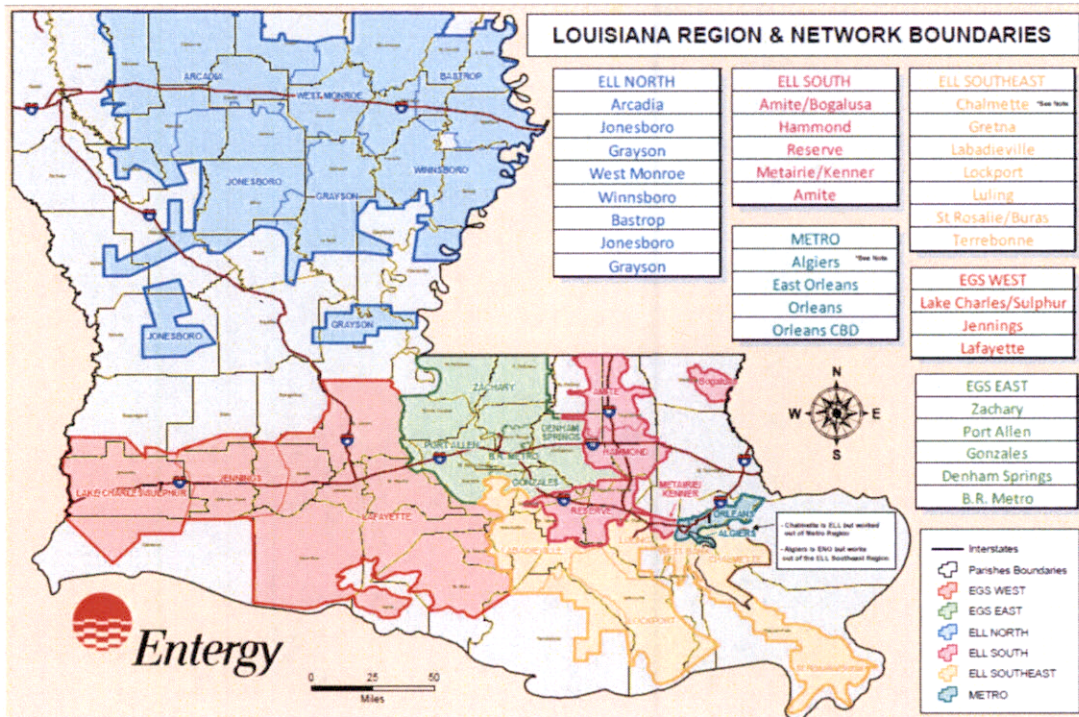
<sup>6</sup> Some of ELL's largest commercial, governmental, and industrial customers are connected directly to the Company's transmission system.

1 operating at voltage levels below 69,000 volts (69 kV). The predominant operating  
2 voltages of the Company's distribution circuits are 13.2 kV, 13.8 kV, and 34.5 kV  
3 (nominal, phase-to-phase). ELL's distribution system serves nearly 1.1 million customers.  
4 There are nearly 500 ELL substations that supply power to approximately 1,200  
5 distribution circuits, consisting of over 32,000 distribution circuit miles, of which  
6 approximately 28,000 are overhead circuit miles, and approximately 4,000 are  
7 underground circuit miles.

8 ELL's Distribution Operations Organization, which I describe further below,  
9 operates local Service Centers throughout the areas served by ELL. These local service  
10 centers and the distribution facilities they support are divided between five larger  
11 geographic operating regions consisting of 28 networks, and their respective geographical  
12 boundaries are depicted in the map in Figure 1.

1  
 2  
 3

**Figure 1**  
**Map of ELL's Geographical Regions**



4

5

6 Q16. WHAT IS THE STATUS OF ELL'S INVESTMENT IN ITS DISTRIBUTION SYSTEM?

7 A. ELL has ramped up the pace and level of its distribution investment in recent years and  
 8 plans to continue making significant investments to modernize and improve the reliability  
 9 and resiliency of the distribution grid. On average, the Company invested over \$210  
 10 million annually in capital spending for its distribution system for the five-year period of  
 11 2015 through 2019, and it expects to invest at a significantly higher annual average over  
 12 the five-year period of 2020 through 2024.<sup>7</sup>

<sup>7</sup> Distribution capital additions for 2015-2019 exclude amounts related to storm damage and Advanced Metering System ("AMS") investments.

1 Like many of its utility peers, ELL has an aging distribution system that now  
2 requires renewal as well as significant modernization in order to be able to continue to  
3 provide reliable service and to effectively address: (i) changes in customer expectations;  
4 (ii) the emergence of new grid technologies (both customer-sited technologies and the grid  
5 modernization technologies I describe in greater detail below); (iii) opportunities to  
6 maximize the benefits of the Company's investment in AMS;<sup>8</sup> and (iv) the increasing  
7 frequency and severity of named storms and other extreme weather events, which  
8 significantly affected the Company's service area during the 2020 Atlantic Hurricane  
9 Season and earlier this year with Winter Storm Uri. As I discuss further below, ELL has  
10 developed a distribution plan that combines grid modernization efforts with traditional  
11 reliability and infrastructure programs with an objective to improve the overall service  
12 quality provided to customers. This plan involves a coordinated effort to undertake  
13 replacement and hardening of aging distribution infrastructure and deployment of devices  
14 that enable functionalities associated with the concept of grid modernization.

15  
16 Q17. CONCERNING SERVICE QUALITY, HAS ELL TRADITIONALLY PROVIDED  
17 RELIABLE SERVICE TO ITS CUSTOMERS?

18 A. Absolutely. ELL has a long track record of providing reliable service to its customers. In  
19 its General Order of April 30, 1998, issued in Docket No. U-22389, the Commission set  
20 minimum distribution reliability performance standards that were phased-in over a period

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<sup>8</sup> The Commission approved ELL's AMS in LPSC Order No. U-34320, *In Re: Application of Entergy Louisiana, LLC for Approval to Implement a Permanent Advanced Metering System and Request for Cost Recovery and Related Relief*, dated August 25, 2017.

1 of seven years to reach the current metrics: an annual SAIFI<sup>9</sup> score of 2.28 and an annual  
2 SAIDI<sup>10</sup> score of 2.87 hours, or 172.2 minutes. In the two decades since that order was  
3 issued, ELL has consistently exceeded the LPSC's minimum performance levels. ELL's  
4 SAIFI score was significantly lower (and therefore better) than the LPSC's minimum  
5 performance level in each year. Although there were exceptions in 2018 and 2019, years  
6 when ELL's SAIDI score was not also within the Commission's performance target have  
7 been very rare.<sup>11</sup> Furthermore, the 2018 and 2019 SAIDI scores reflected the  
8 implementation of updated safety practices for lineman and distribution workers, and there  
9 were fewer events in those years that met the Major Event exclusion of the Commission's  
10 General Order.<sup>12</sup> That certainly reflects that 2018 and 2019 did not have the sort of Atlantic  
11 Hurricane Season that we experienced in 2020, but ongoing efforts to modernize the grid  
12 also minimize the impact of outages by decreasing the number of affected customers. So,  
13 although ELL continues to provide reliable service as measured by the Commission's

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<sup>9</sup> SAIFI, which stands for System Average Interruption Frequency Index, is used to measure the number of outages or interruptions per customer per year. Most electric utilities use this measurement as a tool to assess the reliability of their electrical system, excluding major outage events that cause interruptions to a significant portion of their customer base. SAIFI is calculated by adding up the number of customers experiencing a sustained outage longer than 5 minutes during the reporting period and then dividing it by the average annual number of electric customers.

<sup>10</sup> SAIDI, which stands for System Average Interruption Duration Index, measures the number of outage minutes per customer per year. Most utilities also use this measurement when reviewing the reliability of their electrical system, excluding outage events that cause interruptions to a significant portion of their customer base due to extreme weather or unusual events. SAIDI is calculated by adding up the outage minutes of all the customers that have been without power during a sustained outage longer than 5 minutes and then dividing by the average annual number of electric customers.

<sup>11</sup> The highest contributing outage categories to both frequency and duration of customer interruptions in 2018 and 2019 were consistent with historical interruption patterns, including primary conductor equipment failure, the presence of vegetation from outside of ELL's rights-of-way ("OROW") falling onto the Company's distribution lines, lightning, and vehicle incidents. The Company's SAIDI score for 2020 was within the Commission's performance target.

<sup>12</sup> See LPSC General Order (4/30/98) at §2 ("Major Event: A catastrophic event that exceeds the design limits of the electric power system, such as an extreme storm. These events shall include situations where there is a loss of service to 10% or more of the customers in a region, and where full restoration of all affected customers requires more than 24 hours from the beginning of the event.").

1 established requirements, SAIFI and SAIDI scores should not be viewed in isolation from  
2 the challenges that ELL faces in providing reliable service or the industry transformation  
3 that is underway to modernize the distribution grid.  
4

5 Q18. WHAT DO YOU MEAN BY THE TERM GRID MODERNIZATION?

6 A. Grid modernization refers to upgrading and redesigning distribution infrastructure while  
7 also adding new technologies and intelligent devices (*i.e.*, devices equipped with  
8 communicative capabilities) that can facilitate safe multi-directional energy flows, enable  
9 automation of distribution operations, enable remote control operation of distribution  
10 facilities, increase operational efficiency, reduce outage frequency and duration, improve  
11 quality of service, increase reliability and resiliency, expand options for and enhance  
12 communications with customers, and improve storm and outage response restoration times.

13 The technology and infrastructure components that comprise a modernized grid can  
14 be thought of in three broad categories: Smart Grid Infrastructure, Smart Grid Technology,  
15 and Advanced Distribution Planning.

16 The first category, Smart Grid Infrastructure, includes assets capable of supporting  
17 increased bi-directional power flow and which facilitate optimization of distributed energy  
18 resources (“DERs”) like solar power photovoltaic and battery storage systems. Examples  
19 of Smart Grid Infrastructure assets include conductors with increased load carrying  
20 capacity, electronic reclosers to sense and isolate issues, and smart tie switches allowing  
21 alternate energy paths.

22 The second category, Smart Grid Technology, represents the specialized sensors,  
23 collectors, and associated software systems that collect, analyze, and deliver information



1 for real-time decision-making and automation. Examples of technologies in this category  
2 include: (i) Smart Grid Sensors: small communication nodes that serve as detection stations  
3 in a sensor network, which enable the remote monitoring of equipment such as  
4 transformers and power lines; (ii) Distribution Automation (“DA”) Enabled Devices:  
5 distribution grid devices, such as reclosers, regulators, and capacitors, that are equipped  
6 with smart controls that enable the devices to communicate with utility software solutions  
7 and perform real-time sensing and reconfiguration of the distribution system; and (iii) Data  
8 Analytics Software: computer programs that use data from smart devices to identify  
9 portions of the distribution system reporting abnormal conditions and enable proactive  
10 engineering analyses to prevent outages in these areas by replacing equipment before it  
11 fails.

12 The third category, Advanced Distribution Planning, represents a transition from  
13 peak-based analysis of the system in order to leverage additional data captured from AMS  
14 and DA to perform more robust analysis during multiple time periods and under differing  
15 load conditions to ensure infrastructure upgrade projects meet future load scenarios.

## 17 **B. Distribution Organization**

18 Q19. PLEASE DESCRIBE ELL’S DISTRIBUTION OPERATIONS ORGANIZATION.

19 A. ELL’s Distribution Operations organization is responsible for operating, planning,  
20 designing, constructing, and maintaining the electric distribution system that provides  
21 power and energy to homes, offices, businesses, and governmental entities in ELL’s service  
22 area. The Distribution Operations organization consists of two ongoing core business  
23 functions: (i) engineering and (ii) operations, maintenance, and construction. The

1 Distribution Operations organization utilizes the work of over 900 employees, including  
2 engineers; engineering associates; construction and maintenance mechanics; operators;  
3 region, line, and construction supervisors; drafters; storekeepers; administrative assistants;  
4 and various others, as well as nearly 400 contract resources. These employees and  
5 contractors provide support for ELL in the areas of engineering, design, operations,  
6 accounting, customer service, and other miscellaneous areas and perform these activities  
7 for the five ELL regions identified above. Coordination between these employees, at both  
8 a centralized and localized level, allows for synergies between the various teams in the  
9 performance of their duties.

10 Exhibit JWH-3 shows the Distribution Operations Organization's organizational  
11 chart. As the Vice President, Distribution, I report to the Vice President of Distribution  
12 Operations for ESL, and I work closely with and functionally report to the President and  
13 CEO of ELL.

14  
15 Q20. WHAT ACTIVITIES ARE INCLUDED WITHIN THE FIRST OF THESE CORE  
16 BUSINESS AREAS, THE ENGINEERING AREA?

17 A. The engineering group designs projects to serve new customers, replace aging  
18 infrastructure, improve reliability, and serve area load growth. This group also supports  
19 state and local infrastructure relocations. The work groups use ELL's design and  
20 construction standards, which comply with all National Electric Safety Code ("NESC")  
21 standards and are in accordance with other recognized industry standards.

1 Q21. PLEASE DESCRIBE THE ACTIVITIES WITHIN THE SECOND OF THESE AREAS,  
2 OPERATIONS, MAINTENANCE, AND CONSTRUCTION.

3 A. The electric distribution system consists of an electric grid that supplies electric energy and  
4 power to ELL's customers. The operations group monitors the distribution system loads  
5 and voltage levels to ensure there is adequate capacity to meet customer needs. In addition,  
6 the operations area handles routine and emergency routing to maintain a continuous supply  
7 of electricity to customers and to address customer interruptions as safely and quickly as  
8 reasonably possible when they do occur.

9 The electric distribution system requires regular inspection and maintenance to  
10 preserve its integrity and its ability to provide reliable service to customers. These  
11 maintenance activities are both preventative and reactive, as discussed later in my  
12 testimony. Preventative maintenance includes equipment inspections and introducing new  
13 maintenance practices to enhance the overall operation and reliability of the distribution  
14 system, whereas reactive repairs and upkeep are required when service is interrupted due  
15 to strong winds, lightning, or other types of damage. Maintenance activities also include  
16 routine vegetation management along ELL's rights-of-way ("ROWS").

17 Finally, to accommodate customer growth, ELL must continually add or upgrade  
18 its distribution facilities. These additions, both major and minor, require constructing  
19 distribution line extensions or increasing the capacity of existing facilities. Construction  
20 also includes clearing new ROWs of vegetation. The construction of new or enhanced  
21 distribution lines is part of ELL's goal to provide safe and reliable service at the lowest  
22 reasonable cost, and on a non-discriminatory basis, to all current and prospective  
23 customers.

1 Q22. PLEASE ELABORATE ON THE COMPANY'S EFFORTS TO MAINTAIN AND  
2 IMPROVE ITS DISTRIBUTION SYSTEM.

3 A. ELL currently implements several programs to improve reliability and maintain  
4 infrastructure. As I noted above, many of these efforts are reactive, meaning that the  
5 actions taken are in response to devices that have failed and/or outages that have occurred,  
6 while others are preventative, meaning that the actions taken are an attempt to prevent  
7 devices from failing and/or outages from occurring. Together, these programs helped to  
8 mitigate the effects of Hurricanes Laura, Delta, and Zeta on the Company's infrastructure,  
9 and I describe them briefly below.

- 10 • **FOCUS Program** – Identifies devices (*e.g.*, breakers, reclosers, line fuses, and  
11 sectionalizers) where reliability has been adversely affected. A list of FOCUS  
12 devices is then created, prioritized by customer interruptions, and areas behind the  
13 devices are then selected to have work performed during the calendar year. The  
14 intent of the FOCUS Program is to improve the reliability performance of the  
15 selected FOCUS-identified devices. Remediation plans include: replacing  
16 damaged equipment; installing animal guards and/or protective covers to mitigate  
17 outages caused by animals; shielding, installing, or relocating lightning arrestors;  
18 and addressing target vegetation issues. The FOCUS Program also addresses  
19 ELL's worst-performing distribution circuits and devices, as identified annually in  
20 accordance with Commission orders in Docket Nos. U-22389 and U-33244.
- 21 • **Sectionalization Program** – Involves the placement of sectionalizing devices  
22 (pole top switches, reclosers, etc.) to improve restoration times for customers.

- 1           • **Distribution Automation Program** – Includes identification and implementation  
2           of Self-Healing Networks (also known as automatic load transfer (“ALT”)  
3           systems). Self-Healing Networks include a compilation of devices such as  
4           reclosers, switchgear, switches, and a network of communication devices used to  
5           automatically reconfigure the source of power after isolating an outage so that all  
6           other unaffected customers in the surrounding area are restored to improve  
7           customers’ quality of service.
- 8           • **Backbone Program/Feeder Level Investment Plans** – Designed to inspect and  
9           address the portion of selected circuits that have the largest potential for customer  
10          impact, which is the portion of the line from the substation breaker up to and  
11          including the first protective device that has the responsibility of isolating the  
12          remainder of the circuit. If the first protective device falls within the first 15 spans  
13          of the circuit, inspection would continue past that point to the next protective device  
14          or to the end of the feeder, whichever is first. The intent of the Backbone Program  
15          is to proactively identify potential problems before they result in an outage. As  
16          feeders needing reliability improvements are identified and prioritized, the  
17          Company is developing and implementing Feeder Level Investment Plans that  
18          consider the following investment packages with the overall goal of improving  
19          reliability at the lowest reasonable cost: (1) Repair / Replace Wire, (2) Base  
20          Insulation Level, (3) Feeder Hardening, (4) Add Sectionalizing Devices, (5) Add  
21          Tie and Create Self-Healing Network / ALT, (6) Divide / Break Feeder, (7)  
22          Relocate Feeder, (8) Underground Feeder, and (9) Add a Source (*i.e.*, substation).

- 1           • **Pole Program** – Consists of a visual inspection of the pole and, where appropriate,  
2           excavation or reinforcement. ELL maintains a cyclical pole inspection program  
3           that uses an outside vendor to inspect a portion of ELL’s poles each year. The  
4           recommended program actions depend on the findings of the inspection and the age  
5           of the pole. Poles judged to be sound receive no further action. Those identified  
6           as needing additional attention are either treated in the field or reinforced,  
7           depending on the condition of the pole. Those that are deemed beyond treatment  
8           or reinforcement are prioritized for replacement.
- 9           • **Equipment Maintenance Program** – Includes annual inspections on reclosers,  
10          switch cabinets, capacitor banks, and voltage regulators to ensure operational  
11          performance. Inspections can result in either replacement or repair of the  
12          equipment.
- 13          • **Underground Residential Distribution (“URD”)/Cable Program** – Involves the  
14          splicing or replacement of failed primary URD cable. Replacement of failed URD  
15          cable is performed in lieu of splicing when possible to prevent future outages.
- 16          • **Vegetation Management Program** – Consists primarily of a cycle-based  
17          proactive element, but it also includes a reactive, customer-driven component and  
18          a selective herbicide program. The proactive trim cycles are examined annually  
19          and are determined by several factors, including growth rates, type and density of  
20          side and floor vegetation, vegetation-related outage information, and time since last  
21          maintenance. Identified circuits or areas are maintained using a combination of  
22          both conventional side trimming and herbicides depending on the specific  
23          application. The reactive component of the program consists of investigating

1 potential problem areas that are identified by Company personnel and/or  
2 stakeholders and determining a remedial course of action when the potential  
3 problem involves the Company's facilities. For example, ELL seeks to address  
4 through this reactive component reports of damaged, dying, diseased, decayed,  
5 leaning, or otherwise compromised trees located outside its ROWs<sup>13</sup> that might  
6 endanger the Company's conductors and structures, particularly during storm  
7 events. Because those efforts seek to remove trees from private property, they  
8 require negotiations with OROW property owners. The remedial work itself  
9 involved with removing such danger trees can be considered preventative because  
10 it may avoid future damage to the distribution system (and the associated cost of  
11 repair).

12  
13 Q23. PLEASE ELABORATE ON THE STANDARDS AND PRACTICES THAT APPLY TO  
14 ELL'S VEGETATION MANAGEMENT PROGRAM.

15 A. There are several standards and practices that ELL observes and follows in its vegetation  
16 management program.<sup>14</sup> The Company and its vegetation contractors follow applicable  
17 guidelines established by the Occupational Safety and Health Administration and industry-  
18 accepted standards, including (1) American National Standards Institute ("ANSI") A300 –  
19 Tree, Shrub, and Other Woody Plant Maintenance – Standard Practices (Pruning); and  
20 (2) ANSI Z133 – Pruning, Repairing, Maintaining, Removing Trees, and Cutting Brush –

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<sup>13</sup> Vegetation located outside of ELL's ROWs is referred to herein as "OROW" vegetation.

<sup>14</sup> The Company filed its current vegetation management plan ("Entergy's Line Clearing Program Overview for 2020") with the Commission on September 29, 2020, pursuant to the Commission's General Order.

1 Safety Requirements. All utilities in Louisiana must also perform their vegetation work  
2 in accordance with the Louisiana Department of Agriculture and Forestry's Horticulture  
3 Commission Law (La. Rev. Stat. §§ 3:3801-3816) and the Horticulture Commission's  
4 Rules and Regulations. In addition, all work plans must comply with the Entergy Safe  
5 Work Rules Manual.

6 The target distribution pruning cycle is determined for each individual circuit based  
7 on its own unique characteristics (*i.e.*, last cycle pruning, actual clearances achieved from  
8 conductor, tree growth rates, percentage of fast growing tree species, side/floor vegetation,  
9 etc.) and historical reliability information. Target pruning cycles can range from two (2)  
10 to eight (8) years. Urban circuits, where trimming rights are often more restrictive, are on  
11 a more frequent schedule due to the more limited clearance that the Company is able to  
12 achieve. Unless a previous trim point allowed for greater clearance (which ELL would  
13 maintain), the Company generally trims to provide minimum below and side clearance of  
14 six (6) to fifteen (15) feet between a tree and a primary conductor and twenty (20) feet  
15 between an overhanging limb and a primary conductor. The minimum general clearance  
16 depends on the rate of tree growth (slow or fast) and location (*i.e.*, smaller ROW widths in  
17 predominantly urban areas and larger ROW widths in rural areas).

18 From time to time, as required, the Company will initiate a focused effort to address  
19 areas where the cycle-maintenance vegetation program may not adequately address  
20 reliability needs. For example, prior to the 2020 hurricane season, the Company did  
21 additional work on circuits in the Lake Charles/Jennings/Sulphur and Lafayette areas to  
22 remove danger trees and to address issues identified by internal and external stakeholders  
23 or through reliability patrols of the circuits.



1 Q24. WAS THE DAMAGE TO THE COMPANY'S DISTRIBUTION SYSTEM FROM  
2 HURRICANES LAURA, DELTA, AND ZETA DUE TO INADEQUATE  
3 VEGETATION MANAGEMENT?

4 A. No. Our damage assessment observations after Hurricanes Laura, Delta, and Zeta did not  
5 indicate that we had inadequate vegetation management in our distribution line ROWs.  
6 Hurricane Laura was the most powerful hurricane to ever strike southwest Louisiana, and  
7 its force did catastrophic damage to parts of the distribution system. All three storms,  
8 moreover, brought significant vegetation-related damage to our facilities from downed  
9 trees that came from outside of the Company's ROWs. Again, the Company works to  
10 mitigate OROW danger trees with customer permission; however, obtaining customer  
11 consent is often difficult.

12 In its May 2020 filing in Commission Docket No. U-35565, noting that the  
13 increased investment that ELL is making in its distribution system will provide additional  
14 opportunities to identify and address danger trees as more work is done to modernize the  
15 grid, the Company set forth a proposal to coordinate with grid upgrades over the next few  
16 years the removal of OROW vegetation hazards. In the light of its experience during the  
17 2020 Atlantic Hurricane Season, ELL expects that coordinating removal of OROW danger  
18 trees with future infrastructure upgrades can help prepare the distribution system for future  
19 storms and improve system resiliency.

1 Q25. HOW ARE THE GRID MODERNIZATION EFFORTS THAT YOU DISCUSSED  
2 ABOVE AND ONGOING MAINTENANCE AND RELIABILITY WORK  
3 COORDINATED AND EXECUTED?

4 A. A dedicated Utility Grid Modernization and Capital Projects group supports ELL's and the  
5 other EOCs' distribution grid modernization efforts and other long-term distribution grid  
6 infrastructure projects. The focus of this organization is to create a strong energy grid that  
7 provides customers safe, reliable, and affordable products and services. This group not  
8 only oversees grid modernization projects, but also coordinates with ELL's Distribution  
9 Operations Organization, which remains responsible for the ongoing, routine maintenance  
10 and reliability efforts. This structure provides resources dedicated to both maintaining the  
11 distribution grid and responding to outages, as they do today, with a set of dedicated  
12 resources focused on the strategic long-term planning and modernization of the distribution  
13 grid, enabling the Company to better meet customers' expectations for safe, reliable  
14 service. The collaboration between these groups also helps to ensure that these efforts are  
15 being conducted in a coordinated, conjunctive, and strategic manner that enables  
16 efficiencies in the deployment of investments in the distribution grid and minimizes the  
17 number of service interruptions needed to perform work.

1 **C. Storm Hardening of the Distribution System**

2 Q26. CONSIDERING LOUISIANA'S SUSCEPTIBILITY TO HURRICANES, HAS THE  
3 COMPANY TAKEN STEPS TO REDUCE THE VULNERABILITY OF ITS  
4 DISTRIBUTION INFRASTRUCTURE TO STORMS?

5 A. Yes. In addition to the Company's traditional reliability and infrastructure improvement  
6 programs that I discussed previously, storm hardening strategies and investments  
7 implemented after Hurricanes Katrina, Rita, Gustav, Ike, and Isaac proved successful  
8 during Hurricanes Laura, Delta, and Zeta. In particular, based on ELL's experience with  
9 those storms, ELL made changes made to its construction methods in the coastal areas  
10 including:

- 11 • Targeting coastal lines with severe or repeat damage for scheduled rebuilds to  
12 hardened design levels (double guys and larger class poles).
- 13 • Using only Class 3 (or larger) poles for three-phase distribution feeder construction  
14 for selected circuits (*e.g.*, feeders immediately adjacent to the coast).

15 Also, ELL's experience with those hurricanes reinforced its historical decision to  
16 follow two practices:

- 17 • ELL has always designed its distribution lines to meet or exceed the requirements  
18 of the NESC. Structures for distribution applications utilize pressure-treated wood  
19 poles or tubular steel poles. All structures are designed at installation to meet or  
20 exceed the wind requirements of the NESC.
- 21 • For years, ELL has installed storm guying on distribution feeders located in open  
22 marshy terrain immediately adjacent to the coast except where not practical due to  
23 right-of-way considerations or where not required due to soil conditions. Storm

1           guying refers to the practice of installing down guys and anchors on each side of a  
2           pole, perpendicular to the direction of the conductors. The purpose of storm guying  
3           is to help strengthen the line of poles against winds blowing laterally against the  
4           conductors. Distribution lines located in open marshy coastal terrain are especially  
5           prone to being blown over during tropical storms and hurricanes due to (1)  
6           proximity to the coast and the associated higher winds during storms, (2) the  
7           general lack of tree protection from the winds, and (3) the softness of the ground  
8           itself.

9           Beyond the coast, ELL is going beyond NESC requirements by hardening  
10          structures to withstand strong winds that accompany hurricanes long after landfall.

11         Additional actions, designs, or practices have included the following:

- 12           • Replacing support circuits crossing interstate highways with steel or concrete  
13           structures instead of wood as well as burying certain interstate crossings;
- 14           • Using steel distribution poles for new interstate crossings along major hurricane  
15           evacuation routes;<sup>15</sup>
- 16           • In substations in coastal areas, raising water-sensitive equipment several feet above  
17           the flood levels that have been experienced in recent years due to storm surge or  
18           erosion;
- 19           • Designing new substations so that water-sensitive equipment will be above those  
20           same flood levels; and

---

<sup>15</sup> The purpose of using steel poles for this application is to eliminate the possibility of weakened poles due to future rot at the ground line for these new crossing poles.

- 1 • Hardening existing service centers and building new ones to withstand winds up to  
2 145 mph.

3 Finally, in October 2018, the Entergy Standards Department released a new pole  
4 philosophy:

- 5 • Only Class 1 poles for feeder poles in the zone along the coast. For this application,  
6 a feeder pole is any pole in that part of the circuit protected by a substation breaker  
7 or any pole with three phases of primary that has the ability to tie with any other  
8 three-phase line from another circuit, when needed.
- 9 • Nothing smaller than class 3 poles for all primary applications.

10  
11 Q27. HAS THE COMPANY CONSIDERED THE BURIAL OF ITS OVERHEAD  
12 DISTRIBUTION LINES AS A MEANS TO FURTHER DECREASE THE  
13 VULNERABILITY OF ITS DISTRIBUTION SYSTEM TO HURRICANES AND  
14 OTHER SEVERE WEATHER EVENTS?

15 A. Yes. After Hurricane Gustav in 2008, the Commission opened a rulemaking docket (R-  
16 30821) to explore the potential costs and benefits of investments to decrease the  
17 vulnerability of electric utility infrastructure to severe weather events. In response to  
18 certain questions posed by the Commission regarding the potential hardening of  
19 distribution facilities through undergrounding, the Company noted that there would be  
20 considerable expense to placing overhead electric distribution facilities underground.  
21 Recovery of this expense would have a significant effect on customer bills. Moreover,  
22 burying lines does not fully mitigate the exposure of electric systems to storms and may  
23 adversely affect reliability by increasing the duration of outages. In particular, storm

1 damage to source transmission lines and substation facilities will cause outages to the  
2 distribution lines fed from these systems even though the distribution facilities may be  
3 completely intact. Also, underground distribution facilities still can be damaged by  
4 flooding, storm surge, and heavy equipment used to remove storm debris, in addition to  
5 damage from trees uprooted during storm events.

6 Among the many conclusions reached by the LPSC Staff in their report was the  
7 following:

8 Different weather events create advantage for underground distribution  
9 systems versus overhead and vice versa. Clearly, it would not be prudent  
10 to install underground distribution systems in areas that are prone to  
11 flooding since underground distribution systems are susceptible to damage  
12 by flooding. The fact that different terrains and areas present advantages  
13 for underground versus overhead distribution systems supports providing  
14 utilities with the flexibility to plan their systems in a manner that best meets  
15 the needs and environmental factors present. In addition, it supports the  
16 idea that a state-wide mandate for underground retrofit should not be  
17 enacted by the Commission. Moreover, for the same reasons, a mandate for  
18 utilities to implement underground distribution systems on a prospective  
19 basis for new construction should not be required either.<sup>16</sup>  
20

21 Because of the extremely high cost of converting overhead distribution line facilities to  
22 underground facilities, the Company would not recommend such a conversion. However,  
23 installing appropriate underground facilities is and will remain a consideration for strategic  
24 hardening initiatives, as with the interstate crossings I mentioned previously.

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<sup>16</sup> LPSC Docket No. R-30821, Report by Staff dated January 28, 2009.

1 Q28. HAS THE COMPANY EVALUATED OTHER POTENTIAL ACTIVITIES OR  
2 PROJECTS THAT MAY FURTHER REDUCE THE VULNERABILITY OF THE  
3 COMPANY'S INFRASTRUCTURE TO THE DAMAGING EFFECTS OF STORMS?

4 A. Yes. Evaluating the costs and benefits of potential hardening activities is a continual  
5 process for the Company. ELL, moreover, is implementing a strategic goal to harden the  
6 Louisiana coastal service area 20 miles inland. Underway, for example, is a longer-term  
7 project in the Port Fourchon area that involves, on the distribution side, upgrading  
8 backbone feeder poles, lateral poles, and equipment poles, and adding storm guys and avian  
9 protection. Critical energy-related infrastructure in the Port Fourchon area includes the  
10 Louisiana Offshore Oil Port.

11 Within the past decade, ELL also has targeted approximately 25 critical substations  
12 in Louisiana for additional storm hardening. The Company has built structures to elevate  
13 critical equipment at existing substations with a potential for flooding, constructed levees  
14 around substation equipment to protect infrastructure from flooding, and designed many  
15 new substations to sit above the 100-year flood plain, raised the site, or, when possible,  
16 located the site out of the flood plain. In one unique case, ELL designed and built a portable  
17 control house. This mobile unit can be removed and transported to higher ground if a storm  
18 surge is expected.

19 By way of further example, after Hurricane Katrina, the Company's service centers  
20 in Chalmette and St. Rosalie were elevated to provide protection from storm surge  
21 inundation during severe weather events. Those efforts protected those service centers  
22 during the 2020 storm season, facilitating the overall restoration efforts. In addition, new  
23 service centers in Luling and Lockport sustained little to no damage during Hurricane Zeta.

1 **D. Storm Restoration Plan**

2 **1. The Company's Incident Response Plan**

3 Q29. PLEASE DESCRIBE THE COMPANY'S GENERAL PLANNING TO ADDRESS  
4 MAJOR STORMS.

5 A. Entergy Corporation currently maintains a single, integrated response plan, the Utility  
6 Incident Response Plan ("IRP"), which applies to all EOCs and business functions. The  
7 IRP provides the basic structure, processes, guidelines, responsibilities, and reference data  
8 necessary for appropriate stages of emergency preparedness and response to be followed  
9 for the orderly transition from routine business operations to emergency operations and  
10 restoration in the event of either the threat or impact of incidents such as severe weather,  
11 other natural disasters, and/or security related events that affect normal operations.<sup>17</sup> The  
12 IRP is organized into five (5) phases of incident management – the Ready phase  
13 (preparation), the React phase (initial response to an incident), the Respond phase  
14 (investigate and contain), the Recover phase (bring back to normal), and the Review phase  
15 (identify lessons learned actions that remain to be taken). Targeted incident response plans  
16 tied to specific incidents have also been developed, including a Storm Incident Specific  
17 Response Plan ("Storm IRP"). The Storm IRP focuses primarily on the restoration of  
18 transmission and distribution infrastructure and service, and it also addresses coordination  
19 with the gas, power generation, nuclear, and other critical operations.<sup>18</sup>

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<sup>17</sup> The IRP defines an "incident" as unique set of circumstances or a single occurrence that diverts attention and requires a response above "business as usual."

<sup>18</sup> In addition, as discussed by Company witness Michelle P. Bourg, there is a separate Transmission Incident Response Plan that is utilized by the Transmission Business Function as necessary in response to an incident.



1 Q30. PLEASE DESCRIBE THE ORGANIZATIONAL STRUCTURE EMBEDDED IN THE  
2 INCIDENT RESPONSE PLAN.

3 A. A successful restoration plan depends on strong leadership and decision-making as well as  
4 coordination and cooperation. To ensure clear, coordinated lines of responsibility across  
5 all levels of the organization, Entergy Corporation has adopted the Incident Command  
6 System (“ICS”) structure that is a key feature of the Federal government’s National  
7 Incident Management System.<sup>19</sup> The ICS organizational structure is modular, extending  
8 to incorporate all elements necessary for the type, size, scope, and complexity of an  
9 incident. It builds from the top down, with responsibility and performance beginning with  
10 the Incident Commander.

11 Major incident response often requires management at both the System and State  
12 levels. Soon after an Incident Commander implements his/her IRP, he or she will notify  
13 the next highest Incident Commander, potentially up to the System Incident Commander  
14 as circumstances require.<sup>20</sup> However, State/Business Function Incident Commanders

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<sup>19</sup> A component of the ICS, called the Unified Command (“UC”), is a structure that brings together the Incident Commanders of all major groups involved in an incident to coordinate an effective response while still meeting their own responsibilities. The UC is responsible for overall management of the incident. The UC structure is a vehicle for coordination, cooperation, and communication which are essential for a safe and effective incident response. When multiple states/business functions and system ICS organizations are activated, the UC is utilized, and the overall Incident Commander is at the system level.

<sup>20</sup> Incidents that have the potential to cause the most significant impact to Entergy, its employees, customers, and the public, are also overseen at the corporate-wide level by the Emergency Incident Response Team (“EIRT”). The Emergency Incident Response Team Plan (“EIRTP”) works in conjunction with the IRP and ICS organizations across Entergy Corporation as necessary and appropriate during incidents that require oversight at the corporate-wide level. Soon after an IRP has been implemented, the state/business function or system Incident Commander will contact the EIRT Coordinator and assist in determining if the EIRT needs to be engaged and at what level. If the EIRT is activated, the highest activated Incident Commander will become a member of the EIRT and should coordinate localized response activities based on any strategic direction provided by the EIRT.

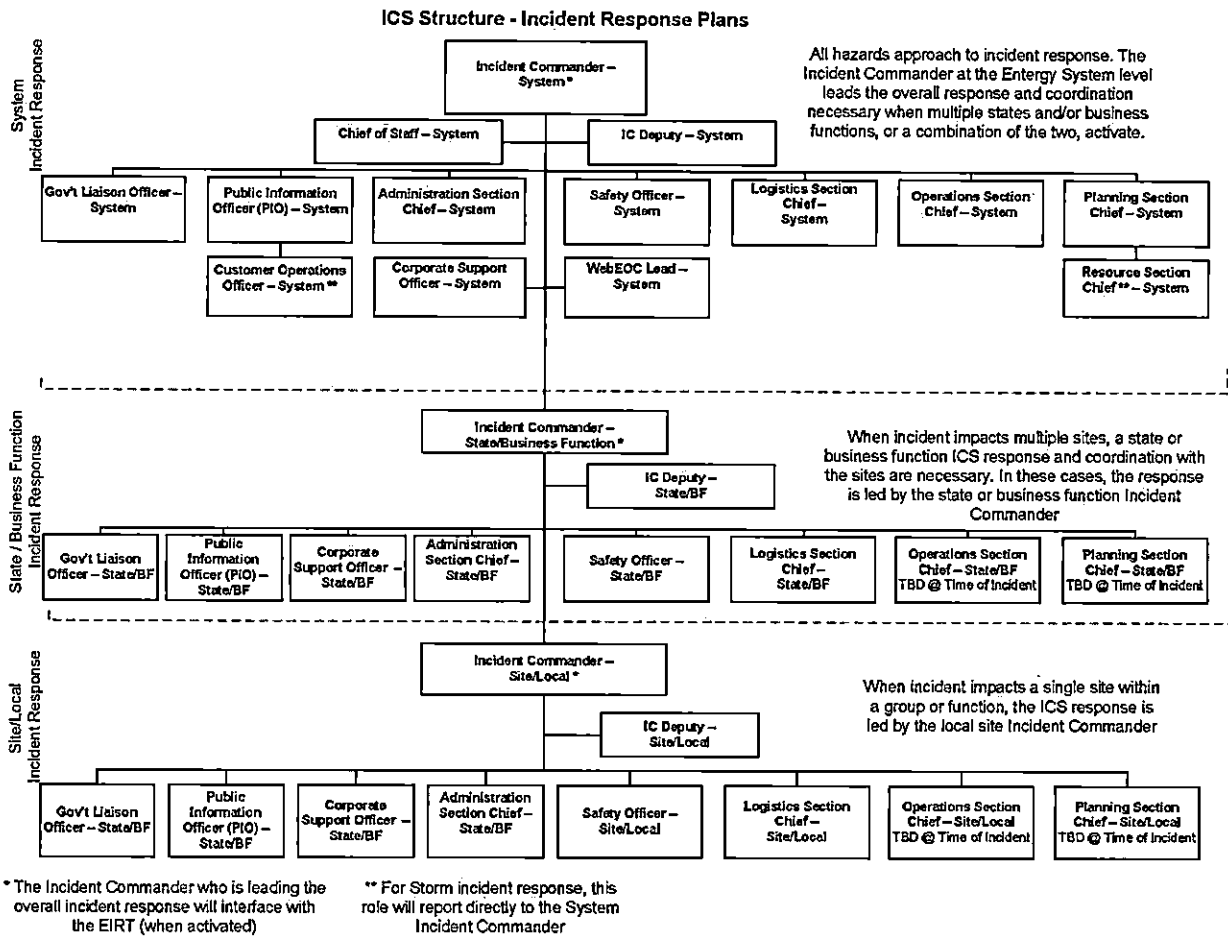
1 perform all roles of the Incident Commander in their respective organizations when a single  
2 business function or State is the only area involved in a particular incident.

3 When the need arises, the Incident Commander can establish five separate Sections  
4 (Planning, Resource, Operations, Logistics, and Administration) and five Offices (Safety,  
5 Public Information, Government Liaison, Corporate Support, and Customer Operations) to  
6 organize the ICS staff. The Section Chiefs may further delegate management authority for  
7 their areas, as required.

8 Figure 2 below is a high-level organizational chart that shows the ICS structure  
9 under the current IRP.

1

Figure 2



2

3

4 Q31. WHAT ARE THE RESPONSIBILITIES OF THE INCIDENT COMMANDER?

5 A. The Incident Commander is responsible for providing tactical leadership and coordination  
 6 for the ICS team throughout an incident and establishing the incident's tactical objectives  
 7 and strategies. The Incident Commander has the flexibility to activate only those ICS roles  
 8 that are needed for a given incident.<sup>21</sup> Specific responsibilities of the Incident Commander

<sup>21</sup> If the EIRT is activated, the Incident Commander takes strategic guidance from the EIRT.

1 may include, but are not limited to: coordinating incident response with other activated  
2 Incident Commanders from site/local operations, state/business function(s), and/or system,  
3 as well as the EIRT Coordinator (if appropriate); ensuring local emergency response (fire,  
4 police, etc.) have been notified, if needed; determining staffing levels and which ICS  
5 organizations to activate and when; coordinating with ICS organization to assess the  
6 business and environmental impact of the incident, identifying additional specialized  
7 resources when necessary; and approving and implementing incident action plans. The  
8 System ICS, if activated, provides provide system coordination, oversight and support  
9 while allowing state/business functions and site/local operations to manage emergency  
10 restoration and operations.

11  
12 Q32. WHAT IS THE SYSTEM COMMAND CENTER AND WHERE IS IT LOCATED?

13 A. The System Command Center (“SCC”) provides centralized System coordination,  
14 management, and support for emergency operations and restoration of transmission and  
15 distribution infrastructure and service. The SCC establishes an emergency management  
16 organization that utilizes all available Entergy System (or other) resources and effectively  
17 responds to the emergency in a rapid and orderly manner. The primary location of the SCC  
18 is either at the Power House (an Entergy conference facility located in Jackson, Mississippi,  
19 that has meeting spaces, a cafeteria, and sleeping facilities) or the Transmission  
20 Headquarters Building in Jackson, Mississippi, depending upon the activation level  
21 required for a particular event.

1 Q33. WHERE IS THE STATE COMMAND CENTER FOR LOUISIANA LOCATED?

2 A. The Louisiana State Command Center is located at the Pecue Office in Baton Rouge, which  
3 is where I was stationed for each of Hurricanes Laura, Delta, and Zeta when I was not in  
4 the field personally observing the level of damage from the storms and assessing the field  
5 restoration progress as I describe below.

6  
7 Q34. PLEASE EXPLAIN THE ROLES OF THE FIVE OFFICERS THAT MAY BE  
8 ACTIVATED DURING AN INCIDENT.

9 A. The Safety, Public Information, Government Liaison, Corporate Support, and Customer  
10 Operations officers are assigned to carry out staff functions needed to support the Incident  
11 Commanders. The Safety Officer is responsible for overall safety and health activities  
12 associated with emergency operations and restoration. The Public Information Officer is  
13 responsible for coordination, development, and communication of response and restoration  
14 information with employees, customers, and the media. The Governmental Liaison Officer  
15 is responsible for providing accurate and timely information to key governmental officials  
16 and agencies before, during, and after an incident. The Corporate Support Officer acts as  
17 a point of contact for support function activities in maintaining Entergy's business  
18 continuity. The Customer Operations Officer ensures that accurate information is provided  
19 to customers and is responsible for close monitoring of key customer support systems.

1 Q35. PLEASE EXPLAIN THE ROLES OF THE FIVE SECTIONS THAT MAY BE  
2 ACTIVATED DURING AN INCIDENT.

3 A. The Planning, Resource, Operations, Logistics, and Administration Sections are  
4 responsible for the functional aspects of the incident command structure. Each Section  
5 Chief is responsible for the overall function processes, staffing, training, and execution for  
6 the incident.

7 • The Planning Section Chief is responsible for the collection, evaluation, and  
8 dissemination of operational information related to the incident, as well as for the  
9 preparation and documentation of the incident action plan. The Planning Section  
10 Chief helps ensure that incident responders have accurate information. This Section  
11 also maintains information on the current and forecasted incident situation and on  
12 the need for, and status of, resources assigned to the incident.

13 • The Resource Section is tasked with coordinating with external contractors and  
14 mutual assistance partners to fulfill the personnel needs of the Planning and  
15 Operations sections.

16 • The Operations Section Chief is responsible for proactively utilizing resources  
17 (people, materials, and machinery) to ensure safe work practices are implemented  
18 and meeting the incident's tactical objectives and strategies for returning to "normal  
19 or new normal operations." Typically, the Operations Section Chief is the person  
20 with the greatest tactical, operational, and/or technical expertise in dealing with the  
21 incident being managed.

22 • The Logistics Section Chief is responsible for enhancing productivity during the  
23 lifecycle of the incident by providing for the logistical needs of resources utilized

1           in the response to an incident. The Logistics Section Chief's responsibilities include  
2           the procurement of commercial lodging and feeding and/or the delivery of needed  
3           facilities and provisions to support the incident.

- 4           • The Administration Section Chief is responsible for proactively managing the  
5           financial accounting and expense processing and reporting and recording of an  
6           incident.

7           Each Section Chief reports directly to the System or State Incident Commander.

8  
9   Q36. DOES THE INCIDENT RESPONSE PLAN CONTAIN ANY GUIDANCE WITH  
10   RESPECT TO COVID-19 PROTOCOLS?

11   A.   Yes. The IRP contains specific guidance with respect to such issues as command center  
12   activation, instructing that activation of a command center based on traditional criteria must  
13   be weighed against the risk of viral spread and employee infections. Physical and social  
14   distancing mitigation efforts are challenging to implement in most command center  
15   environments given the long hours, mental focus, and potential for fatigue commonly  
16   experienced by command teams. The IRP also includes information on the specific  
17   guidelines (such as self-screening, social distancing, and face coverings) with which off-  
18   system contractors and mutual-aid companies are expected to comply when responding to  
19   Entergy's request for restoration assistance.

1 Q37. IF A COMMAND CENTER IS ACTIVATED, WHAT COVID-19 MITIGATION  
2 MEASURES ARE UTILIZED TO PROTECT EMPLOYEE SAFETY?

3 A. The following mitigation measures must be strictly followed by all personnel if a command  
4 center is activated:

- 5 • Physical/social distancing should always be maintained.
- 6 • All Command Center personnel shall wear face coverings if working or transiting  
7 a common area.
- 8 • Daily questionnaires and temperature screenings.
- 9 • Minimize the touching of common surfaces.
- 10 • Conduct self-cleaning of work areas as cleaning crews may not be available during  
11 a storm event.
- 12 • Maintain a roster of personnel on-site each day.

13

14 Q38. DOES THE COMPANY CONDUCT STORM PREPAREDNESS AND PLANNING  
15 ACTIVITIES?

16 A. Yes. The EOCs have a robust storm preparedness and planning regimen that includes  
17 training, annual storm drills, and exercise sessions. The storm drills take place prior to  
18 hurricane season each year. The training and drill focus on all aspects of storm planning,  
19 preparation, resources, operations, damage assessment, logistics, accounting and  
20 administrative functions. The EOCs in Louisiana also conduct their own separate drill and  
21 regional exercises.

22 In addition to testing storm readiness, the annual drills also function as a training  
23 opportunity for the employees and a chance to uncover any potential opportunities for



1 improvement that require attention. The training and drill focus on all aspects of storm  
2 planning, preparation, resources, operations, damage assessment, logistics, accounting, and  
3 administrative functions. The COVID-19 pandemic was included as a component in the  
4 2020 storm drill exercise.

5  
6 Q39. PLEASE DESCRIBE THE STORM DRILL THAT WAS CONDUCTED IN 2020.

7 A. The annual storm drill for 2020 was conducted on May 7, 2020. It included a dual-event  
8 scenario, whereby a major hurricane crossed the Florida peninsula then intensified to a  
9 Category 3 storm that tracked to the Entergy service territory. One target scenario included  
10 landfall in eastern Louisiana and the other posited landfall in central Texas. Given the  
11 prevailing circumstances in 2020, the storm drill also incorporated planning and training  
12 to address COVID-19 safety and health protocols. This training assisted Distribution  
13 Operations in preparing for the circumstances of Hurricanes Laura, Delta, and Zeta  
14 efficiently and safely. The focus topics of the 2020 storm drill were as follows:

- 15 • Incident Command activation for dual events.
- 16 • Relocation (evacuation) from coastal areas.
- 17 • Limited resources, extended outages, and Electricity Subsector Coordinating  
18 Council (“ESCC”) checklists designed to address dual events.
- 19 • Suspension of large assemblies for off-system contractor check-in, and alternative  
20 use of other methods.
- 21 • Worker health screening.
- 22 • Logistics, smaller staging sites, single room lodging, and meal drop off/pick up.