

1 until winds subside below 30 mph (*i.e.*, the manufacturer’s limitation on handling material
2 with aerial lift equipment), we do engage our line crews and scout teams to perform initial
3 damage assessment activities at times when the wind speeds may exceed this threshold.
4 Scouts, who can operate in small trucks, cars, and on foot, are able to initiate assessments
5 as the weather allows. Nevertheless, safety is a priority for all restoration workers, and
6 scouting/assessment activities commence or continue during a major storm event provided
7 it is safe to do so. Any number of variables, including flooding, falling or flying debris,
8 wind speed/gusts, visibility, rainfall, driving conditions, navigability of city streets, and
9 fatigue of the work force, could stop scouting operations if conditions are no longer safe to
10 continue.

11 Once the hurricane passes through the Company’s service areas and additional
12 scouts begin arriving, a full-scale damage assessment to the affected infrastructure can
13 commence. At that point, helicopters are mobilized to expedite the damage assessment
14 process. In addition, the use of advanced technology, such as drones, significantly
15 improves our ability to perform damage assessments in areas where teams cannot safely
16 scout. On the distribution system, scouts first patrol backbone feeders serving critical
17 customers, followed by the rest of the feeder backbones. Major branches of each circuit
18 (laterals) are inspected next, with individual customer service lines being assessed last.
19 Assessment data is used to create a high-level summary of damage for poles, cross-arms,
20 transformers, spans of wire, and vegetation needs. These summaries are used to plan
21 material and equipment acquisition along with resource allocations. Circuit mapping
22 captures detailed repair needs by location and is an essential planning tool used by the field
23 management team on a daily basis.

1 In addition to ELL scouting personnel, the Company brought in 707 damage
2 assessors to support local assessment after Hurricane Ida. Once they finished their damage
3 assessment role, personnel utilized as scouts, depending on their qualifications, were added
4 into the restoration effort and used by local teams according to their skill sets or discharged.
5 Some of these workers also were utilized to help capture an early estimate of customers
6 who were not able to safely accept service (*i.e.*, customers that sustained damage to the
7 electrical equipment attached to their home or business that needed to be repaired).

8 While the post-storm damage assessment facilitates the creation of an efficient
9 restoration plan, it also enables reconciliation between the predictive damage models and
10 the actual damage early enough in the process for resource requests to be adjusted up or
11 down as needed without either delaying arrival of restoration workers or committing
12 resources to areas where they are under-utilized.

13
14 Q46. HOW DOES THE COMPANY ACQUIRE RESOURCES TO RESTORE SERVICE TO
15 ITS CUSTOMERS?

16 A. The Company recognizes the importance of restoring service as safely and quickly as
17 possible for the health, safety, and needs of its customers and also for the sake of the
18 regional and national economies. Thus, the Company pre-arranges for a variety of
19 logistical and specialized equipment resources that are staged throughout the potentially-
20 affected service areas so that restoration can begin safely as soon as a storm passes. I
21 discuss below the types of resources that the Company utilizes to restore service to its
22 customers.

1 Q47. HOW DOES THE COMPANY MANAGE AND ALLOCATE INCOMING OFF-
2 SYSTEM RESOURCES?

3 A. Standardized check-in procedures help the Region and Network Commands ensure that
4 incoming crews understand safe work practices and the Company's distribution system,
5 and that the condition of the crews' equipment will not endanger the public, themselves, or
6 other restoration workers. After checking in, off-system crews are given a safety
7 orientation and provided with important area-specific information. The Company also
8 initiates electronic tracking of detailed off-system crew information, including
9 inventorying the equipment that these crews have brought with them and the identity of
10 each crew member present.

11 In addition to the initial safety orientation, a more specific safety meeting is
12 conducted once a storm crew arrives at the local network office. Particulars about the local
13 area, system, hospitals, contact points, and safe work practices are provided and reviewed
14 by storm crew members. In the light of the ongoing pandemic, special instructions about
15 safety and health protocols related to COVID-19 were also provided to storm crews.
16 During this time, the local network also disseminates local emergency response
17 information and acquires information regarding the storm crew's skill set and equipment
18 in stock in order to make an in-network restoration assignment to the crew. A storm crew
19 not requiring rest time due to traveling to the service area will begin restoration activities
20 immediately. Crews needing rest are directed to lodging facilities to begin an 8-hour rest
21 period and preparation for the next work day. As a guideline, Entergy's workers
22 (employees and contractors) follow a work schedule of 16 hours followed by 8 hours of
23 rest during emergency restoration operations after hurricanes, ice storms, and other types

1 of emergency conditions. This schedule is designed to deliver maximum restoration
2 productivity while also providing a safe work environment for individuals engaged in
3 restoration efforts. Other factors, such as heat, humidity, mental fatigue, and restoration-
4 effort duration may necessitate additional rest periods.

5 An Entergy Crew Leader is assigned to each storm crew to direct storm restoration
6 efforts and maintain continuous interface with the storm crew until it is reassigned or
7 released. This ensures that restoration personnel understand safe work practices, working
8 hours, work assignments and location, records management requirements, construction
9 standards, system configurations and voltages, switching procedures, communication
10 protocols, and the logistics surrounding food, lodging, fuel, and material. Crew Leaders
11 address the storm crew's questions/concerns should they have any or forward them along
12 to the appropriate person to address them accordingly.

13 At the distribution level, work is generally dispatched to storm crews to repair
14 damage to equipment affecting the greatest amount of customers, starting with substations,
15 feeder trunk circuits, lateral and sub-lateral circuits, transformers, and service drops. ELL
16 also considers critical customers and facility characteristics, and the general public welfare
17 was of highest priority as resources were directed to restore critical governmental, military,
18 police, fire, medical, flood control, water/sewer, food, and communications systems and
19 services, as well as commercial and industrial customers impacting storm restoration and
20 basic services.

21 When no longer needed for restoration activities in the area assigned, the off-system
22 storm crew is reassigned to a different crew leader, network, or region, or it is released to
23 return home or to support another utility in need of resources.

1 Q48. ARE THERE CIRCUMSTANCES UNDER WHICH THE COMPANY'S
2 DISTRIBUTION PERSONNEL FIND IT NECESSARY TO DEVIATE FROM THE
3 GENERAL PLANS AND PROCEDURES THAT YOU JUST DESCRIBED?

4 A. Yes. As always, our objective is to conduct restoration following a major storm as safely
5 and quickly as possible. While the Company's IRP and Storm IRP, together with the
6 procedures that I describe above, provide a general framework to accomplish that purpose,
7 it should be noted that every storm is different and creates a totally unique restoration
8 environment. Flexibility must therefore be given to distribution management to dedicate
9 resources in an efficient and orderly manner to restore customers as safely and quickly as
10 possible. The creation of a step-by-step rigid procedure that dictates distribution
11 restoration activities down to every detail would not be flexible enough to adapt to
12 thousands of different damage scenarios following each major storm and could hinder the
13 restoration process. Put different, on a distribution level, the restoration process is a series
14 of judgment calls in a very dynamic and changing environment rather than adherence to a
15 rigid policy, and discretion is given to the Company's seasoned distribution personnel to
16 exercise the necessary decision-making.

17
18 **IV. HURRICANE IDA IMPACT**

19 **A. Description of Hurricane Ida**

20 Q49. PLEASE DESCRIBE HURRICANE IDA AND ITS MAGNITUDE.

21 A. On August 29, 2021, at 11:55 a.m. CDT, Hurricane Ida made landfall near Port Fourchon,
22 Louisiana, as a strong Category 4 hurricane with sustained winds of 150 miles per hour.
23 An instantaneous peak wind gust of 172 miles per hour was clocked by instruments on a

1 ship in Port Fourchon as the eyewall of the storm pummeled the Louisiana coast. The eye
2 wall, which brings the most damaging winds and intense rainfall, passed over Lockport,
3 Louisiana, and near Taft and Laplace, Louisiana, causing widespread damage.

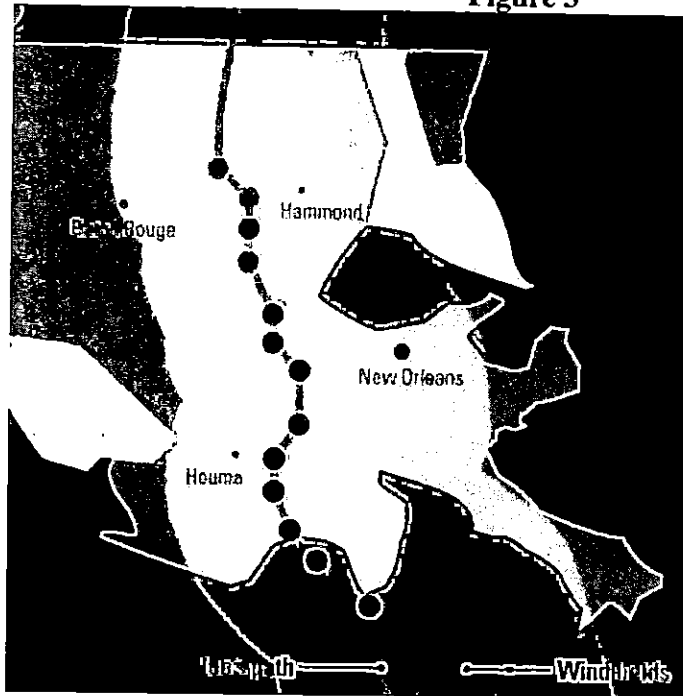
4 The nature and magnitude of the damage inflicted in southeast Louisiana were very
5 different from the experiences with most past hurricanes that impacted ELL's service area.
6 Most hurricanes rapidly weaken following landfall, limiting the most extensive damages
7 to at or near the coastline. Hurricane Ida did not follow this pattern, due in large part to
8 the unique geography of the Louisiana coastline.

9 As Company witness Dr. Barry D. Keim explains, tropical storms form over warm
10 ocean waters, strengthening and growing from the heat energy that fuels such storms.
11 Typically, when a storm makes landfall, it loses that fuel source and weakening occurs.
12 When Hurricane Ida came ashore in south Louisiana, however, it moved over swamps and
13 marshland saturated with warm water that fueled the storm as though it were still churning
14 over the warm waters of the Gulf of Mexico. It is my understanding that this weather
15 phenomenon, referred to by researchers as the "brown ocean effect," likely contributed to
16 Hurricane Ida's maintaining its catastrophic Category 4 strength for six hours after landfall,
17 inflicting extensive damage not only along the coast, but also well inland.

18 As depicted in Figure 3, Hurricane Ida retained hurricane strength to the northern
19 edge of ELL's service territory, knocking out power and crippling mobile and 911
20 communications in its wake. The storm then exited the state and continued its 1,500-mile
21 journey, impacting 22 different states and Washington, D.C., along the way.

1

Figure 3



HURRICANE IDA

Affected Areas & Entergy Service Map

- CAT 1 - Sustained winds of 60 mph
Near Baton Rouge/Hammond
- CAT 2 - Sustained winds of 110 mph
Near Lake Maurepas/Ascension
- CAT 3 - Sustained winds of 130 mph
Near Houma
- CAT 4 - 150 mph sustained winds
Near Port Fourchon



2

3 Q50. DID THE EXTENSIVE DAMAGE FROM HURRICANE IDA STEM ONLY FROM
4 THE STORM'S POWERFUL WINDS?

5 A. No. As Dr. Keim describes, Hurricane Ida produced a devastating storm surge that
6 impacted communities well inland of the Louisiana gulf coastline, including on both the
7 east and west banks of the Mississippi River and bordering portions of Lake Pontchartrain.
8 Storm surge levels were recorded at 6 to 12 feet above ground along the west bank of
9 Jefferson and Lafourche Parishes, and 6 to 9 feet at barrier islands on the west bank of
10 Plaquemines, Tangipahoa, and western St. Tammany Parishes. On the east bank of the
11 Mississippi River in Plaquemines Parish, storm surge levels were recorded at 9 to 14 feet,
12 and 6 to 11 feet in St. Bernard, St. John the Baptist, and the east bank of St. Charles
13 Parishes.

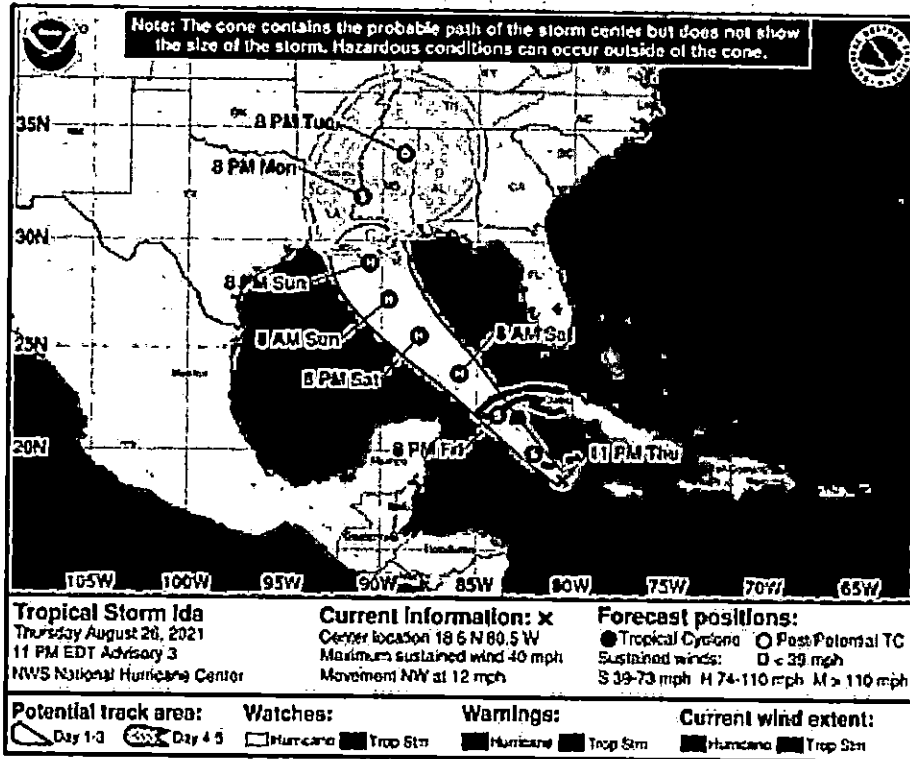
1 Storm surge levels were high enough in some locations to overtop local levee
2 systems. Serious storm surge flooding from Hurricane Ida inundated towns like Galliano,
3 Lafitte, and Barataria. And several feet of storm surge from Lake Pontchartrain, together
4 with torrential rain, also prompted rare flash flood emergencies for St. John the Baptist and
5 St. Charles Parishes, with significant flooding occurring on the west side of Lake
6 Pontchartrain. In addition to storm surge, Hurricane Ida produced widespread rainfall
7 along and near its track. Rainfall totals of more than 10 inches were recorded over portions
8 of southeast Louisiana. Ponchatoula, Louisiana, in Tangipahoa Parish, recorded 15.04
9 inches of rain in addition to extensive wind damage that toppled trees, fences, and utility
10 lines, leaving roads dangerously impassable.

11
12 Q51. HOW DID THE COMPANY MONITOR THE EXPECTED TRACK OF HURRICANE
13 IDA?

14 A. As I noted above, because even small changes in the forecasted track of a major storm has
15 the potential to cause significant hazards well beyond the projected track, ELL paid careful
16 attention to the forecasts provided by the National Hurricane Center (“NHC”), and we also
17 utilized weather consultant StormGeo to keep the Company apprised of developments with
18 the storm and related weather conditions. Although Hurricane Ida’s projected track did
19 not change much in the days leading up to landfall, its intensity was significantly
20 underestimated. In fact, Hurricane Ida set a record for its rapid intensification in the hours
21 before landfall, surprising planners and forecasters.

1 Ida began as Tropical Depression 9 on August 26. Just over 6 hours later, its winds
2 had strengthened to tropical storm force. At that time, the NHC predicted that Ida would
3 come ashore along the Louisiana border as shown in Figure 4.

4 **Figure 4**

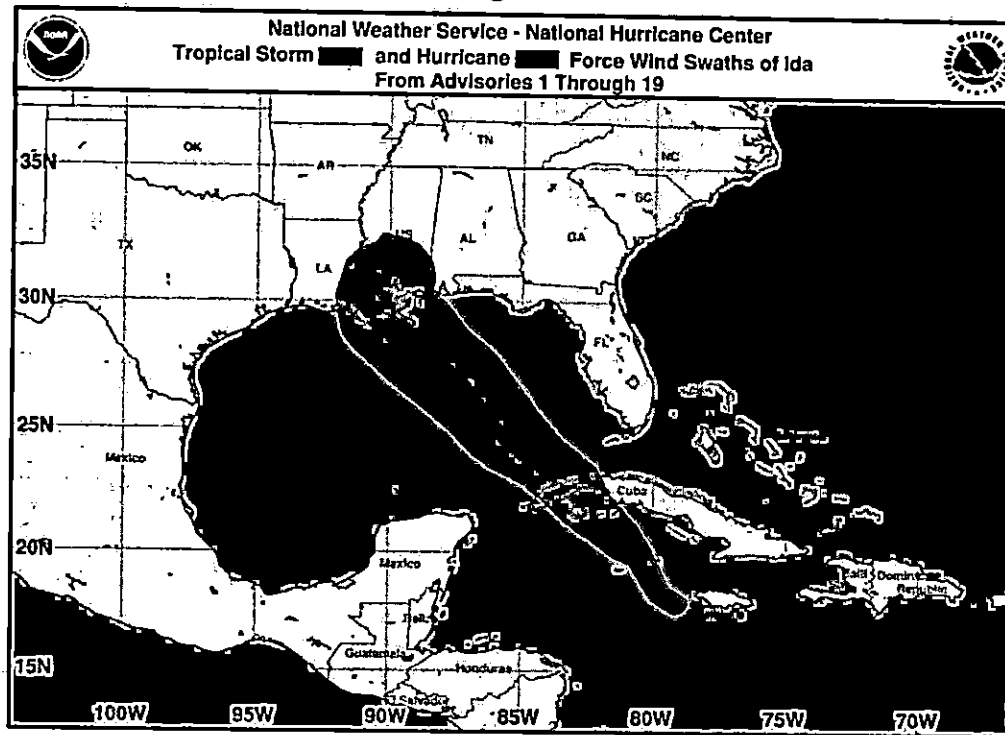


5
6 **National Hurricane Center Forecast Image (August 26, 2021)**

7 On August 27, the NHC classified then-Tropical Storm Ida as a hurricane. Taking
8 advantage of very warm water in the Gulf of Mexico, Ida rapidly intensified from Category
9 1 to Category 4 status in the 24-hour period from August 28 to the morning of August 29,
10 tying the record set in 2007 by Hurricane Humberto for most rapid intensification in the
11 day before landfall. Shortly thereafter, Hurricane Ida made landfall as a strong Category
12 4 hurricane – a direct hit on southeast Louisiana – as depicted in Figure 5.

1

Figure 5



2 Areas subject to tropical storm and hurricane force winds based on
3 NHC's Advisories 1 – 19 for Hurricane Ida
4

5 Q52. HOW DID THE COMPANY PREPARE FOR HURRICANE IDA AS IT DEVELOPED
6 IN THE GULF OF MEXICO?

7 A. Before the storm system entered the Gulf, the Company began its preparations, which
8 continued until landfall. The decision was made to fully activate the Entergy System
9 Command Center and the Louisiana State Command Center on August 26, 2021. Our
10 efforts included reviewing storm plans, reviewing and implementing checklist action items,
11 stockpiling materials, pre-staging contractors, placing employees on alert, and moving
12 equipment from possible flood areas. The Company also was engaged in reevaluating
13 predictive damages and resource requirements and as discussed below, acquiring
14 additional resources as the forecast worsened for Louisiana.

1 Beginning on August 26, 2021, the Company began running damage prediction
2 models based on historic data to proactively ensure that ELL had the necessary personnel
3 and equipment on standby and available for restoration activities that could result from
4 combined impact of the storms. As of Saturday, August 28, and based on the forecast track
5 and projected intensity of the storms, the Company anticipated mobilizing a storm team of
6 approximately 16,000 employees, contractors, and support personnel to assist with
7 restoration efforts in Louisiana, a number that could fluctuate based on the storm's path
8 and intensity. (At that time, nearly 8,400 distribution, transmission, and support personnel
9 had been secured, and efforts were underway to confirm additional resources.) As I
10 mentioned above, because of Ida's rapid intensification, we had to broaden our request for
11 resources in order to secure the workforce that we needed to response to the storm.

12 In addition, high-water vehicles, rear-alley machines, marsh buggies, drones, and
13 helicopters were secured to assist in restoration efforts. And the Company was staging
14 restoration crews in strategic locations in order to be ready to respond to customer outages
15 as quickly as possible. We also took necessary steps to communicate with the public,
16 government officials, parish and State emergency operations centers, and others to help
17 them understand our plans for safely and quickly returning our communities and customers
18 to normal operation, what would be involved in emergency-power restoration, public safety
19 messages, and how to contact us after the storm.

20 Given the size and intensity of Hurricane Ida, the Company communicated across
21 various channels that widespread outages would occur across the state. The Company
22 advised that, based on historical restoration times, customers in the direct path of a storm
23 as intense as Hurricane Ida could experience outages for more than 3 weeks. While the

1 majority of customers were expected to be restored sooner, the Company cautioned that
2 customers in the hardest-hit areas should plan for the possibility of experiencing extended
3 power outages.

4
5 Q53. PLEASE EXPLAIN THE COMPANY'S ACTIVITIES ONCE HURRICANE IDA
6 MADE LANDFALL.

7 A. By the time the storm made landfall, we had completed the items mentioned above, and
8 our first priority was to establish communication links with the Louisiana Regional
9 Command Centers to ensure all Core Teams were safe. As of Monday, August 30, the day
10 after the storm made landfall, the Company's workforce totaled 11,450 personnel, and the
11 Company was continuing to secure a storm team of at least 20,000 to support restoration
12 work, approximately half of which were already on site in Louisiana. The remainder of
13 the crews arrived in waves, which allowed the Company to productively manage the large
14 influx of resources and to conduct safety orientations and COVID-19 screenings.

15 The allocation of scouting and repair crews was made based on pre-landfall damage
16 estimates, with adjustments made as early damage assessments became available. As I
17 discussed above, scouting the Company's facilities after a hurricane, and before directing
18 repair crews to neighborhoods, is essential to planning and executing an effective
19 restoration. An additional benefit of scouting is that it allows for unsafe situations and
20 obstacles to be identified in advance of crews arriving on the scene, which is especially
21 important considering the amount of out of state workers that were involved in the
22 restoration process following Hurricane Ida and that were not familiar with their
23 surroundings. Even though aerial bucket truck restoration could not commence until winds

1 fell below 30 mph, early damage assessments were made by circuit bosses doing ground
2 patrols even while winds were well above 30 mph. The preliminary assessments required
3 us to make some adjustments to the allocation of scouts and repair crews to various regions.

4 And as I noted above, the Company also made use of advanced technology,
5 including drones and aerial surveys, which allowed for damage assessments to be
6 completed more efficiently, quickly, and safely than using ground patrols alone, and with
7 less cost and impact to customers as well. By September 4, just 6 days after the storm
8 made landfall, the Company had completed 100% of its damage assessments, in some
9 instances using drones, airboats, and ground assessments, assessing over 870 circuits
10 covering over 15,000 miles across four regions, including inaccessible areas in St. James,
11 St. John, and Plaquemines Parishes that were devastated by Hurricane Ida.

12 As assessments came in, I reviewed preliminary damage reports to understand the
13 condition of our transmission and distribution grids. I monitored the daily damage
14 assessments and restoration progress along with the deployment of resources to ensure all
15 areas had adequate material and restoration workers. I also made field visits to personally
16 observe the level of damage from the storm and assess the field restoration progress, as
17 well as the effectiveness of my management team's plan and its execution. I also kept
18 senior management informed throughout the restoration process.

1 Q54. HOW MANY ELL CUSTOMER OUTAGES RESULTED FROM HURRICANE IDA?

2 A. Ida's high winds and heavy rains caused significant destruction to the electric grid,
3 resulting in a total of 696,776 outages for ELL customers at its peak. I discuss the pace of
4 restoration following Hurricane Ida later in my testimony.

5

6 **B. Damages Caused by Hurricane Ida**

7 Q55. PLEASE SUMMARIZE THE DAMAGE TO THE COMPANY'S DISTRIBUTION
8 SYSTEM AS A RESULT OF HURRICANE IDA.

9 A. Hurricane Ida was the most devastating weather event to ever strike ELL's utility system,
10 causing unprecedented damage across the Company's service area that vastly surpassed
11 the damage caused by Hurricane Laura in 2020. The ELL electric grid sustained the
12 greatest damage in Lafourche, Jefferson, Plaquemine, St. Charles, and Terrebonne
13 Parishes.

14 As a result of Ida's extensive damage, large portions of the underlying distribution
15 system in the storm's path required nearly a complete rebuild. This was the case in the
16 Southeast region, namely, in Lafourche and Terrebonne Parishes and in Grand Isle in lower
17 Jefferson Parish.

18 By the time the storm subsided, ELL's distribution system was impacted as follows:

- 19 • 29,595 distribution poles were damaged and/or destroyed;
- 20 • 5,617 transformers were damaged and/or destroyed;
- 21 • 34,932 spans of distribution wire damaged and/or destroyed, roughly equivalent to
22 1,300 miles; and
- 23 • 21,270 cross-arms were damaged or destroyed.

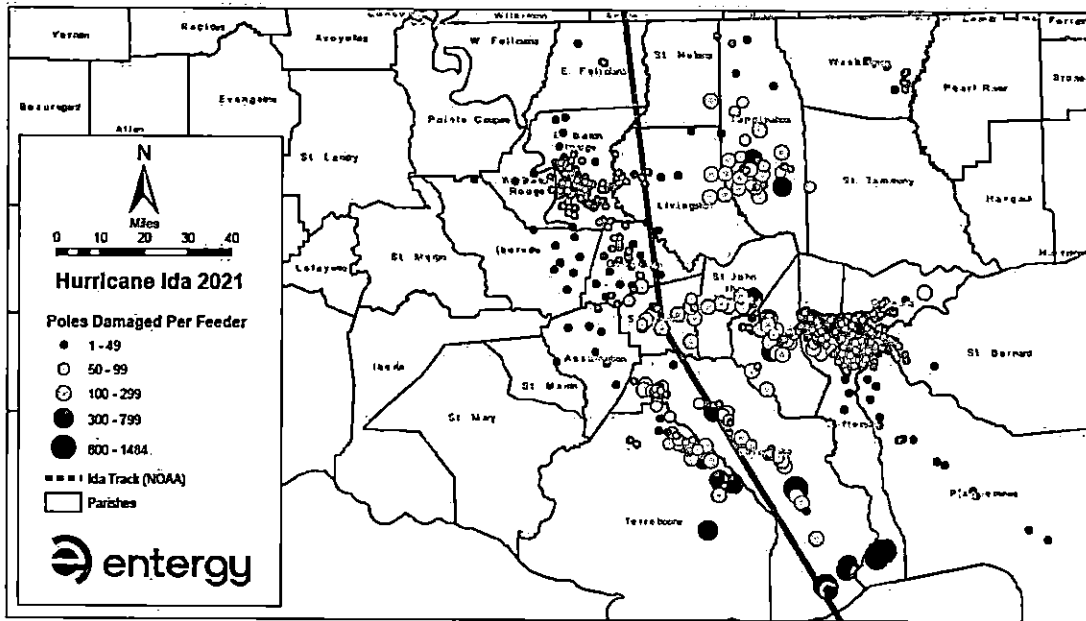
1 Q56. COULD YOU ELABORATE ON HURRICANE IDA'S IMPACT ON THE
2 COMPANY'S SERVICE AREA?

3 A. Yes. Hurricane Ida wreaked havoc on the Company's distribution system located within
4 the communities in Ida's path on a much larger scale than with any prior storm to make
5 landfall in Louisiana. The number of distribution poles that were damaged or destroyed
6 by Ida was double that of Hurricane Laura, and more than Hurricanes Katrina (2005), Ike
7 (2008), Delta (2020), and Zeta (2020) combined. Hurricane Ida had a devastating impact
8 not only in a specific region (like Hurricane Laura), but also in three neighboring regions,
9 including the two largest population centers of the state (the New Orleans and Baton Rouge
10 metropolitan areas). In other words, the breadth of the Company's service area that was
11 impacted was much greater (and more populated) than was the case with Hurricane Laura,
12 meaning that the infrastructure damage totals stemming from Hurricane Ida likewise are
13 much larger. Also compounding the impact of the storm is that Hurricane Ida's forward
14 movement slowed after landfall, exposing communities (and ELL's infrastructure) in its
15 path to rainfall and damaging winds for a longer duration.

16 As shown in Figure 6, there is a direct correlation between the location of the vast
17 majority of the Company's broken or damaged poles and the areas of the state that were
18 most heavily impacted by Hurricane Ida; nearly 80% of broken or damaged poles were
19 from the most heavily impacted areas of the Bayou Region (including Lafourche and
20 Terrebonne Parishes), the River Parishes (including St. Charles Parish), and the I-55
21 corridor, where many of the Company's customers sustained devastating damage where
22 homes or businesses were destroyed.

1

Figure 6: Pole Damage in Hurricane Ida's Path



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The scope of the devastation in the area in and around south Lafourche Parish, in particular, was staggering. Again, Hurricane Ida made landfall near the mouth of Bayou Lafourche and ran up much of its length, destroying thousands of homes and businesses, flooding roads, and damaging utility infrastructure. The Company's local Lockport network alone sustained a total of 9,229 damaged and/or destroyed poles (by far the most poles impacted on the Company's distribution system than in any other local network). As I noted above, in order to increase the resiliency of the distribution system in the Lockport area, the Company recently removed two overhead primary feeders across Bayou Lafourche and converted them to underground bores. In addition, the Company is also in the process of constructing a new substation and four distribution circuits in Lafourche Parish (in and around the Chackbay area) that will not only improve service reliability, but also will support economic growth in the area. The Company's planning for that project

1 predated Hurricane Ida, and it will have the added benefit of aiding in the area's recovery
2 following the storm.

3
4 Q57. DO YOU OFFER WITH YOUR TESTIMONY ANY IMAGES OF THE STORM
5 DAMAGE TO ELL'S DISTRIBUTION SYSTEM?

6 A. Yes, I do. Exhibit JWH-3 is a collection of photographs of damaged distribution and other
7 facilities that are representative of the destruction caused by Hurricane Ida. Exhibit JWH-
8 3 also demonstrates various components of ELL's successful restoration of the distribution
9 system.

10
11 **V. INTERACTION WITH STAKEHOLDERS**

12 Q58. PLEASE DESCRIBE THE COMPANY'S EFFORTS TO COMMUNICATE WITH THE
13 LOUISIANA PUBLIC SERVICE COMMISSION, STATE GOVERNMENTAL
14 OFFICIALS, AND THE STATE EMERGENCY OPERATIONS CENTER IN BATON
15 ROUGE IN ADVANCE OF, DURING, AND AFTER THE STORMS.

16 A. The Company's Regulatory Affairs and Public Affairs organizations are primarily
17 responsible for communication with the LPSC, its Staff, and other State Governmental
18 Officials. Prior to Hurricane Ida, Regulatory Affairs personnel were in direct
19 communication with LPSC Commissioners, the Executive Secretary, and their Staffs, and
20 plans were made for alternative means of communication in case of inaccessibility. During
21 and after the storms, the Company's Regulatory Affairs staff provided customer outage
22 reports to the LPSC via e-mail typically two times a day (morning and evening) in addition
23 to periodic verbal updates. Those reports were also provided to governmental officials.

1 Customer Service and Public Affairs staff also hosted calls with those stakeholders to keep
2 them informed.

3 ELL officials also met with and provided information regularly to the Governor
4 and the Governor's Office following each storm, in addition to news releases and alert
5 messages posted on Entergy's storm webpage. Additionally, the Company maintained
6 communication with the Louisiana State Police and the Louisiana National Guard and
7 coordinated resources and assistance from the National Guard during the restoration
8 efforts.

9
10 Q59. PLEASE DESCRIBE THE COMPANY'S EFFORTS TO COMMUNICATE WITH
11 LOCAL GOVERNMENTAL OFFICIALS AND "FIRST RESPONDERS" IN
12 ADVANCE OF, DURING, AND AFTER THE STORMS.

13 A. In advance of the landfall of Hurricane Ida, ELL tracked the storms as they made their
14 approach. During these periods, ELL officials communicated multiple times a day with
15 city, parish, and emergency management personnel. After the storm's landfall, ELL
16 officials hosted a daily conference call with city, parish, and emergency management
17 personnel in the impacted locations of ELL's service area to share planning and restoration
18 strategies. Local Customer Service Managers met with city and parish officials daily to
19 provide updates on local restoration efforts. Phillip May, President and CEO of ELL, also
20 gave restoration updates through WebEx meetings. And as I mentioned above, a daily
21 press conference with ELL and ENO leadership, public officials, and the media was
22 initiated for Hurricane Ida, which practice we plan to utilize for future storms as well.

1 Q60. PLEASE DESCRIBE THE COMPANY'S EFFORTS TO COMMUNICATE WITH
2 FEDERAL GOVERNMENTAL OFFICIALS IN ADVANCE OF, DURING, AND
3 AFTER THE STORMS.

4 A. The System Command Center was in regular contact with Federal Government agencies
5 and departments during the storm restoration efforts. After landfall, System Command
6 Center and Regulatory Affairs and Governmental Affairs personnel maintained regular
7 communication with representatives of various federal agencies that were assembled at a
8 joint operations facility in Baton Rouge, including the Department of Homeland Security,
9 Federal Emergency Management Agency ("FEMA"), the Department of Energy, the
10 Department of Defense, and the Army Corps of Engineers. Also, Regulatory Affairs and
11 Governmental Affairs personnel participated on daily conference calls with representatives
12 of various federal agencies, including FEMA and the Department of Energy. System and
13 State Command Center personnel also participated in and provided restoration information
14 during FEMA conference calls that included members of Louisiana's Congressional
15 delegation. Furthermore, personnel at the System Command Center provided information
16 and updates to SERC Reliability Corporation ("SERC") staff, who then participated on
17 North American Electric Reliability Corporation ("NERC") conference calls, which
18 included the Federal Energy Regulatory Commission ("FERC"), the Department of
19 Energy, the Department of Defense, the Southwest Power Pool ("SPP"), the Midcontinent
20 Independent System Operator ("MISO"), the PJM Interconnection ("PJM"), the Nuclear
21 Regulatory Commission ("NRC"), the Department of Homeland Security, and the National
22 Gas Association. Company representatives also had ongoing communications with the
23 staffs of the FERC and NRC to apprise them of restoration developments.

1 Q61. PLEASE DESCRIBE THE COMPANY'S EFFORTS TO COORDINATE WITH
2 MUTUAL-ASSISTANCE UTILITIES IN ADVANCE OF, DURING, AND AFTER THE
3 STORM.

4 A. Once forecasts for the path of Hurricane Ida indicated that the ELL service area was at risk,
5 Entergy initiated mutual-assistance conference calls with the regional mutual-assistance
6 group of utilities to request and plan assistance. These calls were conducted from August
7 28 to September 2, 2021 to coordinate the acquisition of resources. Due to the amount of
8 resources requested, not only by the EOCs but also by neighboring utilities, it was evident
9 that the regional group could not meet the requests, and additional regional groups were
10 invited to join in the response efforts. In total, 60 utilities from across the nation (with the
11 exception of the western regional group on the West Coast) participated in providing
12 assistance.

13
14 Q62. DESCRIBE THE COMPANY'S EFFORTS TO COMMUNICATE WITH ITS KEY
15 SUPPLIERS IN ADVANCE OF, DURING, AND AFTER THE STORM.

16 A. Under the Incident Response Plan, key material and equipment suppliers ("Key Suppliers")
17 were put on alert by ELL Supply Chain prior to the storm. Critical material was then
18 ordered into the affected Entergy Distribution Center ("EDC") in advance of the storm.
19 Supply Chain stayed in close contact with Key Suppliers throughout the storm and
20 restoration via telephone and e-mail to keep the flow of material coming in response to
21 field demands. Supply Chain personnel were redirected to the affected EDC to be on site
22 to help with material requests. In addition, Supply Chain brought in a necessary and safe
23 amount of resources from contractors and other utilities to support the materials process.

1 Each Supply Chain employee was assigned specific commodities, and they worked with
2 the Key Suppliers of that commodity. Daily updates were sent to the Key Suppliers aiding
3 them in forecasting our needs. In addition, the Company deployed onsite expediting
4 resources to our wood pole mill source to assist with coordination of supplier priorities and
5 reporting needs. As the storm restoration effort ramped down, efforts were undertaken to
6 stop material in production that was no longer needed to minimize inventory impacts
7 following the storm.

8
9 **VI. RESTORATION OF THE DISTRIBUTION SYSTEM FOLLOWING**
10 **HURRICANE IDA**

11 **A. Description of Restoration Efforts**

12 Q63. HOW QUICKLY WAS SERVICE RESTORED TO CUSTOMERS AFTER
13 HURRICANE IDA?

14 A. Less than 48 hours after Hurricane Ida left devastating destruction in its path, Entergy
15 restored first lights into the Greater New Orleans area, the first step in bringing power back
16 to the Metro region – including Orleans, Jefferson, St. Bernard, and Plaquemines Parishes,
17 as well as parts of St. Charles and Terrebonne Parishes. Mr. May and Ms. Bourg provide
18 details about how first lights were restored to New Orleans in such a short period of time
19 after a very intense Category 4 storm left the state.

20 Power to nearly all ELL customers who were able to safely accept service (*i.e.*,
21 customers who did not require reconstruction of their personal property) was restored by
22 September 27, 2021 (29 days after Hurricane Ida made landfall). Table 4 below
23 summarizes the restoration progress. Again, the Company's peak customer outage number

1 after Hurricane Ida was 696,776, and that occurred at 8:45 am on August 30, 2021.
2 Although ELL began restoring service as soon as it was safe to do so on the evening/night
3 of August 29, August 30, 2021 was the first full day of the restoration.

4 **Table 4**

August 29	Hurricane Ida makes landfall
September 1	First lights into New Orleans less than 48 hours after landfall
September 6	Baton Rouge area restored on Day 8 of restoration
September 8	Greater New Orleans area, including Jefferson Parish, restored and first lights into Thibodaux on Day 10
September 10	80% of all customers restored – over 11,000 poles replaced
September 14	90% of all customers restored – over 15,000 poles replaced
September 16	95% of all customers restored – over 17,000 poles replaced
September 20	97% of customer restored
September 27	All customers restored who could safely receive power on Day 29 of restoration

5
6 As of September 27, 2021 the customers that remained out of service were located
7 in the hardest hit areas in the lower portions of Jefferson, Lafourche, and Terrebonne
8 Parishes, including Port Fourchon and Grand Isle, along with some over-water routes.
9 Although those customers were unable to take power at the time, our crews continued to
10 rebuild our facilities so that power would be available when our customers were ready.

1 Q64. CAN YOU PROVIDE MORE DETAILS ABOUT THE NEARLY COMPLETE
2 DISTRIBUTION REBUILD THAT WAS REQUIRED IN THE MOST HEAVILY-
3 IMPACTED REGIONS OF THE COMPANY'S SERVICE AREA?

4 A. Yes. As I mentioned above, large portions of the underlying distribution system in the
5 storm's path required nearly a complete rebuild, including in hard-hit coastal communities
6 like Port Fourchon and Grand Isle that saw catastrophic damage from Hurricane Ida. As
7 part of those efforts, crews installed distribution equipment meeting the most up-to-date
8 design standards.

9 For example, crews installed Class 1 utility poles with extra hardened footings for
10 critical power lines in Port Fourchon that are designed to withstand 150-mph winds.
11 Service was restored to customers in Port Fourchon who could safely receive it on
12 September 29, 2021.

13 The Company was able to restore first lights to Grand Isle on September 15, 2021,
14 by providing temporary generators capable of powering critical facilities like grocery
15 stores, lodging, and emergency and government operations. Like in Port Fourchon, work
16 was done to increase the resiliency of the electric grid serving Grand Isle, resulting in the
17 power supply system serving that area being rated to withstand winds of up to 150 mph.
18 These efforts included:

- 19 • Setting Class 1 poles inside steel sleeves 15 feet into the ground along main
20 thoroughfares to offset the island's sandy foundation.
- 21 • Installing steel caisson foundations to provide additional support.
- 22 • Adding stronger fill to areas where the soil conditions were poor.

- 1 • Replacing traditional “T” shaped poles with cross-arms by poles in which the lines
2 are attached to the pole itself, which creates less resistance in high winds.
3 • Placing one of the two main distribution feeders serving Grand Isle underground to
4 help the system withstand future storms.²³

5 On Friday, January 14, 2022, 138 days after Hurricane Ida flattened more than 700
6 structures in the Town of Grand Isle and cut basic utilities to its homes and businesses,
7 utility crews restored permanent power to the small barrier island community.

8

9 Q65. PLEASE DESCRIBE SOME OF THE EFFORTS THAT WERE REQUIRED FOR THE
10 COMPANY TO RESTORE SERVICE TO CUSTOMERS AS QUICKLY AS POSSIBLE
11 FOLLOWING HURRICANE IDA.

12 A. To successfully rebuild the distribution system in southeast Louisiana and restore power to
13 nearly all affected customers in 29 days, took creative thinking, flexibility, and a level of
14 deep-rooted dedication and passion. A cross-functional team focused on:

- 15 • Pulling resources and material from across the country, combining work and focus
16 into one single effort.
17 • Supply chain and logistics quickly worked to request materials and set-up staging
18 sites.
19 • Distribution quickly deployed emergency generators to temporarily feed loads.

²³ The work to complete this project began in January 2022 and remains ongoing.

- 1 • Power generation worked to reliably run New Orleans Power Station and Ninemile
2 Six, which were critical to system stability, while repairing J. Wayne Leonard
3 Power Station for service.

4 In addition, distribution poles that needed to be replaced were located in and around
5 marshes, swamps, rivers, heavily-wooded areas, and a variety of other hard-to-reach
6 locations. The Company also obtained and used specialized equipment to address these
7 restoration challenges. For example, the Company deployed K-MAX helicopters to
8 quickly move mangled structures out of the way and new ones into place. The Company
9 also utilized tracked marsh buggies, barge-mounted cranes, and air boats, as well as
10 advanced technology such as infrared cameras, drones, and satellite imagery, to access
11 some of the hard-to-reach areas. Rear-alley machines were also utilized to maneuver tight
12 spaces in residential areas.

13
14 Q66. PLEASE DESCRIBE FURTHER SOME OF THE SPECIFIC TASKS THAT WERE
15 UNDERTAKEN BY THE COMPANY TO RESTORE ELL'S DISTRIBUTION
16 SYSTEM.

17 A. In Exhibit JWH-4 to my testimony (Description of Restoration Tasks — Distribution), I
18 provide a non-exclusive listing of numerous specific distribution restoration tasks that ELL
19 performed to restore service after Hurricane Ida.

1 Q67. FOR PURPOSES OF ILLUSTRATION, PLEASE DESCRIBE FURTHER THE
2 ACTIVITIES INVOLVED WITH REPAIRING DAMAGED DISTRIBUTION
3 FACILITIES.

4 A. The activities required to repair the distribution system following Hurricane Ida were
5 numerous. Some of the activities performed by distribution line crews included: repairing
6 and/or replacing poles, repairing and/or replacing broken conductors, repairing and/or
7 replacing damaged transformers, and repairing and/or replacing broken cross-arms. In my
8 Exhibit JWH-5, I provide illustrative photographs of some of these activities, and I describe
9 step-by-step the tasks required to complete the activities.

10

11 Q68. WHAT SIGNIFICANT OBSTACLES DID THE COMPANY ENCOUNTER IN
12 REPAIRING DAMAGE FROM HURRICANE IDA?

13 A. The significant obstacles that the Company encountered included hurricane-caused
14 obstacles, as well as inaccessibility of our electrical infrastructure because of location,
15 construction, or design.

16 First, hurricane-caused obstacles included those hindrances directly caused by the
17 hurricane and associated weather activity, which included the delay in deploying resources
18 while the storm maintained hurricane strength throughout our service territory; obstacles
19 to mobility such as trees and debris across roadways as well as flooded roadways;²⁴ trees
20 and debris across or blocking access to ROWs; saturated ground from rains preventing
21 truck access; trees and debris cluttering work sites; flooding along the coastal areas;

²⁴ Interstate 10 between New Orleans and Baton Rouge was temporarily closed because of flooding, with water reported to be 4 feet deep in one location.

1 domestic livestock and wildlife (alive and dead) displaced by hurricane or storm surge
2 impeding access to roads, ROWs, and work sites; and storm surge damage to infrastructure
3 such as roads and bridges.

4 The second group of obstacles was primarily related to the accessibility of our
5 infrastructure. These obstacles would exist even without the devastation of a hurricane,
6 though they were exacerbated by the debris left by Hurricane Ida. An example of this was
7 the difficulty in making repairs to facilities located in rear lots, alleys, or off-road. In these
8 cases, truck access was often not available or was blocked by customer buildings and
9 debris. This type of construction required that most work be done by carrying specialized
10 equipment and materials to the rights-of-way and manually reconstructing the facilities
11 without the assistance of trucks for digging holes, erecting poles, and lifting workers and
12 equipment into position on the poles. Even under normal operating conditions, these types
13 of facilities are more difficult and time-consuming to restore.

14
15 Q69. WERE THERE ANY OTHER CHALLENGES FACED BY THE COMPANY DURING
16 THE HURRICANE IDA RESTORATION?

17 A. Yes. Another significant challenge was supporting the workforce necessary to restore
18 power to ELL's service area while in the middle of a pandemic and during the extreme heat
19 and humidity experienced in southeast Louisiana during the months of August and
20 September. The main example was the significant operational challenge involved in
21 managing and maintaining logistical support for thousands of workers from outside the
22 local area. The provision of lodging, meals, ice, laundry, parking, fuel, and other resources
23 required to support this effort presented unique challenges which were complicated by the

1 COVID-19 pandemic and the need to operate under proper protocols for the health and
2 safety of the workers, as I discuss in greater detail below. In addition, following Hurricane
3 Ida, the region experienced stubbornly persistent severe weather (including Hurricane
4 Nicholas, a Category 1 hurricane that made landfall in Texas and drifted slowly over
5 Louisiana, drenching the Gulf Coast in mid-September 2021) requiring our workforce to
6 take shelter at times.

7
8 **B. Logistical Support**

9 Q70. PLEASE DESCRIBE THE LOGISTICAL SUPPORT THAT WAS REQUIRED TO
10 SUPPORT THE RESTORATION EFFORTS FOLLOWING HURRICANE IDA.

11 A. As I noted above, the logistical support efforts for ELL for the Hurricane Ida restoration
12 were significant undertakings necessary to support the large number of personnel who were
13 required to restore service to customers. Logistical support refers to resources to support
14 restoration personnel that were necessary to reconstruct the system. Logistical support
15 includes lodging, food, beverages, laundry, portable toilets, showers, dumpsters,
16 transportation, staging area lighting, fuel, materials, vehicles, parking, security, and other
17 related functions.

18 Lodging restoration workers proved to be the most significant logistical challenge
19 during Hurricane Ida. Commercial lodging was utilized to the fullest extent available, and
20 the Company maintained an average of 10,581 hotels rooms/day from 262 different hotels
21 for Hurricane Ida. But creative solutions were also needed to house and feed the
22 approximately 27,000 workers. ELL established alternative housing, including turn-key
23 sites set up to provide lodging, catering, fuel, showers, laundry, etc. This expedited

1 restoration efforts by lodging workers closer to their worksites and reducing travel time
2 from hotels. But turn-key sites cannot not be set up in advance of a storm; rather, they
3 must be staged once it is safe to do so following landfall. Moreover, those sites were not
4 able to be operated at full capacity due to the safety protocols required by COVID-19.

5
6 Q71. PLEASE DESCRIBE THE "TURN-KEY" SITES THAT THE COMPANY
7 ESTABLISHED TO PROVIDE LOGISTICAL SUPPORT FOR RESTORATION
8 PERSONNEL.

9 A. Based on the number of resources being secured to work on the restoration effort
10 (summarized in Table 2 above), there was a shortfall of commercial beds available in the
11 areas most impacted by the storm. Alternate lodging was needed to house and support the
12 incoming restoration personnel. Therefore, the Company decided to engage certain full-
13 service turn-key vendors to provide additional lodging space located in the areas of the
14 most significant storm-related damage.²⁵ The Company determined that this was the best
15 option to achieve the goal of supporting a timely restoration of electric service to our
16 customers given the lack of viable options. The Company also incorporated COVID-19
17 testing at the turn-key sites. Exhibit JWH-6 provides a listing of the logistics sites utilized
18 by ELL during the restoration efforts following Hurricane Ida, including turn-key,

²⁵ These vendors provided support and assets such as mass housing (tents or bunk trailers), catering, sanitation, and other logistics coordination and procurement.

1 laydown,²⁶ parking, catering, and other types of logistics sites. Exhibit JWH-6 also
2 provides information on where each site was located.

3
4 Q72. PLEASE PROVIDE A SUMMARY OF THE VOLUME OF LOGISTICAL
5 RESOURCES UTILIZED BY ELL IN THE DISTRIBUTION RESTORATION FOR
6 HURRICANE IDA.

7 A. The logistical effort was massive. Table 5 provides a summary of the logistical resources
8 utilized for the restoration efforts following Hurricane Ida.

9 **Table 5**

Work Sites Supported ²⁷	67
Meals Served	1,064,616
Room-Nights	370,231
Gallons of Fuel	3,071,338

10
11 Q73. DID THE COVID-19 PANDEMIC FURTHER COMPLICATE THE COMPANY'S
12 EFFORTS TO PROVIDE LOGISTICAL SUPPORT TO ITS WORKERS DURING THE
13 RESTORATION EFFORTS?

14 A. Yes. As discussed previously, the COVID-19 pandemic required that additional steps be
15 taken to ensure the safety of the restoration workforce on top of the already significant
16 undertakings. Although the Company gained significant valuable experience conducting
17 restoration efforts in the midst of a global pandemic following Hurricanes Laura, Delta,
18 and Zeta in 2020, the necessary precautions still presented a significant complication to the

²⁶ A laydown yard or site is an area where materials (poles, etc.) and equipment are stored until they need to be used. The Company utilizes multiple locations for laydown yards so that materials are located in close proximity to where restoration work is being performed.

²⁷ Work Sites in this context refers to 21 local networks and 46 staging sites supported by ELL.

1 restoration efforts following Hurricane Ida in August and September 2021 when Louisiana
2 was battling its fourth COVID-19 surge. The Company utilized a dual-threat process to
3 prepare for storm restoration. Specific measures adopted included:

- 4 • Crews came with their own pandemic personal protective equipment (“PPE”) and
5 maintained their own supplies of PPE to offset potential scarcity.
- 6 • Planners managed work to keep crews together in pods to minimize potential
7 exposure and allow for contact tracing.
- 8 • All restoration partners implemented personnel screening to track and monitor
9 cases and to mitigate spread.
- 10 • Large-scale workspace gatherings related to safety onboarding, equipment staging,
11 and dining were replaced with smaller and safer alternatives.
- 12 • Staging centers were cut to half capacity.
- 13 • ELL engaged third-party health and safety groups to assist with COVID-19
14 coaching at the staging, lodging, and work sites.

15 In addition, housing and feeding the crews were special challenges. With beds in
16 short supply due to the lack of available hotel rooms sufficient to house the restoration
17 workforce as I discussed above, restoration workers slept in bunk trailers, tents, a cruise
18 ship, and even 6 floating hotels. Five of the floating hotels were used to lodge restoration
19 workers in the hard-hit areas of Port Fourchon and Grand Isle. Hurricane Ida also required
20 the mobilization of major catering vendors from across the region to serve to-go meals each
21 day for several weeks since we could not depend on local caterers and restaurants to feed
22 workers in group settings.

1 Q74. PLEASE DESCRIBE THE COMPANY'S OTHER EFFORTS TO ADDRESS THE
2 COVID-19 PANDEMIC DURING THE HURRICANE RESTORATIONS.

3 A. ELL's pandemic response has been driven by robust business continuity planning,
4 incorporating the latest federal and state health official guidance. Entergy's pandemic
5 response plan has been in place since 2007 and is evaluated each year by Entergy's incident
6 response team. Specific risk-based measures taken in response to COVID-19 include
7 adoption of health and safety protocols concerning face-to-face interactions; transitioning
8 personnel to remote work to optimize social distancing; implementing trainings to address
9 travel restrictions, use of PPE, industrial hygiene, self-screening and temperature checks
10 for on-site and field workers; establishing a 24-7 contact tracing program; and continual
11 monitoring to identify and mitigate potential business continuity risks.

12 Similarly, ELL adjusted its incident response planning process prior to the 2020
13 hurricane season to address the unique risks associated with responding to major weather
14 events in the midst of a pandemic. Many of our normal storm response protocols have
15 been modified with the aim of preventing COVID-19 infections among our restoration
16 workforce. These measures include proactive changes to training and communication of
17 COVID-19 protocols to all storm personnel, utilization of digital orientation processes
18 during to limit exposure risks, and conducting safety orientations with appropriate social
19 distancing. Social distancing measures were adopted with respect to lodging for restoration
20 workers and meal service at staging sites. Vehicles used to transport restoration workers
21 operated with capacity limits to enable social distancing. Interactions between crews was
22 minimized and modifications to how restoration work was performed was undertaken to
23 reduce exposure risk and enable social distancing. Increased cleaning supplies and

1 additional hand-wash stations were made available to enable workers to practice good
2 hygiene. Additionally, increased cleaning was performed at staging sites and in vehicles.
3 COVID-specific signage was displayed at all staging sites. Finally, ELL utilized personnel
4 tasked solely with COVID-19 protocol compliance. ELL has at all times been committed
5 to ensuring the guidelines of both the Louisiana Department of Health and the federal
6 Centers for Disease Control (“CDC”) are followed.

7
8 Q75. WERE THE PROTOCOLS UTILIZED BY THE COMPANY SUCCESSFUL IN
9 ADDRESSING THE POTENTIAL IMPACT OF COVID-19 ON THE RESTORATION
10 WORKFORCE?

11 A. Yes. While there were some COVID-19 cases reported during the ELL restorations
12 following Hurricane Ida, the protocols discussed above successfully minimized the impact
13 that COVID-19 otherwise could have had on the health and safety of the restoration
14 workforce.

15
16 **C. Restoration Resources**

17 Q76. PLEASE DESCRIBE THE RESOURCES EMPLOYED BY THE COMPANY TO
18 ADDRESS HURRICANE IDA AT THE DISTRIBUTION LEVEL.

19 A. At the Distribution-level, over 24,000 workers responded to Hurricane Ida in Louisiana.
20 The specific breakdown of resources is provided in Table 2, above.

21 Restoration workers came from 41 states to assist in the restoration efforts
22 following Hurricane Ida. This includes mutual-assistance and off-system resources that
23 were acquired through our memberships and contracts with the Southeast Electric

1 Exchange (“SEE”), EEI, the Midwest Regional Mutual Assistance Group, and the Texas
2 Regional Mutual Assistance Group.

3
4 **1. ELL Employees**

5 Q77. DESCRIBE THE ELL PERSONNEL INVOLVED IN ADDRESSING THE STORM.

6 A. In a major storm event, all employees who can be released from their normal job functions
7 are reassigned to assist with the restoration effort. Many of ELL’s line supervisors, line
8 crews, and service personnel performed their regular work activities during storm
9 restoration. However, some of these and other employees worked outside of their normal
10 job descriptions, taking on storm duties to help manage the extensive damage and
11 significant amount of resources used during this restoration effort. They worked as safety
12 specialists, logistics support, damage assessment scouts, staging area support, crew leads,
13 guides, trouble shooters, line crews, Supply Chain support, or in other roles such as
14 assisting our State Command Center and its supporting staff. However, once restoration
15 was completed, and these employees returned to their normal job functions, they had a
16 substantial amount of catching-up to do in that their normal workload had continued to
17 accrue while they were lending aid to the restoration effort.

18
19 Q78. WHAT WERE THE BENEFITS OF USING ELL EMPLOYEES FOR HURRICANE
20 RESTORATION ROLES?

21 A. ELL employees were compensated for their storm restoration work at their normal pay
22 level. In addition, these employees were very familiar with ELL’s procedures, the area,

1 and safety requirements, thus improving efficiency and safety. These resources were
2 utilized to the maximum extent possible.

3
4 **2. Entergy Affiliate Resources**

5 Q79. TO WHAT EXTENT DID THE COMPANY RELY ON THE RESOURCES OF ESL
6 AND OTHER EOCS TO ADDRESS HURRICANE IDA'S IMPACTS?

7 A. The support from many ESL employees was critical to our restoration efforts in Louisiana.
8 Our System Command Center in Jackson, Mississippi, was primarily staffed with ESL
9 employees. The System Command Center provided support to the State and other
10 Departmental Command Centers, such as coordination among the EOCs and among
11 Transmission, Generation, and many other departments engaged in restoration efforts.
12 More specifically, the System Command Center:

- 13 • Acquired and deployed off-system line crews, vegetation crews, damage
14 assessment support, logistical support and communications support;
15 • Tracked the progress of restoration efforts;
16 • Monitored and reported on weather;
17 • Coordinated mutual-assistance crews;
18 • Coordinated with regulatory agencies; and
19 • Performed other restoration-related functions.

20 In addition, we had many ESL employees supporting our restoration efforts in Louisiana
21 by directly working in a support role that was not part of their regular work activities, such
22 as assisting with logistics, staging sites, and customer service/social media. ESL

1 employees, as part of their regular work activities, also supported the many corporate
2 systems, such as Storm Assignment Management System (“SAMS”), the information
3 technology communication systems, contracts, and accounts payable. In addition, ELL’s
4 affiliated EOCs supported our restoration efforts by supplying line crews, servicemen,
5 management teams, logistics personnel, safety specialists, call center personnel, scouts,
6 material Supply Chain personnel, and dispatching personnel, as well as other resources
7 such as material and equipment.

8
9 **Q80. WHAT WERE THE BENEFITS OF USING AFFILIATED RESOURCES?**

10 **A.** Like the use of ELL employees, the major benefit, from a cost perspective, was that these
11 resources performed their storm restoration work at their normal pay level, thus ensuring
12 that the costs of their labor were reasonable. Further, these resources were invaluable due
13 to their knowledge of ELL’s system, standards, operating procedures, and safety rules, as
14 well as a customer-centric mindset. These resources were utilized to the maximum extent
15 possible, though it must be noted that these types of resources were stretched thin due to
16 the restoration work ongoing in other portions of the Entergy System due to the impacts of
17 Hurricane Ida.

1 **3. Mutual-Aid Resources**

2 Q81. TO WHAT EXTENT DID THE COMPANY RELY ON OTHER UTILITIES TO
3 PROVIDE ASSISTANCE IN RESTORING THE COMPANY'S DISTRIBUTION
4 FACILITIES FOLLOWING HURRICANE IDA?

5 A. As I explained above, ELL was able to utilize the resources of other utilities through
6 mutual-assistance agreements to which Entergy is a party. For safe, timely, and efficient
7 restoration from major storms such as Hurricane Ida, our industry depends on off-system
8 resources to support restoration efforts. Over the years, Entergy has assisted many other
9 electric utilities by sending support to aid in their restoration efforts. Mutual-aid utilities
10 were essential for the restoration following Hurricane Ida due to the massive infrastructure
11 damage, including damage to ELL's distribution system.

12 The mutual-aid support consisted primarily of line crews supplied from other
13 utilities. These companies also supported ELL by releasing many of their contract
14 distribution line and vegetation crews to the Company. These resources were extremely
15 valuable to the restoration effort because of their quick response and their knowledge of
16 utility operations, construction, and safety procedures. In addition to their construction
17 abilities, mutual-aid electric utilities provided other necessary support such as engineering,
18 scouting, management, safety, and logistics.

19 The mutual-aid utilities were typically assigned the task of repairing the main trunk
20 feeder circuits and lateral lines within an assigned geographic area. This work included
21 replacing broken poles, damaged transformers, cross-arms and braces; repairing downed
22 and damaged conductors; replacing or repairing downed services; and energizing lines.

1 Q82. WHAT ARE THE BENEFITS OF UTILIZING MUTUAL-AID UTILITIES IN
2 HURRICANE RESTORATION?

3 A. The various mutual-assistance arrangements generally provide that the assisting utility will
4 furnish labor and materials at the cost incurred by the loaning entity, without mark-up.
5 Therefore, when the Company requires assistance, it pays the actual charges for the
6 assisting utility's crews, at the same rates the assisting utility pays its crews. Labor rates,
7 transportation charges, labor overhead, and corporate overhead are reimbursed at the same
8 rates that the assisting utility accounts for these charges in its normal course of business.
9 The Company reimburses actual expenses for lodging, meals, fuel, and consumable
10 materials. The assisting utility makes no profit and suffers no loss. This arrangement is
11 reciprocal, as the same rules apply when the Company is assisting other utilities outside of
12 the Entergy footprint.

13 ELL has provided mutual aid for other utilities on numerous occasions. The "at-
14 cost" pricing of the mutual-aid services is standard industry practice and is designed to
15 enable storm-afflicted utilities to expeditiously secure assistance in an efficient and cost-
16 effective manner while ensuring that the providing utility does not have to provide
17 assistance at a loss.

1 Q83. PLEASE IDENTIFY THE MUTUAL-AID UTILITIES THAT ASSISTED ELL IN THE
2 RESTORATION OF ITS DISTRIBUTION SYSTEM FOR HURRICANE IDA.

3 A. Exhibit JWH-7 lists the mutual-aid utilities that assisted ELL in the restoration of its
4 distribution system following Hurricane Ida, as well as the costs charged by, and the
5 Company's mutual assistance relationship with, each utility.

6
7 **4. Off-System Contractors**

8 Q84. TO WHAT EXTENT DID THE COMPANY RELY ON OFF-SYSTEM
9 CONTRACTORS TO ADDRESS DAMAGE FROM THE HURRICANE?

10 A. Off-system contractors were critical to our restoration effort for Hurricane Ida. The
11 companies supporting the restoration effort provided line workers, damage-assessment
12 scouts, vegetation workers, and contractors providing assistance in other restoration
13 support roles.

14
15 Q85. PLEASE DESCRIBE THE PROCESS BY WHICH ELL ENGAGED CONTRACTORS
16 TO ASSIST WITH THE RESTORATION EFFORT.

17 A. Securing and engaging contractors was managed by the Entergy System Command Center
18 in response to our State Command Center's requests for line, vegetation, scouting, and
19 other support resources. This process allowed the State Command Center to focus entirely
20 on the restoration while others worked out the details of securing and engaging contractors
21 according to our standard contractual agreements.

22 Many of our contractors had pre-existing contracts with Entergy that were
23 negotiated prior to the emergency conditions. These pre-existing contracts contain terms

1 that are based on established history with the contractors, are consistent with ELL's prior
2 course of dealings in these areas and conform to industry standards. Processes were in
3 place to ensure that the rates charged by contractors during the restoration matched the pre-
4 existing contracts' terms, thus ensuring that the costs were reasonable.

5 ELL also used contractors with which it did not have pre-existing contracts and/or
6 prior history at the time of the request. These contractors were used in cases where
7 additional resources were needed and ELL employees, affiliate resources, mutual-aid
8 utility resources, and contractors with whom pre-existing contracts were in place, were not
9 available.

10
11 Q86. PLEASE DESCRIBE THE PROCESS BY WHICH ENTERGY AND ELL RECEIVED,
12 REVIEWED, AND APPROVED THE INVOICES SUBMITTED BY THIRD-PARTY
13 CONTRACTORS ASSISTING IN THE DISTRIBUTION-RELATED RESTORATION
14 PROCESS.

15 A. Entergy has a structured process in place to review the work performed by third-party
16 contractors and ensure the legitimacy and accuracy of submitted invoices. Ms. Marcus
17 addresses contractor invoice processing in more detail in her testimony. As Ms. Marcus
18 explains, because of the emergency nature and magnitude of the system restoration efforts
19 and the number of employees and outside parties involved, additional review processes
20 were implemented to supplement existing procedures to ensure the proper accounting of
21 the hurricane storm costs.

1 Q89. WHO WERE THE MAJOR DISTRIBUTION LINE CONTRACTORS UTILIZED BY
2 THE COMPANY FOR THE HURRICANE IDA RESTORATION?

3 A. The major distribution line contractors (those contractors from whom we received invoices
4 in excess of \$100,000) and the costs charged by each are listed in Exhibit JWH-8. These
5 contractors provided the additional line workers, support personnel, and equipment needed
6 to rebuild the ELL distribution system. Exhibit JWH-8 also provides the type of contract
7 that the Company had with each distribution line contractor that was utilized during the
8 restoration efforts following Hurricane Ida.

9
10 **b. Vegetation Contractors**

11 Q90. DESCRIBE THE NEED FOR VEGETATION WORKERS IN THE RESTORATION
12 EFFORT.

13 A. The vegetation contractors engaged by ELL were necessary to address the damage caused
14 by Hurricane Ida due to the typically dense tree growth and vegetation in and around ELL's
15 rights-of-way in its service area.

16
17 Q91. PLEASE DESCRIBE THE SERVICES THAT WERE PERFORMED BY VEGETATION
18 CONTRACTORS.

19 A. The ELL service territory includes dense vegetation that contributes significantly to
20 infrastructure damage and outages following catastrophic storms with wind-related
21 damage, such as Hurricane Ida. The vegetation contractors engaged by ELL performed
22 four critical tasks, including: (1) clearing the way to access damaged equipment,
23 (2) removing trees and tree limbs that had fallen on lines and poles, (3) patrolling lines in

1 the impacted areas to address damaged limbs/trees that posed a potential reliability threat,
2 and (4) clearing roadways to enter damaged areas.

3
4 Q92. PLEASE IDENTIFY THE MAJOR VEGETATION CONTRACTORS AND THE
5 COSTS CHARGED BY EACH.

6 A. The major vegetation contractors (those contractors from whom we received invoices in
7 excess of \$100,000) utilized by ELL in connection with the restoration of its distribution
8 system and the costs charged by each are listed on Exhibit JWH-9. Exhibit JWH-9 also
9 provides the type of contract that the Company had with each vegetation contractor that
10 was utilized during the restoration efforts following Hurricane Ida.

11
12 **c. Logistics Contractors**

13 Q93. PLEASE DESCRIBE THE ROLE OF LOGISTICS CONTRACTORS DURING THE
14 HURRICANE IDA RESTORATION EFFORT.

15 A. Logistics contractors provided services to our restoration workforce by providing basic
16 human necessities. Many of these contractors were engaged to provide support to staging
17 areas such as mass housing, catering, and other logistics coordination and procurement. In
18 addition, some logistics contractors supported the staging areas in various functions such
19 as directing traffic, fueling vehicles, delivering meals, moving supplies, and clean up.

1 Q94. PLEASE IDENTIFY THE MAJOR LOGISTICS CONTRACTORS UTILIZED BY ELL
2 DURING THE RESTORATION EFFORT FOLLOWING HURRICANE IDA AT THE
3 DISTRIBUTION LEVEL AND THE COSTS CHARGED BY EACH.

4 A. Exhibit JWH-10 lists the major logistics contractors (those contractors from whom we
5 received invoices in excess of \$100,000) used in the Hurricane Ida restoration, as well as
6 the costs charged by, and the services provided by, each contractor.²⁸

7
8 **d. Other Contractors**

9 Q95. WHAT SERVICES WERE PERFORMED BY THE “OTHER” CONTRACTORS IN
10 CONNECTION WITH THE HURRICANE IDA RESTORATION?

11 A. “Other” contractors included, but were not limited to:

- 12 • **Investment Recovery Contractors** – These contractors were utilized in the
13 recovery and disposal of damaged distribution line equipment and debris. In order
14 to expedite restoration and maximize the use of skilled restoration labor, line crews
15 were instructed to leave salvage material that required extensive effort to remove
16 at the work site so that a labor force could recover the material at a less critical time
17 and at a lower labor rate. This allowed restoration crews to focus on restoring
18 service to our customers more quickly. As I discuss below, some cleanup work by
19 our investment recovery contractors is included as estimated costs because such
20 work was not yet completed as of March 31, 2022.

²⁸ Exhibit JWH-10 contains costs charged by Asplundh Tree Expert Co. (“Asplundh”), a vegetation contractor. Asplundh set up its own logistics site (with the Company’s approval) for its workers. Asplundh paid the logistics vendor with which it contracted directly, and the Company then paid Asplundh for those costs.

- 1 • **Fuel Suppliers** – These contractors provided emergency-fuel-supply, logistics, and
2 management services after Hurricane Ida.
- 3 • **Environmental Contractors** – These contractors provided spill response,
4 containment, and leak management services. The Company placed a priority on
5 addressing the potential impact of oil-filled equipment that faced mechanical failure
6 and might pose an environmental threat. Again, to expedite restoration and
7 effectively utilize skilled restoration labor, line crews were instructed and trained
8 to contain spill locations so that a specialized environmental labor force could
9 respond and mitigate the potential damage.
- 10 • **Damage Assessment Contractors** – These contractors provided assistance with
11 damage assessment and scouting personnel to support local assessment after
12 Hurricane Ida.
- 13 • **Trucking and Equipment Contractors** – These contractors moved equipment,
14 material, and supplies as needed. They also provided generators for command
15 centers, as well as temporary power at motels for crew lodging, heavy equipment
16 with operators for clearing rights-of-way, and specialized equipment rentals.
- 17 • **Security Services** – Due to the large numbers of resources, equipment, and
18 materials, as well as the unique circumstances where local law enforcement support
19 was limited, it was necessary to procure contract security to ensure that order was
20 maintained at staging and key operating sites. These services were necessary for
21 the restoration effort to protect personnel, restrict areas to essential personnel only,
22 and secure materials and supplies.

1 known characteristics, and its projected path. From this model, ELL estimates the potential
2 damage, which aids in determining restoration material requirements.

3 In this instance, the Louisiana State Command Center assessed the damage to the
4 ELL system based upon outage management data from the Distribution Operations Centers
5 (“DOC”), Transmission Control Centers (“TCC”), and early reports from the field. Prior
6 to Hurricane Ida’s landfall, ELL dispatched scouts across key parts of its service area. The
7 Damage Assessment coordinator collected the data from the scouts’ aerial patrols and
8 ground patrols to project damages based on current sampling and obtained an overview of
9 the total estimated damages. The projected damage data was used to estimate the amount
10 of personnel resources and material required to begin restoration.

11
12 Q98. HOW DID THE COMPANY ENSURE THAT IT DID NOT HAVE TOO MANY
13 RESOURCES ENGAGED IN THE RESTORATION EFFORT?

14 A. During restoration, the State Incident Command, in communication with the network
15 supervisors, assesses restoration progress and the ability to effectively and safely manage
16 the work force several times a day. These assessments are made on an ongoing, dynamic
17 basis throughout the event and are utilized to make adjustments to the pre-event estimates
18 of material and resource requirements.

19 ELL pre-staged crews at strategic locations in anticipation of the storm’s impact,
20 then ramped up resources to a peak, followed by the re-allocation and release of crews as
21 progress was made. As crews completed work at one location, they were shifted to another
22 location based on need and skill set. Generally speaking, once the Company completed
23 repairs in the areas that were the least damaged, crews were then “cascaded” into the more

1 damaged areas to speed up the restoration process. We attempted to keep crews at the same
2 staging site, however, which depended on factors such as proximity to work location,
3 material lay-down areas, and logistical support capabilities. As the restoration progressed
4 and workers were shifted among networks, the State Command Center, with input from
5 the network supervisors, made determinations regarding the number of crews that could
6 effectively and safely work in an area. When it was determined that the effective number
7 had been reached, we began releasing excess resources and decommissioning the staging
8 sites supporting those resources. As a staging site was decommissioned, we assessed the
9 number of contractors that the remaining staging sites could support, and we reassigned
10 the remaining crews to other staging sites. ELL closely monitored crew needs to ensure
11 that crews were utilized in an efficient manner, that we did not have more crews than we
12 needed, and that we consolidated staging sites and logistical resources when it became
13 possible to do so.

14
15 Q99. DID YOU COORDINATE THE RESOURCE MANAGEMENT OF CREWS WITH THE
16 TRANSMISSION FUNCTION?

17 A. Yes. The key benefit of this joint effort during restoration was the coordination and
18 prioritization needed to achieve grid stability and improve restoration efforts. Daily
19 meetings were held to plan circuit restoration, manpower requirements, and materials
20 needed. We also coordinated with the Transmission and Generation groups to stabilize the
21 grid, ensuring load was ready for service. In addition, the release of crews was jointly
22 coordinated between the Transmission and Distribution functions to evaluate options of
23 shifting those resources between functions before release.

1 Q100. HOW DID THE COMPANY ENSURE THAT IT DID NOT OVERPAY FOR
2 RESOURCES?

3 A. The Company has implemented a structured process to review the invoices received from
4 contractors to ensure that they are accurate. As described by Ms. H Marcus, the majority of
5 the invoices that the Company received from a third-party contractor were audited under
6 the supervision of the Entergy internal audit department or finance department prior to
7 payment in full. Invoice processing teams were established to process the following types
8 of storm-related invoices: (1) transmission and distribution line and vegetation; (2)
9 facilities; (3) fossil; (4) nuclear; and (5) logistics. Ms. H Marcus provides additional
10 information about the process for capturing, verifying, and monitoring costs in her Direct
11 Testimony.

12
13 **E. Safety Performance**

14 Q101. PLEASE DESCRIBE THE SAFETY PERFORMANCE OF THE HURRICANE
15 RESTORATION WORKFORCE FOR HURRICANE IDA.

16 A. The safety of our employees and restoration workforce was the highest priority of ELL,
17 and the restoration safety performance was generally outstanding. During storm
18 restoration, our workforce is reminded to be aware of changing conditions, uneven terrain,
19 heat exhaustion, and the many other hazards present in the field.

20 Despite very difficult circumstances in the field, there were zero fatalities among
21 all of the workers involved in the restoration efforts in Louisiana following Hurricane Ida.
22 The total number of Occupational Safety and Health Administration (“OSHA”) recordable

1 injuries in Louisiana (for both ELL and ENO) was 34, with only 3 of those resulting in lost
2 time. In addition, we experienced 37 ANSI reportable vehicle accidents.

3 Our enterprise safety organization is reviewing each injury and will be applying
4 those lessons learned to future restoration efforts.

5
6 Q102. WHAT STEPS DID ELL TAKE TO ENSURE SAFETY AMONG ITS EMPLOYEES
7 AND THE THOUSANDS OF CONTRACTOR PERSONNEL IN LINE CREWS,
8 VEGETATION CREWS, AND OTHER CAPACITIES THAT WERE UTILIZED
9 DURING THE HURRICANE IDA RESTORATION?

10 A. All employees helping with restoration were given a safety orientation prior to starting
11 work. A copy of the orientation was also given to all of the supervisors of the visiting
12 crews. The orientation included all safety rules, locations for medical attention,
13 identification of local hazards, and contact numbers for all safety professionals in case
14 questions arose. An Entergy System safety coordinator was assigned an area with
15 instructions to make contact with all crews each day. Crew rosters were utilized to ensure
16 all crews received the safety orientation presentation.

17 Entergy Crew Leads were provided updated safety information every day in order
18 to inform the visiting crews where hazards had been identified. In addition, a “Safety Stand
19 Down” topic was developed by our Safety department to be used in the Company-led safety
20 meetings. Visiting contractors were encouraged to attend at least one safety meeting with
21 their crews each day.

1 Q107. WERE THE CONTRACT WORK COSTS REASONABLE AND NECESSARY?

2 A. Yes. As described in my testimony, those costs were necessary to restore service to ELL's
3 customers and repair the extensive damage to the distribution system caused by Hurricane
4 Ida. Given the massive damage to the system and the urgent need to restore service for the
5 health, safety, and convenience of customers and the regional and national economies, ELL
6 brought in contract personnel from a wide array of mutual-aid utilities and contractors.
7 Through those efforts, an impressive restoration workforce was deployed throughout
8 ELL's service area to address the damage caused by the hurricane. Working together with
9 ELL's employees, these contractors did an outstanding job, working very long hours in
10 extremely difficult circumstances, to restore service to our customers as quickly as
11 reasonably possible. We are grateful for the assistance they provided us and the
12 professionalism with which they performed their services.

13 As described in my testimony, ELL engaged these contractors as expeditiously as
14 we could to commence rapid restoration efforts. We continuously monitored the level of
15 contract resources we employed, initially to make sure we had adequate resources to cover
16 all parts of the distribution system that were damaged, and then to make sure that we
17 ramped down the number of resources as the restoration progressed and the level of
18 contract resources needed diminished. This continued on a constant basis throughout the
19 restoration process.

20 Furthermore, we implemented measures to ensure that the costs paid were
21 reasonable. Before bringing in additional resources, ELL made sure our internal resources
22 were fully utilized. We then called upon our utility partners in mutual-aid agreements to
23 provide crews to assist with our restoration. The pricing terms under those contracts were

1 reasonable in that the providing utility supplied its crews on an at-cost, non-profit basis, as
2 I explained above.

3 To the maximum extent possible, we utilized contractors with which we had pre-
4 existing relationships (*i.e.*, their crews were already assigned to the ELL system) and pre-
5 existing contracts. By utilizing contractors with pre-existing contracts, we ensured that the
6 prices for the services had been determined on a competitively-procured basis and/or that
7 they had been subject to negotiation with ELL under non-emergency circumstances, such
8 that the unique circumstances presented in the aftermath of Hurricane Ida had not
9 influenced the pricing. Next, we turned to contractors with which we have worked in the
10 past and whose services and costs we deemed to be reasonable. The pricing terms for the
11 services of those contractors were negotiated in advance of their commencing service.
12 Pricing terms were negotiated as favorably as possible under the circumstances. Of course,
13 due to the emergency circumstances, ELL did not have significant leverage to negotiate
14 reduced prices with those contractors, but I can say with confidence that the contractors
15 with whom we dealt treated us fairly, were cooperative in helping us in our moment of
16 great need and did not take advantage of the situation to charge us unreasonable prices.
17 For all of these reasons, the Contract Work costs were not only necessary, but also
18 reasonable.

